

# **A G E N D A**

## **REGULAR MEETING FIRST 5 ORANGE COUNTY, CHILDREN & FAMILIES COMMISSION**

*Wednesday, June 3, 2026, 9:00 A.M.*

Orange County Transportation Authority Conference Center  
550 South Main Street  
Orange, California

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Chair

**VICENTE SARMIENTO**  
Vice Chair

**JACKIE FILBECK**  
Commissioner

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Commissioner

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Commissioner

**AN TRAN**  
Commissioner

President/CEO  
Kimberly Goll

Commission Counsel  
Cassie Trapesonian

Clerk of the Commission  
Jamie Ross, Deputy

The First 5 Orange County, Children & Families Commission welcomes you to this meeting. This agenda contains a brief general description of each item to be considered. The Commission encourages your participation. Except as otherwise provided by law, no action shall be taken on any item not appearing in the agenda.

Members of the public can either attend the meeting in-person or participate via Zoom by clicking the link or calling in as described below:

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# A G E N D A

Instructions for Public Comments: Members of the public may address the Commission regarding any item in person, via Zoom, or by submitting in written comments as outlined below. All speakers providing public comment in person or through Zoom will be recognized by the Chair at the time the agenda item is to be considered. If you wish to speak on a matter that does not appear on the agenda, you may do so during the Public Comments period at the close of the meeting. A speaker's comments shall be limited to three minutes.

1. In-Person Comment - Members of the public may attend the meeting in person and address the Commission regarding any item contained in the agenda. If you wish to speak on an agenda item, please complete a Speaker Form identifying the item(s) and deposit it in the Speaker Form Return box located next to the Clerk. Speaker Forms are available at the entrance of the Conference Center
2. Verbal Comment (Zoom) – Public Comment may also be made by member of the public participating via Zoom. When the item is called, use the “Raise Hand” feature in Zoom or dial \*9 if participating by phone. Please wait to be called upon by staff.
3. Written Comment - Public comments may be submitted in writing by emailing them to [First5OC@first5.oc.gov](mailto:First5OC@first5.oc.gov). The comments will be distributed to all of the Commissioners and read into the meeting record. If you wish to comment on a specific agenda item, please identify the item in your email. General public comments will be addressed during the general public comment item on the agenda. In order to ensure that staff has the ability to provide comments to the Commissioners in a timely manner, please submit your comments by 12:00 p.m. on **June 2, 2026**. Public comments will be made available to the public upon request.

Any member of the public requiring a reasonable accommodation to participate in this meeting should contact the Commission at least 48 hours prior to the meeting at [info@first5.oc.gov](mailto:info@first5.oc.gov) or (714) 834-2206.

*All supporting documentation is available for public review online at <https://first5oc.org/> and in the office of the Clerk of the Board of Supervisors located in the County Administration North, 400 W. Civic Center Dr., 6th Floor, Santa Ana, California 92701 during regular business hours, 8:00 a.m. - 5:00 p.m., Monday through Friday*

**9:00 A.M.**

## **PLEDGE OF ALLEGIANCE**

### **PRESENTATIONS:** (Item 1)

1. Receive Presentation on First 5 OC investments into the Prenatal and Postnatal System of Care

### **CONSENT CALENDAR:** (None)

# A G E N D A

## **PUBLIC HEARING ITEMS:** (Items 2 - 3)

2. Conduct Public Hearing and receive the First 5 California 2024-2025 Annual Report and the California State Controller's results of Audit Oversight of County Commissions
3. Conduct Public Hearing, review and confirm Strategic Plan, and adopt resolutions approving the Fiscal Year 2026-2027 proposed budget and the Fiscal Year 2025-2026 amended budget

## **REGULAR ITEMS:** (Items 4 - 9)

*At this time, members of the public may ask the Commission to be heard on the following items as those items are called.*

4. Adopt resolution authorizing agreements with designated providers for Expanded Prenatal and Postnatal services and technical support
5. Adopt resolutions authorizing agreements with designated organizations to provide Home Visiting and Support services
6. Adopt resolution authorizing amendment to agreement with BreastfeedLA to provide Culturally Centered Care for Black Families in Orange County
7. Adopt resolution approving consultants service as Subject Matter Experts in Evaluation, MediCal/Healthcare, childcare, and communication
8. Adopt resolution authorizing agreements with Fiscal Intermediaries and designated consultants to support Engaged Neighborhood Collaboratives in Santa Ana, La Habra, Garden Grove and Anaheim
9. Authorize receipt of funds and adopt resolutions authorizing agreement with Cal Optima Health and new agreements with designated subcontractors for participation in the Community Enrollers Round 3 funding

## **SPECIAL:** (Item 10)

10. Election of First 5 Orange County Board Officers for Fiscal Year 2026-2027

## **PRESIDENT/CEO REPORT:** (Item 11)

11. Receive the President/Chief Executive Officers Report
  - a. Governor's May Revision
  - b. Financial Report
  - c. Update on Community Outreach
  - d. Action Plan Update

# A G E N D A

## **PUBLIC & COMMISSION COMMENTS & ADJOURNMENT:**

*At this time members of the public may address the Commission on any matter not on the agenda but within the jurisdiction of the Commission. The Commission or Chair may limit the length of time each individual may have to address the Commission.*

## **PUBLIC COMMENTS:**

## **COMMISSION COMMENTS:**

## **ADJOURNED:**

## **NEXT MEETINGS:**

August 5, 2026	Regular Meeting, 9:00 A.M.
October 7, 2026	Regular Meeting, 9:00 A.M.




1505 E. 17th Street, Suite 230  
Santa Ana, CA 92705  
714-834-5310 first5oc.org

**Commissioners**

Soledad Rivera, Chair, Vicente Sarmiento, Vice Chair  
Allyson Muniz Damikolas, Jackie Filbeck, Madelynn Hirneise  
Veronica Kelley DSW, Katy McInnes, Irene Salazar, An Tran

**CEO/President:** Kimberly Goll

**Agenda Item 1  
June 3, 2026**

**DATE:** May 26, 2026  
**TO:** First 5 Orange County  
**FROM:** Kimberly Goll, President/CEO   
**ACTION:** Receive Presentation on First 5 Orange County Investments into the Prenatal and Postnatal System of Care

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**SUMMARY:**

First 5 Orange County has been investing in relationships with hospitals and home visiting providers since our initial investments in 1998. We were the first in the state to develop a relationship with hospitals to screen families at time of birth and link them to home visitation services. Over the last several years we have been investigating ways that this system may be strengthened and enhanced to reach more families. The declining revenue limits our ability to simply expand services. This presentation will highlight ways that staff have used the existing infrastructure and leveraged lower cost and potentially Medi-Cal reimbursable services that have high client impact. We will update the Board on those services and our plans for the future.

Yvette Nunez, Program Officer for First 5 OC, directly oversees this work and will lead the presentation.

**ATTACHMENT:**

1. Prenatal and Postnatal System of Care

**CONTACT:** Yvette Nunez

# Prenatal and Postnatal System of Care

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## Screening, Referral and Linkage to Services

June 3, 2026



# Agenda

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- Overview
- Bridges Hospital Network
- Referral Pathways
- Expanded Services
- Next Steps

# First 5 OC Prenatal and Postnatal System

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- Goal is to reach families at earliest possible touchpoints
- Partnership with high-birth hospitals provides broad reach and risk stratification
- Intensive home visiting services offering and support high-risk infants, toddlers and families
- Lower cost lighter touch services are more recent First 5 OC offerings to fit more families' needs and include:
  - Perinatal Community Health Worker
  - Prenatal and Postnatal Group Classes
  - Peer Support Specialists
- Concrete supports help to meet basic needs and create connection and program engagement

# Bridges Hospital Network & Referral Pathways

# Initial Investment in Bridges Hospital Network

## Universal Automated Screen

- Admissions record is screened for risk factors such as:
  - Insurance status
  - Mother's age
  - Mother's education
  - Employment status
  - Martial status
- Births are ranked by risk factor

## Bedside Assessment by Bridges Coordinator

- Daily work lists are determined by risk score/level
- First 5 OC-funded hospital staff go bedside to:
  - Assess risk
  - Provide education
  - Refer to services
  - Collect consent for services

## Closed Loop Referral

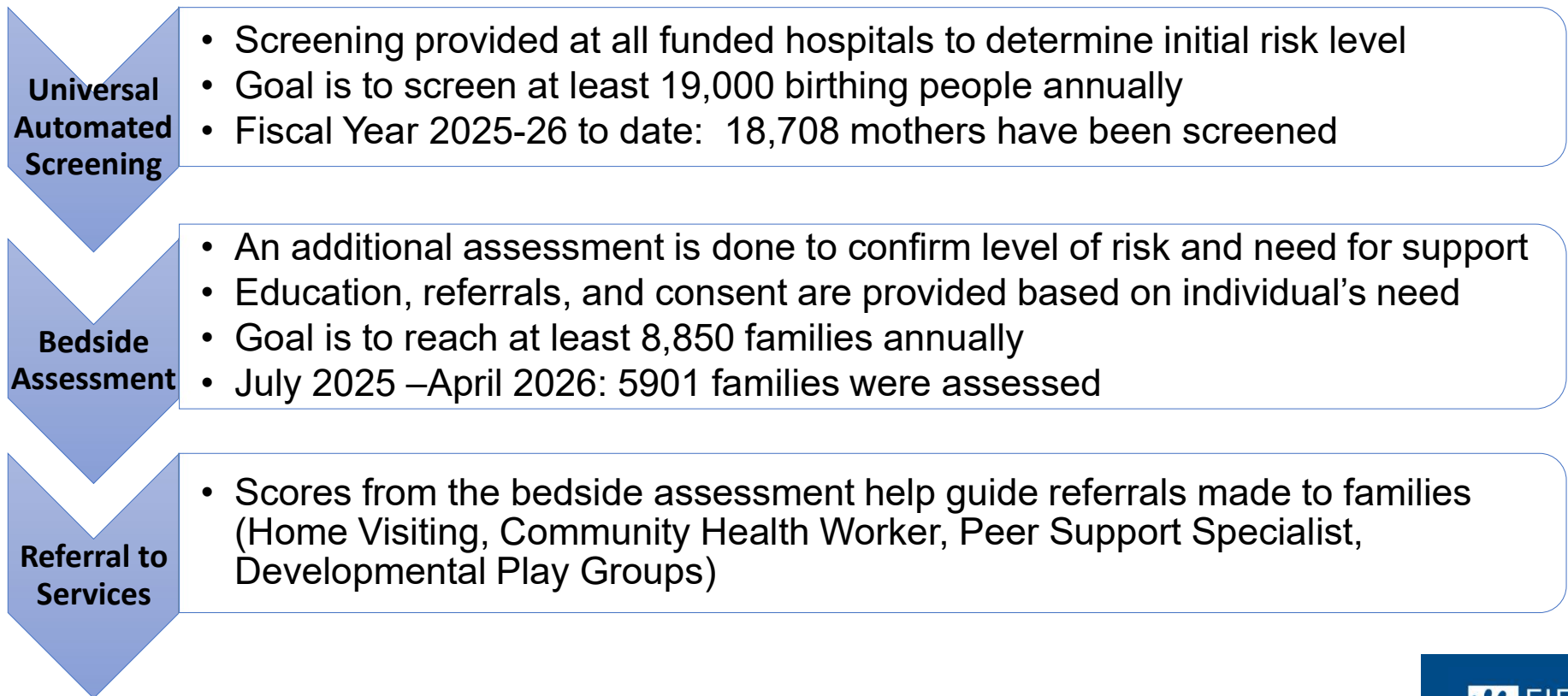
- Referral entered in Bridges Connect data system
- Home visiting provider identified
- Home visiting provider logs interaction with families

# Bridges Hospital Network Summary

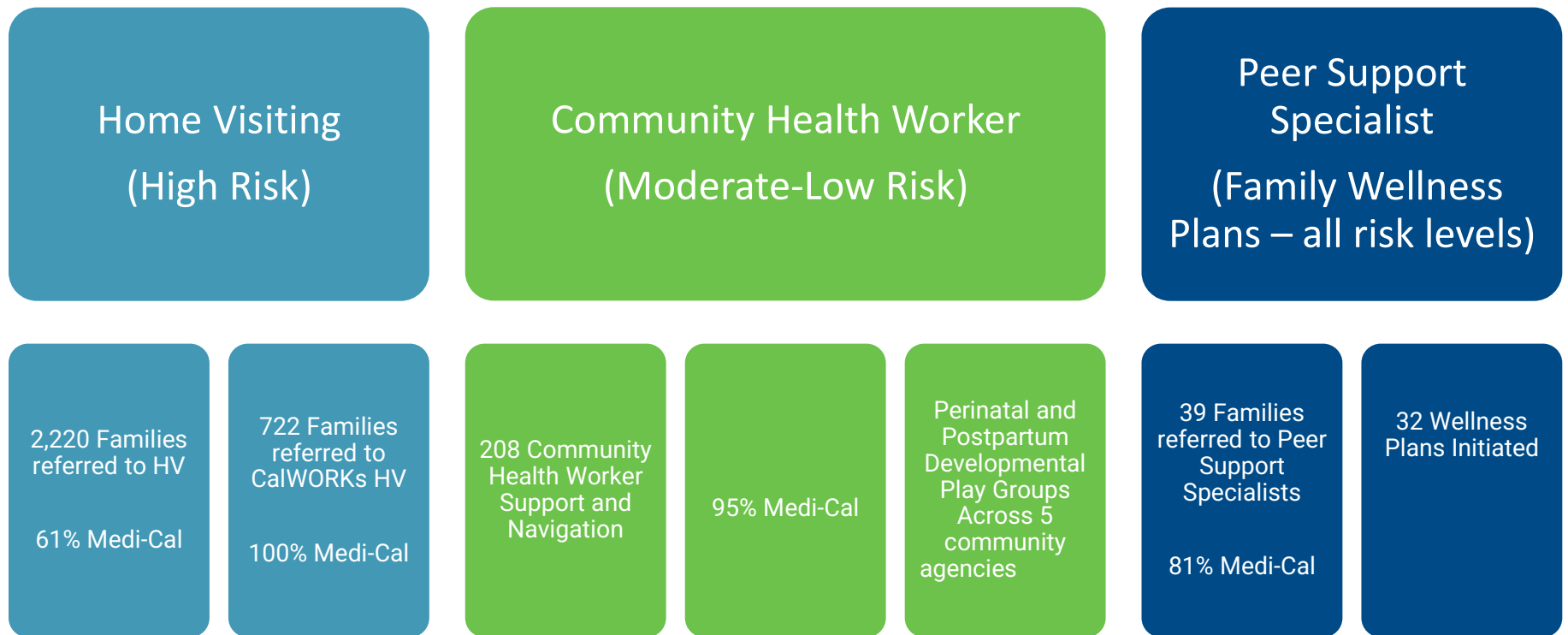
2025 Data

Hospital	Births	Births billed to Medi-Cal	% of Births billed to Medi-Cal	Annual Budget
Anaheim Memorial Medical Center	751	355	47%	\$100,000
UCI Health-Fountain Valley	1,444	1,009	69%	\$170,000
Hoag Memorial Hospital Presbyterian	6,117	614	10%	\$125,000
Providence Mission Hospital	1,581	1,581	47%	\$130,000
Providence St. Joesph Hospital	3,846	2,111	54%	\$229,000
Providence St. Jude Hospital	1,992	458	22%	\$80,000
Orange County Global Medical Center	1,471	984	67%	\$213,000
Net Chemistry (data system)				\$165,000
			<b>Total Annual Budget</b>	<b>\$1,212,000</b>

# Hospital Screening and Linkage to Services



# Referral to Services



Home Visiting data is for FY 2024-25; Community Health Worker and Peer Support Specialist data is since Fall, 2025

# Closed Loop Referral

# Newborn Home Visiting

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- Evidence Based Services include:
  - Perinatal care assessments and developmental screenings
  - Parent-child activities to promote healthy bonding and attachment
  - Linkages to resources, material goods, socioemotional support for parents/caregivers
- Provided by AASCSC, Abrazar, All For Kids, OCCTAC, OMID, The Priority Center





## CalWORKS Home Visiting

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- Evidence Based Services include:
  - Perinatal care assessments and developmental screenings
  - Parent-child activities to promote healthy bonding and attachment
  - Linkages to resources, material goods, socioemotional support for parents/caregivers
- Provided by AASCSC, Abrazar, All For Kids, OCCTAC, OMID, The Priority Center
- Families must be enrolled in CalWORKs

# Health Care Agency Home Visiting – PACT Program

- Provided by OC Health Care Agency Public Health Nurses
- Must be parenting or pregnant women on Medi-Cal
  - Parenting women with histories of substance abuse or HIV infection who have infants less than one-year old
  - Parenting women with medically high-risk newborns
  - Pregnant women with current use or history of substance abuse
  - Pregnant women with HIV infection





# Perinatal Community Health Worker

- Service offered to families that decline Home visiting
- Phone follow up that connects families to:
  - Basic needs (diapers, baby essentials)
  - Health education (well child visits, selecting pediatrician, health network or linkage to HealthySteps FQHCs)
  - Childcare support and navigation
  - Community resources (Engaged Neighborhoods, playgroups, story time, learning links)

# Peer Support Specialists

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- Service provided by people with lived experience supporting mothers and their families in recovery by:
  - Initiating Family Wellness Plans
  - Resource navigation and connection
  - Screenings
  - Family support
  - Referral and coordinate with HCA Perinatal SUD Treatment Care Coordinators



# Community Resources

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- Provided to all mothers screened at bedside
- Linkages to community support services based on identified needs:
  - WIC
  - Early Head Start
  - Help Me Grow
  - 211
  - Postnatal breastfeeding support
  - Housing Support
  - Food pantries and more



# Expanded Services

# Recently Expanded Services

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- Kaiser/Full Circle
- Prenatal Bridges Coordinator at Orange County Global
- Prenatal Series
- Developmental Play Groups
- Community Health Worker
- Community Action Partnership OC

# Recommended Expansion

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- Adding UCI Health (Orange) to Bridges Hospital Network
- Additional Prenatal and Postnatal Groups
  - Strategic partnerships with:
    - Engaged Neighborhoods
    - HealthySteps Clinics
    - Targeted Populations
- Additional Home Visiting Providers Supporting Special Populations
- Data System Enhancements
  - Improved shared information across service providers
  - Streamlined family match to services

# Next Steps



## Next Steps

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- Consider new agreements for new services
- Conduct data analysis and evaluation of the Bridges screening tool and prenatal and postnatal group offerings
- Continue streamlining of data system to support CalAIM/Medi-Cal billing
- Update branding to encompass expanded system of care services


Questions?



## Agenda Item 2 June 3, 2026

**DATE:** May 22, 2026

**TO:** First 5 Orange County

**FROM:** Kimberly Goll, President/CEO 

**ACTION:** Conduct Public Hearing and Receive the First 5 California 2024-2025 Annual Report and the California State Controller's Results of Audit Oversight of County Commissions

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### **SUMMARY:**

First 5 Orange County is required to conduct a public hearing to receive First 5 California's Annual Report and the State Controller's report on their independent review of the county commission audits. This item is to conduct the Public Hearing to receive the Fiscal Year 2024-2025 First 5 California Annual Report and the California State Controller's Annual Report to the First 5 Commission: Results of the Audit Oversight of County Commissions for 2023-2024.

### **DISCUSSION:**

The Children and Families Act of 1998 requires the State Children and Families Commission (First 5 California) to submit an annual report to the Governor and Legislature by January 31 of each year. The report includes a comprehensive review of First 5 California progress and a review and summary of the 58 county commissions' work. Each county commission is then required to conduct a public hearing on First 5 California's Annual Report and provide opportunities for public comment.

### **2024-2025 First 5 California Annual Report**

Over the past 20+ years, county commissions have produced annual reports to document the variety of programs, services, and other accomplishments that have helped support the healthy development of young children. These reports are submitted to First 5 California for analysis and consolidation. First 5 California produces an annual report that provides information on both the county and state programs, and fiscal data.

The annual report includes information on the First 5 California program investments and the total number of services provided to children and families by First 5 California and the 58 county commissions, along with expenditures.

Following are the noted highlights from the First 5 California 2024-2025 Annual Report that include accomplishments and collaborations at both state and local levels.

- First 5 CA supported a set of California bills that advanced family stability, child health, early learning and immigrant family protections, and eight of these bills were signed into law.
- They worked to deepen relationships with state and federal policymakers, especially considering disruption in safety net services like health care, nutrition and economic supports.

- They continued the statewide public awareness campaign about toxic stress and the long-term effects of adverse childhood experiences through their Stronger Starts campaign.
- The report also highlights several ongoing initiatives supported by First 5 CA including IMPACT Legacy which is focused on quality child care and Home Visiting technical assistance grants, both of which First 5 Orange County participates in.

Locally, each county commission was provided the opportunity to highlight several significant accomplishments achieved during Fiscal Year 2024-2025. We highlighted our work with several collaboratives working to improve systems of care for young children and families in Orange County, including the Home Visiting Collaborative, Detect & Connect OC, and the OC Fatherhood Coalition. Attachment 1 is the full state report including the introductory message from First 5 California's Executive Director as well as First 5 Orange County's highlights (on page 81 of the report).

### **California State Controller/Results of Audit Oversight**

As mandated by law, First 5 California's Annual Report agenda item, filed to their Commission, includes the California State Controller's annual review of the county commissions' independent audit (Attachment 2). This annual audit review is consistent with the expanded audit statutes chaptered into law in 2005.

The complete First 5 California 2023-2024 Annual Report and Results of Audit are on file with the Clerk of the Commission and available on the First 5 California website at: [www.cffc.ca.gov](http://www.cffc.ca.gov).

### **STRATEGIC PLAN & FISCAL SUMMARY:**

The recommended actions have been reviewed in relation to the Strategic Plan and are consistent with all goal areas. This agenda item does not request funding.

### **PRIOR COMMISSION ACTIONS:**

- June 2025 - Conducted the Public Hearing to receive and file the First 5 California 2023-2024 Annual Report and Audit Results Excerpts
- April 2024 – Conducted the Public Hearing to receive and file the First 5 California 2022-2023 Annual Report and Audit Results Excerpts

### **RECOMMENDED ACTIONS:**

1. Conduct the Public Hearing.
2. Receive and file the First 5 California 2024-2025 Annual Report and the California State Controller's Annual Report to the First 5 Commission: Results of the Audit Oversight of County Commissions for 2023-2024.

**ATTACHMENTS:**

1. First 5 California 2024-2025 Annual Report
2. Cover Letter and Executive Summary - California State Controller's Annual Report to the First 5 California Commission: Results of Audit Oversight Commissions for the Period July 1, 2023 through June 30, 2024

**CONTACT:** Michael Garcell

**2024  
– 2025**



**FIRST 5  
CALIFORNIA®**

# Annual Report

# Our Mission

**First 5 California** will convene, partner in, and help lead the movement to create and implement a comprehensive, integrated, and coordinated system for California's children prenatal through age 5 and their families. It will promote, support, and optimize early childhood development.



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# Message from First 5 CA Executive Director, Jackie Wong

It is my privilege to open this year's Annual Report by reflecting on a year of work in service to California's children and families, and by honoring the visionary whose leadership made that work possible. This report captures both the impact of the First 5 Network over the past year, across communities, systems, and generations, and the enduring legacy of Rob Reiner, whose courage and conviction forever changed how California invests in our youngest children. As we look back on the progress made and the challenges navigated, we do so with deep gratitude for the foundation he built as the Commission's first Chair and with a shared responsibility to carry his vision forward.



Rob Reiner believed in a California that invests in children by making early childhood a priority across government and society. That vision was not the reality in 1998. Through Proposition 10, he helped chart a new course, establishing a permanent commitment to children ages 0–5 and their families by creating the framework for what would become First 5 California and the statewide First 5 Network.

Over the last 26 years, that vision has translated into measurable, lasting impact. Proposition 10 has generated more than \$12 billion

dedicated exclusively to young children and families, and First 5 investments have helped directly serve an estimated 30 million children in every corner of California. This does not include the tremendous impact on a generation of children and families who have benefited indirectly by transforming the systems that serve our communities to become more early childhood centered in their design. These resources have supported prenatal and early child health care, developmental screenings, early learning and care, parent education, and school readiness, helping the systems to be more prepared to support the complex and comprehensive needs of children and families. This vision of a unified voice and shared heartbeat, anchored in advancing the health, readiness, and long-term success of California's youngest children, is operationalized through the collective leadership and accountability of the First 5 Network.

Proposition 10 served as seed money for enduring systems change. Many of the supports California families rely on today, from developmental screening and early identification to trauma-informed health care and Universal Transitional Kindergarten, would not exist in their current form without the leadership of First 5 California, county commissions statewide and our early childhood partners at the State and local levels. Collectively, these systems now support children and families across health, education, and economic stability in ways that were once unimaginable.

Rob Reiner also understood that lasting change requires winning both public policy and public will. First 5 California remains one of the only state agencies mandated to invest significantly in early childhood public education and media, ensuring that parents and caregivers have access to tools and resources while also elevating early childhood as a shared public responsibility. Campaigns such as Talk. Read. Sing.® and today's Stronger Starts® initiative reflect this commitment and have helped shift how Californians understand and support the earliest years of life. The growth in public support for children's issues over time reflects the power of that long-term investment in hearts and minds.

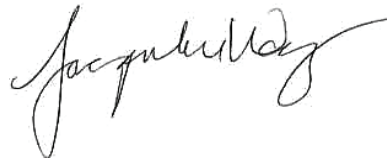
This year's Annual Report reflects how that legacy continues amid a changing and complex landscape. Despite declining tobacco-tax revenue, an outcome of a historic public health success, the systems strengthened over decades, the policies advanced, and the partnerships built across state and local government remain firmly in place and focused on sustained investment in the holistic needs of our children, families and communities.

Throughout the past year, First 5 California and county commissions across the state continued advancing equity-driven systems change, strengthening early learning and health supports, elevating parent and caregiver voices, and advocating at the state and federal levels to protect and expand investments in young children. This work reflects both innovation and resilience, grounded in data, community partnership, and an unwavering commitment to children.

Rob Reiner's legacy is not only one of vision, but of shared stewardship. First 5 was built to outlast any one leader, campaign, or moment. Because of his courage and foresight, we inherit both a gift and a responsibility to protect, evolve, and recommit to this work for future generations.

As you read this Annual Report, I invite you to reflect on what has been accomplished, the challenges that lie ahead, and the opportunity we share to continue shaping a California where every child has a strong start. Together, guided by purpose and inspired by legacy, we will continue advancing a future in which all children and families can thrive.

Sincerely,



Jackie Thu-Huong Wong (she/her)  
Executive Director  
First 5 California



# Ensuring Californian Children Receive the Best Start in Life

## Proposition 10 and the Legacy of First 5 California

*In 1998, California voters passed Proposition 10—the California Children and Families Act (the Act)—and declared the importance of investing in a better future for California’s youngest children.*

Proposition 10 imposes a 50-cent tax on tobacco products to generate revenue. 80% of the revenue is allocated to the 58 First 5 county commissions based on annual birth rate data, and 20% is allocated to the California Children and Families Commission (First 5 California). County commissions allocate their portion of the funds based on the specific needs and priorities of their communities. First 5 California’s funds are used to advance statewide systems change efforts including making additional strategic investments in counties across the state.

For 25 years, First 5 California has invested in the development of programs, services, and systems emphasizing improvement in early care and education, child health and development, family resiliency, research, and community awareness.

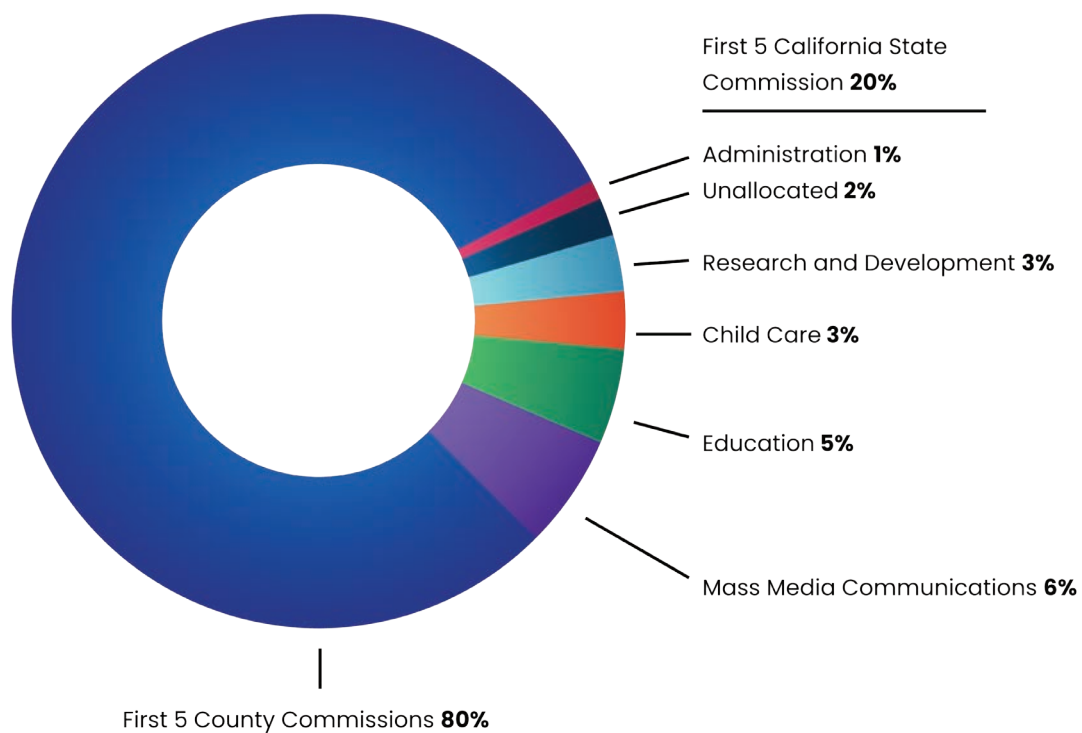


# Accountability: Funding & Audit Results

Under the California Children and Families Act, the California Department of Tax and Fee Administration (CDTFA) collects an excise tax on all cigarette and tobacco products. After refunds, administrative expenses, and statewide assessments are deducted, the remaining revenue is deposited into the California Children and Families Trust Fund, with 20 percent allocated to First 5 California and 80 percent allocated to county commissions.

- In Fiscal Year (FY) 2024-25 First 5 California received \$53.7 million while county commissions received \$214.7 million in combined Proposition 10, Proposition 56 (backfill), and California Electronic Cigarette Excise Tax (CECET) revenues.

## Exhibit 1: First 5 California Children and Families Commission Funds Allocation of State Portion



Source: Health and Safety Code Section 130105

The annual funding allocated to each county commission is based on the number of births in the county relative to the statewide total. Counties invest their funds in locally designed programs aligned with community priorities, as well as in First 5 California's statewide programs that focus on priorities such as child health, child development, and family resiliency for California's children prenatal through age 5 and their families.

## Accountability: Funding & Audit Results

The State Controller’s Office conducts an annual audit review of the 58 county commissions’ independent audits to ensure accountability and transparency in the use of public funds. In December 2025, the State Controller’s Office published its review of FY 2023–24 county audits, confirming no findings warranted funding withholdings. The results demonstrate continued adherence to the California Health and Safety Code and can be viewed on First 5 California’s website at: [https://ccfc.ca.gov/pdf/about/budget\\_perf/annual\\_report\\_pdfs/etc/Annual\\_Report\\_to\\_the\\_First\\_5\\_Commission\\_FY\\_2023\\_24.pdf](https://ccfc.ca.gov/pdf/about/budget_perf/annual_report_pdfs/etc/Annual_Report_to_the_First_5_Commission_FY_2023_24.pdf)

First 5 California’s organizational structure is designed to foster collaboration, efficiency, and statewide alignment. Through its Executive Office, External and Governmental Affairs Office, Program Innovation and Evaluation Division, Administration and Governance Office, Fiscal Services Office, Contracts and Procurement Office, and Information Technology Services Office, First 5 California provides coordinated oversight of:

- Fiscal management of the California Children and Families Trust Fund
- Tax revenue disbursements to county commissions
- Audits and annual fiscal reports
- Local agreement and program-disbursement management
- Public education and outreach initiatives
- Evaluation of First 5 California programs
- Procurement and contract management
- Workforce recruitment and professional development
- Information technology
- Business services
- Legislative advocacy efforts

In alignment with its mission, First 5 California continues to invest in programs, services, and systems that support California’s youngest children and their families. While the Home Visiting and Small Population County Funding Augmentation (SPCFA) programs sunsetted on June 30, 2025, previously approved multi-year investments, such as Impact Legacy, continued.



This year, the new iteration of the Kit for New Parents began with an investment of \$15 million to continue providing resources statewide to parents and caregivers. Additionally, the Commission approved \$18 million starting July 2025 to continue the SPCFA investment, allocating \$15 million to the program and \$3 million to the First 5 Network Resilience Initiative.

# CALIFORNIA'S **59** FIRST 5 COMMISSIONS. ONE SHARED VISION.

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Our 2025–2028 Strategic Plan strengthens the First 5 Network — ensuring every county has the resources and partnerships to help young children thrive.



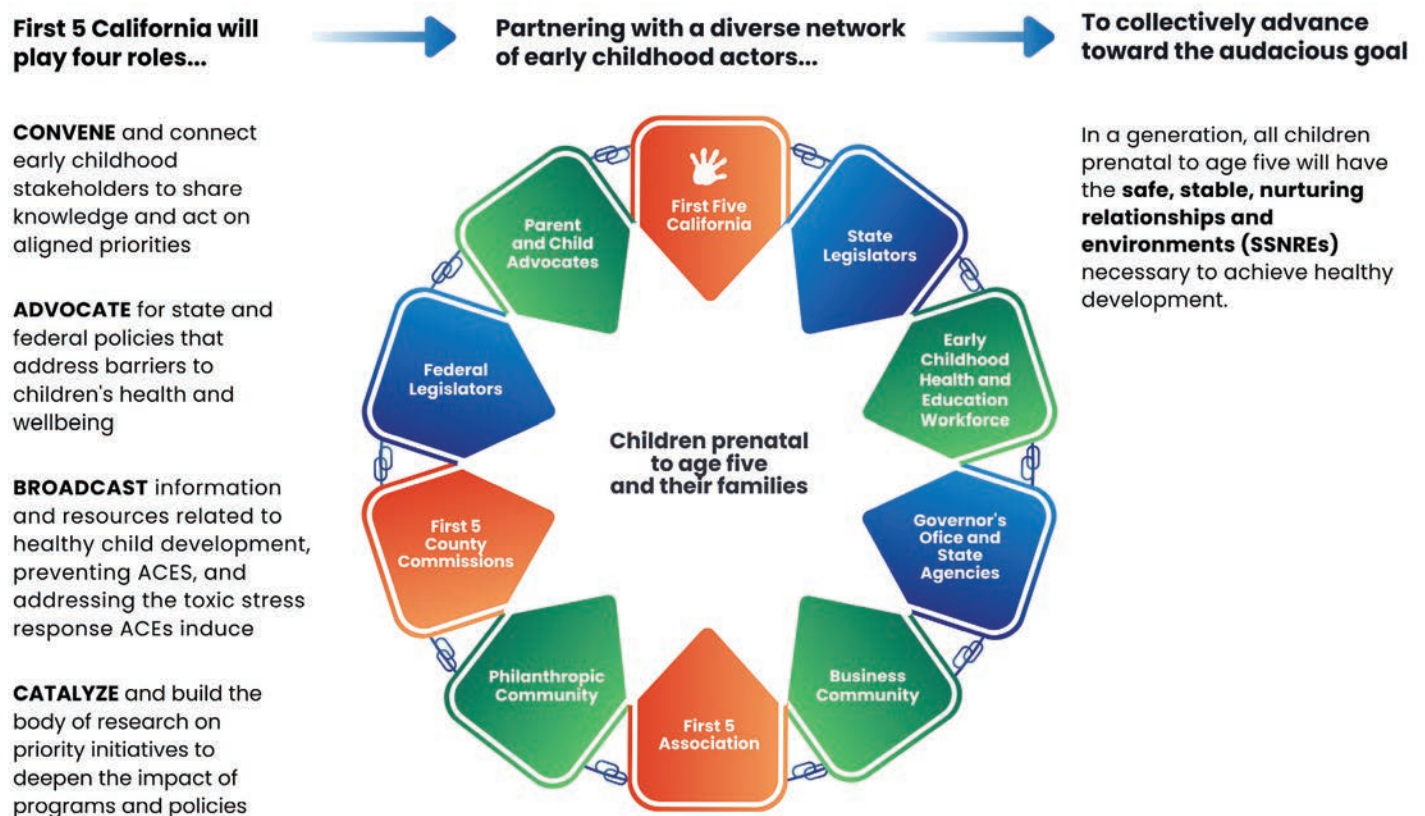
# Building Public Will and Investment

In 2021, First 5 California adopted a North Star and Audacious Goal, supported by a theory of change and the identification of key system levers to guide the organization’s work. To more fully integrate this foundation into the new Strategic Plan, First 5 California developed a Results-Based Accountability (RBA) framework that outlines the process for establishing population-level indicators, Specific, Measurable, Achievable, Relevant, and Timely (SMART) goals, and performance measures aligned with the North Star and Audacious Goal.

The following graphics show how we bring our North Star and Audacious Goal to life in a measurable way through policymaking, programs, and agency leadership to holistically serve our children and families:

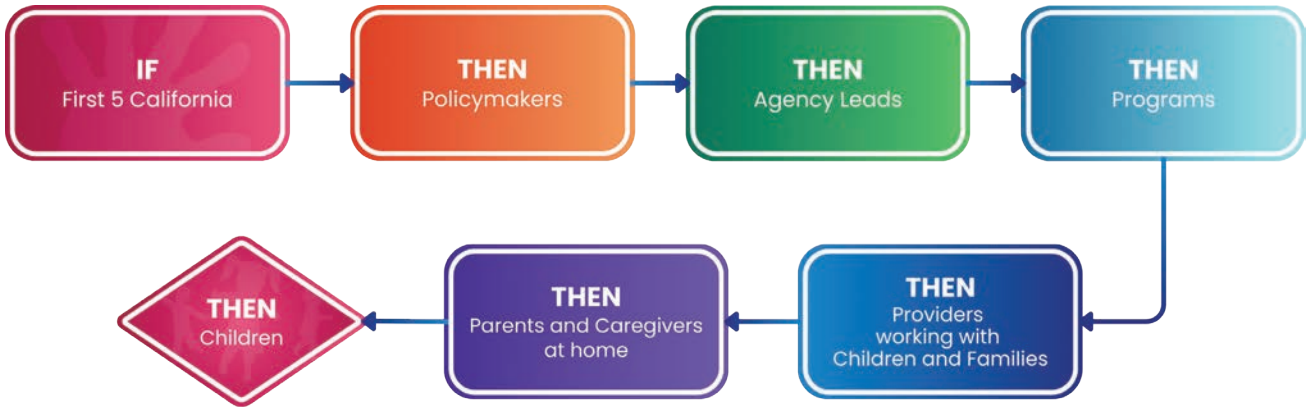
## STRATEGIC PLAN: FIRST 5 CALIFORNIA ROLES

The 2025–2028 Strategic Plan developed by First 5 California is designed to guide First 5 California’s investments and priorities over the next four years, ultimately working toward real positive impact for families. As part of this plan, First 5 California plays many roles in the advancement of the wellbeing of children prenatal to age five and their families.



## THEORY OF CHANGE

Theory of change describes the levers, actions, and outcomes of First 5 California’s work:



## North Star

- Trauma-informed, healing-centered, and culturally responsive systems promote the safe, stable, nurturing relationships and environments necessary to eliminate inequities and ensure healthy development for all children.

## Audacious Goal

- In a generation, all children 0–5 will have the safe, stable, nurturing relationships and environments necessary to achieve healthy development.

## RESULTS-BASED ACCOUNTABILITY (RBA) FRAMEWORK: PRINCIPLES



# Legislative and Budget Engagement

First 5 California continued advancing policies that strengthen the well-being and development of the state's youngest children. The legislative agenda remained firmly aligned with First 5 California's North Star and Audacious Goal, guiding advocacy toward initiatives that reduce toxic stress, expand access to early learning and health resources, strengthen the safety net, and promote equity across communities.



# 2025–26 State Budget Environment and Key Outcomes

The 2025–26 budget cycle took place against the backdrop of an approximately \$12 billion state budget deficit. Despite this challenging fiscal landscape, the Budget Act maintained critical early childhood investments while avoiding deep cuts to programs that support children and families. The final budget included \$228 billion from the General Fund, \$89 billion from special funds, and \$4 billion from bond accounts, supported in part by responsible use of reserves, including \$7.1 billion from the Rainy Day Fund.

Throughout the process, First 5 California’s External and Governmental Affairs (EGA) team collaborated with partners to protect core programs for children ages prenatal to five. The team closely tracked the Governor’s Extraordinary Session on federal immigration actions and supported the Legislature’s approval of \$50 million one-time General Fund to the Department of Justice for legal defense efforts, including direct legal assistance for immigrant families.

EGA also supported efforts within the childcare and early learning system by working alongside the Early Care and Education Coalition to maintain commitments made in prior budgets.



The 2025 Budget preserved the state’s plan to expand subsidized childcare to serve 200,000 additional children by 2028. It also protected investments such as enrollment-based childcare funding beginning in 2026 and continued implementation of the Cost of Care Plus rate system. Additional investments included \$10 million to expand tools for identifying multilingual learners and \$160 million for Universal School Meals. First 5 California also supported the continuation of programs critical to the health, development, and stability of young children and their families. These included \$1 million for additional ACEs training and \$7.4 million one-time General Fund for the Diaper Access Initiative. The Mental Health Wellness Act, which provides \$20 million for community response and maternal behavioral health, was also preserved.



# 2024–25 North Star Policy Agenda

First 5 California’s North Star Policy Agenda outlines the agency’s commitment to building **trauma-informed, healing-centered, and culturally responsive systems** for young children. The agenda guides all state and federal advocacy and is organized around four core pillars:



## 1. Build Resilient Families

First 5 California supports policies that stabilize and uplift families by promoting economic security and reliable access to food and housing. Progress Made:

- Supported legislation that expands access to childcare and early learning for low-income and migrant families.
- Advocated for financial supports that reduce material hardship for families with infants and toddlers, including funding for Universal School Meals and the Diaper Access Initiative.
- Advanced efforts to elevate the role of fathers in policy and narrative change.



## 2. Optimize Child Health

First 5 California works to ensure families have access to equitable health care, screenings, and behavioral and mental health supports. Progress Made:

- Supported legislation improving maternal health services and expanding perinatal access in rural regions.
- Advocated for continued funding for ACEs training and for early identification of developmental and behavioral needs.
- Amplified awareness through campaigns such as Raise CA Strong and sponsored ACR 67, which established Stronger Starts for Children Day.



## 3. Strengthen the Early Learning System

First 5 California promotes sustainable, high-quality early care and education and a supported, well-paid workforce. Progress Made:

- Supported legislation expanding eligibility for early learning programs and supporting working families.
- Continued advocating for statewide rate reform and the full implementation of childcare slot expansion.
- Supported the enrollment-based funding transition and statutory COLA protections in the state budget.



## 4. Promote Sustainability of Early Childhood Investments

First 5 California advocates for stable funding structures that sustain early childhood investments at both the state and local levels. Progress Made:

- Advocated for policies that strengthen the First 5 Network through increased fiscal resiliency.
- Strengthened relationships with state and federal policymakers to advance long-term sustainability.
- Expanded collaboration with state agencies to improve alignment and maximize the impact of existing resources.

# State Legislative Highlights

First 5 California supported a targeted set of bills that advanced family stability, child health, early learning, and immigrant family protections. Key bills signed into law included:

## BUILDING RESILIENT FAMILIES

- **AB 495 (Rodriguez): Family Preparedness Plan Act**  
Strengthens support for children when parents face immigration-related detention or absence.
- **SB 669 (McGuire): Perinatal Services in Rural Hospitals**  
Expands maternity care access in rural communities through a pilot program.

## OPTIMIZING CHILD HEALTH

- **AB 55 (Bonta): Alternative Birth Centers**  
Improves access to perinatal services by streamlining Medi-Cal reimbursement rules.
- **AB 1261 (Bonta): Right to Counsel for Undocumented Minors**  
Ensures unaccompanied children have access to legal representation.

## STRENGTHENING THE EARLY LEARNING SYSTEM AND ACCESS TO EARLY LEARNING

- **SB 98 (Pérez): Immigration Enforcement Notification**  
Requires schools to strengthen notification processes during immigration enforcement activity.
- **SB 778 (Limón): Migrant Childcare Eligibility**  
Broadens access to early learning programs for migrant agricultural worker families.

## PROMOTING SUSTAINABILITY OF EARLY CHILDHOOD INVESTMENTS

- **AB 607 (Rodriguez): CalWORKs Home Visiting Program**  
Extends program participation to improve outcomes for infants and caregivers.
- **SB 792 (Arreguin): CalWORKs Childcare Income Threshold**  
Aligns eligibility and supports more working families in accessing childcare.

Together, these measures advanced family resiliency, protected ALL families which include immigrant families, expanded health access, and strengthened early learning opportunities.

# Federal Budget Engagement

First 5 California deepened its engagement with federal policymakers in 2025 focusing on the preservation of critical supports for young children and their families. This work became especially important as Congress advanced H.R. 1, the “One Big Beautiful Bill Act,” which enacted significant reductions to federal safety-net programs that directly affect family stability, child health, and early development. Several major federal programs experienced substantial cuts or eligibility restrictions under H.R. 1, including:

- **Supplemental Nutrition Assistance Program (SNAP)**

The law significantly reduced overall SNAP funding, eliminated the SNAP-Ed nutrition education program, and restricted eligibility for several immigrant categories. These changes are projected to reduce food security for millions of families nationwide, including many with children prenatal to age five.

- **Medicaid**

H.R. 1 introduced new work and administrative requirements that are expected to cause coverage loss for millions of low-income adults, including parents of young children. The bill also reduced state flexibility to fund Medicaid, increased cost-sharing for some enrollees, and tightened immigration-related eligibility pathways. These provisions threaten access to prenatal care, developmental screenings, behavioral health services, and early-intervention supports that young children rely on for healthy development.

- **Other key early childhood safety-net programs**

Cuts and structural changes in H.R. 1 reduced support for programs such as Temporary Assistance for Needy Families (TANF), childcare and early learning resources tied to federal block grants, and funding for health and nutrition programs serving low-income and immigrant families.

Given these sweeping changes, First 5 California elevated federal advocacy to protect programs essential to early childhood well-being. EGA continued to support efforts that provide assistance to children and families in California and opposed federal proposals that would weaken access to health care, nutrition, and economic supports for vulnerable families. This federal advocacy ensured that California’s state-level efforts remained informed by national developments that could disrupt services for children prenatal to age five.

# PR and Government Relations

In 2025, the External and Governmental Affairs division elevated First 5 California's leadership in both public policy and strategic communications. Through integrated PR and government relations efforts, EGA increased statewide visibility, strengthened policymaker engagement, and ensured alignment with First 5 California's 2025 to 2028 Strategic Plan.

A major focus of the year was building and deepening relationships with policymakers. EGA met with new legislators, introduced First 5 California's policy priorities, and strengthened ongoing partnerships throughout the Capitol. EGA hosted an awards event honoring champions for early childhood, further embedding First 5 California's presence as a trusted voice.

These efforts extended beyond the Legislature. EGA partnered with state agencies, community-based organizations, and philanthropic leaders to advance family resiliency policies grounded in whole-child and whole-family approaches. Public-facing engagement increased through the Conversations with Champions for Children video series, spotlighting lawmakers and partners' commitments to early childhood.

EGA's PR work expanded dramatically in 2025 following the launch of a three-year strategic communications contract. This investment broadened First 5 California's

public reach, strengthened bilingual media engagement, and supported the North Star communications strategy. In addition, EGA hosted a successful screening of the documentary Make a Circle at the IMAX in Sacramento, which brought together policymakers, childcare providers, and community members to highlight the importance of early learning.

Throughout the year, EGA elevated data, stories, and research that reinforced early childhood as a statewide priority. This included amplifying information on economic hardship, supporting statewide food access efforts during the federal shutdown, and contributing to major convenings and events.

By year's end, First 5 California had significantly strengthened its legislative influence and public presence. These efforts created a policy environment that prioritizes early childhood and ensures that young children and their families remain central to California's long-term vision.



# Media Campaign

During Fiscal Year 2024–2025, First 5 California continued its statewide effort to raise awareness about toxic stress and the long-term effects of adverse childhood experiences (ACEs) through its Stronger Starts campaign. The media strategy during this time period built on past momentum while expanding reach across multiple languages, cultures, and platforms to ensure that all California parents and caregivers have access to trusted, practical information.

Paid media extended across TV, radio, digital, social, out-of-home, and print, reinforcing the campaign's presence in both English and Spanish and additional in-language executions for Chinese, Vietnamese, Filipino, Black/African American, Hispanic, Arabic, Armenian, Persian, and Russian audiences. Digital partnerships reinforced the media plan by continuing activities with Zynga, Reddit, and Snapchat, expanding the campaign's presence in high-engagement online spaces.

First 5 California's presence on social media included ongoing evergreen social and digital storytelling on First 5 California's social media channels and websites. Educational companion articles were promoted on social media as well. Web articles that talk about understanding and supporting your child's mental health, tips on how to spot stress in your child, the role of fathers and father figures in supporting early development and First 5

California's Stronger Starts powered by Cell-Ed; a program that provides family support through courses, coaching and micro-learning for caregivers.

Creative development introduced refreshed work across several waves. Wave 2.5 relaunched the "Prepared for Battle" and "Doctor 2.0" ads, expanding the AAPI effort with new "Doctors Know" videos in Mandarin and Vietnamese, accompanied by print and out-of-home placements.

A set of explainer videos were produced in English and Spanish in April of 2025 to strengthen parent education through short, accessible online learning experiences. These videos will live on the First 5 California parent website, YouTube channel, and the Stronger Starts microsite.

Complementing these efforts, First 5 California also began production on a Fatherhood Campaign (September 2024). A video was produced highlighting the importance of dads in the early years of children. A special section was added to the website and microsite to promote this effort.

During this fiscal year, work began on our Wave 3 strategy and creative messaging to advance the campaign's storytelling and implement the necessary steps in our Stronger Starts communications plan. This effort will outline the future direction of Stronger Starts into the launch of Wave 3 creative messaging and what is to come for Wave 4.



***“The Four B’s that you shared are a good foundation to help build trust between adults and children.”***

*- Parent/Caregiver at Sacramento Kings event*

To reach parents and caregivers at scale, First 5 California strategically partnered with trusted sports organizations and media to deliver the Stronger Starts campaign message in environments where families are already engaged. By aligning with teams and voices that resonate across generations and cultures, these partnerships shared guidance on how parents and caregivers can help children ages 0 to 5 buffer against the effects of toxic stress response, the body’s prolonged stress reaction to repeated or ongoing exposure to adversity in early childhood.



Through its partnership with the Sacramento Kings, First 5 California connected with families during Slamson’s Birthday takeover, one of the largest annual celebrations at Golden 1 Center. In addition, First 5 California sponsors halftime court activities with parents and infants throughout the season.



Across three game-day event activations, the program generated more than 2,800 guest interactions and distributed over 5,400 educational giveaways, including informational brochures and early childhood learning items. These activations paired joyful, family-centered experiences with Stronger Starts campaign messaging in a trusted, in-arena setting. Beyond game-day activations, the Kings’ community relations team also supported and participated in First 5 California’s first Statewide Day of Action on May 8, 2025, underscoring a shared commitment to families and early childhood well-being.



# Media Campaign



A collaboration with Dodgers Radio extended this impact throughout Southern California, the Central Valley, and the Desert Communities statewide through bilingual media, social, and in-person engagement. In 2025, World Series champion Kiké Hernández was featured in English- and Spanish-language videos that ran in-stadium during Sunday home games. He also recorded radio spots in both languages, which aired during Dodgers Radio broadcasts, reaching one of baseball's most loyal, multigenerational, and multicultural fan bases. This partnership garnered 53.1 Million cumulative impressions, amplifying the Stronger Starts campaign message to parents and caregivers across California. A social media post on Dodgers Radio's social platform featuring Kiké Hernández further extended reach, generating over 12,000 likes and strong audience engagement that drove clicks to the First 5 California website. In addition, Dodgers Radio digital placements on the station's website drove listeners to the First 5 California website, including new visitors, achieving an 83 percent engagement rate. In-person activations at Dodger Stadium also

took place, engaging over 1,200 families with 1,400 educational items distributed by our brand ambassadors.

Together, these partnerships helped First 5 California meet families where their passions and daily lives intersect, reinforcing the Stronger Starts campaign and increasing awareness of toxic stress response, how it affects young children, and how parents and caregivers can help buffer its long-term effects.



***“We were just talking about anxiety the other day and what it means.”***

*- Parent/Caregiver at Dodger Stadium event*

The Cell-Ed micro-learning program, powered by First 5 California, was relaunched in May 2025 to deliver free, on-the-go education about toxic stress prevention and early development. Since then, Cell-Ed has partnered with the CA State Libraries, Child Care Resource Centers, WIC, and other partners to expand the access of the program and content. Additionally, the Los Angeles Public Library granted First 5 California permission to include their 'Know Your Rights' course, a course designed to learn about rights under the U.S. Constitution and how to confidently exercise them at home and in public, in the Stronger Starts learning program, absolutely free.

Evaluation findings released in July 2024 demonstrated the campaign's measurable impact on awareness, knowledge, and behavior across California families. Familiarity with the term toxic stress rose from 22% in 2022 to 74% in 2024, while familiarity with ACEs grew from 20% to 60%. Campaign awareness reached 92% overall, surpassing CDC benchmarks for public education campaigns, with 95% awareness among Spanish-speaking parents and caregivers.

Parents and caregivers who had experienced toxic stress showed strong engagement with campaign messages. Eighty-seven percent recognized how toxic stress affects the way they parent, and 90% reported being motivated to take actions to help themselves overcome it. These

encouraging results give hope for the future, as 93% of participants said they are continuing to take steps to manage stress.

Behavioral data reinforced these findings. Sixty-four percent of caregivers exposed to ACEs actively sought information about toxic stress in 2024, compared to just 14% in 2022. Overall, 84% of those aware of the campaign said it showed them that parents can stop their own toxic stress from affecting their children, and 82% said it motivated them to protect their families. These results confirm that Stronger Starts is achieving its long-term goal of helping California families take meaningful steps toward resilience and healing.







# Public Relations

First 5 California strengthened its leadership role in early childhood advocacy through a series of strategic public relations initiatives and statewide partnerships.

The highlight of the year was the Statewide Day of Action (SDOA), held on May 8, 2025, in Sacramento. The press conference brought together approximately 65 attendees, including state and local leaders such as Executive Director Jackie Thu-Huong Wong, Commissioner Elsa Mendoza Jimenez, Sacramento Mayor Kevin McCarty, Deputy State Treasurer Stephanie Tom, Sacramento County Supervisor and First 5 Sacramento Chair Phil Serna, and other dignitaries. The event featured participation from the Sacramento Kings, including legend Olden Polynice, team dancers, and mascot Slamson, emphasizing the partnership between early childhood advocacy and community engagement.

Following the Sacramento event, First 5 San Diego hosted its own regional Day of Action with Assemblymember LaShae Sharp-Collins, who also introduced Assembly Concurrent Resolution (ACR) 67 – “Stronger Starts for Children Day.” The California Assembly recognized the First 5 California team on the floor in honor of its work, and Governor Gavin Newsom’s office issued a commemorative letter designating May 2025 as Children’s Mental Health Month.

Additional earned media and thought-leadership highlights included a publication of a National Association for the Education of Young Children Chapter for a Leadership book, spotlighting First 5 California’s community education approach and the release of the organization’s Strategic Plan, reinforcing its long-term vision for improving early childhood well-being across the state.



# Events

After the success of the Toxic Stress Takedown experiential events, First 5 California refreshed and reimagined its in-person outreach with the launch of First 5 California's Stronger Starts Roadshow. This interactive, tactile experience was designed to help families learn about toxic stress and introduce families to educational play and emotional-regulation tools through sensory-based activities.



The new Stronger Starts Roadshow setup debuted in June 2025 at the Pista Sa Nayon Festival in Vallejo, offering hands-on learning stations such as Roar's Soothing Scales, Pop & Play Zone, and Sound Journey. The Stronger Starts Roadshow continues to travel statewide, with the long-term goal of reaching all 58 counties through local partnerships and county collaborations.

Experiential and cultural events remained at the heart of community engagement. Highlighted appearances included:

- Pista Sa Nayon Festival – Vallejo (June 7, 2025)
- Atascadero Pride in the Park – San Luis Obispo County (June 14, 2025)
- Juneteenth Celebration of Ventura County (June 21, 2025)
- Fiestas Patrias (September 14, 2025)
- San Francisco Chinatown Autumn Moon Festival (September 27–28, 2025)

The Stronger Starts Roadshow also participated in other cultural and family-focused events statewide, including Cinco de Mayo & Care-Fest and the International Kids Festival. Counties continue to request participation and collaboration with First 5 California to bring the Stronger Starts Roadshow to local communities, reflecting the agency's ongoing commitment to reaching all 58 counties and ensuring equitable access to early childhood resources.

Together, these efforts continue to advance First 5 California's mission to give every child a stronger start in life, through education, engagement, and connection across every corner of the state.





# Programs and Research

First 5 California continued advancing programs that strengthen the well-being and development of the state's youngest children. Through strategic partnerships and statewide and local implementation, these programs translate policy and vision into meaningful, measurable impact for children ages 0–5 and their caregivers.

# Kit for New Parents

The award-winning Kit for New Parents (Kit) targets hard-to-reach and low-income families, providing key information and resources for first-time parents, grandparents, and caregivers. The Kit is a foundational resource to support parents during the early stages of parenting. To date, First 5 California has distributed **over 5 million Kits free-of-charge** to local hospitals, physicians, and community groups to reach new parents statewide. Kits are available in English, Spanish, Chinese, Korean, and Vietnamese.

In Spring 2025, First 5 California collaborated with First 5 Association of California to form and facilitate a working group including representatives from state agencies, First 5 counties, and community-based organizations to explore ways to make First 5 California the Kit more accessible, culturally responsive, healing-centered, and trauma informed. This collaborative effort identified a clear need for the kit to offer materials that are tailored to specific communities (e.g., *Black families, fathers, rural families*), designed with caregiver voices in mind, more interactive and usable, and strategically distributed and marketed through trusted channels.

First 5 California is incorporating this feedback into its **next edition of the Kit** and will strive to:

- Continue distribution to parents of children ages 0 to 5 across California
- Expand its reach to more low-income families
- Strengthen relationships with First 5 county commissions and community partners
- Evaluate the Kit's effectiveness in engaging and educating parents and caregivers

Parents, caregivers, and community members can request Kits to be shipped directly to them by emailing [parentkit@first5.ca.gov](mailto:parentkit@first5.ca.gov) and are encouraged to visit the California Parent Guide website for helpful information and resources for new parents.



# IMPACT Legacy

In October 2022, the First 5 California Commission approved the current iteration of the investment, Improve and Maximize Programs so All Children Thrive Legacy (IMPACT Legacy), at \$125,828,000 for four years, FYs 2023–2027. This represented a continued commitment to the innovative First 5 IMPACT approach to quality improvement and professional development systems for early learning and care (ELC) providers. Funding was awarded to 10 regional lead grantee agencies, reducing the number of grants to 10, while continuing to provide funding to all 58 counties and the Tribal Child Care Association of California.

IMPACT Legacy works in cooperation with all ELC quality improvement efforts and

investments in California to support the implementation of the Quality Counts California (QCC) Quality Continuum Framework. IMPACT is designed to fund quality improvement expansion and support providers serving high-impact communities and populations not already receiving support. IMPACT Legacy participation within QCC focuses on the expansion of access to high-quality ELC in private centers, family childcare (FCC) homes, family friend and neighbor caregivers, and in alternative settings such as home visiting programs and libraries. For FY 2024–25, local consortia reported 10,195 sites participating in QCC, which is an increase of nearly 500 sites from FY 2023–24. Of participating QCC sites, about two-thirds (7,411) continue to be fully or partially supported by IMPACT Legacy funding.



### Building Equitable Early Learning Systems (BEELS)

In January 2024, First 5 California launched the Building Equitable Early Learning Systems (BEELS) work with WestEd. BEELS provides Early Learning and Care (ELC) Workforce Supports and Technical Assistance (TA), and works to transform California’s ELC systems with a strategic focus on equity in alignment with First 5 California’s North Star. Workforce supports focus on increasing the development of and access to more equitable learning opportunities and resources for the ELC Workforce, specifically, coaches, trainers, and providers. In addition, WestEd leads outreach and engagement of collaborative partnerships with institutes of higher education and key state partners to ensure ongoing communication and alignment in joint efforts supporting workforce capacity building. WestEd, in partnership with First 5 California and local/regional communities, will co-design systems equity building efforts that flexibly support the evolving needs of the QCC system and position First 5 California as a leader in responding to the call for dismantling barriers to access and equity and responding to the needs of the local ELC system. Advisory membership for these efforts includes county First 5s, county offices of education, local planning councils, early learning and care providers, parent voices, and institutes of higher education faculty. These efforts will leverage the collaborative strengths of the First 5 network to advance First 5 California’s whole child/family focus while

supporting the state’s strategic priorities for ELC and aligning with the Master Plan for Early Learning and Care (MPELC). This will help local and state leaders and agencies to transition to an equitable ELC system that balances statewide cohesiveness and efficiency with local contexts and needs.

### Regional Hubs

Funded through IMPACT Legacy dollars, regional hubs streamline the collection of data and management of expensive data systems, saving substantial administrative dollars and improving the availability of data. The regional hubs provide trainings, facilitate communication, share best practices, and promote access to and consistency in coach, trainer, and administrator supports.

Regional hub support continues to be deemed particularly beneficial by small and rural consortia that would not otherwise be able to access certain trainings or have the critical mass needed for Communities of Practice (CoP) and other professional learning opportunities.

In FY 2024–25, regional hubs reported the top successes as improved communication and partnerships, data coordination, and providing greater access to professional development, trainings and communities of practice. The hubs continue to report that almost 80 percent of all counties within a region rely exclusively or partially on the regional hub for ELC workforce professional development offerings.

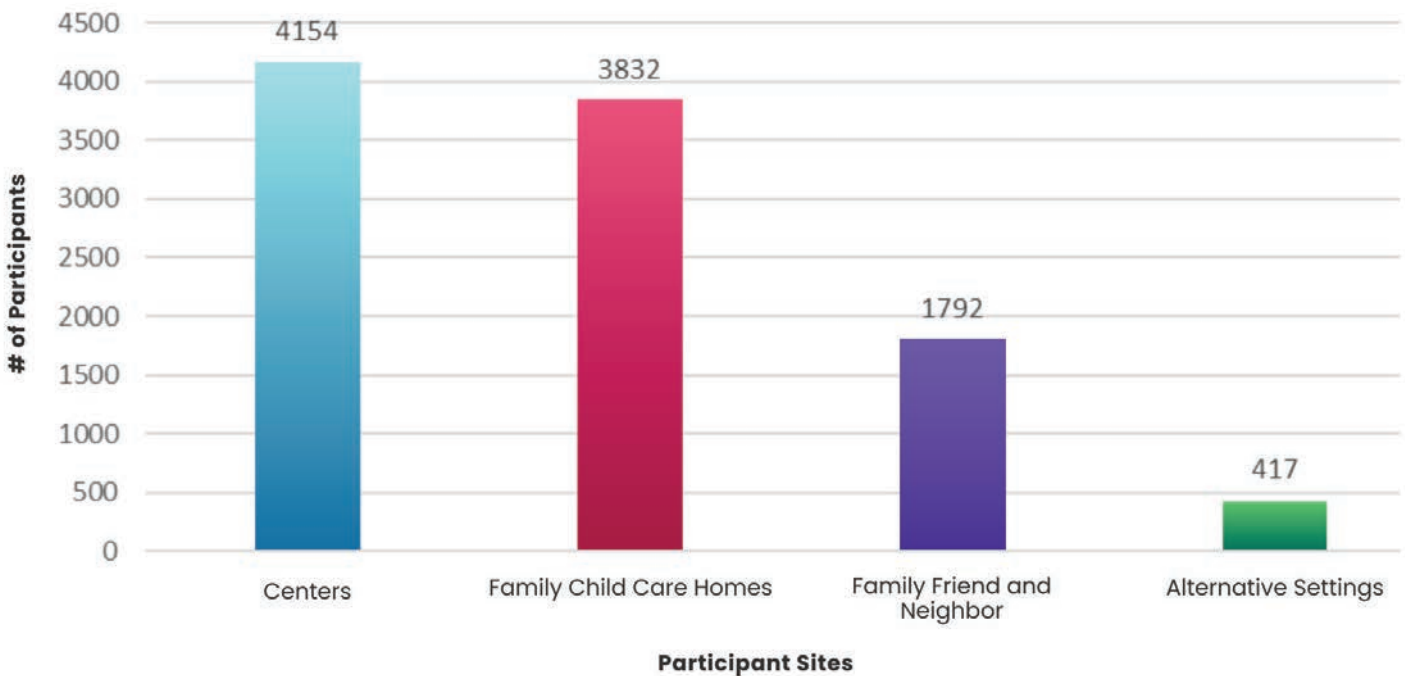
# IMPACT

## Quality Counts California

Quality Counts California (QCC) is a statewide system of locally implemented Quality Rating and Improvement Systems (QRIS) that provide resources and support to ELC providers so they can create engaging and effective experiences that help children grow and thrive. QCC is funded by IMPACT Legacy as well as state and federal funding administered by the California Department of Education and the California Department of Social Services. All ELC participant sites in QCC are reported in the statewide common

data file, which is inclusive of all the state’s QRIS funding streams. This data provides the state with an efficient and coordinated method for receiving information about each county participating in QRIS. As of June 30, 2025, there were 10,195 participant QCC sites across the state, including 3,832 family childcare homes and 1,792 family, friend, and neighbor providers. In total, 39,995 teachers received individualized professional development to improve quality of care and early education knowledge, and 310,491 children ages 0–5 benefited from the quality improvement support provided by QCC.

**QCC Participating Settings**



For more information on QCC, visit the website at <https://qualitycountscalifornia.net>

## Home Visiting Regional Technical Assistance Grants

In FY 2022–23, First 5 California funded an extension of the original Home Visiting Collaboration grants and offered new Regional Technical Assistance for Home Visiting Coordination and Integration (HV-RTA) grants to begin the following fiscal year. The HV-RTA offered \$14.5 million in regional funding for home visiting technical assistance and coordination in much the same way that IMPACT Legacy’s grant regionalized funding for IMPACT consortia. Nine regions were granted funding and began work in July 2023.

The FY 24–25 annual performance report describes themes that emerged in response to questions on capacity building tied to performance measures and sustainability efforts, being that this was

the final year of funding. Overall, counties described strengthening partnerships and successful transitions for post funding activities. Many reported successes in communicating and collaborating with one another and having some level of sustainability following the end of this grant.

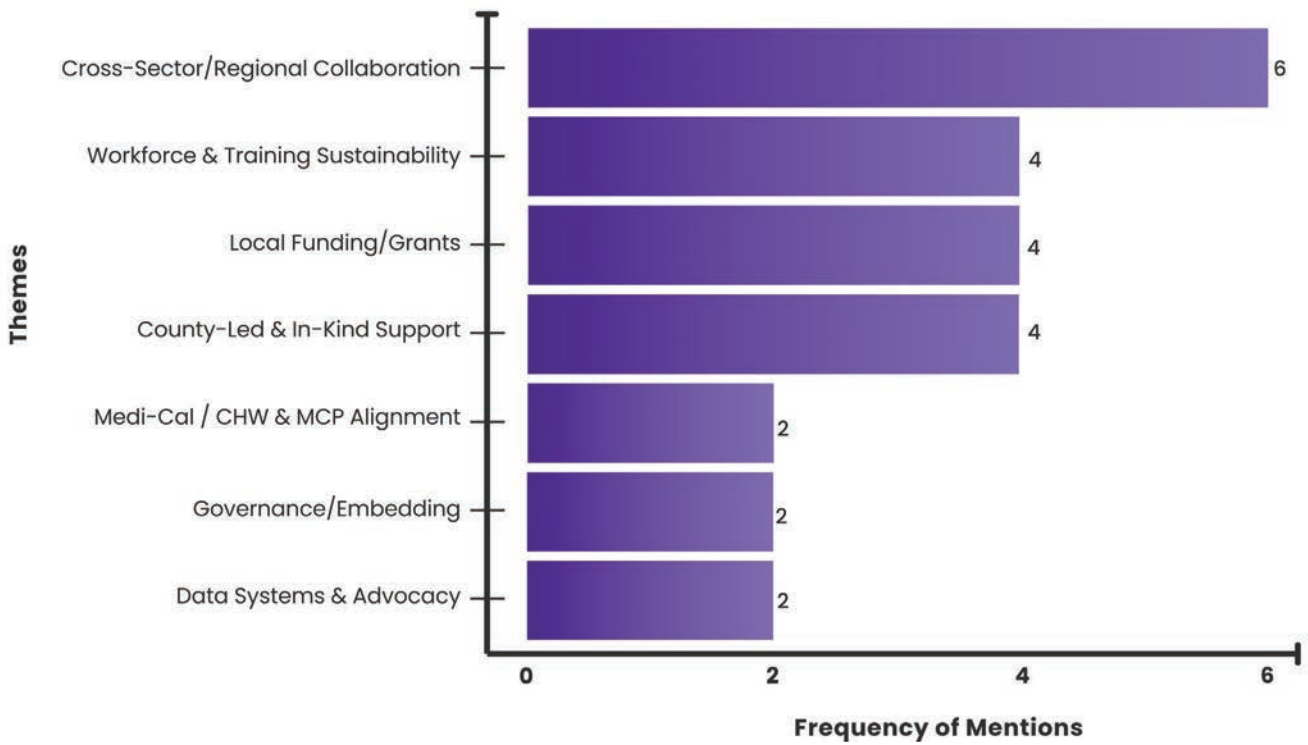
The data showed that cross-agency collaboration and consistent communication were the most consistent tools that regions utilized. This highlights the importance of the network that has been built through the regional structure of this grant.

The regions were asked to report how they plan to continue their programs beyond the HVC funding. The graphics below show the common themes and frequency of mention.

THEMES	DESCRIPTIONS
Medi-Cal / CHW & MCP Alignment	Sustaining services by contracting with Managed Care Plans and billing through Medi-Cal CHW benefit.
Data Systems & Evidence for Advocacy	Leveraging data systems and evaluation to demonstrate impact and secure future funding.
Cross-Sector / Regional Collaboration	Continuation of collaboratives, advisory boards, and regional meetings for shared problem-solving and advocacy.
County-Led & In-Kind Support	Local entities (counties, nonprofits) committing staff, space, facilitation, or embedding HV in existing structures.
Workforce & Training Sustainability	Ongoing Communities of Practice, quarterly training, summits, and professional development as part of post-HVC sustainability.
Local Funding / Grants (Prop 10 & Philanthropy)	Using Prop 10 funds, philanthropic support, or new grants to sustain home visiting programs.
Governance & Embedding into Coalitions	Folding HV into broader coalitions and boards to sustain momentum.

# IMPACT

**Sustainability Strategies Beyond HVC Funding**



Promisingly, over half of the regions have committed to continuing cross-sector/ regional collaboration through regional meetings, shared file drives/resources, and shared training/professional development opportunities.

Regions were asked how First 5 California can support county commissions with their local home visiting systems now that this funding is sunseting. There were various themes that arose, with the top 2 being State-level Advocacy & Funding, and Regional Learning Collaboratives & Summits. The graphics below show the common themes and frequency of mention.

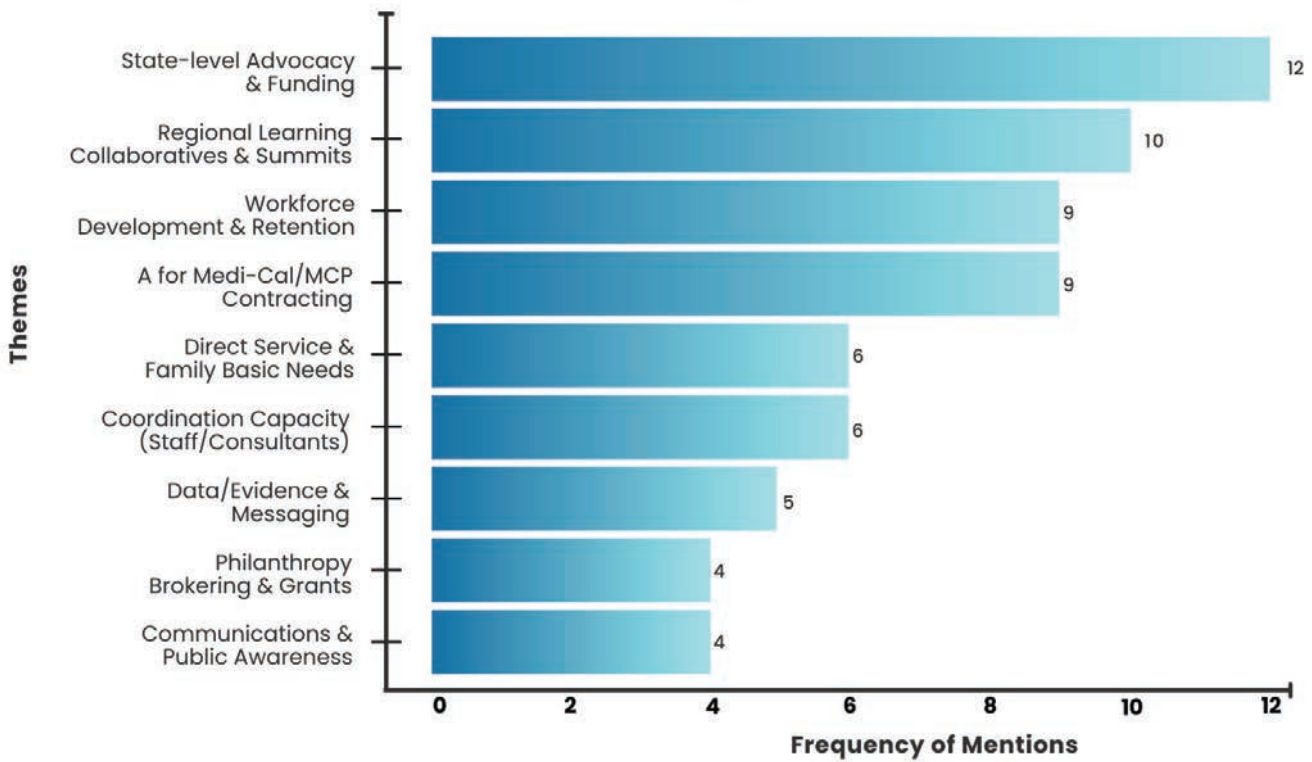
In First 5 California’s new Strategic Plan, the agency highlights its strategies for systems change which include advocating for state and federal policies that strengthen early learning, health, and family economic stability to ensure all children prenatal to age five can thrive. The data shows this will

be the key method First 5 California can continue to support local commissions with their home visiting programs. There is also an opportunity to host a home visiting system breakout room or mini summit during First 5 California’s next Child Health, Education and Care summit. First 5 California will continue to be a partner/ advocate for home visiting, bringing us closer to achieving our audacious goal.

First 5 California’s home visiting coordination investment has enhanced local commission home visiting programs throughout the state by providing counties with resources to find alternative funding sources, build regional systems to help their fellow counties, and further increase home visiting access/resources across California. Advocacy at the state and federal levels to showcase and fight for this important work that is changing the lives of children and families throughout California is essential.

# IMPACT

## How can F5CA Support Counties as HV Grants Sunset?



THEMES	DESCRIPTIONS
State-Level Advocacy & Funding	Champion HV within CalWORKs, CalAIM/DHCS, DPH/DPSS; pursue budget asks and policy fixes; keep HV central to P-5 systems.
TA for Medi-Cal/MCP Contracting	Provide hands-on TA (billing, compliance, privacy, IT, contracting) to secure CHW/ECM reimbursement and MCP agreements.
Workforce Development & Retention	Fund PD, PLCs/CoPs, certifications, incentives/tuition; focus on trauma-informed, reflective, culturally responsive practice.
Regional Learning Collaboratives & Summits	Resource regional summits and quarterly cross-county learning to spread what works and support morale.
Direct Service & Family Basic Needs	Fill gaps for diapers, food, housing, childcare, mental health, employment supports where other funding is absent.
Coordination Capacity (Staff/Consultants)	Underwrite coordinator time/consultants to convene HVC/CABs, align referrals, and maintain shared infrastructure.
Communications & Public Awareness	Run statewide campaigns; share toolkits, stories, and media assets to boost awareness and uptake.
Data/Evidence & Messaging	Create one-pagers on outcomes/ROI; provide evaluation/fiscal templates and language banks for grants.
Philanthropy Brokering & Grants	Identify funders, share opportunities, and broker relationships to diversify revenue.

# Early Math Project

First 5 California actively participates in the ongoing development and maintenance of the multi-state agency effort to elevate the importance of early science, technology, engineering, arts, and mathematics (STEAM) activities to support children’s success and understanding of STEAM. These efforts include seminars; symposiums and conferences for parents, teachers, and other ELC professionals; publication of STEAM-related literature; newsletters; book reviews, and web-based supports.

Early Math Project (EMP) is working more collaboratively with Count Play Explore (a statewide Early STEM Initiative supported and authorized by California as part of the System of Support) and began developing and co-branding STEM resources in 2025. EMP will have a new home page on the Count Play Explore website soon.

During 2025, EMP helped plan and organize an early math spring seminar, summer symposium, and fall forum. The most recent event took place on October 28, 2025 and focused on Family Engagement

and the importance relationships play in children’s learning and success. The seminar provided tangible ideas and resources for everyday STEM for children from birth to third grade. EMP’s next Early Math Event is scheduled to take place on February 26, 2026.

EMP also partnered in the development of over 20 video guides related to the I’m Ready Video series that will support parents and early education and care providers.

The EMP team added 43 book guides and related activities during 2025 and anticipates completing up to 5 additional guides by the end of 2025.

Ongoing resources that are shared on the EMP website ([www.earlymathca.org](http://www.earlymathca.org)) and the Count Play Explore application ([www.countplayexplore.org](http://www.countplayexplore.org)) include:

- EMP Substack Newsletter.  
The newsletter can be accessed at: <https://carolynpfister.substack.com/>
- STEAM Resources
- Book guides and activities
- “I’m Ready” Video Series



# Early Literacy Initiatives

## Imagination Library

First 5 California has long supported the expansion of Dolly Parton’s Imagination Library (DPIIL) as a proven, evidence-based early literacy strategy aligned with California’s school readiness and equity goals. In 2022, the Legislature authorized a historic statewide expansion through Senate Bill 1183, envisioning a California-centered implementation model supported by state infrastructure, local partners, and culturally responsive outreach.

### Legislative and Administrative Changes Affecting Program Delivery

Since enactment, a series of statutory and budgetary changes materially altered the implementation structure originally contemplated by the Governor and Legislature. While initial appropriations were awarded through the California State Library to the California-based nonprofit established to support statewide implementation—now known as Strong Reader Partnership (SRP)—subsequent trailer bill actions redirected the majority of remaining funds directly to the Tennessee-based national DPIIL organization.

As a result of these changes, California public funds intended to build and sustain in-state capacity were ultimately transferred out of state for centralized administration. This shift removed the California nonprofit intermediary model that had been designed to provide localized technical assistance, multilingual outreach, and operational support to counties with the greatest literacy gaps. The multiple changes to the program have stalled progress overall to California’s program delivery that meets the state’s linguistic, geographic, and demographic complexity.



## Early Literacy Initiatives

### Program Reach and Current Enrollment Status

Despite these structural changes, DPIL enrollment in California has increased since the enactment of the statewide expansion in September 2022. As of Fall 2025, the program is serving approximately 142,000 children, representing roughly 5 percent of the 2.7 million children ages 0–5 statewide. Of those enrolled, more than 25,500 children—approximately 18 percent—are receiving the bilingual English/Spanish book collection, reflecting progress toward linguistic inclusion.

The program is currently fully implemented in 32 counties. While this progress is meaningful, it also underscores the distance between current reach and the Legislature’s original goal of universal statewide access. At present enrollment levels, the majority of California’s youngest children—particularly those in rural, low-income, and multilingual communities—remain unreached.

### Lessons Learned from California’s Implementation Experience

Strong Reader Partnership’s direct involvement in program development and early implementation provides several clear, evidence-based insights relevant to the program’s future success in California:

- **State-specific infrastructure matters.**  
California’s scale, diversity, and regulatory environment require localized technical assistance and operational support that cannot be fully addressed through a centralized, out-of-state model.
- **Program requirements can be burdensome for local partners.**  
Libraries and community-based organizations reported administrative and compliance challenges that slowed enrollment and limited participation.
- **Culturally and linguistically responsive outreach is essential.**  
Multilingual, community-rooted engagement significantly increases awareness and enrollment, particularly among families facing time, cost, and trust barriers.
- **Capacity-building accelerates impact.**  
Counties benefit from modest, targeted investments that strengthen local readiness rather than relying solely on passive enrollment models.

## Early Literacy Initiatives

### Recommendations for Legislative and Programmatic Consideration

Based on this experience, First 5 California offers the following recommendations that future investments in DPIL or similar early literacy initiatives:

- 1. Restore or establish a California-based implementation partner** to provide technical assistance, outreach, and accountability aligned with state priorities.
- 2. Ensure funding structures support local capacity-building**, not solely book distribution.
- 3. Require regular, transparent reporting** on enrollment penetration relative to the eligible population, disaggregated by language and geography.
- 4. Align early literacy investments with broader school readiness and family engagement strategies**, including First 5 county systems.

First 5 California remains committed to advancing early literacy outcomes and ensuring that public investments deliver maximum benefit to California families. The experience of the DPIL expansion demonstrates both the promise of the model and the importance of implementation structures that reflect California's unique needs.

## PEARLS

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The *Program for Equitable Access to Resources for Literacy Support (PEARLS)* was approved by the Commission in the Spring of 2022 with the primary goal to enhance early literacy development among children aged zero to five in families through family engagement, culturally responsive programming, and community partnerships. With over \$100 Million in investments made by the State, the Commission assessed the best way to leverage its role with the new opportunities created by the state. The objectives for PEARLS funding are:

- Provide accessible, culturally relevant literacy resources and programs in the families' home languages.
- Foster parent/caregiver knowledge and confidence in supporting early literacy at home.
- Promote cultural pride and multilingual skills as valuable components of children's literacy growth.
- Build sustainable partnerships with community organizations, cultural groups, and local service providers.

## Early Literacy Initiatives

To best serve these objectives, and support the current literacy efforts without duplication, additional time was taken to understand local needs, revise funding structure and review current data on literacy science. First 5 California entered into an agreement with Pitaya Consulting to assist in the development of the Request for Proposal (RFP).

## State Literacy Partnerships

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First 5 California staff participated on the State Literacy Team for the Comprehensive Literacy State Development (CLSD) grant to revise the comprehensive State Literacy Plan (SLP) with updated evidence-based practices and guidance documents, as well as promising practices and implementation guides. With the team's feedback incorporated, the State Board of Education approved the California Comprehensive SLP in May 2025. First 5 California will continue this partnership to implement the plan over the life of the CLSD grant.



To achieve the goal of grade-level reading by third grade, First 5 California staff participated in the Communications and Campaign Work Group, sharing expertise and existing relationships. The group met periodically to review efficacy of early literacy development tools, curriculum and educational outreach. The group recommended designating funds to engage a communications agency to create and launch a comprehensive public information campaign. This campaign would utilize available research, build on the success of past messages, and expand to impact children 5–9 years of age.

Carrying an evergreen message to a broader audience strived to educate not just about the academics of reading as a skill, but the importance of the social / emotional bonds and sense of security that powerfully impact brain development and on-going success in school.

# Tobacco Education and Cessation

First 5 California continues to fund Kick It California (KIC), an ongoing tobacco education and cessation activity, to meet the statutory requirement of the Children and Families Act (Health and Safety Code Section 130125 A, 130125 C). Kick It California (the “Quitline,” formerly known as the California Smokers’ Helpline) provides evidence-based tobacco cessation services to help users who are pregnant, or parents and caregivers of children prenatal to five, to quit tobacco.

On January 25, 2024, the First 5 California Commission approved up to \$2.5 million for three years (July 1, 2024 through June 30, 2027) to continue tobacco cessation services for priority populations. As a result of this investment, First 5 California funds support services to focus specifically on pregnant smokers, smoking parents, and caregivers of children prenatal to five, and reduce/eliminate secondhand smoke exposure to young children. Quitline services have since been expanded to include vaping (electronic cigarettes) cessation, coaching for non-tobacco-using proxies, and the development of materials that address the danger of vaping during pregnancy and the danger to children of secondhand exposure to vape aerosol, vape cartridges, and vape juice (liquid nicotine).

KIC enrollees are ethnically diverse (over 70% identify as other than white) and primarily low income (over 80% are Medicaid recipients). Nearly ninety percent have not obtained a college degree, and 58% report one or more of the following mental health conditions— anxiety (49%), depression (42%), bipolar (18%), schizophrenia (6%), or drug/alcohol addiction (12%).

From July 1, 2024 to September 27, 2025, KIC serviced a total of 4,585 intake clients via phone and web, exceeding the monthly goal of 150 with an average of 304. During this timeframe, KIC coached 2,219 clients by phone and exceeded the monthly goal of 85 with an average of 147. Lastly, KIC evaluated 522 clients, exceeding the monthly goal of 17 with an average of 35.

KIC provides one-on-one telephone coaching for smokers, vapers, and non-tobacco-using proxies. Services are available in English (1-800-300-8686) and Spanish (1-800-600-8191) and through the Asian Smokers’ Quitline ([www.asiansmokersquitline.org](http://www.asiansmokersquitline.org)) in Chinese (Cantonese and Mandarin) (1-800-838-8917), Korean (1-800-556-5564), and Vietnamese (1-800-778-8440). For those who might not be ready to work one-on-one with a coach, KIC services also include live chat, mobile apps, online videos, and an automated text program, with content relevant to tobacco users who are pregnant or have a young child in the home. KIC also has an interactive and user-friendly website ([www.kickitca.org](http://www.kickitca.org)).

# Small Population County Funding Augmentation (SPCFA)

The Small Population County Funding Augmentation (SPCFA) for Fiscal years 2021-2025 concluded on June 30, 2025. On January 28, 2021, the First 5 California Commission approved up to \$20 million over 4.25 years beginning April 1, 2021 (through June 30, 2025) to focus on systems change and system efficiencies. Through this grant, twenty-one small population counties have received base funding to support county commission activities needed to fulfill the statutory requirements and for Proposition 10 to be a statewide effort that promotes, supports, and improves the early development of children ages 0 to 5.

In April 2021, twenty-one SPCs whose annual birth rates are less than 1000 received the funding for 3.25 years and all of them received a fourth-year funding starting July 2024 through grant extension process.

SPCs offered services to address the diverse needs of children ages 0-5 years and their families. Of the counties who completed their Annual Performance Report for FY 2024-25, majority of them reported implementing the following:

- Early Learning programs such as playgroups
- Early literacy including Imagination Library and book distribution
- Home visiting programs including Healthy Families of America and Parents as Teachers
- Supporting families through family resource centers
- Mental health, social-emotional, and trauma-informed supports



# Research: California Health Interview Survey



First 5 California partners with the California Health Interview Survey (CHIS) to access a comprehensive source of statewide data on the health and well-being of children and families. This collaboration provides First 5 California and First 5 county commissions with critical measures of health and key social indicators, directly supporting the implementation of First 5 California’s 2025–2028 Strategic Plan. The partnership strengthens the statewide evidence base that guides efforts to advance equity, strengthen systems of care, and improve outcomes for California’s youngest children and their families.

CHIS is the nation’s largest state health survey and a vital resource for understanding the needs of Californians, including diverse racial and ethnic groups. Since 2001, First 5 California has relied on CHIS for credible, population-level data to inform early childhood research, policy, and practice. Each year, CHIS surveys approximately 20,000 California households, providing robust insights that inform public health priorities across the state. To ensure continued access to this critical resource, First 5 California has entered into a three-year, \$2.7 million contract (FY 2025–2028) with CHIS.

In 2025, CHIS delivered a policy brief on childcare, a priority area that explored disparities in access and affordability, and examined how limited childcare availability affects parental stress, employment stability, and child

development. These findings are helping to inform First 5 California’s strategic focus on equitable access to early learning and family support.

Under the 2025–2028 contract, CHIS and First 5 California will expand their collaboration to include new areas of inquiry, including fatherhood involvement and child mental health. These topics will explore the social, emotional, and behavioral factors that shape early childhood outcomes, as well as the role of family engagement and supportive systems.

Together, CHIS and First 5 California are advancing a shared vision: using high-quality, population-based research to drive data-informed decisions that improve the lives of children ages 0–5 and their families across California.



# Children's Data Network (Strong Start Index)

First 5 California has established a multi-year partnership with the Children's Data Network (CDN) at the University of Southern California to implement the Supporting a Strong Start for California Kids initiative.



This collaboration integrates linked administrative records with newly collected, representative input from recent parents to strengthen the statewide evidence base for children prenatal to five and to guide equity-focused policy and investment. Core activities include enhancements to the Strong Start Index and a comprehensive landscape analysis of early-childhood data efforts. Using a population-based frame derived from vital birth and death records, the project will invite recent California birthing parents to complete a survey on service needs, barriers to uptake, and experiences with community supports, capturing perspectives from families who do and do not engage with services. This direct, statewide data collection complements administrative analytics and dashboard development, advancing First 5 California's equity goals and informing decisions that affect California's youngest children.

This three-year agreement (FY 2024–2027), authorized up to \$3 million, seeks to close California's evidence gap by illuminating the needs, barriers, and service experiences of all families, enabling equity-focused policies and system improvements to better support children prenatal to five.

# Key Results & County Highlights

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# First 5 County Commission Result Areas

For annual reporting, First 5 California and First 5 county commissions track progress in four result areas to inform evidence-based funding decisions, program planning, and policies.



## Four Result Areas

- 1. Improved Family Resiliency**
- 2. Improved Child Development**
- 3. Improved Child Health**
- 4. Improved Systems of Care**

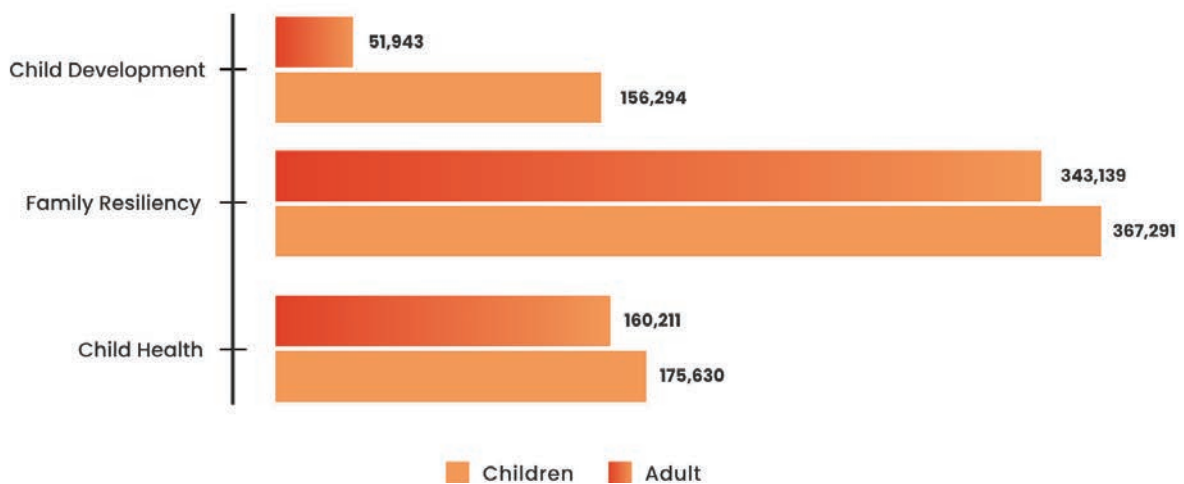
These result areas comprise a framework for reporting early childhood investments and provide an overview of the number, type, and cost of services to children and adults. Stakeholders can use this information to assess statewide resource allocation and impact of First 5 county commissions.

## First 5 County Commission Result Areas

Exhibit 1 contains the total numbers of services provided to children ages birth to 5 and adults (including primary caregivers and providers) for Improved Family Resiliency, Improved Child Development, and Improved Child Health. During FY 2024–25, First 5 county commissions provided a total of 699,215 child services and 555,293 adult services. The distribution of expenditure in these three result areas totals \$298 million.

**Exhibit 1: Total Number of Services Provided to Children Ages 0 to 5 and Adults\* in FY 2024–25 Across Result Areas**

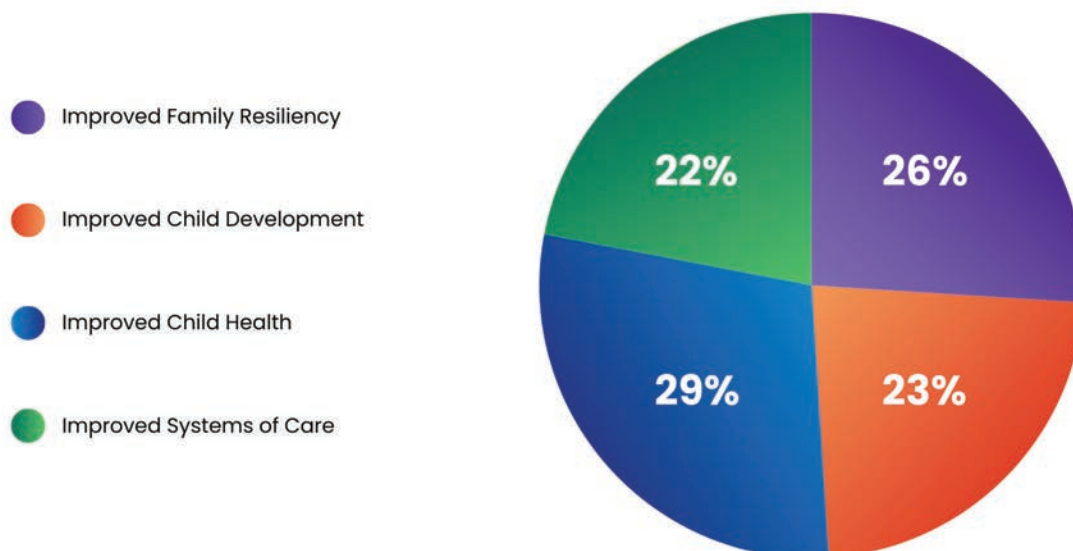
\*Totals for Adults include both Primary Caregiver and Provider counts



The result area, Improved Systems of Care, with expenditures of \$83 million, differs from the others. It consists of programs and initiatives for system-wide structural supports for efforts within the other three result areas. The four resulting areas combined show total expenditure of \$381 million.

**Exhibit 2: Total Expenditures for Children Ages 0 to 5 and Adults\* in FY 2024–25 by Result Area**

\*Adults include both Primary Caregivers and Providers



## First 5 County Commission Result Areas

First 5 county commissions are required to report to First 5 California revenues, expenditures, and fund balances. In collaboration with the First 5 Association, First 5 California annually develops and adopts annual reporting guidelines to standardize data collection. County commission revenues are reported in Appendix A1. For expenditures, county commission fiscal and service data are aggregated to the statewide level under four result areas (Appendix A2) using specific definitions for each result area with service category detail (Appendix B).

### 1. Improved Family Resiliency

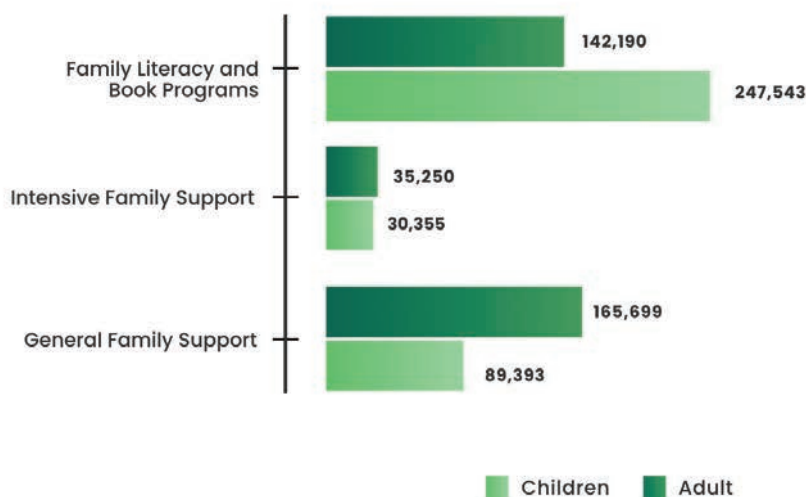
Family Resiliency includes Family Literacy and Book Programs, General Family Support, and Intensive Family Support. Services include instruction on general parenting topics, support for basic family needs and case management, parent education and literacy, referrals to community resources, assistance for parents and families, and support to schools and educational institutions, nonprofit community-based agencies, government agencies, and private institutions.

In FY 2024–25, First 5 county commissions provided a total of 367,291 services to improve family resiliency for children ages birth to 5, with 247,543 child services in Family Literacy and Book Programs, 89,393 child services in General Family Support and 30,355 child services in Intensive Family Support.

First 5 county commissions provided a total of 343,139 services to adults (parents, guardians, primary caregivers, relatives, and providers), with 142,190 adult services in Family Literacy and Book Programs, 165,699 adult services in General Family Support, and 35,250 adult services in Intensive Family Support. Exhibit 3 displays the number of services provided.

**Exhibit 3: Family Resiliency—Total Numbers of Services Provided to Children Ages 0 to 5 and Adults\* in FY 2024–25 by Service**

\*Totals for Adults include both Primary Caregiver and Provider counts

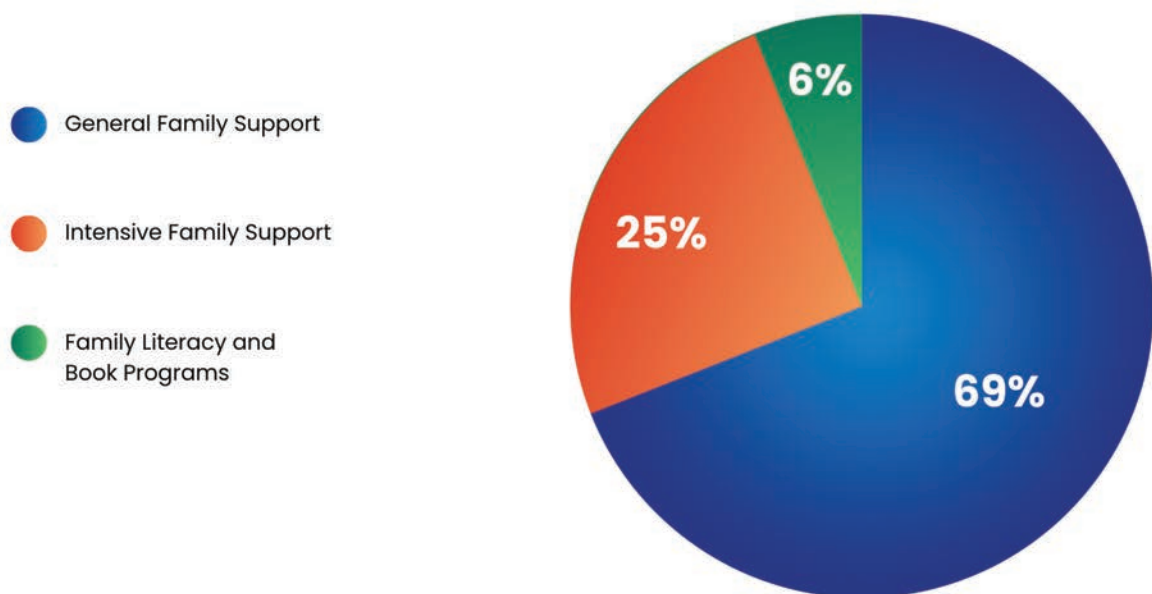


## First 5 County Commission Result Areas

First 5 county commissions expended \$98 million to improve Family Resiliency, with 6 percent of expenditures in Family Literacy and Book Programs, 69 percent of expenditures in General Family Support, and 25 percent of expenditures in Intensive Family Support. Exhibit 4 shows the distribution of expenditures by service category.

**Exhibit 4: Family Resiliency—Distribution of Expenditures for Children Ages 0 to 5 and Adults\* in FY 2024–25 by Service**

\*Adults include both Primary Caregivers and Providers



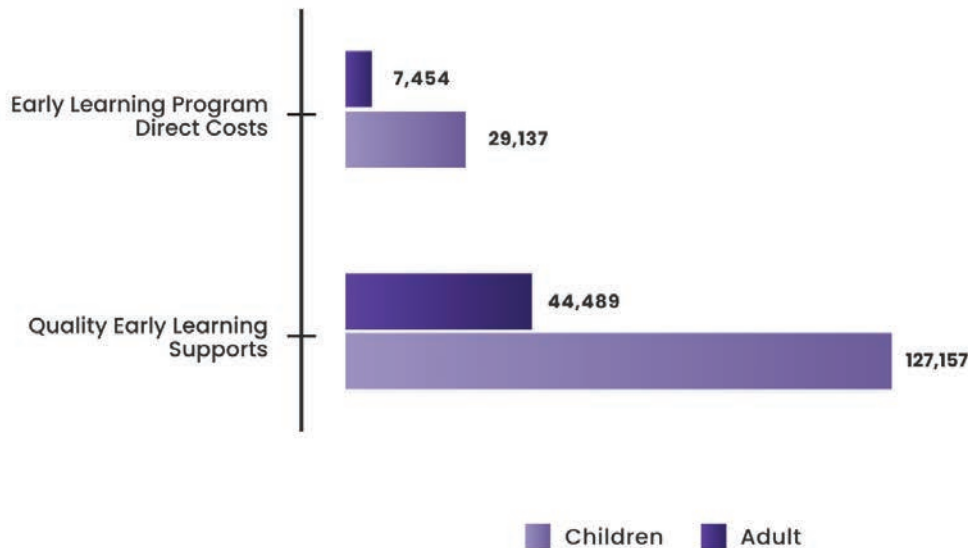
## 2. Improved Child Development

Child Development includes Early Learning Programs Direct Costs and Quality Early Learning Supports. Programs include professional development for educators, high-quality preschool, services for diverse populations, and school readiness. In FY 2024–25, First 5 county commissions delivered 156,294 child development services to children ages birth to 5, with 29,137 child services in Early Learning Program Direct Costs and 127,157 child services in Quality Early Learning Supports. First 5 county commissions provided 51,943 services to adults (parents, guardians, primary caregivers, relatives, and providers), with 7,454 adult services in Early Learning Program Direct Costs and 44,489 adult services in Quality Early Learning Supports. Exhibit 5 displays the number of services provided.

# First 5 County Commission Result Areas

**Exhibit 5: Child Development—Total Number of Services Provided to Children Ages 0 to 5 and Adults\* in FY 2024–25 By Service**

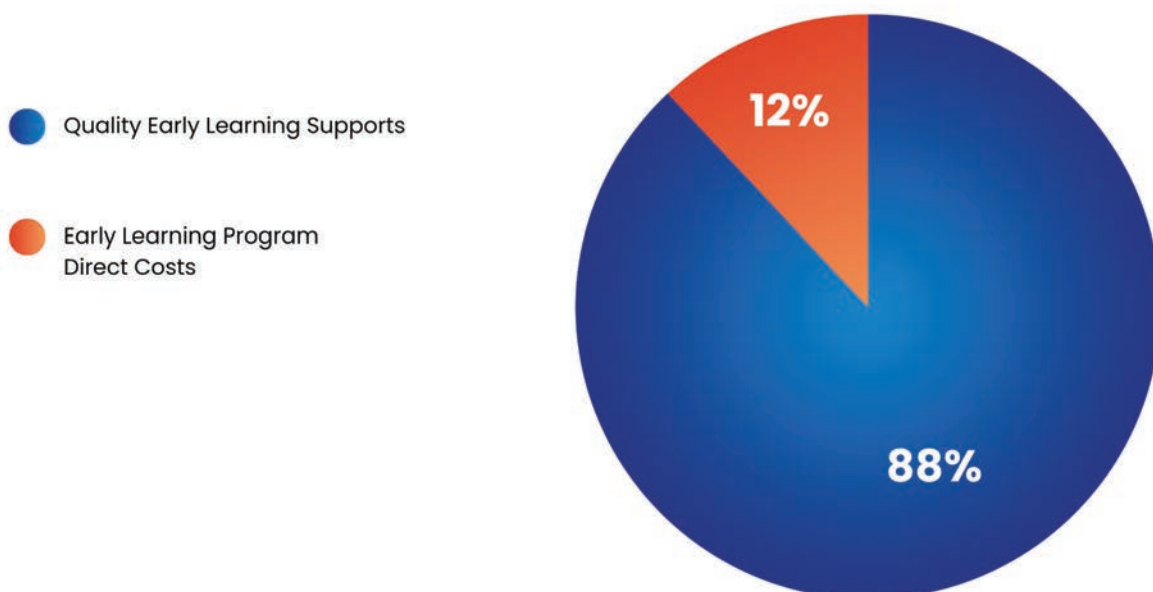
\*Totals for Adults include both Primary Caregiver and Provider counts



In FY 2024–25, county commissions expended \$90 million to improve Child Development, with 12 percent of expenditures in Early Learning Program Direct Costs and 88 percent of expenditures in Quality Early Learning Supports.

**Exhibit 6: Child Development—Distribution of Expenditures for Children Ages 0 to 5 and Adults\* in FY 2024–25 by Service**

\*Adults include both Primary Caregivers and Providers

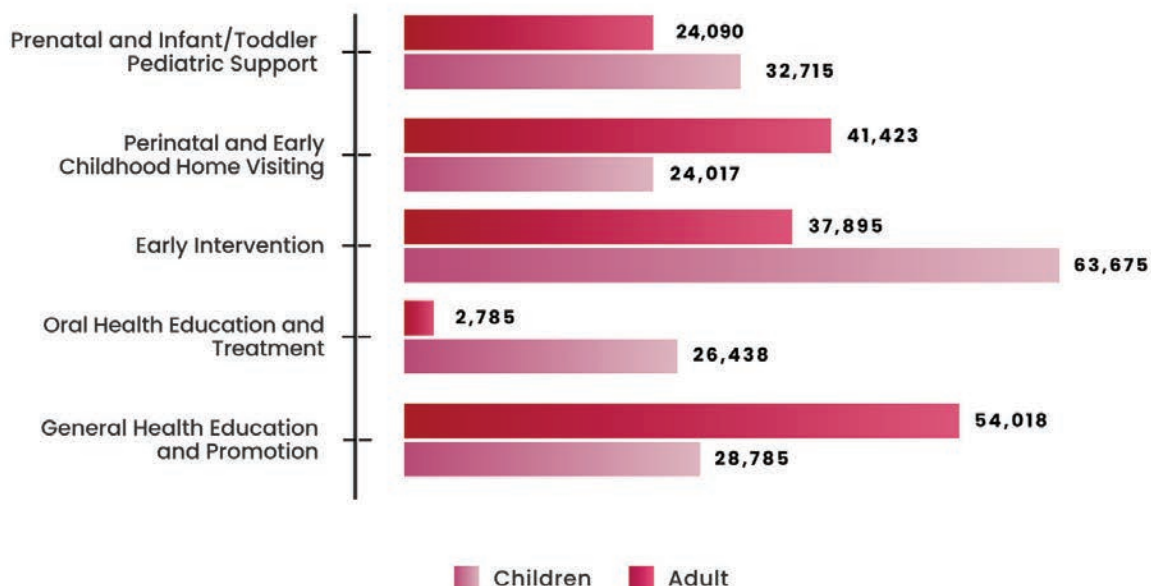


# First 5 County Commission Result Areas

## 3. Improved Child Health

First 5 county commissions fund a variety of Child Health services promoting identification, treatment, and elimination of risks that threaten health and may cause developmental delays and disabilities. First 5 Child Health services are far-ranging and include the categories of Early Intervention, General Health Education and Promotion, Oral Health Education and Treatment, Perinatal and Early Childhood Home Visiting, and Prenatal and Infant/Toddler Pediatric Support.

**Exhibit 7: Child Health—Total Number of Services Provided to Children Ages 0 to 5 and Adults\* in FY 2024–25 By Service**

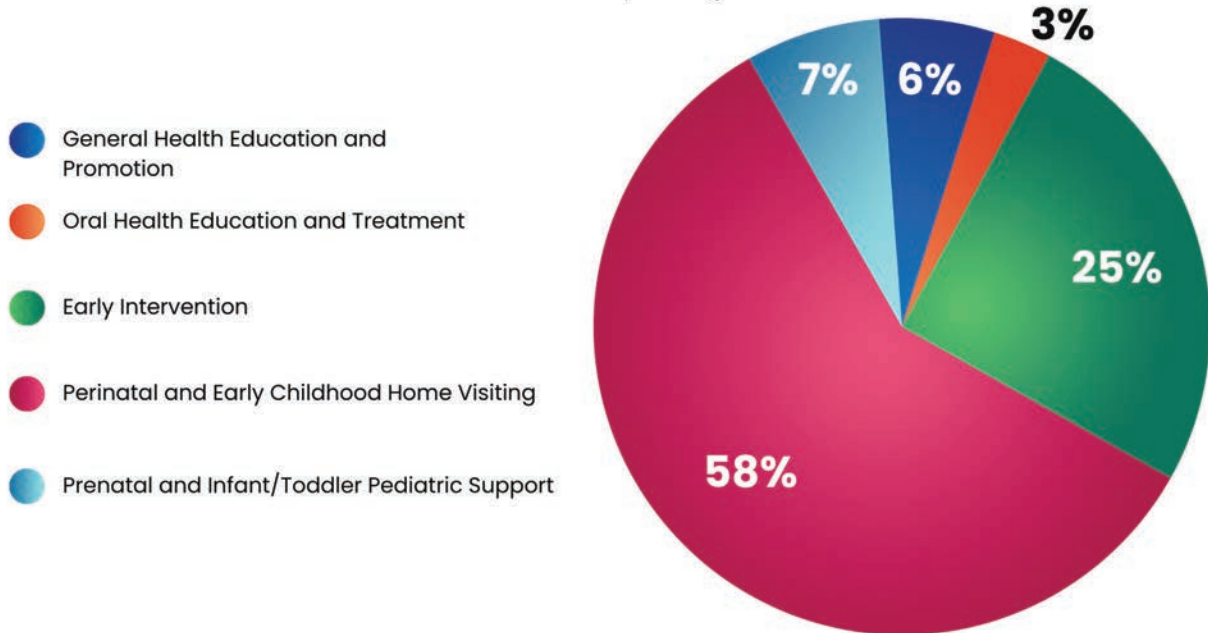


In FY 2024–25, First 5 county commissions provided a total of 175,630 services to children ages birth to 5, with 63,675 child services in Early Intervention, 28,785 child services in General Health Education and Promotion, 26,438 child services in Oral Health Education and Treatment, 24,017 child services in Perinatal and Early Childhood Home Visiting, and 32,715 child services in Prenatal and Infant/Toddler Pediatric Support. First 5 county commissions provided a total of 160,211 services to adults (parents, guardians, primary caregivers, relatives, and providers), with 37,895 adult services in Early Intervention, 54,018 adult services in General Health Education and Promotion, 2,785 adult services in Oral Health Education and Treatment, 41,423 adult services in Perinatal and Early Childhood Home Visiting, and 24,090 adult services in Prenatal and Infant/Toddler Pediatric Support.

## First 5 County Commission Result Areas

**Exhibit 8: Child Health— Distribution of Expenditures for Children Ages 0 to 5 and Adults\* in FY 2024–25 by Service**

\*Adults include both Primary Caregivers and Providers



In FY 2024–25, county commissions expended \$110 million to improve Child Health, with 58 percent of expenditures in Perinatal and Early Childhood Home Visiting, 25 percent of expenditures in Early Intervention, seven percent of expenditures in Prenatal and Infant/Toddler Pediatric Support, six percent of expenditures in General Health Education and Promotion, and 3 percent of expenditures in Oral Health Education and Treatment.

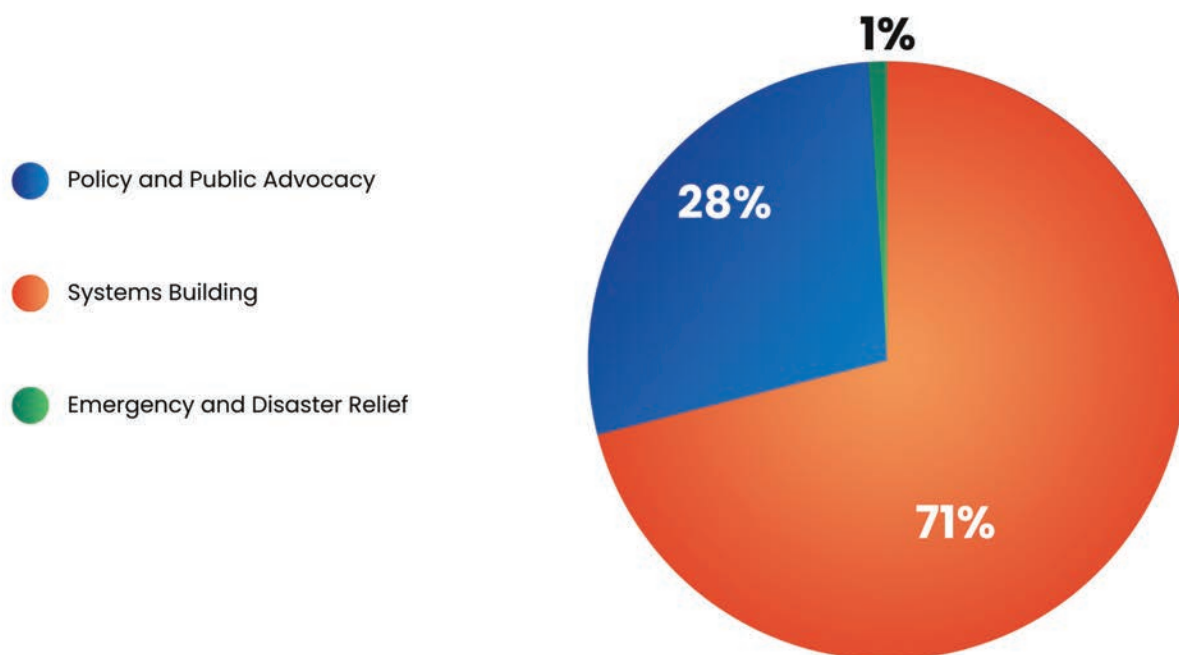
### 4. Improved Systems of Care

Systems of Care addresses system-wide structural supports as county commissions focus efforts within the result areas of Family Resiliency, Child Development, and Child Health. For example, interagency collaboration allows coordinated wrap-around efforts from multiple organizations providing focused client services. Since this result is at a systems level, counties do not report numbers of children and adults served.

Expenditure data indicate that for FY 2024–25, county commissions expended \$83 million to improve Systems of Care, with one percent focused on Emergency and Disaster Relief, 28 percent on Policy and Public Advocacy, and 71 percent of expenditures toward Systems Building.

## First 5 County Commission Result Areas

**Exhibit 9: Systems of Care—Distribution of Expenditures in FY 2024–25 by Service**



### Populations Served

County commissions served a diversity of populations by age, race/ethnicity, and language (Appendix C). Statewide, 641,015 children were served by county commission programs. The total of 511,241 adults served included primary caregivers such as parents and other family members (464,436) and service providers (46,805).

By age, 32 percent of children served were under three years old, 28 percent were ages 3 through 5 years old, and 40 percent were of unknown age.

By race/ethnicity, children served included Hispanic or Latino as the largest group (31 percent), followed by White (nine percent), Asian (four percent), Black or African American (four percent), Other (two percent), Two or More Races (two percent), Alaska Native or American Indian (less than one percent), Native Hawaiian or Pacific Islander (less than one percent) and unknown race/ ethnicity (47 percent).

With respect to primary language of children served, the two largest groups served were speakers of English (37 percent) and Spanish (20 percent), followed by speakers of Asian languages (Vietnamese, Cantonese, Mandarin, Korean, one percent), other (three percent) and language unknown (39 percent).

# First 5 County Highlights

## Alameda

Fueled by additional revenue from the Oakland Children’s Initiative (OCI) and Alameda County Measure C, this was a year of rapid growth for the agency, with a total budget increase of 216 percent.

Through the OCI Early Education Fund, we continued investing in public system partners Oakland Unified School District and City of Oakland Head Start, to build a stronger early care and education system that was informed by multiple community listening sessions. Since FY 2022–23, \$2.3 million has been spent in facilities improvements, and \$1.1 million was invested in teacher training and curriculum.

In collaboration with a Community Advisory Council, we facilitated 60+ hours of community listening sessions to shape the ~\$1 billion Measure C 5-Year Plan, which was adopted by the Alameda County Board of Supervisors in June. This paved the way for the launch of our ECE Emergency Grants, bringing much-needed relief to child care providers.

Continuing our partnership with Alameda Alliance for Health, we became a Medi-Cal CalAIM provider under the Community Health Worker Benefit this year. Our Pediatric Care Coordination Team supported over 9,800 families in FY 2024–25 through outreach and care navigation, including supporting 1,944 members in connecting to their well-child visits and referring 1,349 families to early intervention services. Several partner school districts committed to participating in our first

year of Early Development Instrument implementation for our Kindergarten Readiness Study.

We also continued our birth equity work, funding lactation training and peer support groups for 500+ parents and caregivers. Our Fathers Corps initiative hosted learning communities for 200+ service providers and launched a pilot Prenatal Black Fathers Group to support new dads’ well-being. Our Trainings initiative also provided learning opportunities to 800+ partners and providers to expand early childhood knowledge in our local systems. Through our placed-based Neighborhoods Ready for School initiative, we invested \$3million plus in community organizations to provide programming and basic needs support to families.

## Alpine

Starting in FY 2023–24, First 5 Alpine partnered with the Woodfords Indian Education Center to host playgroups, “Beziyezing Payti’l” that included story time and literacy activities in a space that is accessible and known to the Hung-A-Lel-Ti community. Participating families were given a copy of the book to build home libraries, of children’s books that represented native beliefs, practices and traditions. Through playgroups, First 5 Alpine has actively invested in increasing its understanding of the tribal community’s needs as well as its efforts to make services available within the community. This continued engagement has allowed the First 5 Executive Director to build relationships with families in the

community and to tailor services to better meet families' expressed needs.

Additionally, First 5 Alpine positioned itself for the FY 2025–26 implementation of the Mobile Family Resource Center (MFRC) through its Home Visiting Coordination and outreach efforts. Through Home Visiting Coordination funding, the First 5 Alpine Executive Director attended an Ages and Stages Questionnaire (ASQ) refresher training and Parents as Teachers (PAT) curriculum training to support direct service offerings that will be available through the MFRC in the future, including county-wide developmental screenings through the MFRC and services to support children's development incorporating the PAT curriculum in activities offered through the MFRC will help First 5 Alpine work toward its expected outcome that parents of children ages 0 through 5 use positive strategies to guide and teach their child.

First 5 Alpine's multi-faceted approach to outreach this fiscal year strengthened its position within the county as a trustworthy, meaningful resource for children ages 0 through 5 and their families. Connections made and trust built through outreach will serve as the foundation for community interaction with the MFRC as it is established.

## Amador

First 5 Amador has continued to collaborate closely with county agencies and community-based organizations, effectively utilizing local resources to maximize the impact of our initiatives.

Our primary investments included:

Weekly playgroups throughout the county including Messy Morning offer developmentally appropriate activities in both indoor and outdoor learning environments for children, parents, and caregivers. Our playgroups are held at three separate locations to ensure broad access.

### WELCOME BABY PROGRAM

This universal home visiting program has served 70 families in-person and 14 through kit deliveries (28 percent of total births). The program provides customized First 5 California Parent Kits and connects families to essential resources. Notably, 59 percent of in-person visits included the Edinburgh Postnatal Depression Scale screening, with 20 percent of those screened referred to clinical services.



### IMAGINATION LIBRARY

This program maintained a 70 percent participation rate among age-eligible children, with data indicating that 94 percent of Amador's four-year olds; 82 percent of 3-year-olds, 75 percent of two-year olds,

# First 5 County Highlights

and 52 percent of our one-year-olds participated this fiscal year. Over 20 years of research conducted by the Imagination Library demonstrated parents read aloud more to their children as a result of this program. First 5 Amador's surveying of parents aligns with this research and utilizes the program as an introduction to First 5 Amador to families with newborns, those new to the community, etc. Grandparents, businesses, service organizations, etc. are well-versed in the program and refer families on a regular basis.

This robust program helps to reinforce our relationships with the local library, foundation, non-profits, etc..

## QUALITY FOR KIDS (Q4K INITIATIVE)

Thirty-one sites participated in this initiative, aimed at improving the quality of early learning and care programs and educating parents on the importance of quality early childhood experiences. Participants, including family, friend, and neighbor caregivers, as well as family child care and centers, received financial incentives and early education materials aligned with their quality improvement plans.

## AMADOR DENTAL PARTNERSHIP

A collaboration with Public Health resulted in an incentive program for providers who implemented dental care at their sites. Five participants implemented an ASQ/ASQ-SE screening initiative and received monetary incentives for 70 percent or higher parent participation. A new initiative through

Amador College Connect has helped in the promotion and recruitment of individuals to the ECE field. Through Amador Quality for Kids, we have assisted in connecting interested individuals at a significantly higher rate than prior years. Q4K participated in the creation of a dedicated page on Amador College Connect's website, promoted the higher education classes and connected individuals with Quality for Kids opportunities. Six hundred forty-four children were cared for at Q4K participating sites.

## AMADOR/CALAVERAS PERINATAL WELLNESS COALITION

First 5 Amador continues to lead this coalition, which provides education, outreach, screening, and treatment for families experiencing perinatal mood and anxiety disorders (PMADs). Clinical support is offered through First 5 Amador for county residents. The coalition remains focused on system improvements, including referrals, trauma-informed provider education, and increased access to care.

## COMMUNITY HUB AND FAMILY RESOURCE CENTER (FRC)

Our site has become a vital community hub, offering a comfortable setting for children, families, and service providers. Amador Child Abuse Prevention Council, three weekly events -- music and movement, playgroups and Messy Morning, as well as parent and early care and education events are offered at our FRC. This site accommodates on-site child care, making it possible for more to benefit from adult education offered during off-hours.



## Butte

Tobacco tax revenue accounted for only 39 percent of total Commission revenue and funded 36 percent of program expenditures in the past year. As this revenue source continues to decline and fund fewer initiatives, the Commission remains committed to strengthening its leadership in data-driven coordination of federal, state, and local prevention investments. This strategic focus aims to sustain an integrated system of care that supports the county's most vulnerable families with young children.

With support from the Butte Strong Fund of the North Valley Community Foundation and the County of Butte, the First 5 Family Center network has completed its inaugural year of service to families across Butte County. The network provides consistent, no-cost support to individuals who are pregnant or parenting young children, offering inclusive and welcoming spaces that promote family stability and child well-being. Services include parenting education, developmental screenings, early literacy and STEAM activities, playgroups, and warm referrals to community resources, all designed to support early relational health and to meet the unique needs of each family.

In addition, the Commission provided training to dozens of Family Center partner staff to deliver Triple P caregiver education classes, supported by funding from the California Department of Health Care Services.

First 5 Butte County has continuously

funded the Healthy Families America™ home visiting program since 2009. In response to declining tobacco tax revenues, the Butte County Department of Employment and Social Services allocated funding to implement the Child Welfare Protocol, expanding eligibility criteria to serve more families referred through Children's Services. This partnership ensures continued access to critical prevention services while maintaining program sustainability.

For more information about First 5 Butte County's programs, services, and impact, please visit [www.first5butte.org](http://www.first5butte.org).

## Calaveras

In FY 2024–25, First 5 Calaveras advanced its mission to support the health, learning, and well-being of young children and families through strategic investments in family support, early learning, health promotion, and systems coordination. Evaluation activities—including surveys, performance tracking, and narrative analysis—guided policy alignment, funding decisions, and integration efforts with the Calaveras County Public Health Division (CCPH), enhancing sustainability and cross-agency collaboration.

Programs under Family Functioning focused on building resilience, strengthening parenting skills, and connecting families to community resources. CASA (Court Appointed Special Advocates) expanded services for foster children, ensuring consistent adult advocacy. Children showed

# First 5 County Highlights

developmental gains and improved well-being, while families received support navigating placements and early learning needs. Volunteers were trained in trauma-informed care. Strengthening Families Initiative, funded by MHSAs Prevention and Early Intervention, offered high-quality parenting and professional education. Participants reported learning skills in emotional regulation, communication, and positive discipline, with meaningful improvements in family dynamics. Community Playgroups provided safe, engaging spaces for caregivers and children to learn and socialize. Families built peer networks and accessed local resources, promoting early development and school readiness.

Child Development Programs enhanced early learning environments and supported professional growth among educators. Strong Start Calaveras offered coaching, training, and quality improvement incentives to early learning providers. Participants improved classroom environments and advanced inclusion and diversity practices. Social-Emotional Coaching and Mentoring supported educators and families in promoting children's emotional well-being. Teachers implemented strategies for positive behavior and emotional regulation, leading to calmer classrooms and stronger peer relationships.

Child Health-focused initiatives emphasized prevention, education, and early intervention. Smile Keepers Oral Health Program delivered dental screenings, fluoride treatments, and

parent education at early learning sites. Families were connected to follow-up care, reducing untreated dental issues and increasing access to dental homes. SAFE-Self Preschool Safety Program taught personal safety, assertiveness, and kindness through songs, puppets, and stories. Caregivers reinforced lessons at home, building awareness of injury prevention in age-appropriate ways. Metta Services provided trauma-informed mental health support for young children and families. Evaluations showed improved social-emotional functioning, fewer behavioral challenges, and stronger parent-child relationships. Caregivers reported increased confidence in supporting emotional growth.

A major milestone in Systems of Care was the structural integration of First 5 Calaveras within CPH, improving efficiency, reducing duplication, and enhancing coordination across child- and family-serving agencies. Collaborative efforts with the Family Wellness Coalition, Strong Start Calaveras, and Healthy Calaveras Collaborative strengthened trauma-informed, prevention-focused systems countywide. Evaluation findings confirmed improved communication, data sharing, and joint planning, informing updates to the First 5 Calaveras Strategic Plan 2025–28.

First 5 Calaveras programs and partnerships continue to drive meaningful, lasting change. Families are gaining essential skills, children are entering school healthier and more prepared, and systems are working together more

effectively. Evaluation results affirm that local investments are improving family stability, early learning quality, child health outcomes, and community collaboration—laying a strong foundation for every Calaveras child to thrive.

## Colusa

This year, First 5 Colusa made a profound impact on families in our rural community, serving 1,238 children and 1,252 primary caregivers through programs designed to strengthen early childhood development and family well-being. These numbers represent more than data—they reflect the trust families place in us and the resilience of a community working together to ensure every child has the opportunity to thrive.

One of the most transformative efforts was the implementation of the CalAIM Incentive Payment Program (IPP) Grant through Partnership HealthPlan. This funding allowed First 5 Colusa to integrate Community Health Workers (CHWs) into our service delivery model, creating a bridge between health systems and families. Staff completed CHW certification, equipping them with the skills to provide culturally responsive care, navigate complex health and social service systems, and advocate for families in need. This initiative aligns with CalAIM’s vision of whole-person care and has strengthened our ability to address health disparities in Colusa County.

Recognizing the economic challenges faced by many families, First 5 Colusa partnered with Tri-Counties Community

Action Partnership to provide monthly diaper distributions to low-income families. This collaboration addressed a basic yet essential need, reducing financial stress for caregivers and promoting health and dignity for young children.

Amid these successes, we remained deeply committed to creating safe and welcoming spaces for all families, especially in light of political rhetoric that has heightened fear among undocumented communities. First 5 Colusa responded by reinforcing confidentiality, implementing trauma-informed practices, and partnering with trusted local organizations to ensure families could access services without fear. Our message was clear: every family belongs here, and every child deserves support.

These accomplishments reflect more than program milestones—they represent a community united in its commitment to equity, resilience, and opportunity. Through collaboration, innovation, and compassion, First 5 Colusa continues to stand as a trusted resource for families, ensuring that every child and caregiver has the tools and support they need to thrive.



# First 5 County Highlights

## Contra Costa

In FY 2024–25, First 5 Contra Costa advanced two key initiatives to promote equity, inclusion, and school readiness for young children and their families. Through Ready Kids East County (RKEC), we implemented the Womb to Classroom strategy to support African American/Black children ages 0–5 with culturally responsive efforts from pregnancy through early childhood.

A kick-off event with 45 community partners identified three guiding priorities:

- Womb to Community
- Bolster Prenatal & Postnatal Supports
- Center Black Parents & Caregivers

Key activities included the “Motherwork Summit”, which brought together 42 Black women to reflect on health, wellness, and lived experiences; a CoCo Doulas session with 11 parents exploring culturally affirming birth options; and creation of 100 culturally relevant welcome totes with books and resources for expecting Black families in partnership with the Contra Costa County Library.

Families affirmed the importance of culturally specific spaces and programming, including the “I Believe in Black Family Leadership Series”, which supported 16 parents in navigating early education systems. As well, a summer LEGO education camp served 20 children, 15 of whom were Black, fostering STEM learning in hands-on ways.

Collaboration with school districts increased through shared tools like the

Ages and Stages Questionnaire and connections between child care providers and TK–12 educators. A RKEC Resource Fair drew 60+ Black parents and caregivers, connecting them to 33 service providers and on-site supports such as health screenings, food distribution, and WIC registration. A digital RKEC Resource Kit extended access to these resources. Community impact was evident through strong participation and feedback.

Simultaneously, First 5 Contra Costa led the Inclusion in Early Learning Project to improve the capacity of child care providers to support children with disabilities, developmental delays, and social-emotional concerns. The project had two main parts: (1) engaging families, educators, and advocates to understand community needs and create recommendations, and (2) providing training, materials, and support to early educators. Community engagement included five meaning-making/validation sessions with 53 participants and two convenings with over 140 people, producing recommendations for more inclusive early childhood programs.

Training reached 380 providers from 267 sites on topics such as special health care needs, neurodiversity, child development screening, and inclusive teaching strategies. Over 200 providers attended 14 inclusion-focused trainings, joined peer learning cohorts, or a yearlong Inclusion Specialization program. A major convening on neurodivergence drew 100+ participants, including expert speakers and a parent panel. Evaluations showed

99 percent rated trainings positively, and nearly all planned to apply what they learned.

To support implementation, providers received over 200 shopping passes for classroom supplies and 350 “inclusion toolkits” with materials and guides. We also launched a new early childhood mental health consultation program, serving 11 sites and nearly 800 children, and partnered with five community groups to expand outreach on early intervention and special education services, reaching 1,550 providers and 1,106 families. These culturally and linguistically responsive approaches targeted African American/ Black and Latinx communities. A technical assistance pilot helped seven child care sites adopt the Ages & Stages Questionnaire, with providers reporting immediate benefits for children and families.

These efforts reflect First 5 Contra Costa’s commitment to building inclusive, responsive systems where all children and families are supported to thrive.

## Del Norte

During this fiscal year, First 5 Del Norte advanced several landmark initiatives aimed at improving child health, family resilience, and early learning across our rural county. The year marked both the culmination of years of collaborative planning and the launch of new, community-rooted systems that will benefit children and families for decades to come.

A major milestone was the successful implementation of Healthy Families America (HFA)—a long-anticipated, evidence-based home visiting program delivered in partnership with Del Norte County Public Health. After nearly four years of coordinated planning, training, and infrastructure development, the program officially launched this year, bringing comprehensive, relationship-based support to expectant and new parents. Through HFA, families now receive individualized guidance on healthy child development, parent-child bonding, and access to community resources, ensuring that every family has the tools to build a strong foundation from the very beginning.

First 5 Del Norte also took a leadership role in oral health education and outreach, strengthening prevention and screening efforts countywide. In collaboration with public health, school districts, and community dental providers, First 5 helped ensure that all Kindergarten Oral Health Assessments were completed, while also expanding outreach to families through educational events, classroom presentations, and resource distribution. These efforts reflect a communitywide commitment to early intervention and equitable access to dental care—key to long-term health and academic success.

Building on our ongoing focus on family resilience and trauma-informed systems, First 5 Del Norte delivered a robust series of Adverse Childhood Experiences (ACEs) and Trauma-Informed Care workshops throughout the year. These trainings were open to parents, caregivers,

# First 5 County Highlights

early educators, service providers, and teachers, offering a shared foundation for understanding how early adversity affects development and how communities can promote healing and resilience. This countywide effort continues to cultivate a trauma-informed culture, equipping both families and professionals with strategies to support children’s emotional well-being.

Our commitment to early literacy and family engagement also remained strong. The Dolly Parton Imagination Library continued to thrive, providing free, high-quality books to children from birth to age five. Participation in this program grew again this year, helping to nurture early reading habits and family bonding through shared story time. Complementing this, Ready4K, our school readiness texting program powered by ParentPowered, reached families with evidence-based tips, local resource information, and encouragement to engage meaningfully with their children through everyday activities. Together, these initiatives strengthen the home learning environment and empower parents as their children’s first and most important teachers.

Across all initiatives, First 5 Del Norte’s work continues to be guided by collaboration, equity, and community voice. By focusing on prevention, connection, and education, the Commission remains steadfast in its mission to ensure that every child in Del Norte County enters school healthy, confident, and ready to learn.



## El Dorado

FY 2024–25 marked the final year that First 5 El Dorado focused its FY 2021–25 Strategic Plan efforts on the implementation of the Community Hubs initiative. A primary aspect of this initiative was the establishment of a navigational system that would connect expectant parents and families with children birth through five years of age to services and supports prior to crisis. Despite financial and county-level constraints, the program continued to deliver high-impact services to families across El Dorado County during this final year, providing 1,300 individuals or families with at least one navigation service, and offering over 3,300 total navigation services.

First 5 El Dorado worked with its long-standing evaluation consultant to assess and document how Hubs 2.0 was implemented in FY 2024–25, including gathering qualitative and quantitative data to support close out evaluation activities and the development of a FY 2024–25 Evaluation Report. That report evolved to become the FY 2021–25 Strategic Plan Summary Evaluation Report, which reflected on the four-year implementation period covered by the 2021–25 Amended Strategic Plan and captured the evolution of the Hubs 2.0 model during that time. It brought together findings from multiple years to provide a more holistic summary of activities, highlighted shifts in



practice, and illuminated lessons learned as the Commission’s leadership role in establishing the Hubs 2.0 model came to a close.

The FY 2021–25 Strategic Plan Summary Evaluation Report highlighted Hubs 2.0 as a transformative systems-change effort that prioritized access, equity, and community voice. Key lessons included the importance of balancing flexibility with structure, investing in authentic engagement, and planning early for sustainability. These insights directly informed the development of the FY 2025–28 Strategic Plan, which strategically embeds the most impactful elements of Hubs 2.0 into new initiatives.

Specifically, the Commission has committed to:

- Designing a caregiver/child resiliency strategy that incorporates protective factors and universal developmental screening.
- Launching a Community Health Worker Network to provide individualized, community-based services for expectant parents and families with children ages 0–5.
- Centering community voice through needs assessments, public convenings, and inclusive planning processes.

By carrying forward the core components of Hubs 2.0—navigation services, inter-agency collaboration, and continuous quality improvement—First 5 El Dorado ensures that the legacy of this initiative continues to shape a more resilient and responsive system for children and families.

## Fresno

At First 5 Fresno County (F5FC) we believe it takes all of us working together to build a community where every family has the support they deserve. The following are examples of new ways we’re working cross-sector to improve community outcomes through leveraged funding and intentional partnership:

This fiscal year, F5FC activated our nonprofit, Lighthouse for Children, Inc., and established community partnerships to launch Dolly Parton’s Imagination Library (DPIL) in Fresno County. DPIL is a book gifting program aimed at providing young children with direct, universal access to free, age-appropriate books each month. In 2023, the governor signed legislation to expand DPIL across California – providing a cash match to local communities and the opportunity to leverage state funds to bring this early literacy program to local families. In January 2025, we secured \$400,000 to launch the program, and by the end of the fiscal year over 20,300 books were mailed to more than 7,800 children.

This past fall also marked the beginning of a new partnership with BLACK Wellness & Prosperity Center (BWPC). This Fresno-based organization is focused on improving Black maternal and infant health outcomes in the Central Valley where Black families experience disproportionality high rates of preterm birth and life-threatening childbirth complications. Among multiple unique initiatives, BWPC is building their on-site capacity to provide clinical prenatal

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care and birthing services. Through this partnership BWPC provides culturally affirming and evidence-informed group care for pregnant individuals. Group sessions are complemented with client-centered support, goal setting and referrals to help participants reduce stress, enhance life skills and build social support. In the future, BWPC will implement Glow! Group Prenatal Care and Support Program, a locally enhanced group prenatal care model.

## Glenn

During FY 2024–25, First 5 Glenn County focused on strengthening internal systems to ensure long-term program stability, compliance, and readiness for future evaluation activities. This foundational year emphasized accuracy, consistency, and improved coordination across funded programs and community partners.

### STRENGTHENED EVALUATION AND COMPLIANCE SYSTEMS

Significant progress was made in reconciling prior-year program and fiscal documentation to meet state reporting standards. Internal reporting templates and data collection procedures were updated to enhance accuracy and consistency, laying the groundwork for improved evaluation practices. These efforts position the Commission for more timely and comprehensive reporting in future cycles.

### ENHANCED FAMILY RESILIENCE AND EARLY LEARNING SUPPORTS

Despite the focus on stabilization, funded programs continued to provide meaningful services to families. Nurturing Parenting classes supported nine caregivers, positively impacting 27 children through improved family functioning and resilience. Additionally, the distribution of First 5 Book Bags and New Baby Kits promoted early literacy, parent-child engagement, and school readiness across the community. A total of 476 children and 189 caregivers received services.

### STRENGTHENED SYSTEMS OF CARE AND COMMUNITY COLLABORATION

Partnerships among county agencies, health providers, and early childhood programs were reinforced, improving coordination and referral systems for families. These collaborative efforts enhanced the community's capacity to deliver preventive health and family support services, while also aligning local evaluation practices with state-level indicators.

Overall, FY 2024–25 marked an important year of rebuilding and preparation—ensuring that First 5 Glenn County is well-positioned for future outcome evaluations, data-driven decision-making, and continued service to families with young children.



## Humboldt

The combination of a dip in local birthrate and a greater than predicted tobacco tax decline has resulted in a 41 percent decline in tobacco tax revenue for First 5 Humboldt over the past four years. Although the Commission has judicially reduced funding to community partners over the years to match declines, FY 2024-25 represented a fiscal cliff. As our primary direct service program, playgroups provide parent education, developmental screening, and crucial connection opportunities for isolated rural parents and their children. The 0-5 population in Humboldt is around 7,400; in 2024-25, playgroups saw more than 15,000 visits at 21 sites. At the end of FY 2024-25, the Commission reduced playgroup funding by nearly half. News stories in every local news outlet emphasized how parents have relied deeply on the local playgroup network.

First 5 Humboldt also established a 501(c)3 non-profit at the end of the 2024-25 fiscal year. The new Humboldt Children and Families Foundation will support the vision and purpose of First 5 Humboldt. It will also allow us to apply for those funding opportunities that exclude government entities.

Since 2017, we have benefited from partnering with Vesper Society, an operating foundation which supports a full-time position in our office focused on ACEs, parent support, and community engagement. Vesper is planning a spend-down in anticipation of closing in three years. They have generously committed to

donating \$450,000 to our 501(c)3, towards the purchase of a building to house First 5 Humboldt's office and programs. The initiative, titled "The Belonging Project," will emphasize community connectedness, empathy and critical thinking development, and provide a tangible symbol to the community that, in spite of tobacco tax declines, we intend to continue working on behalf of our youngest children and their families for years to come.

## Imperial

First 5 Imperial continued to place emphasis on expanding home-visitation and strengthening systems that support these efforts and recognizes that home visitation remains one of the most impactful ways to reach families with young children that are facing stressors or barriers to accessing resources. Locally, this work was carried out through collaboration with numerous partners, including the IVROP Home Instruction Program, ICOE Early Head Start and Home Visitation Program, Court Appointed Special Advocates, the 24/7 Dad Program, and other community-based organizations.

Each partner contributed unique strengths to the effort; however, one program in stood out for its comprehensive approach and impact—the El Centro Elementary School District's Next Steps Project. Next Steps, operated by the district's family resource center, has distinguished itself by integrating home visitation with intensive case management and developmental

# First 5 County Highlights

screening and intervention services. The program targets “high-needs” families who exhibit developmental or behavioral concerns or who may benefit from support services. Case managers conduct developmental screenings using the ASQ and provide developmental surveillance for children flagged as having potential delays. This ensures early identification and referral to appropriate services.

Through a multidisciplinary approach, case managers develop family service plans tailored to each household’s needs and provide services in English/Spanish. During FY 2024–25, approximately 110 families within the district’s catchment area received intensive case-management. Environmental assessments conducted during home visits identify major stressors affecting families, such as economic hardship, behavioral-health needs, housing instability, or challenges related to parenting and child development. As a result, families were linked to essential supports including behavioral-health services, basic-needs assistance, family therapy, preschool enrollment, parenting classes, and other community resources. Data indicated that 24 percent of families were experiencing multiple stressors, underscoring the importance of outreach and follow-up.

Home visitation strengthened the ability of case managers to connect with families in a comfortable and familiar environment. Visits allowed case managers to conduct assessments, develop service plans, and build relationships that encouraged parents to engage more openly and

consistently. These interactions often led to identification of developmental concerns. The developmental screening component reached 122 children, with more than 42 percent identified as having a developmental delay. Nineteen percent of children screened were referred for early-intervention services, most commonly speech/language therapy provided through the District or Regional Center. A number of these assessments were completed during home visits, making the process accessible to families who may otherwise struggle with transportation or scheduling.

Outreach and referral support also extended to early-education placement. Case managers assisted by referring families to Head Start, Early Head Start, and California State Preschool Programs, ensuring that children gained access to early-learning environments.

Both First 5 Imperial and its community partners recognize the value of Next Steps, particularly its commitment to intensive, family-centered services that address the needs of children 0–5. Parent feedback reinforces this: survey results show that a majority of families felt supported, respected, and informed about available resources. Parents also reported feeling comfortable sharing their concerns and appreciated that services were offered in their preferred language.

Next Steps continues to evolve in meaningful ways, First 5 Imperial is encouraged by the progress made when families are engaged early through home

visitation, which strengthens family-school relationships and builds trust that can extend well into the elementary school years.

## Inyo

First 5 Inyo advanced key initiatives across systems building, family resilience, and community engagement during FY 2024–25. Significant progress was made in Systems Building through continued coordination of the Perinatal Taskforce and the launch of two major cross-agency groups: the Maternal Mental Health Workgroup, aligned with the 2025–28 Community Health Improvement Plan (CHIP), and the Comprehensive Prevention Plan Team supporting FFPSA implementation. These efforts strengthened countywide collaboration and deepened Inyo County’s commitment to culturally responsive, integrated family support systems.

A major accomplishment this year was the continued growth and impact of LIFE Night, a monthly family engagement event led by First 5 and Inyo County Prevention. LIFE Night provided families with free, accessible activities focused on literacy, inclusion, family bonding, and early childhood development. The program’s multi-room model offered targeted activities for children of different ages, while connecting caregivers with community resources and creating a welcoming environment for families across the county. LIFE Night demonstrates First 5 Inyo’s commitment to building resilient families

through regular, community-centered programming.

In direct services, the Inyo County Home Visiting Program delivered 160 home visits to 24 children and 21 caregivers, while Triple P Positive Parenting supported four caregivers and four children and resulted in a measurable 4 percent increase in parent resilience. Early learning and literacy initiatives remained strong, with 385 children enrolled in Dolly Parton’s Imagination Library and Reach Out and Read participation consistent with previous years.

Developmental screening capacity remained stable with continued training for home visitors and community providers on Ages and Stages Questionnaires. Despite persistent challenges in the early childhood education workforce, First 5 Inyo sustained quality improvement supports through IMPACT Legacy, helping maintain a foundation of high-quality practices across early learning environments.







# First 5 County Highlights

## Kern

In FY 2024–25, First 5 Kern supported 39 programs across three key focus areas: health and wellness, parent education and support services, and early childcare and education. An estimated \$7.5 million was invested in these areas to strengthen and support 13,223 children from prenatal to age five and 12,579 caregivers in Kern County. Key highlights include:

### HEALTH AND WELLNESS

Funded programs served 930 caregivers and 4,643 children. The dental program provided oral health screenings to 3,241 children, and 163 received restorative dental care. Immunizations were administered to 434 children, while 118 mobile clinics were held throughout the county. Additionally, the Nurse Family Partnership and Black Infant Health programs delivered home visitation services to 167 mothers and 121 children.

### PARENT EDUCATION AND SUPPORT SERVICES

A total of 10,584 caregivers and family members, along with 7,138 children, were served. Case management services were provided to 1,737 parents and 2,473 children. Parent education classes/workshops had 927 participants, and 148 parents attended court-mandated education sessions.

### EARLY CHILDCARE AND EDUCATION

Services reached 1,442 children and 1,065 parents. Of these, 622 children participated in center-based activities, while 116 received home-based services. Additionally, 122 children took part in summer bridge activities aimed at

supporting school readiness.

On May 21, 2025, First 5 Kern hosted its 3rd Annual ACEs Conference: Raising Resilience of Families, drawing over 270 attendees for a day of learning, collaboration, and trauma-informed practice. The success of this conference reflects the same spirit of partnership and commitment that drives First 5 Kern's investments in health, family support, and early education. Together with community partners, these efforts touched more than 25,000 children and caregivers in FY 2024–25, underscoring our mission to give every child the strongest possible start in life.

## Kings

This past fiscal year, the most significant accomplishment of First 5 Kings was establishment of Dolly Parton's Imagination Library (DPIL). Commission staff successfully brought together a variety of community partners, including children's mental health services, local service clubs, Kings County Departments of Public Health, Human Services and County Library, and numerous family-serving organizations, to brainstorm how to bring DPIL to Kings County. Registration opened on March 28, 2025, and 539 children were registered in time for the April 1 processing for the May book mailing. Eight hundred sixty-five books were mailed to children 0–5 in June – the number of books that could be expected from a program operating for six months. We could not have reached this many children in such a short period of time, without the help of our dedicated partners.

First 5 Kings was heavily involved with all aspects of home visitation in Kings County.

Staff participated in regional workgroups, the local home visitation advisory committee, and assisted another partner in their successful application for Tribal MIECHV funding, increasing the capacity of home visitation services available. The Commission was also awarded one of the Department of Health Care Services (DHCS) Children and Youth Behavioral Health Initiative grants: Early Childhood Wraparound Services. Our project included a start-up Home Visitation program, centralized intake & referral hub and development of an Infant and Early Childhood Mental Health Consultation program.

First 5 Kings values regional and statewide collaborations with other First 5s and family supportive organizations. We executed a Help Me Grow Regional Partnership with Valley Children's Healthcare and three Central Valley First 5s (Fresno, Madera & Merced) to increase developmental screenings, improve local community outreach and care coordination as well as productivity and efficiency, with hopes of developing a long-term sustainable plan to support this project. Commission staff participated in a First 5 Communities of Practice facilitated by Strategies TA consultants, discussing how other Commissions support Family Resource Centers. This COP led to a local FRC/Family Support Network Development project that met to explore the purpose of a network, mapping community services, defining network benefits, decision-making

and timeline planning, and pulling it all together to make recommendations to organizational leaders.

First 5 Kings is engaged in other statewide initiatives including activities related to the Families First Prevention Services Act and DHCS' Birthing Care Pathway and Transforming Maternal Health (TMAH), to ensure representation for pregnant persons, children 0-5 and their families.

First 5 Kings County and its funded partners are also continuing to concentrate on (1) building partner capacity to pursue new funding opportunities to supplement declining revenues, (2) adopt and implement evidence-based programs (EBPs) and practices with fidelity for parents and caregivers and young children, (3) increase visibility and coordination of First 5 and other early childhood and family services, and (4) strengthen data collection and reporting systems to demonstrate programmatic outcomes more effectively.

## Lassen

The Pathways Home Visiting program operated in quarter one (July-September 2024) of FY 2024-25. The information included for Pathways is limited to that which was collected and recorded in the program's online databases managed by the Pathways Director and staff. These data were provided to the evaluation team in October 2024 but could not be validated with program staff due to the timing of program closure. That being said, 16 families and 17 children were served.

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This resulted in 60 home visits, 98 points of contact, 25 additional services, and 6 referrals to other community resources.

The Commission supports the distribution of diapers and wipes through a partnership with Lassen County Public Health by investing funds for the purchase of these essential supplies. Public Health staff distribute the items at no cost to families across the county. Individuals simply describe their needs at the distribution point and are matched with the appropriate sizes and quantities for the children in their household. Beyond meeting immediate needs, this program also serves as a low-barrier entry point for families to access additional supports through the Lassen Links referral system (e.g., WIC, Lassen Works, or MCAH). To support the low-barrier intent of the program, limited information is collected from families when they seek these supplies. During the FY 2023–24, 149 families were given 906 packages of diapers and 537 packages of wipes. These families represent 231 children 0–5. In addition, this helped refer 14 families to additional services that they needed.

In FY 2024–25, First 5 Lassen continued serving a lead role in building and expanding the Lassen Links network to connect children, families, and individuals to services that they need. Key activities and successes include:

Providing over 250 referrals, via which 31 families that included a child zero through five were referred to community services.  
Refining referral reporting and tracking

with closed-loop systems and automated dashboards to improve data accuracy and sustainability.

Applying for funding through the Partnership Health Plan, although ultimately this funding source was not a fit for First 5 Lassen due to county capacity constraints.

Convening partners at regular meetings (10 Lassen Links meetings and three Strategic Partner meetings) to support Lassen Links viability and integrate the program into county-wide systems.

Promoting and facilitating a Community Health Worker (CHW) training to educate partners on billing processes and managed care plan contracting, with more than four individuals participating.

Contracting with SEI to develop a robust evaluation plan to assess the impact of the Commission’s investment in the Lassen Links referral network. While this evaluation was designed and will be conducted at the request of First 5 Lassen, it is intended that evaluation activities and findings can be used by all partners in the system to understand the impact of the service and engage in continuous quality improvement activities. As such, the plan was presented to key partners in May 2025 for review and feedback before being finalized.

In FY 2024–25 the Commission responded to community-identified needs for expanded early care and learning options in the Janesville area by issuing a Request for Applications (RFA) to fund start-up costs for a new preschool in the region.

This contract was subsequently awarded to Sierra Cascade Family Opportunities (SCFO), who will use the funds to source equipment and supplies, perform capital improvements, and obtain child care licensing. The establishment of this center is aligned with Commission goal one: Every child served by First 5 funded programs, prenatal through five, will reach his or her developmental potential and be ready for school. Financial support and monitoring of the contract will continue into FY 2025-26 as described in the following section of this report.

## Los Angeles

### RESPONDING TO EMERGENCIES

This year, LA County was hit by devastating wildfires and other unexpected emergencies. To help support impacted communities, First 5 Los Angeles (F5LA) provided El Nido Family Centers with the flexibility needed to respond quickly using their existing funds. El Nido helped more than 330 families meet urgent basic needs during sudden disruptions to income and safety caused by regional emergencies through food and diaper distributions, utility and rent support, and other financial assistance through gift cards. Home Visiting programs also utilized their funding from F5LA to provide resources such as food, baby essentials, and baby gear to families impacted by wildfires and supporting families facing stress due to recent immigration policies.

### F5LA BUILDING BRIGHTER FUTURES EQUITY INDEX (INDEX)

In response to disparities from historic under-investment, system inequities, and the fiscal reality of declining revenue, F5LA began development of the Index. The Index is an important tool that will help F5LA advance equity and make informed decisions about future investments by directing resources towards improving the well-being of young children and families, prioritizing communities experiencing the greatest disparities. In FY 2024-25, "Version 1.0" of the Index was drafted, incorporating indicators related to the 2024-29 Strategic Plan, such as infant mortality, rent burden, access to parks, and other measures.

### HOME VISITING (HV)

Home Visiting is a proven prevention strategy supporting pregnant moms and new parents to promote infant and child health, foster educational development, and prevent abuse and neglect. For over 15 years, F5LA has invested in three HV program models—Welcome Baby, Healthy Families America, and Parents as Teachers—while also funding infrastructure and oversight activities to sustain and strengthen this network. Together, the program models represent a network working across funding streams to identify and connect



# First 5 County Highlights

families to the right program and level of support to meet their unique needs, including how to navigate and advocate within systems that support families. F5LA continued to strengthen collaborations with LA County Department of Public Health (DPH) and Department of Mental Health to provide resources for communities and families through HV services. This included system wide efforts, including coordination on DPH's Centralized Billing System to support the ability to maximize utilization of available funding streams for HV. Highlights of collective HV activities in FY 2024-25 include: ensuring continuity of care; promoting parent-child bonding and healthy attachment; engaging fathers, recognizing their essential role in development; training Parent Educators in Domestic Violence Counseling; screening new moms for postpartum depression; and other activities to support parents and their children. These efforts demonstrate F5LA's ongoing commitment to strengthening families, promoting resilience, and improving outcomes for young children.



## Madera

In 2024-25, First 5 Madera County (F5MC) launched a new strategic plan and shifted from funding multiple smaller programs to funding larger, more intentional initiatives to better leverage declining Proposition 10 funds. Despite facing numerous challenges stemming from changes in the social climate and funding landscape throughout the year, F5MC and its contractors served substantially more children and providers than last year. Services were delivered through the Family Resource Center, Preventive Services Program, Mobile Vision Clinic, Child Passenger Safety Program, IMPACT (Improve and Maximize Programs for All Children Thrive), and the Dolly Parton Imagination Library. Additional services were funded through sponsored events, community trainings, the Positive Parenting Program (Triple P), and the Raising a Reader Program. F5MC also strengthened the system of care through the Regional Home Visitation Initiative and its participation in the county's Breastfeeding Coalition.

Funded services included the implementation of Triple P by Centro Binacional Para El Desarrollo Indígena Oaxaqueño (CBDIO), a program centered on resilience, parent education, and improved access to services for Indigenous parents and caregivers. The program's unique strength lies in its cultural and linguistic accessibility, offering support in multiple Indigenous languages including Chatino, Zapoteco, Mixteco, Triqui, Amuzgo, Tzotzil, and Spanish. Grounded in social learning, cognitive-behavioral,

and developmental practice, Triple P helps parents build confidence and self-reliance by equipping them with tools to manage family dynamics and challenges independently. Its flexible design allows for varying levels of engagement, from light-touch interactions at Level 1 to more targeted and intensive interventions at Levels 2 and 3.

The program achieved notable outcomes, including 464 light-touch contacts and 77 individualized parenting interventions. Additionally, 28 caregivers were connected to essential resources through closed-loop referrals for basic needs, social services, and child development support. These results underscore the program's meaningful impact in strengthening Indigenous families through culturally responsive and empowering approaches.

During the fiscal year, F5MC also introduced a new funded program and partnership, collaborating with United Way of Fresno-Madera Counties to launch Dolly Parton's Imagination Library (DPIL) countywide in April 2025. Through this program, children from birth to their fifth birthday receive a free book each month, helping foster early childhood literacy, strengthen parent-child connections, and promote a rich literacy environment in the home. DPIL provides a unique opportunity to reach children in remote and rural areas of the county, helping overcome barriers such as transportation, weather, and financial limitations—advancing equity and embedding literacy into daily family life. Since its inception, participation has steadily grown, with 1,601 children enrolled

and more than 1,700 books mailed by the end of the 2024–25 fiscal year.

## Marin

First 5 Marin Children and Families Commission's 2024–25 accomplishments demonstrate systems leadership across three strategic domains: collaborative strategy development for behavioral health integration, innovative financing and infrastructure building for sustainable service delivery, and strategic reinvestment in community partners despite declining revenue. Through facilitated partnership, strategic funding braiding, and results-based accountability practices, First 5 Marin is advancing an early childhood system that is equitable, coordinated, and sustainable.

In Fiscal Year 2024–25, First 5 Marin strengthened its role as a systems leader by convening five funded partners across sectors to co-develop a shared vision and collaborative strategy for trauma-informed behavioral health services for birthing people, infants, and children ages 0–5. Through neutral facilitation, shared decision-making structures, and strategic investment of First 5 resources, partners produced a joint budget and coordinated grant approach that aligns funding, improves care coordination, and expands opportunities for long-term, equitable financing. This work represents a significant step toward an integrated behavioral health system where all young children and families in Marin can access the services and support needed to thrive.

# First 5 County Highlights

First 5 Marin’s Help Me Grow program also became a recognized supervising Community Health Worker (CHW) agency—a critical credential enabling CalAIM billing, reimbursement, and long-term financial sustainability for CHW services supporting birthing people and young children. To reach this milestone, First 5 Marin braided state and local funding. This investment supports partner agencies through CHW contracting, providing mentorship to emerging CHW organizations, aligned training and certification pathways for CHW’s, and established a monthly CHW cohort working on alignment, shared learning and visioning. As a result, Marin County now has developed infrastructure to sustain CHW-led, CalAIM-billable early childhood behavioral health services.

Despite declining Proposition 10 funding, First 5 Marin launched an innovative Community Funding initiative in FY 2024–25, investing more than \$1 million in year one to strengthen programs serving children 0–5 and their families. Investments addressed root causes of inequity while supporting community-driven, culturally responsive, and scalable solutions.

Additionally, First 5 Marin implemented new accountability practices to increase transparency and support continuous improvement. Funded partners now use Results-Based Accountability™ to track progress, strengthen service delivery, and articulate outcomes. Quarterly convenings create shared learning, cross-agency collaboration, and alignment toward

countywide goals. This model reflects a shift from transactional grantmaking to transformational partnership—building organizational capacity, strengthening the early childhood ecosystem, and laying the groundwork for lasting impact.

## Mariposa

During this past year, the most significant accomplishment of First 5 Mariposa was the School Readiness Program, which serves two preschools (Catheys Valley and Lake Don Pedro) located in remote areas of Mariposa County. The two preschools provide an outstanding play-based program that prepares the children for kindergarten. The facilities, curriculum and activities are creative, educational and focus on developmentally appropriate activities using Science, Engineering, Art, Technology and Math (STEAM curriculum). This program is free of charge to children in Mariposa.

A growing and successful program in Mariposa is the Dolly Parton Imagination Library. The 330 children enrolled make up almost 45 percent of the children 0–5 in Mariposa County.



## Mendocino

In FY 2024–25, First 5 Mendocino demonstrated significant and expanding impact across all strategic result areas, effectively serving young children and strengthening the county’s early childhood ecosystem. Despite fiscal setbacks and declining Prop 10 revenue, strategic advocacy and active grant writing enabled sustained growth. First 5 Mendocino’s comprehensive reach is shown by its service to 8,927 children ages 0–5 and in providing over 1,000 professional development hours to increase the capacity of 117 agencies and 1,159 service providers. The Perinatal Coalition further strengthened the system of care by engaging 15 agencies and 121 participants.

Our Raise & Shine Family Resource and Empowerment Center, a key program of First 5 Mendocino, saw a 3.8 percent increase in Early Start referrals and a 27.6 percent expansion in the reach of the Positive Parenting Program (Triple P). At the same time, the Imagination Library successfully served over 1,500 children. The BreastStart support line experienced an unprecedented 81.6 percent surge in calls, underscoring a critical community need. Overall, the number of children served increased by 16.6 percent. Our focused commitment to an integrated and equitable system of care ensured that services reached a broad cross-section of the county, with data showing increased access for marginalized groups. First 5 Mendocino continues to invest in a cohesive network of Family Resource Centers, early learning programs, and

professional collaborations to ensure continued positive outcomes for every child in Mendocino County.

## Merced

During the fiscal year, First 5 Merced County child development and enhance the overall system of effective family support.

As part of its system-strengthening strategies, First 5 Merced County led capacity-building and regional coordination initiatives to enhance the home visitation system within Merced County and across the broader San Joaquin Valley region.

Among direct service strategies, the Dolly Parton Imagination Library book distribution program successfully completed its second year, increasing access to books and supporting daily reading for children and families. In FY 2024–25, a total of 83,628 books were mailed to 7,392 children.

During the Week of the Young Child, funded partners and community agencies hosted activities in Applegate Park and Los Banos to improve access for families on the west side of the county. The celebration was attended by 774 adults, 647 children ages 0–5, and 442 youth ages 6–18. Additionally, 200 families received food boxes during the event. All attendees who completed a satisfaction survey reported finding the event valuable.

First 5 Merced continued its collaboration with local municipalities to build and

# First 5 County Highlights

improve parks and recreation facilities. Fourteen shade structures were added in the City of Los Banos, and twelve additional structures were installed throughout Merced County.

## Modoc

In FY 2024–25, First 5 Modoc executed its final two direct programmatic grant contracts with Strong Family Health Center and T.E.A.C.H., Inc., completing a transition that began in 2020 from traditional grantmaking toward building in-house programs and strengthening long-term systems-change partnerships.

### **STRONGER STARTS FOR STRONG FAMILIES – STRONG FAMILY HEALTH CENTER**

Provided culturally responsive early prevention services and developmental playgroups for children ages 0–5 and their families, including Native American communities. Weekly playgroups offered culturally centered activities supporting motor, cognitive, and social-emotional development, parenting support and education, healthy snacks and meals, referrals to home visiting and other early intervention services.

### **BUDDING TREE PRESCHOOL – T.E.A.C.H., INC.**

Expanded access to high-quality preschool for families who do not qualify for subsidized programs. Transitioned from part-day/part-year to full-day, year-round, added snacks and meals consistent with Child and Adult Care Food Program nutrition standards, and integrated scheduled rest time to support early learning and development.

While direct funding concluded in FY 2024–25 for these programs, First 5 Modoc will continue collaboration through technical assistance and systems support. Additional program investments included the Dolly Parton Imagination Library, which served 186 children, mailing 1,662 books to local families (1,599 in English; 63 in Spanish), promoting early literacy and school readiness. Systems efforts included Community Health Worker (CHW) Development with support from the First 5 Sonoma Regional TA Grant; CalAIM Incentive Payment Program – Partnership HealthPlan of California supported development of internal infrastructure for Enhanced Care Management (ECM), CHW service delivery, and implementation of the local Welcome Baby home visiting model; Quality Counts North State (QCNS) – Lead County & Coaching providing direct coaching, professional development, and social-emotional learning supports to 18 early learning and care sites, including family child care providers, Head Start, Early Head Start, library sites, and state preschool programs; and Workforce Development and Program Technical Assistance to partner agencies in Modoc and Shasta County to support early childhood education providers and educators individual and agency goals.

Across all investments, an estimated 80 percent of Modoc County children ages 0–5 received services supporting healthy development, family strengthening, or early learning. Investments leveraged Proposition 10 and Small County Population Augmentation funds, supplemented by competitive grant revenue.

## Mono

School readiness rates increased significantly in FY 2024–25 indicating success in several First 5 Mono outcomes for home visiting, playgroups, school readiness, and the Childcare Quality System (local Quality Counts California work). Thanks to partnerships with families and communities, and investments in home visiting, playgroups, school readiness, and the Childcare Quality System First 5 Mono met its goal to: enhance the network of support services for families with children prenatal to 5 years old.

Two books were translated into Northern Paiute, part of Home Visiting Coordination work funded by First 5 California. “Cuddled and Carried/ Pija Namavitsiadu” and “Who Am I/ Hii nu, hannotu nu, haga nu?” will be printed and shared with Tribes and Tribal-serving partners. Use of the books will bring a new learning modality for Northern Paiute language learners, an opportunity to learn from an illustrated book aided by an audio recording by the translator, Joseph Lent.

The 2025–29 First 5 Mono Strategic Plan was adopted which leverages rich local data to determine investments for the next 5 years. The plan highlights the most persistent need over the 20 years since First 5 Mono was created: childcare. To begin to address issues associated with childcare needs, First 5 Mono and Mono County adopted an Early Learning and Care Policy Platform which states the highest need to strengthen the childcare

system in Mono County is funding to: 1) increase provider pay, and 2) lower family cost. Efforts to facilitate fund creation, in support of the platform’s recommendation, will continue.

## Monterey

First 5 Monterey County works to ensure every child grows up in a community that supports their health and development. By building strong connections among partners and families, First 5 Monterey County creates sustainable systems that can adapt, heal, and thrive through challenges. In FY 2024/25, these efforts reached 9,514 children, caregivers, and providers across Monterey County.

This past year, First 5 Monterey County placed particular focus on supporting immigrant families facing fear and uncertainty. Through participation in countywide immigration coalitions, we advanced culturally affirming mental health and wellness strategies—offering training, technical assistance, and advocacy. Our child care safety plan trainings equipped providers, partners, and community members with tools to support families in crisis. We created an Emergency Family Preparedness Toolkit with mental health and immigration resources, distributed “Know Your Rights” and rapid response network resource cards, and shared children’s books to help families navigate difficult conversations in age-appropriate ways.

To strengthen the workforce and promote quality early learning, First 5 Monterey

# First 5 County Highlights

County launched Together in Hope, a mental health training series designed to foster connection, learning, and reflective practice. Providers explored trauma-informed approaches, identity, and equity to build compassionate, sustainable systems.

First 5 Monterey County also deepened its race, equity, diversity, and inclusion (REDI) work. In partnership with Monterey County's Public Health Nursing program and the Irving Harris Foundation, 51 administrators and frontline staff participated in a Diversity-Informed Tenets workshop. Building on this foundation, First 5 Monterey County developed the Building Cultures of Community Care workshop, helping providers explore systemic inequities and their roles as agents of change.

Together, these efforts strengthen families, promote well-being, and build systems that ensure every child has the opportunity to thrive.

## Napa

In fiscal year 2024–25 First 5 Napa County began a series of outreach and engagement activities to offer support for families and providers who care for children 0–5 in Napa County.

Three types of efforts were pursued in the program year. The first area had the simple goal of distributing free books to families of children 0–5. The next area encouraged families to participate in literacy activities in the community. The rest of the activities focused on provider training to strengthen

the organizations and systems that support families in Napa County.

### BOOK DISTRIBUTION

First 5 staff participated in two community events to distribute free children's books to families with children aged 0–5. The first event was Cope Kids Day, which occurs annually in spring. Staff were able to share books with 32 children aged 0–5 and 50 caregivers during the event. The second event series was "Meet Me in the Streets", which takes place monthly during the summer in American Canyon. Staff were able to share books with 61 children aged 3–5 and 50 caregivers during the event. Additionally, staff partnered with the Napa County of Education to launch a local chapter of the Dolly Parton Imagination Library. The program began registering eligible children in July 2025 and the first books were distributed in August. The details of these activities will be included in the FY 2025–26 report.

### LITERACY ACTIVITIES:

First 5 Napa County continued its support of the annual Story Walk in partnership with Napa County Regional Park and Open Space District, Napa Bookmine, The City of American Canyon, The American Canyon Community and Parks Foundation, Skyline Park, and Napa Printing. The Story Walk was an annual outdoor installation of pages from a bilingual children's book that were placed in four regional parks. Families visit the park and read the book from a series of signs along a path.



## PROVIDER TRAINING

In FY 2024–25, First 5 partnered with other coalitions to strengthen the services available to children and families in Napa County. In May 2025, First 5 supported a training for providers to share information with families about creating Family Preparedness Plans in case of emergency. This is a process that is helpful for all families, and especially important for immigrant families. The training was a train-the-trainer model and First 5 staff participated alongside staff from ParentsCAN and Cope Family Center. All staff participants committed to sharing the training with the staff at their agencies who support families.

Additionally, First 5 Napa County partnered with Providence Queen of the Valley Medical Center, Napa County Health and Human Services, Cope Family Center, Partnership Health Plan of California, Doula Doula, CommuniCare Ole and Puertas Abiertas to support efforts to train Spanish-speaking individuals interested in becoming doulas. First 5 staff supported outreach for enrollment and provided administrative support for the registration system. These tasks led to more interested applicants than could be accommodated in the first cohort. Staff currently have a waiting list for a second cohort once the collaborative secures additional funding.

The outreach efforts above are in addition to continuing our successful long-standing programs “Rainbow Family League”, and “Florecer”, which both have had meaningful impacts in our community.

We are proud of these collective efforts and look forward to continuing to work in partnership to support children and families in Napa County.

## Nevada

Fiscal Year 2024–25 marked a year of innovation, adaptation, and advocacy for First 5 Nevada County as the Commission continued to strengthen its system of care for children prenatal through age five amid declining revenues and uncertainty surrounding the Small Population County Funding Augmentation (SPCFA). Despite fiscal and policy challenges, funded partners delivered meaningful outcomes across prevention, family strengthening, early learning, and systems change, ensuring Nevada County’s youngest residents continue to grow up healthy, safe, and ready to learn.

First 5 Nevada County’s funded programs remained the backbone of the county’s early childhood network, offering consistent support to families navigating parenting and economic stressors. Through home visiting, parenting programs, and Family Resource Centers, families received individualized guidance, emotional support, and access to resources that reduced stress and strengthened parent–child relationships. Bilingual and culturally responsive outreach ensured families were met where they were, through home visits, playgroups, and workshops that fostered connection and confidence.

Collectively, these services helped caregivers build resilience and stability

# First 5 County Highlights

while reinforcing protective factors that help families thrive.

The Parent Guardian Advisory Council, supported through the local Child Abuse Prevention Council, continued to elevate family voice in shaping program priorities. Parents identified a need for peer support and helped develop new groups and trainings focused on emotional regulation, parenting skills, and Positive Childhood Experiences. This family-led approach deepened trust between providers and the community, ensuring that services reflect the lived experiences and needs of local families.

Cross-sector collaboration remained a hallmark of the Commission's work. Programs aligned with local and statewide initiatives such as the Maternal, Infant, and Early Childhood Home Visiting program, CalWORKs Family Stabilization, Behavioral Health's Prevention and Early Intervention efforts, and Quality Counts California. Multi-agency networks, including the Community Support Network of Western Nevada County and the Community Collaborative of Tahoe Truckee, enhanced coordination, professional learning, and communication among providers.

First 5 Nevada County also prioritized equity and accessibility, focusing on families most affected by poverty, isolation, and language barriers. Promotora-led outreach expanded bilingual engagement, while early literacy initiatives like Read Me a Story, KidsReach, and Ready to Grow, helped families access books, play-based learning, and developmental

screening opportunities.

While these accomplishments demonstrate progress toward community resilience, the Commission faced challenges advocating for the continuation of SPCFA funding. These funds represent nearly one-third of Nevada County's First 5 budget and are essential to sustaining core services in small, rural communities. As First 5 California reconsiders this funding, the Commission has prioritized advocacy and education, sharing data-driven outcomes, highlighting local innovation, and emphasizing the disproportionate impact that funding loss would have on rural families. Without SPCFA support, foundational programs such as home visiting, family resource centers, and community collaboratives would face significant reductions, threatening progress made in family stability and systems integration.

Looking ahead, First 5 Nevada County will continue aligning evaluation and advocacy efforts to demonstrate the importance of equitable, sustained funding for small counties. Guided by its 2024–30 Strategic Plan, the Commission remains committed to collaboration, data-driven decision making, and centering family voice, ensuring that even in the face of fiscal uncertainty, Nevada County's youngest children and families continue to thrive in nurturing, connected environments.



## Orange

### HOME VISITING (HV) COLLABORATIVE

First 5 Orange County (F5OC) has two HV work streams—direct services through F5OC-funded HV organizations and system work via a countywide Collaborative. In FY 2024-25, we expanded HV services to increase language access and culturally relevant supports, onboarded 4 new partners who became affiliates of their evidence-based programs, and celebrated HV Week with awards honoring HV staff and agencies, reinforcing workforce retention. F5OC stepped into the role of backbone agency for the HV Collaborative, after the sunset of state funding, and is leading a social media campaign to raise awareness and celebrate home visitors.

### DETECT & CONNECT OC (D&COC)

In its fifth year, D&COC advanced its vision to ensure children receive timely well visits, developmental screenings per evidence-based guidelines, and early connection to supports. 22 organizations meet five times annually to coordinate three strategies: helping families access services, enhancing system coordination, and driving improvements. In FY 2024-25, D&COC launched a four-week parent campaign with social media, graphics, and fliers on accessing resources; held the first Technical Advisory Committee Summit on system challenges and opportunities; and published parent-facing videos in English, Spanish, and Vietnamese showing speech therapy tips families can use to support language and early milestones.

### OC FATHERHOOD COALITION (OCFC)

First 5 Orange County is the backbone agency for the OCFC. This year, we launched an OCFC event sponsorship fund. The intent of these funds is to support providers that want to engage dads and host a father-focused community event. We successfully sponsored our first event, the Latino Dad Summit, with over 30 dads participating. Additionally, we have begun development of a training for home visitors to help them engage fathers in home visiting. We will implement training in 2025-26, including all First 5s in the southern California region.

## Placer

The 2024-25 Fiscal Year represented the first year of funding under our 2024-30 Strategic Plan which focused much effort around equity, sustainability of services supporting early child development and partnership and collective impact. Proposition 10 funding for this period decreased significantly due to funding declines, and Commission monetary investments in oral health and early learning were discontinued. However, long-standing partnerships and county-wide commitments to oral health and early learning and literacy continued efforts in those two domains. External grant funding provided significant support to partners serving children and families in Placer County; one-half of First 5 Placer's (F5P) investments are funded by sources other than tobacco taxes.

All of the Commission's investments are seen through a systems lens. Much of

# First 5 County Highlights

the work of the Commission is tied to systems building, policy and advocacy. Notably, F5P is a key member of the Placer Accountable Communities for which is currently focused on improving the Medi-Cal provider network to deliver services under CalAIM. F5P is working to assure that its investments in and system of early childhood development (ECD) continues to be sustainable. F5P also continues to participate in the Oral Health Alliance led by Placer County Public Health and share data related to oral health of families served through F5P funded programs. F5P partners with the Office of Education in its Placer County Reads Literacy Initiative, which is a county-wide effort to ensure every child builds strong reading skills from the earliest years through high school. F5P also has leadership positions in the UPK Mixed-delivery system workgroup, the MHSA/BHSA steering committee, the Placer Collaborative Network, and the Placer County Affordable Housing Coalition.

With the shift toward collaborative grant making and increasing efforts on systems and sustainability, F5P has been able to offset declining tax revenue by acting as lead on collaborative grant applications. F5P was the lead three grants multi-year grants. First, the three-year Road to Resilience Grant through the Office of Child Abuse Prevention, providing home visiting and wraparound services to mothers at risk for substance abuse who are pregnant or parenting infants in Placer and Nevada Counties. Two grants through DHCS's California Youth and Behavioral Health Initiative (CYBHI rounds 2 and 3)

were awarded, that will end in June 2026. These provide training in therapeutic interventions and expand on home visiting supports for at risk populations. F5P also worked with the County to provide home visiting to CalWORKS participants and leveraged F5CA Home Visiting dollars to build a system of CalAIM providers who serve families through relevant modalities. F5P Partner Network services saw continued advancement of the Commission's equity commitment and rebound of outcomes to pre-pandemic levels.

## Plumas

First 5 Plumas' mission is to cultivate safe, nurturing, healthy environments for children, prenatal to age 5, and their families through inclusive and accessible services and support. First 5 Plumas supports home visiting programs that provide regular, voluntary home visits to expectant and new parents and offer guidance, risk assessment, and referrals to other services offered in the community.

While home visits are the primary investments of the First 5 Plumas Commission in 2024-25, we also provide direct services that support home visits including group supports and county-wide family service navigation.

Highlights for 2024-25 include: A total of 64 families were provided with home visiting services with a total of 449 home visits. 48 children and 27 parent/caregivers were provided with 336 playgroup and breastfeeding group direct service

contacts in Chester, Portola, and Quincy. Additionally, Roundhouse Council provided playgroups several times a week in Greenville with 163 service contacts, serving six native children and their families. In FY 2024–25, there were 3,453 Imagination Library books provided to 360 children in Plumas County.

One collaboration that was particularly effective was the Inclusive Early Education Workgroup, which meets monthly and collaborated with 14 organizations and 29 participants, to develop the Inclusive Early Education Action Plan. This plan is a response to gaps in services and significant deficiencies found in the Early Intervention referral and intake system and a lack of Early Inclusion coordination. The group has already implemented many of the improvements outlined in the plan. First 5 Plumas Systems Improvement work also included collaborating with county partners to improve oral health access, child abuse prevention activities, parent education, and Help Me Grow Plumas.

## Riverside

### TURNING PILOTS INTO PERMANENT PEDIATRIC INFRASTRUCTURE

First 5 Riverside County and its partners are transforming what prevention looks like in pediatric care. Through Medi-Cal managed care collaboration, HealthySteps shifted from short-term pilots to a standard element of pediatric practice—pairing universal screening with caregiver support and care coordination in clinical settings. Tier 3 services exceeded annual targets by one-third, and new referral

pilots with Child Welfare and Early Start are connecting families before crises escalate. This durable prevention pathway is now embedded in routine care across multiple systems.

### BUILDING A BRAIDED HOME VISITING SYSTEM THAT MEETS FAMILIES SOONER

By aligning Proposition 10, CalWORKs, and Medi-Cal resources under one coordinated entry system, First 5 Riverside County advanced a county-wide, multi-model home visiting network that reaches families earlier and keeps them engaged longer. Streamlined referrals and data sharing through the START universal intake platform lifted enrollment and retention across all models—serving 556 families (13 percent above target). Families are increasingly connected during pregnancy and the first three years, rather than only at points of crisis.

### EXPANDING INFANT-TODDLER CAPACITY WHILE STABILIZING THE WORKFORCE

In partnership with the Riverside County Office of Education (RCOE) and local jurisdictions, First 5 Riverside County invested in a pipeline of early learning facility projects in every supervisorial district while sustaining Quality Start Riverside County supports at scale (approximately 464 sites serving 16,000+ children). Since 2023, more than 1,400 scholarships have strengthened provider stability and family choice through the Riverside Hybrid Alternative Payment Program (RHAP) —especially in rural communities where access to licensed care remains limited.

# First 5 County Highlights

## USING REAL-TIME DATA TO PREVENT HARM AND MEASURE SYSTEMS CHANGE

Riverside County is developing shared data dashboards to trigger rapid responses to preventable injuries such as near drownings, while continuous-quality-improvement (CQI) projects are reducing administrative delays and improving service coordination across programs. These data-driven approaches demonstrate that systems change can be measured, managed, and sustained—translating local innovation into long-term prevention infrastructure.

## Sacramento

In FY 2024–25, First 5 Sacramento (First 5 Sac) launched the Equity in Action (EiA) Initiative, a community engagement and investment strategy to support long-term transformation for children 0–5 and families who have historically been underserved. The EiA Initiative is a community-led process to determine how \$4.2 million of First 5 Sac’s funds will be invested, placing under-resourced communities at the center of grant-making by giving them the power to decide who and what to fund. This strategy aims to build capacity and fund new and non-traditional partners (e.g., smaller community-based organizations serving First 5’s prioritized neighborhoods not previously funded by First 5). Neighborhoods were prioritized in consultation with the First 5 Sac Community Advisory Committee based on potential barriers to services (e.g., child poverty; percentage speaking a language

other than English at home).

This journey began with two community assemblies. The 60 attendees represented businesses, community-based organizations, and residents (78 percent minority-led organizations; 87 percent serving minority communities). Assembly input informed the EiA Committee recruitment and selection. First 5 received 61 nominations through online, email, and press release outreach and invited 18 community members to join the EiA committee. The final group of 15 is gender and racially diverse, immigrants and U.S.-born residents, ages youth to grandparents, residing in 11 different priority neighborhoods.

The EiA Committee first met in June 2025 and began by creating group agreements and sharing stories about why they were called to this work. Over the course of FY 2025–26, the Committee will determine what types of things to fund, how the funding process will roll out, how funding decisions will be made, and how to evaluate the impact of the funding. It is anticipated that the \$4.2 million in Equity in Action funding will be allocated in January 2026.

## San Benito

In FY 2024–25, First 5 San Benito (F5 SB) continued to provide services to children, families, and providers. Through Quality Counts, 96 percent of providers gained valuable skills to support children’s social-emotional development, and 98 percent significantly improved their ability to

support children’s academic skills. As part of Home Visiting, the Parents and Teachers curriculum significantly improved parent-child closeness in almost 70 percent of families. According to surveys completed by participants, three-quarters of families demonstrated improvement in their protective factors after receiving First 5 services. Their children also gained resilience, measured by an improved ability to stay calm when faced with a challenge or upset, and adjusting well to change.

F5 SB also continued leading the Regional Home Visiting Collaborative which supported the local county implementation of home visiting coordination strategies and regional coordination of technical assistance across counties to share best practices. F5 supported counties by coordinating their access to regional technical assistance resources and implementing a progress tracking tool. F5 SB also convened five regional meetings for seven Bay Area counties, in which counties shared updates, breakthroughs, challenges, and useful resources.

## San Bernardino

First 5 San Bernardino continued to support several successful initiatives and collective impact models, including Children’s Fund, Resiliency Institute for Childhood Adversity (RICA), and Maternal Health Network of San Bernardino County.

System-building efforts remain a key focus, particularly in the areas of Home

Visitation and Children’s Health strategic planning. The Children’s Health Collective has established focused workgroups with clear objectives, developed through the guidance of the Children’s Health Collective Steering Committee.

The first full year of the Family Support Initiative (FSI) demonstrated growth in the number of community members served in the areas of case management, parenting education, and resource and referral services to families.



Three successful campaigns were launched:

1. Gift a Kid a Book – promoting child and family literacy
2. Little Teeth, Big Responsibility – focusing on oral health education during early childhood
3. Kid Safe Summer – championing water safety, heat safety, and on-the-go safety, including car seat installation, helmet use, and other protective equipment

First 5 San Bernardino staff participated in over 70 community events, engaging with more than 20,500 attendees, and distributing promotional items to support outreach efforts.

## San Diego

In Fiscal Year 2024–25, First 5 San Diego completed the final year of the First 5 San Diego 2020–25 Strategic Plan, which focused on four strategic directions – resilient families, coordinated systems of care, integrated leadership, and sustained funding. We also developed a new 5-year

# First 5 County Highlights

strategic plan that is guided by the values of Love, Integrity, and Justice. These values call us to build strong, integrated systems through deep collaboration, policy advocacy, and innovative funding approaches to better serve our children 0 through 5 and their families.

First 5 San Diego's Talk, Read, Sing campaign promoted early childhood literacy and encouraged parents and caregivers to talk, read, sing and be active with their children. Messaging also promoted positive parenting practices that support healthy, social emotional development of children ages zero through five. Campaign messaging was broadcasted via television, radio, digital media and outdoor advertisements. The campaign achieved more than 60.7 million gross impressions, and the use of First 5 San Diego's website averaged 33,722 page views per month and 4,320 new visitors each month.

## San Francisco

In FY 2024-25, the San Francisco Department of Early Childhood, which operates First 5 San Francisco, built on its momentum from FY 2023-24 and moved steadily toward full recovery of all service levels. The year saw deepening investments in early learning, family support, and system coordination, as well as new and expanded initiatives to strengthen partnerships with pediatric clinics and support greater integration of services across the entire early childhood system of care.

Participation in funded early care and education, family resource centers, and developmental screening programs has returned to near pre-pandemic levels, even as San Francisco's child population has declined. Specifically, funded family resource centers served 2,183 children and 8,031 caregivers and early care and education enrollment reached 9,152 children. Across all funded programs, and beginning to expand city-wide, 7,382 children received a developmental screen in FY 2024-25 up from 5,706 children in FY 2023-24. Since FY 2023, Early educator engagement in provider initiatives also grew by nearly 15 percent to 3,016 educators, as more teachers and caregivers accessed expanded compensation supports and professional development pathways, thereby strengthening retention and instructional continuity.

Kindergarten readiness among incoming San Francisco Unified School District students continued its upward trend, with the FY 2024-25 cohort showing gains across domains and surpassing pre-pandemic baselines. San Francisco now boasts an overall kindergarten readiness score of 68 percent which is the highest readiness level reached in over a decade and reflects continued improvement across all racial/ethnic groups and subgroups. This progress illustrates the impact of our collective investments in early education access, early educator compensation, social and emotional learning, family support, and early intervention.

## San Joaquin

This was the final year of the Preschool Initiative based on recommendations from the First 5 San Joaquin (F5SJ) Strategic Plan. Since 2004, F5SJ has played a pivotal role in the statewide movement towards Universal Preschool, participating in the initial “Preschool for All” pilot program and expanding it through initiatives like Race to the Top–Early Learning Challenge Grant and Quality Counts California. This work contributed to the establishment of Universal Transitional Kindergarten (UTK), a free and accessible program for all four-year-old children. UTK was a collective achievement of funded partners, early care and education stakeholders, local and state partners, and the thousands of children and families served.

Despite reductions in Proposition 10 funding and other state funded initiatives, F5SJ has been tenacious in pursuing opportunities to leverage resources and support to expand or sustain F5SJ funded programs and services. A prime example is seen in local workforce development efforts. F5SJ has prioritized workforce development for early childhood education (ECE) and home visiting personnel. F5SJ has partnered with San Joaquin County Office of Education to promote training and capacity building opportunities for ECE providers. F5SJ also leveraged First 5 California Home Visiting Coordination funding to expand home visiting training opportunities provided through the First 5 Sacramento region and worked with San Joaquin County Home Visiting Coalition partners to host local trainings. Through the Coalition, F5SJ

identified relevant training topics and local trainers to help in the development of an on-demand training website for new home visitors. This site will provide foundational resources and training conducted by local trainers for onboarding new home visitors.

F5SJ was also responsive to the county’s Community Health Needs Assessment, which identified mental health as a priority within the Community Health Improvement Plan. F5SJ focused its JourneyWORKs investment on direct services to expand the delivery of mental health home visiting services. JourneyWORKs funded partner, San Joaquin County Child Abuse Prevention Council, onboarded an additional Family Advocate to expand services. JourneyWORKs partnered with three local San Joaquin County Human Services Agency Community Centers to create calming centers for children of CalWORKs families seeking services. This dedicated space provides books and materials for children to engage with while their parents/caregivers work with onsite CalWORKs Eligibility Workers to enroll them into relevant services.

F5SJ has worked with SJ TEETH and Help Me Grow funded partners to seek alternate funding opportunities and engage in Medi-Cal Enhanced Care Management and Community Supports. Funded partners have been encouraged to participate in Community Health Worker training and apply to opportunities focused on strengthening internal capacity for Medi-Cal billing. Through the Help Me Grow (HMG) Initiative, F5SJ has continued to build partnerships and is currently in the

# First 5 County Highlights

process of negotiating a Memorandum of Understanding (MOU) with local Managed Care Plans (MCPs). F5SJ has used this opportunity to propose partnerships for universal screening efforts across the MCPs. F5SJ has also engaged in productive regional discussions with other Northern California First 5 counties exploring a shared model for developmental screenings.

Finally, F5SJ has been resourceful in addressing the business acumen of local family childcare providers. This year, F5SJ provided training through Coaching Companion to support 10 childcare providers on business and professional practices to strengthen continuous quality improvement for local family childcare providers. F5SJ will utilize training evaluation to inform and improve future training opportunities and outcomes.

## San Luis Obispo

First 5 San Luis Obispo (First 5 SLO) County mobilized its 2024-28 Strategic Plan with new areas of focus that emerged from community conversations centered around local needs during ever-changing times. As a funder, our agency allocated dollars to two programs designed to combat early childhood education workforce-related challenges:

- *“Ticket 2 Teach,”* which addresses staffing shortages by recruiting, supporting and training apprentices who are interested in a career in Early Childhood Education (ECE).
- *“Building Connections,”* which aims to improve access to quality, affordable

early care for children aged 0-2 by providing training, coaching, and curriculum support to Family Child Care (FCC) providers and Family, Friend, and Neighbor (FFN) caregivers.

First 5 SLO County funding also helped to give parent-child engagement classes a broader reach across our county, with the launch of *“Aprendiendo con Mamá y Papá”* (Learning with Mom and Dad), uniquely tailored to Mixteco-speaking families in the region. In that same spirit, First 5 SLO County joined other ally organizations to bolster support for immigrant families facing increasing uncertainty and barriers to health care, basic provisions and other essential resources. Amid dramatic funding and policy shifts at the federal, state and local levels, our agency also amplified its partner-convening role and established a First 5 Early Childhood Stabilization Fund to help safeguard critical services for young children and their families.

This year First 5 SLO County mobilized a regional Child Care Coalition focused on child care as an economic mobility strategy, with grant funding from Uplift Central Coast as part of the California Jobs First regional initiative. This collaborative space brings together cross-sector child care champions throughout six Central Coast counties— with goals of shared learning, policy change promotion, and identifying regionally scalable child care models.



## San Mateo

During FY 2024-25, First 5 San Mateo County (F5SMC) maintained its multi-faceted investments in programs supporting all aspects of a child's early years, including Quality Early Learning; Healthy Development; Resilient Families; and Policy, Advocacy, and Communications. Supported by \$4.8 million in community investments, our funded partners served over 13,000 children, parents, and providers. Highlights include:

### THE BABY BONUS PROJECT

F5SMC is a key partner in the design and implementation of Congresswoman Jackie Speier's initiative providing direct cash payments to families of newborns with incomes below the federal poverty line. Each family in the program will receive monthly \$300 payments for 36 months, from the baby's birth to their third birthday. Along with partners including our County Health System, Stanford University, Stanford Children's Health, the Health Plan of San Mateo, and the Jackie Speier Foundation, this year we received approval for our RCT design and data collection protocols, began building out the team of Community Health Workers who will provide home visiting and care coordination services to participating families, began issuing monthly payments to birthing parents. The study design includes implementation of new memoranda of understanding and data sharing agreements amongst key partners, including Stanford Children's Hospital, the Health Plan of San Mateo, and

the SMC Health System. More streamlined and integrated data sharing practices are systems building victories that support timely and accurate communication between health programs serving MediCal eligible families with newborns, enabling more seamless service delivery without burdening families with the task of managing communication among the health providers who are serving their child.

### CHILD-PARENT PSYCHOTHERAPY TRAINING COHORTS

Local needs assessments consistently find that San Mateo County families with young children have difficulty accessing mental and behavioral health services that can meet their needs; clinicians with specialized training to work with children ages 0-5 are in high demand. Supported by a grant from the California Children & Youth Behavioral Health Initiative, F5SMC is in the process of training over 60 mental health clinicians in Child-Parent Psychotherapy. These clinicians work in a variety of settings, including non-profit organizations, family resource centers, early learning sites, private practice, and the County Health System. During the 18-month training, clinicians receive classroom instruction, participate in case presentations, and receive coaching and mentorship from peers as well as from experienced CPP practitioners. Once the training series is complete, graduates are linked to an ongoing support network both within and across organizations. The network provides reflective supervision, peer support groups, and a community

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of practice to deepen and embed CPP practices within their ongoing therapeutic work.

## Santa Barbara

Goal: Improved Systems of Care

Strategy: Invest in a regional Workforce Pipeline and Professional Development System to build opportunities for home visiting professionals to climb their professional ladders, upskill, and professionalize the workforce while also providing opportunities to explore related career paths. FY 2024–25 activities included:

Contracted Brazelton Touchpoints Center to offer three Touchpoints trainings to 51 home visitors along the Central Coast which included four local consultants becoming certified Train the Trainers in the framework.

Contracted with VIVA Strategic Partners to conduct focus groups with home visitors to design the Tri-Counties Home Visiting Resource Hub. The online hub includes professional development resources, an up-to-date training calendar, decision-making tree to assist in referring families appropriately, and general resource library.

Secured a two-year, asynchronous professional development opportunity through Start Early on the following topics: developmental screening tools, relationship-building, substance abuse, inter-partner violence, infant mental health, trauma-informed care, and home visiting in general.

Supported 10 frontline staff to attend the 2025 National Home Visiting Summit and the National Healthy Families America Conference.

Held the first-ever 2024 Regional Pediatric Health Summit with 85 general attendees (Nine Medical Professionals and 58 home visitors) with CEUs available.

Held first-ever 2025 Central Coast Home Visiting Week that saw 382 books donated to seed Home Visiting Programs' Resource Libraries, the distribution of 16 Hope at Home kits gifted to assist in supporting families with substance use issues, provided eight webinars (152 total registrants), opportunities for 3 home visitors to become certified lactation specialists, three publications on benefits of home visitation.

## Santa Clara

In year one of the 2024–27 Strategic Plan, First 5 Santa Clara County translated strategy into execution by aligning investments, contracts, and reporting around a common outcomes framework and a family-centered approach. We launched the Stronger Systems, Stronger Families Initiative as a tent-pole effort to strengthen place-based resource centers and drive systems change.

Milestones included onboarding grantees and convening multi-agency Learning Collaboratives to co-design shared measures and multilingual tools. To inform future scaling, we completed a countywide Home Visiting Feasibility Study that mapped service saturation and need,

modeled costs and financing opportunities (including Medi-Cal), and recommended actions to sustain and expand evidence-based models, build a stronger workforce pipeline, and standardize referrals and data.

Finally, through the Silicon Valley Guaranteed Income Project with community partners, we advanced poverty remediation for families with young children by enrolling eligible households and implementing participant-centered supports; forthcoming analyses will inform local policy and resource allocation related to economic stability and child well-being. Collectively, these efforts strengthened frontline capacity, improved coordination across agencies, and positioned the county to scale evidence-informed strategies that bolster family resilience, promote healthy development, and make the early childhood system more equitable and responsive.

## **Santa Cruz**

First 5 Santa Cruz supports a program called Families Together, which provides prevention-based services to families experiencing hardships, such as involvement with Family and Children's Services, financial instability, and other adverse experiences. Families have access to services and resources that cover many domains, including emotional, social, and financial wellness, and physical safety. The program includes comprehensive intake and risk assessments, and development of a tailored case plan:

### **REDUCTION OF RISK**

Parents had their levels of risk assessed throughout their services. Of the families that exited the program between 2007-25 and completed three assessments, 77 percent were assessed as being "high risk" or "very high risk" upon intake, and this dropped to 24 percent six months later. The percentage assessed as being "high" or "very high risk" dropped to 16 percent for families who stayed in the program a full year.

### **REDUCED RATES OF CHILD MALTREATMENT**

Results from 2024 show that 97 percent of families did not have a substantiated allegation of maltreatment in the six months after their cases closed, and 73 percent of families did not have a re-referral to child welfare within six months after case closure.

### **IMPROVED PARENT-CHILD RELATIONSHIPS**

Families Together offers Triple P services, which are designed to strengthen families by promoting positive relationships and teaching strategies for preventing and handling parenting challenges. After participating in Triple P, parents reported improvements in their children's emotional and behavioral challenges, and increased use of positive parenting styles.

### **SUMMARY**

Families Together's mission is to aid and empower families in times of need or discord. By assisting these families, they can intervene early, before family difficulties escalate to the point of maltreatment or other adverse childhood experiences. Early intervention helps

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increase child safety, engages families in decision-making, and supports healthy child development.

## Shasta

First 5 Shasta (F5S) received a California Department of Food & Agriculture (CDFA) grant for a Farm to Family Childcare project where we partnered with our local community college, childcare sites, interns, and local farms to provide produce and nutrition education. The CDFA grant is an exciting opportunity to support small farms, partner with local educational providers, offer college credit and job skills to students, and introduce children to new fresh produce, nutrition and gardening. In the first round we provided services to 54 children at six family childcare sites, 100 percent of families reported their children enjoyed participating in the program and 88 percent report Often/Very Often their child talks about fruits/veggies at home.

Through grants from California Youth Behavioral Health Initiative (CYBHI) we received an extension to continue working with local agencies to provide Trauma-Informed services to children, their parents, and caregivers, including Trauma Focused Cognitive Behavioral Therapy (TF-CBT) services, Infant and Early Childhood Mental Health Consultation (IECMH) training, and parent support groups. We continue to work with partner organizations around Adverse Childhood Experiences (ACE) education, screening, and intervention to increase public awareness of the prevalence of ACEs, their long-term negative effects on individuals' health and

their long-term costs to society.

Through support of Help Me Grow Shasta (HMG), F5S helped identify children with developmental delays. In FY 2024-25, HMG completed 958 developmental screenings (ASQ-3), an increase of 24 percent over FY 2023-24. With Home Visiting grant funding ending in FY 2024-25 we were able to finish a push for advertising around home visiting options and three-part training for home visitors, convene our team to share resources and ultimately transition home visiting partners into a combined HMG and Home Visiting Collaborative. F5S presented the Champions for Children event for caregivers and children at Turtle Bay Exploration Park where over 500 participants enjoyed access to the museum, story times, developmental screenings and over 15 community booths with local resources.

F5S distributed 10,038 new, high-quality books to children, caregivers, and ECE providers. First 5 Institute (F5I) presented 13 high-quality trainings to more than 200 providers of services to children 0-5 and their families on topics such as the Home Visiting Series, Implicit Bias Training, and Pregnancy & Infant Loss. F5I sponsored four Smart Starts and eight Smart Lunches on topics including Doula & Midwives, Brain Spotting therapy, and Building a Village with Community Partners. F5I provides access to high-quality early literacy programs by funding community "Storytimes", which provide young children and their families access to early literacy material and an opportunity for social connections. F5I funded Storytime sites

directly served 1,172 children aged 0–5.

F5S organized our 20th Week of the Young Child with community partners offering a variety of events all week long focused on engaging families and children 0–5. We did our first kickoff event during a community First Friday Downtown that saw over 200 families engaging in story time activities, play, and music. In addition, we celebrated F5S’s 25th Anniversary with an awards ceremony where community partners were recognized for: Community Children’s Champion, Family-Friendly Business of the Year, Early Development Leadership Award, and Children’s Event & Activity Leadership Award. Awards were selected by community vote and highlight organizations and individuals that are building a more supportive community for families.

## Sierra

First 5 Sierra County continued to strengthen its early learning system, expand access to high-quality childcare, and enhance family well-being through robust partnerships and targeted investments.

### EXPANDING ACCESS TO HIGH-QUALITY EARLY LEARNING

First 5 Sierra’s Universal Preschool Program continued to meet the needs of local families who are not eligible for other childcare subsidies. This year, the program supported 56 children and their families, ensuring access to affordable, high-quality early education.

Participation in Quality Counts California

(QCC) remains strong, with 16 child care providers engaged in continuous quality improvement. Providers benefited from professional development stipends, tuition reimbursement, and specialized training on outdoor learning environments. Eight preschool teachers also pursued Early Childhood Education coursework at Feather River College with mentorship support, thereby strengthening Sierra County’s early learning workforce.

### STRENGTHENING FAMILY RESILIENCE AND SUPPORT SYSTEMS

The Home Visiting Program, launched last year, entered its first full year of operation and has become a strong system of family support in Sierra County. First 5 Sierra played a key role in coordinating referrals and provided incentives to enhance families’ enrollment and parent leadership participation. In the last year of the grant, First Sierra participated in the Wellness Summit organized by First 5 Sacramento, which was very successful.

First 5 California launched the toxic stress campaign in Sierra County during Little League Opening Day. Families came together to play and learn about ACES and the adverse effects of toxic stress.

### BUILDING COMMUNITY COLLABORATION AND PROMOTING WELL-BEING

First 5 Sierra continues to be a lead partner in TechWise Sierra, a countywide initiative grounded in the Sierra County Comprehensive Prevention Plan. This collaborative effort—uniting agencies such as the Sheriff’s Office, Probation, the School District, Behavioral Health, and Public

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Health—focuses on promoting responsible technology use and addressing the social and emotional impacts of excessive digital exposure among children and families, now expanding to provide family engagement activities, such as family movie nights and summer camps for school-age children.

## OVERALL IMPACT

Through these collective efforts, First 5 Sierra advanced its mission to effectively invest in early child development, family-strengthening services, and systems change, and to ensure that all Sierra County children have a happy childhood experience.

Strategic investments in early education, family resilience, and provider development continue to create long-term benefits for children, families, and the community as a whole.

## Siskiyou

The Siskiyou Parenting Hub, coordinated by First 5 Siskiyou through the Oregon Parenting Education Collaborative (OPEC), continues to serve as a cornerstone of the county’s family strengthening efforts. Through accessible, evidence-based parenting education and workshops, the program empowers parents and caregivers to build strong, nurturing relationships with their children while normalizing participation in parenting support. In FY 2024–25, OPEC offered nine parenting education series spanning 68 classes, reaching 653 parents and 348 children across Siskiyou County.

Evaluation results demonstrated significant gains in parenting knowledge, confidence, and practices. Parents reported marked improvement in understanding normal child behavior (3.5 to 4.9), setting and maintaining reasonable limits (3.0 to 4.8), and listening to children to understand their feelings (3.6 to 5.3). All participants (100%) found the classes helpful and would recommend them to others. Child outcomes also improved, with growth in showing concern for others (3.4 to 4.5), willingness to follow limits and rules (2.8 to 4.2), and getting along with others (3.7 to 4.9). The OPEC Parenting Education initiative exemplifies First 5 Siskiyou’s leadership and trusted partnerships in building coordinated, sustainable systems of support for families. By combining evidence-based curricula, community partnerships, and inclusive engagement, the program strengthened parenting capacity countywide and advanced a shared vision of resilient families and thriving young children.

## Solano

First 5 Solano continued to advance its mission to ensure that all young children in Solano County are healthy, eager to learn, and nurtured by strong families. This year, the Commission invested in initiatives that strengthened family resilience, advanced health equity, and expanded access to quality early learning—reaching nearly 12,000 residents countywide through coordinated programs and partnerships.

The Rise Vallejo Early Education & Community Resource Center (“Rise

Vallejo”) project made significant progress toward becoming a cornerstone for early learning and family support in Vallejo. The Center is scheduled to open in January 2026 and will serve as a vibrant hub for families, offering high-quality early care, parenting programs, and access to comprehensive community services. Final preparations are underway, including the hiring of a site manager, vetting the application for potential care teams, and recruitment of families to the program. A ribbon cutting for the first of its kind center will be held in April 2026.

Rise Vallejo represents a \$16.3 million public-private investment to repurpose a shuttered elementary school into a modern, multi-purpose campus designed to meet the needs of Solano County’s children and families. Once fully operational, the Center will host 15 early learning classrooms operated by Child Start Inc. (five classrooms), and community-based providers (10 classrooms), creating up to 300 new licensed childcare and preschool slots for children ages birth to five each year. In addition to early education, the site will offer family support, developmental screenings, parent education, health navigation, and community programming—all under one roof.

The First 5 Center, Vallejo—a model of family engagement and systems integration—celebrated its fifth birthday in March 2025. The celebration brought together families, community partners, and dignitaries, including representatives from First 5 California and the Yocha

Dehe Wintun Nation, to honor the Center’s ongoing impact. In FY 2024-25, the Center served 1,810 individuals, a 33 percent increase from the prior year, and 92 percent of families completing enrolled sessions reported improved parenting knowledge and early learning practices.

Progress also advanced on the First 5 Center, Fairfield, with construction officially underway in partnership with the City of Fairfield. The new Center, slated to open July 1, 2026, will replicate the successful Vallejo model, providing playgroups, parent education, family navigation, and access to essential resources for young children and their caregivers.

First 5 Solano deepened its commitment to equity through the Solano HEALS “Centering the Doula” program, which trained 13 Black doulas—six now Medi-Cal enrolled—to provide culturally responsive care and reduce disparities in maternal and infant health outcomes. The program was recognized by the County Health Executives Association of California (CHEAC) as a statewide model and was replicated in Sonoma County through a \$100,000 investment in Sonoma HEALS, based on Solano’s framework.

## Sonoma

First 5 Sonoma County is entering an exciting new chapter marked by historic investments and strategic growth aimed at removing barriers to and strengthening the local systems that support young children and families. In November 2024, Sonoma County voters approved



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Measure I, the Sonoma County Child Care & Children’s Health Initiative, establishing a quarter-cent local sales tax dedicated to advancing the well-being of children across the county. Measure I creates a permanent, local revenue source to strengthen the early care and education (ECE) system and promote children’s physical, mental, and developmental health, as well as perinatal mental health. Sixty percent of Measure I funds are dedicated to the child care sector through investments in workforce development, facilities, wages, and family scholarships. The remaining forty percent supports strategies that promote children’s physical and mental health, healing from trauma, and the well-being and support of birthing people and new parents. Aligned with the statewide goals of Proposition 10, this initiative ensures sustained and strategic investment in Sonoma County’s youngest residents for years to come.

With the passage of Measure I, First 5 Sonoma County has expanded its staff and operations to manage and steward this new funding. Since April 2025, the organization has added several new roles, including a Communications Manager, an Executive Administrative Assistant, and a Research and Evaluation Manager. This expansion strengthens First 5’s capacity to coordinate countywide early childhood initiatives and implement the long-term vision supported by Measure I. Simultaneously, First 5 Sonoma County has launched its 2026–31 Strategic Planning Process, which will guide the stewardship of both Proposition 10 and Measure I

funds. The new five-year plan will focus on ensuring the health, well-being, and school readiness of Sonoma County’s children through programs, services, systems improvements, and policy advocacy.

To ensure that the planning process reflects community priorities and the lived experiences of families and providers, First 5 Sonoma County convened eleven focus groups, multiple listening sessions and interviews with parents, caregivers, providers and community partners. Two advisory bodies support the development of strategies: the First 5 Strategic Planning Committee, composed of Commissioners and key stakeholders, and an eleven-member Measure I Community Advisory Committee, appointed by the Board of Supervisors. Both committees are supported by First 5 staff and consultants and are engaging in an in-depth analysis of local data and community input. Together, they have developed equity-centered recommendations for funding priorities that align with the intent of both Proposition 10 and Measure I. The committees include representation from parents, early educators, childcare administrators, and professionals from pediatric, perinatal, and mental health systems, ensuring that Sonoma County’s strategic direction is grounded in both evidence and community voice.

## Stanislaus

It is the mission of First 5 Stanislaus to be a catalyst to help give children and families the best start. In Fiscal Year 2024–25, First 5 Stanislaus funded partners delivered

services to the community that allowed 14,774 children, families, and early care education providers to remain connected to their support systems and basic needs when they were most needed. First 5 Stanislaus and its partners distributed supplies to assist families, including 139 new parent kits, 5,148 books and over 39,000 diapers.

First 5 Stanislaus funded partners fostered the children and families they serve thrive in their communities. The parents of 6,394 children received family support services through countywide Family Resource Centers or other programs. Ninety-eight percent of pregnant and parenting women (125/128) reported less stress as a result of attending support group sessions during their pregnancy through their child's first year. During this fiscal year, our partnership with Imagination Library welcomed 446 new applicants, serving children aged 0-5 living in Stanislaus County. Ninety-seven percent of caregivers surveyed (340/351) gained an increase in skills and knowledge from attending parent education classes. Three hundred nineteen library cards were issued to children/families who participated in literacy services.

The Ceres Community Baby Shower, held in May at the Center for Human Services' Ceres Partnership Family Resource Center, was a wonderful celebration of families and community connections! This event brought together eight vendors and welcomed 79 participants—41 English speakers and 38 Spanish speakers. Hosted by First 5 Stanislaus, Ceres Partnership, WIC, and Health Plan of San Joaquin, the

baby shower featured a variety of vendors including La Familia, Livingston Community Health, Safe Sleep, Safe Kids Stanislaus, Oral Health, Imagination Library, and many more. Expecting moms received height and weight screenings from WIC, while Health Plan of San Joaquin offered postpartum classes in both English and Spanish. Attendees were thrilled to receive giveaways such as strollers, bassinets, and gift baskets. Open to the Ceres WIC community, this event was a true example of strengthening community connections and supporting families during the early years.

The 2024-25 fiscal year marks the beginning of First 5 Stanislaus's new 2024-29 Strategic Plan, building upon the foundation laid in our previous initiatives. This plan is designed to promote the importance of the first five years of life and strengthen community partner capacity through collaboration, funding, advocacy, and support to serve young children and their families so that every child in Stanislaus County thrives. Our focus areas include improved family functioning, child development, and systems of care, with a commitment to enhancing literacy, safety, and early childhood education. By fostering partnerships with local agencies and organizations, we aim to create a cohesive network that supports the well-being of children and families throughout the county. As we embark on this strategic journey, we are excited to continue our mission and look forward to the positive impact this plan will have on our community.

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## Sutter

### *Sutter County Strengthening System Sustainability Through Partnership and Capacity Building*

As Proposition 10 revenues continue to decline statewide, the Sutter County Children & Families Commission (SCCFC) has taken proactive, strategic steps to protect essential early childhood services by strengthening the long-term sustainability of community partners historically funded through First 5 investments. Understanding that reduced Proposition 10 funding would require a shift in how services are supported and maintained, SCCFC secured Behavioral Health Services Act (BHSA) funds to implement a comprehensive year-long Sustainability Capacity-Building Initiative. This initiative was designed to help local partners prepare for a future where First 5 dollars are no longer the primary funding source for essential programming.

Because many partner organizations operate across both Sutter and Yuba counties, SCCFC invited First 5 Yuba to join the initiative. This bi-county approach strengthened alignment across the region, reduced duplication, and ensured that the effort supported the broader early childhood system rather than isolated organizations.

SCCFC contracted with Applied Survey Research (ASR) to lead the work. Over the course of the year, grantees participated in a series of in-person workshops focused on refining organizational missions, sharpening impact statements, increasing

grant readiness, and strengthening board and donor engagement. The effort also provided partners with practical sustainability tools, including a Sustainability Worksheet, a Funding Readiness Assessment, and the development of a personalized Impact Snapshot to support future pitches to funders. For many organizations, the initiative marked the first time they had developed a formal funding strategy tied directly to their demonstrated community impact.

Beyond the workshops, eight organizations continued with individualized technical assistance, receiving support from a nonprofit fundraising specialist. These sessions helped grantees build content banks for grant applications, identify aligned funders, strengthen donor strategies, and draft or refine fund development plans. Feedback from participants was overwhelmingly positive, and evaluation ratings averaged 4.7 out of 5. Grantees shared that the most valuable outcomes were increased confidence in seeking funding, clarity gained around organizational priorities, and the ability to communicate impact and funding needs to potential investors in a compelling way.

This project represents an essential evolution in SCCFC's role. Rather than solely serving as a funding body, the Commission is now positioning itself as a system-strengthening leader focused on sustainability, collaboration, and capacity-building. The work supported partners in developing diversified revenue strategies, improving messaging around impact,

building organizational readiness for competitive funding, and strengthening the regional network of providers serving young children.

Ultimately, the initiative ensured that as funding structures change, the services families depend on are not lost. Instead, they are being fortified through knowledge, planning, leadership, and shared responsibility. Through intentional collaboration with First 5 Yuba and local partners, SCCFC is helping build a resilient early childhood ecosystem that will continue to serve children and families for years to come.

## Tehama

At First 5 Tehama, we know every North State family dreams of a village — a caring community where every family feels seen, trusted, and supported to thrive and feel hopeful. We know every parent’s journey is unique, shaped by familial culture and strengthened by the community around them. Marely’s story shows how programs that build trusting relationships and honor each family’s unique journey create a ripple effect of hope and strength that transforms lives.

Marely became a mother at 16. Like many teen parents, she faced financial challenges and limited access to resources. Although fluent in English and Spanish, navigating services wasn’t always easy — until a teacher at Centennial High School connected her with Help Me Grow Tehama. That referral led to a trusting relationship with a bilingual

family liaison who provided essentials like diapers and a car seat, but more importantly, offered culturally respectful support without judgment. This trust encouraged Marely to open up about her emotional health, leading to a postpartum depression screening — a critical service, as one in five teen parents experience postpartum depression. The screening led to a connection with the Postpartum Support Group Circle of Hope, a bilingual and welcoming space led by an MFT where young mothers find connection, confidence, and healing. As Marely’s confidence grew, she joined Family Champions, a parent advisory group where she now shares resources and encourages other young moms to seek help. “I shared what I learned with other moms in my neighborhood and with my family members,” she said. Today, Marely is not just a participant but a resource herself — a trusted community voice who reminds others that asking for help is an act of strength.

Her story reflects what makes Tehama County unique: transformation happens through relationships. Across 2,900 square miles of farmland, foothills, and small towns, partnerships fill the gaps that geography creates. This year, those partnerships grew through the Car Seat Safety Coalition, a powerful collaboration between First 5 Tehama, NCCDI, Public Health, Help Me Grow, and community partners. In FY 2024–25 and into the beginning of FY 2025–26, the coalition hosted seven events serving 148 families, providing 104 car seats and completing

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44 installation safety checks. Combined with previous efforts, the coalition has now served 267 families, provided 205 car seats, and completed 62 safety checks, ensuring that every child begins their journey safely.

These accomplishments were made possible through coordinated, multi-agency funding and shared commitment: First 5 Prop 10 funds, AAA grant funding to NCCDI, Buckle Up for Life partnerships with NCCDI and Help Me Grow, VOSP and Public Health HMG collaboration, MCAH funding for infants, and even a Public Health surplus donation that fueled community events. Each partner contributed not just resources but trust – the cornerstone of successful systems change, in rural counties.

Across the year, bilingual specialists and partners connected families through 27 community events, linking them to Imagination Library, Positive Parenting Program (Triple P), postpartum and mental health supports, and Help Me Grow developmental screenings. These combined efforts enrolled 587 new children in Imagination Library, brought 55 families into Triple P, and quadrupled countywide social-emotional screenings.

## Trinity

During Fiscal Year 2025, First 5 Trinity continued to advance early childhood wellness and family resilience through a pilot partnership with the Trinity County Health and Human Services Agency, Public Health Branch. By embedding First 5 oversight within Public Health, the County

enhanced coordination, accountability, and sustainability across programs serving children and families. This integration strengthened data sharing, expanded cross-program outreach, and ensured consistent alignment with countywide health and prevention priorities.

We continued to strengthen childhood systems and supports through a coordinated network of programs designed to give every child the best possible start in life. Our School Readiness program through the Trinity County Office of Education fostered strong transitions into kindergarten by promoting early learning, literacy, and parent engagement across local communities. Our Trinity Smiles program through the Trinity County Office of Education expanded access to preventive care and education, helping families establish healthy dental habits from early on in life. This program has been able to develop partnerships with dental offices in nearby counties. These partnerships have been able to increase the consistency with which families are able to access timely care for their children with urgent dental needs. Our Welcome Baby program through a local non-profit, The Human Response Network (HRN), provided compassionate, home-based support to new parents, offering guidance and connections to community resources during the crucial early months of new parenting. Our two swim programs ensured that families with young children throughout Trinity County had access to learning essential water safety skills while building confidence and awareness

around outdoor recreation which is critical in Trinity County given the number of lakes, rivers, and ponds in our area. Together these programs illustrate First 5 Trinity's commitment to nurturing health, resilient families and ensuring that every child is safe, supported and ready to learn.

While we experienced many successful outcomes for children and families during FY 2024-25, fluctuations in funding allocations, uncertainty around annual funding structures, and the administrative burden of reapplying each year presented a significant challenge and threat to our ability to continue to provide high-quality early childhood programs and systems of care in our very rural, frontier County. These conditions created instability in program-planning, staffing and service delivery and made it difficult to continue to maintain long-term partnerships and measure consistent outcomes. Stable, predictable funding is essential to ensure that our local programs can continue providing uninterrupted, relationship-based supports to children and families across our county.

## Tulare

With declining revenue, we are appreciative of our partnerships in the community that provide invaluable services to our most vulnerable 0-5 population. In 2024-25, our Commission's funded programs served 21,381 parents and children. 2024-25 was the first year of a three-year grant cycle. The new grant cycle provided a new opportunity to serve an identified need in our community of Lindsay. The Lindsay Unified School District

School Readiness program provides developmental screening to all preschool and transitional kindergarten students. The program staff will use the learner's screening results to make referrals and implement intervention strategies and adaptations as appropriate. The Early Learning Social Emotional Inclusion Specialist (ELSEIS) provides all Early Childhood Education staff support and coaching. ELSEIS will also provide parent education opportunities to support families throughout the year.

In 2024-25, 108 children were screened, 150 referrals were made to support services. 95 percent of the children were successfully linked to services. In addition, the ELSEIS held 27 Parent Education meetings, reaching 650 Parents. A parent passionately quoted, "I have the opportunity to watch the learning facilitators at LUSD in action daily and they are very diligent at giving individual attention to each learner and helping them feel heard and important. They are genuine and work hard to create a nurturing learning environment that fosters positive conversations and fun, safe interactions. The love and support in each learning environment go hand in hand and can easily be seen from all learning facilitators."

## Tuolumne

In FY 2023-24, First 5 Tuolumne County advanced its mission to ensure that all young children grow up healthy, safe, and ready to learn through collaboration, innovation, and fiscal responsibility.

# First 5 County Highlights

Despite declining tobacco tax revenue, the Commission strengthened family resilience, promoted child health and development, and enhanced system integration across Tuolumne County’s rural communities.

## **STRENGTHENING FAMILY RESILIENCE AND EARLY SUPPORT**

Through ICES Raising Healthy Families, First 5 Tuolumne provided home visiting and parent education that strengthened protective factors and improved family functioning. In FY 2023–24, 113 parents participated in services. Forty percent achieved or made substantial progress on at least one family goal, 63 percent engaged in social networking, and 45 percent expanded their social connections. Ninety-six parents attended online parenting classes, with “Trauma and Resilience” and “Effective Discipline” drawing the highest participation.

Families also benefited from developmental screenings, with 60 children completing Ages and Stages Questionnaires and nine identified for further assessment. A major milestone was Help Me Grow Tuolumne’s formal affiliation with the Help Me Grow National Network, expanding developmental screening and coordinated referral systems. Over 330 community members participated in outreach and training, strengthening cross-sector alignment among health, education, and family support providers.

## **ADVANCING QUALITY EARLY LEARNING AND WORKFORCE DEVELOPMENT**

The Commission continued its investment in high-quality early learning through Quality Counts Tuolumne, which supported all state-funded preschools in quality improvement. Early educators completed 1,599 hours of professional development focused on inclusion, social-emotional learning, and instructional quality.

The SEED program provided 300 hours of individualized coaching to 54 teachers, supporting implementation of the Teaching Pyramid model. Eleven children were identified for additional supports and referred for early intervention.

The Imagination Library also promoted early literacy, providing monthly books to 1,078 children—nearly 29 percent of all Tuolumne County children under five. Since 2018, families have received 33,479 books, supporting early literacy and family bonding.

## **PROMOTING CHILD HEALTH THROUGH SMILE KEEPERS**

The TCSOS Smile Keepers program, supported by First 5 Tuolumne, continued its 20-year commitment to improving oral health among young children. In FY 2023–24, 798 children received screenings, and of the 273 with follow-up visits, nearly all sustained or improved oral health. Preventive education reached 403 parents at kindergarten registration, and 371 families received infant oral health kits at Adventist Health Sonora. Long-term data show a continued decline in active dental caries among preschoolers, confirming the



success of this prevention model.

#### **BUILDING SUSTAINABLE SYSTEMS OF CARE**

First 5 Tuolumne led ongoing system integration and sustainability efforts. Help Me Grow Tuolumne guided adoption of the Unite Us referral platform, now part of the Comprehensive Prevention Plan, improving service coordination across agencies.

The Commission co-hosted a Regional Home Visitor Retreat with First 5 Amador, the Tuolumne Resiliency Coalition, and Blue Zones Tuolumne County. The event brought together 25 home visitors from two counties to share strategies, strengthen networks, and promote workforce well-being.

Recognizing the volatility of tobacco tax revenue, the Commission worked diligently to diversify its funding base. A growing share now comes from external grants and partnerships, including Behavioral Health Services Act funding, a variety of Quality Counts grants, and other community grants, ensuring financial stability and continuity of essential programs.

## **Ventura**

First 5 Ventura County's (F5VC) FY 2024–25 investments supported the early childhood system through Neighborhoods for Learning (NfL), offering Parent and Child Together classes and family support; Help Me Grow (HMG); and systems integration, advocacy, and capacity building. The Commission advanced home visitation with several grant-funded initiatives. The Welcome Every Baby (WEB) home visitation pilot, funded by County pandemic recovery

dollars, continued to improve maternal and child health, strengthen prevention, and address service gaps. F5VC also used \$145,596 from First 5 California's Regional Home Visiting Technical Assistance grant to:

- Host Ventura County's first Home Visiting Conference, bringing together 110+ home visitors and partners for training on trauma-informed care, maternal mental health, and child development.
- Create bilingual eligibility tools to help families and care coordinators identify appropriate home visiting programs.
- Develop fiscal leveraging and system-building tools, including steps toward contracting with the Ventura County Medi-Cal Managed Care Plan, Gold Coast Health Plan (GCHP).

These mark the first dedicated resources for home visiting in Ventura County, tackling systemic barriers and expanding access. The Commission strengthened its partnership with GCHP by signing an MOU to coordinate services for Medi-Cal beneficiaries, especially children prenatal to age five.

Work also began on becoming a contracted Community Health Worker provider with GCHP, enabling reimbursement for services—key to sustainability as Proposition 10 revenues decline. In parallel, the Commission partnered with the Ventura County Human Services Agency on building a countywide Wellness System. Through the NfL, two pilot projects—Community Pathways and

# First 5 County Highlights

the Family Access and Self-Sufficiency Team (FASST)—were launched to increase access to supports and promote healthy families in safe, local settings.

## Yolo

In FY 2024–25, First 5 Yolo signified a transformative year—both in program impact and in agency role and profile. In maternal and infant health, First 5 Yolo fully integrated its Welcome Baby and Road to Resilience programs. The merged initiative, now the agency’s largest, created a seamless continuum of care for postpartum families—providing nurse home visits, behavioral health screenings, lactation support, and extended parent coaching by community health workers. More than 400 high-risk families were served, with 98 percent of mothers completing timely postpartum visits and infants showing significantly higher well-child visit rates. The model has earned statewide and local recognition for advancing health equity and preventing child abuse, with leaders, policymakers, academics, and Managed Care Plans citing it as an inspiring and replicable framework for maternal-child health reform.

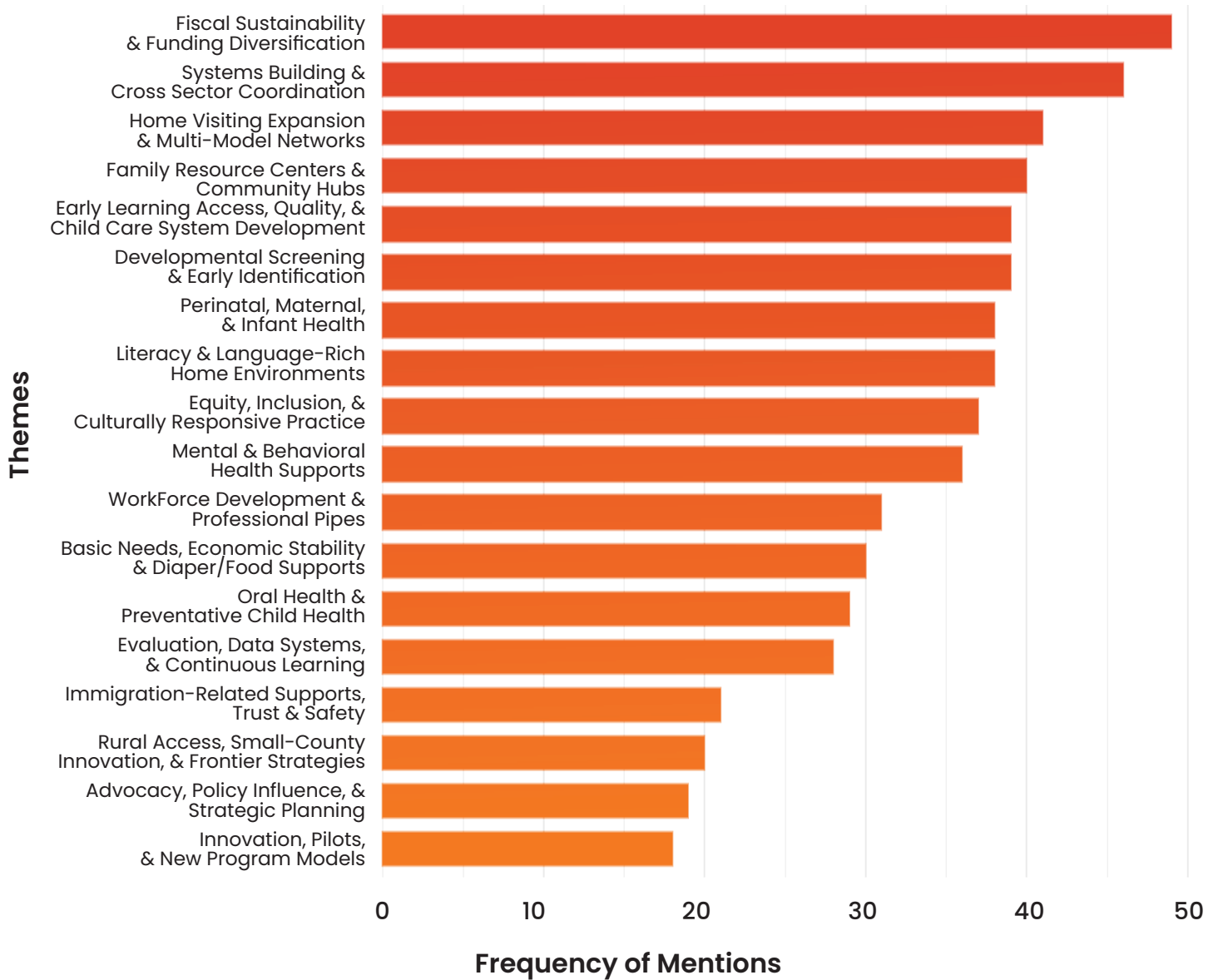
At the same time, First 5 Yolo continued its broader mission of building an integrated, coordinated, and effective system of care for children prenatal to 5 in alignment with Proposition 10. Yet the recent, steeper decline in Prop 10 revenues threatens this work. Today, more than 75 percent of agency funding comes from non-Prop 10 sources, requiring the braiding

of multiple streams to sustain complex and meaningful systems change. While we celebrate the success of our many partnerships, the fiscal complexity and administrative burden are heavy and largely unfunded. Variability in eligibility, timing, and reporting continues to create barriers for families—particularly those most in need of improved systems.

Balancing these challenges, First 5 Yolo has also broken new ground in pursuing sustainable funding through Medi-Cal billing. Building on proven impacts in maternal and child health, the agency is now an enrolled provider, serving as Supervising Provider for the Community Health Worker Benefit and contracting under CalAIM. While Medi-Cal billing helps offset program costs, it does not cover the full infrastructure needed to operate at scale. Looking ahead, First 5 Yolo remains committed to strengthening systems of care for young children and families and looks to the State as a critical partner in sustaining this vital work.



## Thematic Analysis of First 5 County Highlights, FY 2024-25



† The bar chart illustrates a thematic analysis of key themes identified in the county highlights during the 2024-25 reporting period.

† Missing county highlights from Lake and Yuba counties.

## Thematic Analysis of First 5 County Highlights, FY 2024–25

THEMES	DESCRIPTIONS
Fiscal Sustainability & Funding Diversification	Efforts to reduce reliance on Prop 10: leveraging grants, Medi-Cal/CalAIM billing, philanthropy, local tax measures, and braided funding strategies.
Systems Building & Cross-Sector Coordination	Building coordinated systems of care, backbone roles, referral networks, collective impact tables, and integrated service delivery.
Home Visiting Expansion & Multi-Model Networks	Implementation or expansion of home visiting models, centralized intake, and regional collaboratives.
Family Resource Centers & Community Hubs	Place-based services such as FRCs, community hubs, Neighborhoods for Learning, and family navigation supports.
Early Learning Access, Quality & Child Care System Development	Preschool/UPK/UTK, QRIS/Quality Counts, facility expansion, capacity building, school readiness, and quality improvement.
Developmental Screening & Early Identification	ASQ/ASQ-SE expansion, Help Me Grow systems, pediatric screening, early identification, referral pathways.
Perinatal, Maternal & Infant Health	Perinatal mental health, postpartum screening, lactation support, maternal health workgroups.
Literacy & Language-Rich Home Environments	Dolly Parton's Imagination Library, book distribution, Story Walks, Talk/Read/Sing, literacy promotion.
Equity, Inclusion & Culturally Responsive Practice	Work with Black, Indigenous, Latino, immigrant, multilingual, and rural communities; cultural humility; equity indices.
Mental & Behavioral Health Supports	IECMH consultation, CPP, TF-CBT, trauma-informed trainings, emotional regulation supports for families.
Workforce Development & Professional Pipelines	CHW certification, home visitor training, ECE workforce pipelines, stipends, PD cohorts, apprenticeships.
Basic Needs, Economic Stability & Diaper/Food Supports	Diaper programs, food distribution, cash assistance, rent/utility relief, addressing poverty and material hardship.
Oral Health & Preventive Child Health	Dental screenings, oral health education, fluoride varnish programs, oral health coalitions.
Evaluation, Data Systems & Continuous Learning	Shared outcomes frameworks, dashboards, CQI, data-informed decision making, feasibility studies.
Immigration-Related Supports, Trust & Safety	Supporting families experiencing fear, immigration threats, legal stressors, or language access barriers.
Rural Access, Small-County Innovation & Frontier Strategies	Mobile services, reaching remote communities, frontier-county adaptations, cross-county sharing to address isolation.
Advocacy, Policy Influence & Strategic Planning	Local ballot measures, county policy initiatives, 5-year strategic planning, legislative advocacy.
Innovation, Pilots & New Program Models	Newly designed pilots, CHW networks, digital tools, novel home visiting models, integrated service innovations.



# Appendix



# Appendix A1: Revenues by Source, FY 2024–25

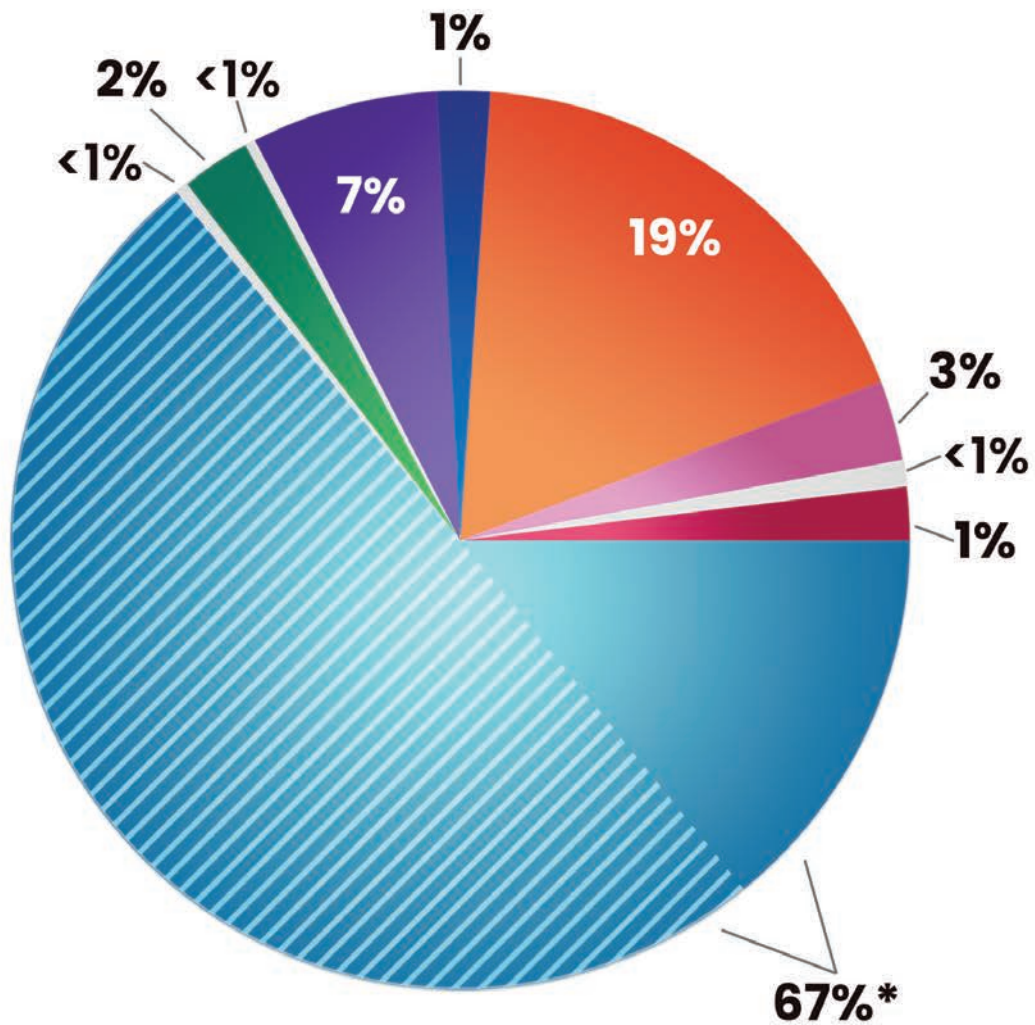
Tobacco Tax Funds <sup>1</sup>	\$	210,173,998
IMPACT 2020 Funds <sup>2</sup>	\$	32,308,055
Small County Augmentation Funds <sup>3</sup>	\$	3,940,404
Other Funds or Revenues <sup>4</sup>	\$	9,321,390
Other Public Funds <sup>5*</sup>	\$	725,668,213
<i>*This reflects a settlement of \$618.7 million to First 5 Alameda</i>		
Other First 5 California Funds <sup>6</sup>	\$	4,161,228
Grants <sup>7</sup>	\$	17,685,157
Donations <sup>8</sup>	\$	517,696
Revenue from Interest Earned <sup>9</sup>	\$	70,322,113
Home Visiting Coordination Funds <sup>10</sup>	\$	6,876,565
<b>Total Revenue</b>	<b>\$</b>	<b>1,080,974,819</b>

† Data includes all county commissions, except for Lake and Yuba. Imperial’s audit report submission to SCO is pending.

† The substantial increase in total revenue in FY 2024–25 compared with FY 2023–24 is primarily because First 5 Alameda received \$618.7 million in FY 2024–25 from the Alameda County Measure C sales tax.

1. Total Proposition 10 and Proposition 56 tobacco tax revenue.
2. Improve and Maximize Programs so All Children Thrive (IMPACT Legacy) consortia or regional hub funds received from First 5 California.
3. Small Population County Funding Augmentation (SPCFA) funds received from First 5 California.
4. Other funds or revenues received, may include rental income or revenue from services provided.
5. Other federal, state or public funds received.
6. Other funds received from First 5 California.
7. Grants received by the county commission.
8. Donations received by the county commission.
9. Interest earned in all Children and Families Trust Fund revenue accounts by the county commission.
10. Other funds received from First 5 California.

# Appendix A1: Revenues by Source, FY 2024-25



- Tobacco Tax Funds
- IMPACT Legacy Funds
- Small County Augmentation Funds
- Other Funds or Revenues
- Other Public Funds
- \*One time settlement of \$618.7 million to First 5 Alameda
- Other First 5 California Funds
- Grants
- Donations
- Revenue from Interest Earned
- Home Visiting Coordination Funds

# Appendix A2: Number of Services and Expenditures by Result Area and Service Type, FY 2024-25

RESULT AREA AND SERVICE TYPE	CHILDREN	PRIMARY CAREGIVERS	PROVIDERS	TOTAL PRIMARY CAREGIVERS & PROVIDERS	TOTAL NUMBER OF SERVICES	PERCENT OF SERVICES IN RESULT AREA (1)	PERCENT OF TOTAL NUMBER OF SERVICES (1)	TOTAL EXPENDITURES FOR SERVICES	PERCENT OF SERVICE EXPENDITURES IN RESULT AREA (1)	PERCENT OF TOTAL EXPENDITURES (1)
<b>Improved Family Resiliency</b>										
General Family Support	89,393	161,701	3,998	165,699	255,092	36%	20%	\$68,248,850	69%	18%
Intensive Family Support	30,355	34,447	803	35,250	65,605	9%	5%	\$24,556,662	25%	6%
Family Literacy and Book Programs	247,543	140,791	1,399	142,190	389,733	55%	31%	\$5,434,561	6%	1%
Total Improved Family Resiliency	367,291	336,939	6,200	343,139	710,430	100%	57%	\$98,240,073	100%	26%
<b>Improved Child Development</b>										
Quality Early Learning Supports	127,157	21,015	23,474	44,489	171,646	82%	14%	\$78,867,193	88%	21%
Early Learning Program Direct Costs	29,137	6,719	735	7,454	36,591	18%	3%	\$10,934,894	12%	3%
Total Improved Child Development	156,294	27,734	24,209	51,943	208,237	100%	17%	\$89,802,087	100%	24%

† Data includes all county commissions, with the exception of Lake and Yuba. Imperial's audit report submission to SCO is pending.

(1) Totals may not equal 100 percent due to rounding.

RESULT AREA AND SERVICE TYPE	CHILDREN	PRIMARY CAREGIVERS	PROVIDERS	TOTAL PRIMARY CAREGIVERS & PROVIDERS	TOTAL NUMBER OF SERVICES	PERCENT OF SERVICES IN RESULT AREA (1)	PERCENT OF TOTAL NUMBER OF SERVICES (1)	TOTAL EXPENDITURES FOR SERVICES	PERCENT OF SERVICE EXPENDITURES IN RESULT AREA (1)	PERCENT OF TOTAL EXPENDITURES (1)
<b>Improved Child Health</b>										
General Health Education and Promotion	28,785	51,502	2,516	54,018	82,803	25%	7%	\$7,129,875	6%	2%
Oral Health Education and Treatment	26,438	2,615	170	2,785	29,223	9%	2%	\$3,325,802	3%	1%
Early Intervention	63,675	26,455	11,440	37,895	101,570	30%	8%	\$27,420,091	25%	7%
Perinatal and Early Childhood Home Visiting	24,017	40,979	444	41,423	65,440	19%	5%	\$64,269,358	58%	17%
Prenatal and Infant/Toddler Pediatric Support	32,715	20,822	3,268	24,090	56,805	17%	5%	\$7,717,596	7%	2%
Total Improved Child Health	175,630	142,37	17,838	160,211	335,841	100%	27%	\$109,862,722	100%	29%
<b>Improved Systems of Care</b>										
Policy and Public Advocacy	-	-	-	-	-	-	-	\$23,255,104	28%	6%
Systems Building	-	-	-	-	-	-	-	\$58,562,414	71%	15%
Emergency and Disaster Relief	-	-	-	-	-	-	-	\$893,160	1%	0%
Total Improved Systems of Care	-	-	-	-	-	-	-	\$82,710,678	100%	22%
<b>GRAND TOTAL</b>								<b>\$380,615,560</b>		

† Data includes all county commissions, with the exception of Lake and Yuba. Imperial's audit report submission to SCO is pending.

(1) Totals may not equal 100 percent due to rounding.

# Appendix B: Result Area and Service Type Definitions

## Result Area: Improved Family Resiliency

Providing parents, families, and communities with relevant, timely, and culturally appropriate information, education, services, and support.

### FAMILY LITERACY AND BOOK PROGRAMS

Programs promoting family literacy, parent-child book sharing, or book ownership for families with children ages birth to 5. The Kit for New Parents may be included if these statewide efforts are locally modified to promote literacy. For example, adding a children's book, and information and registration link to Imagination Library to the Kits can be an effective way to distribute books and reinforce the importance of access to early literacy activities. Program models or initiatives include Dolly Parton's Imagination Library<sup>1</sup>, Kit for New Parents<sup>2</sup>, Little by Little<sup>3</sup>, Potter the Otter<sup>4</sup>, Raising a Reader<sup>5</sup>, Reach Out and Read<sup>6</sup>, and other Local Models.

### GENERAL FAMILY SUPPORT

Programs providing short-term, non-intensive instruction on general parenting topics, and/or support for basic family needs and related case management, including meals, groceries, clothing, and temporary or permanent housing acquisition assistance. General family support may include general playgroup programs that provide parents/caregivers with opportunities to engage, learn, and play with their children. Playgroups are structured, intentional opportunities for parents and/or caregivers and their young children to support the optimal development of the child, the social-emotional needs of the family, and increase social connectedness. General family support may also include referrals to family services such as Family Resource Centers

(FRCs) and other community resources. Core Operating Support includes staff, facilities, materials, and other general operating costs associated with an organization's day-to-day functioning. Fatherhood programs and other operational and support for family support agencies and/or networks are included. In general, these programs are designed to provide less intense and shorter term ("lighter touch") support services and classes for families by paraprofessional staff (e.g., FRCs). Program models or initiatives

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1 The imagination Library of California gifts high quality, age-appropriate books every month to children from birth until the child turns five.

2 The Kit for New Parents provide free kit for new parents that includes parent guide, numbers touch-and-feel book, what to do when your child gets sick boo, and more. Kits are available in English, Spanish, Chinese, Korean, and Vietnamese.

3 The Little by Little Program is an evidence-based early literacy program for young children (ages 0-5) from families engaged in the WIC program.

4 The Potter the Otter is a free bilingual book that is a perfect reminder for children to drink water every day to stay hydrated and healthy.

5 The Raising A Reader program provides a way for children and their parents or caregivers to participate in a weekly rotating book bag program through early care and education settings.

6 The Reach Out and Read is a program that promotes early literacy and school readiness by integrating children's books and advice about the importance of reading aloud into pediatric care.

## Appendix B: Result Area and Service Type Definitions

include Abriendo Puertas<sup>7</sup>, Avance<sup>8</sup>, Core Operating Support<sup>9</sup>, Playgroups, Triple P<sup>10</sup> Levels 2–3, and Five Protective Factors<sup>11</sup>.

### INTENSIVE FAMILY SUPPORT

Programs providing intensive and/or clinical services by a paraprofessional and/or professional, as well as one-to-one services in family support settings. Programs are generally evidence-based and designed to support at risk parents and families prenatally or with young children to increase knowledge and skills related to parenting and improved family resiliency (e.g., counseling, family therapy, parent-child interaction approaches, and long-term classes or groups). This also is the category for comprehensive and/or intensive services for special populations (i.e., homeless, teen parents, foster children, special needs). Program models or initiatives include Incredible Years<sup>12</sup>, Nurturing Parenting Program<sup>13</sup>, and Triple P<sup>14</sup> Levels 4–5.

## Result Area: Improved Child Development

Increasing the quality of and access to early learning and education for young children.

### EARLY LEARNING PROGRAM DIRECT COSTS

Early learning programs for children ages 0 to 5 years old may include preschool programs, kindergarten transition services, and early learning programs for all ages. Programs may include child related early literacy and Science, Technology, Engineering, and Math programs; programs for homeless children; migrant programs; and similar investments. Extra supports in early learning settings for homeless children, Federal Migrant or Tribal Child Care programs, and children receiving Alternative Payment vouchers for childcare should be included here. Program models or initiatives include Facility Grants, First 5-funded Preschool/Childcare Reimbursement, and Summer Bridge Programs.

7 The mission of Abriendo Puertas/Opening Doors is to honor and support parents as leaders of their families and their child's first and most influential teacher.

8 AVANCE walks alongside children and caregivers in primarily Latino communities to achieve social and economic justice.

9 Core/General Operating Support is defined by Hutton Parker Foundation as unrestricted funding enabling an organization to carry out its mission. Funding awards are intended to underwrite administrative infrastructure, support increased agency capacity, assist with strategic financial and organizational capacity and/or help maintain core programs and essential staff.

10 Triple P gives parents simple and practical strategies to help them build strong, healthy relationships, confidently manage their children's behavior and prevent problems from developing.

11 The five protective factors at the foundation of Strengthening Families are characteristics that have been shown to make positive outcomes more likely for young children and their families, and to reduce the likelihood of child abuse and neglect.

12 The Incredible Years® offers a variety of evidence-based early intervention programs for parents, teachers, early childhood educators, counselors, and other professionals who work with children ages 0–12.

13 The Nurturing Parenting® Programs are a family-centered trauma-informed initiative designed to build Nurturing Parenting® skills as an alternative to abusive and neglecting parenting and child-rearing practices.

14 Triple P gives parents simple and practical strategies to help them build strong, healthy relationships, confidently manage their children's behavior and prevent problems from developing.

## Appendix B: Result Area and Service Type Definitions

### QUALITY EARLY LEARNING SUPPORTS

Programs designed to enhance early learning programs such as professional development for early educators, or implementation and integration of services. This service category may include quality and improvement system investments as part of IMPACT investments and other Quality Counts California investments. This service category covers early learning and care (ELC) settings work, most commonly by licensed care providers, but is also inclusive of alternative settings such as Family Resource Centers; Family, Friend, and Neighbor Care; Boys and Girls Clubs; and libraries. This service category may include interagency collaboration, quality improvement supports, support services to diverse populations, and database management and development.

### Result Area: Improved Child Health

Promoting optimal health through identification, treatment, and elimination of the risks that threaten children's health and lead to developmental delays and disabilities in young children.

#### EARLY INTERVENTION

Programs providing screening, assessment, and diagnostic services, including referrals or follow-up to needed services. Programs including early intervention or intensive services to children with disabilities and other special needs, or at-risk for special needs, should be included here. May include strategies targeting language and communication skills, social and emotional development, developmental delays, and related parent education. Developmental playgroups are specifically intended for children who have been identified as at-risk for developmental delays. Additionally, the playgroup staff are trained to support each child's specific early intervention goals. Mental Health Consultations in early learning and care (ELC) settings are included here. Program models or initiatives include Care Coordination and Linkage, Developmental Playgroups and Mild-to-Moderate Supports.

#### GENERAL HEALTH EDUCATION AND PROMOTION

Programs promoting children's healthy development, including nutrition, fitness, access to insurance (health, dental, vision) and health services. Programs also may focus on increased awareness of information about child safety seats, fire, safe sleep, and substances education (drugs, alcohol, tobacco). Program models or initiatives include Nutrition/Breastfeeding, Safety Education, and Smoking or Tobacco Cessation.

#### ORAL HEALTH EDUCATION AND TREATMENT

Programs providing an array of services including dental screening, assessment, cleaning and preventive care, treatment, fluoride varnish, and parent education on the importance of oral health care. Category may include provider training and care coordination of services. Program models or initiatives are Local Models.

## Appendix B: Result Area and Service Type Definitions

### PERINATAL AND EARLY CHILDHOOD HOME VISITING

Home visiting is the primary service delivery strategy for inter-generational family-centered supports. Home visiting services are provided in the home by qualified professionals with parents, prenatally and/or with children birth to age three. These voluntary programs tailor services to meet the needs of individual families and offer information, guidance, and support directly in the home environment. While home visiting programs vary in goals and content of services, in general, they combine parenting and health care education, early intervention, and early learning supports for young children and their families. Their visits focus on linking pregnant women with prenatal care, promoting strong parent-child attachment, and coaching parents on learning activities that foster their child's development and supporting families during the pivotal window of pregnancy through early childhood. Program models or initiatives include Early Head Start<sup>15</sup>, Healthy Families America<sup>16</sup>, Healthy Steps<sup>17</sup>, Home Instruction for Parents of Preschool Youngsters (HIPPY)<sup>18</sup>, Nurse Family Partnership (NFP)<sup>19</sup>, Parents as Teachers<sup>20</sup>, Welcome Baby<sup>21</sup>, and other Local Models.

### PRENATAL AND INFANT/TODDLER PEDIATRIC SUPPORT

Out-of-home programs include prenatal care and follow-up for healthy development-related services during the first three years of a child's life. These programs are designed to improve the health and well-being of women during and after pregnancy, and the infant or young child by a paraprofessional and/ or professional outside of the family home, including, but not limited, to pediatric or clinical environments. Programs may provide comprehensive support, including parenting education, health information, developmental assessments, providing referrals, and promoting early learning. Program models or initiatives include Developmental Understanding and Legal Collaboration for Everyone (DULCE)<sup>22</sup>, Healthy Steps, and other Local Models.

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15 Early Head Start is a federally funded program that provides services for infants, toddlers, and pregnant women from low-income families.

16 Healthy Families America (HFA) works with pregnant and parenting families of children prenatally up to age 5.

17 HealthySteps program provides early childhood development support to families where they are most likely to access it- pediatric primary care office.

18 Home Instruction for parents of Preschool Youngsters (HIPPY) aims to support parents and caregivers as their children's first teacher.

19 Nurse Family Partnership (NFP) is designed for low-income pregnant people and their children and focuses on first-time parents.

20 Parents as Teachers is a voluntary early childhood development program offering research-based curricula that help families raise children to be healthy, safe, and learning.

21 Welcome Baby is a voluntary, universal hospital-and home-based intervention for families who are expecting or have recently given birth.

22 DULCE is an innovative approach based in the pediatric care setting that proactively addresses social determinants of health, promotes the healthy development of infants, and provides support to their parents, all during the precious and critical first six months of life.

## Appendix B: Result Area and Service Type Definitions

### Result Area: Improved Systems of Care

Implementing integrated, comprehensive, inclusive, and culturally and linguistically appropriate services to achieve improvements in one or more of the other Result Areas.

#### EMERGENCY AND DISASTER RELIEF

Unplanned expenditures made in response to a community disruption resulting from local, regional, or statewide events such as fires, earthquakes, floods, widespread illness (epidemic, pandemic), or riots. Direct materials or support may include addressing immediate needs of individuals or communities for items such as diapers, clothing, food, shelter, transportation, childcare, and lost wages. Also includes coalition building funding used in concert with other philanthropic, government, and business partners to support broader emergency response systems efforts. Program models or initiatives for material support and coalition building.

#### POLICY AND PUBLIC ADVOCACY

Services include community awareness, public outreach and education on issues related to children ages 0 to 5 years old and their families. This also includes work focused on policy change, work with local and statewide stakeholders, Town Halls, policy development, and related efforts. Program models or initiatives to address resilient families and communities, child health, early learning, and revenue Sustainability.

#### SYSTEMS BUILDING

Efforts to improve service quality, connections between programs, infrastructure support, and professional development. This category includes activities such as strategic planning, business planning, grant writing workshops, sustainability workshops, and assistance in planning and promoting large community conferences or forums. These improvement efforts should result in improved outcomes for children ages 0 to 5 years old. Improvements could be geared toward creating a well-trained workforce with shared professional standards and competencies, creating strong and effective linkages across system components, or leveraging funding to sustain the system of care. Database management and other cross-agency systems evaluation are also reported here. Program models or initiatives include Early Identification and Intervention (e.g., Help Me Grow<sup>23</sup>), Family Resiliency<sup>24</sup>, Health Systems, Behavioral Health Systems<sup>25</sup>, Place-Based<sup>26</sup>, and Trauma Informed Care/Adverse Childhood Experiences<sup>27</sup>.

<sup>23</sup> Help Me Grow is a system of supports for pregnant women, caregivers with new babies, and families with young children with developmental delays and disabilities.

<sup>24</sup> Family resilience is the family's ability to maintain or resume effective functioning—including care of its members—following potentially traumatic events.

<sup>25</sup> <https://www.dhcs.ca.gov/cybhi>

<sup>26</sup> Place-based early identification and intervention refers to services and support that help babies and toddlers (from birth to 3 years of age) with developmental delays or disabilities and their families.

<sup>27</sup> Trauma-informed care is an approach to healthcare delivery that recognizes and responds to the signs, symptoms, and risks of trauma to better support the health needs of patients who have experienced.



# Appendix C: Demographics of Populations Served, FY 2024-25

AGE CATEGORY	INDIVIDUALS SERVED
Children Less Than 3 Years Old	204,931
Children from 3rd to 6th Birthday	177,502
Children—Ages Unknown (birth to 6th birthday)	258,582
Primary Caregivers	464,436
Providers	46,805
<b>Total Children 0-5</b>	<b>641,015</b>
<b>Total Primary Caregivers</b>	<b>511,241</b>
<b>Total Children, Caregivers, and Providers</b>	<b>1,152,256</b>

LANGUAGE	CHILDREN 0-5	PRIMARY CAREGIVERS	TOTAL
English	239,834	164,170	404,004
Spanish	125,067	85,180	210,247
Cantonese	1,739	1,417	3,156
Mandarin	1,075	586	1,661
Vietnamese	3,532	2,750	6,282
Korean	223	159	382
Other	18,174	9,778	27,952
Unknown	250,133	199,144	449,277
<b>Total</b>	<b>639,777</b>	<b>463,184</b>	<b>1,102,961</b>

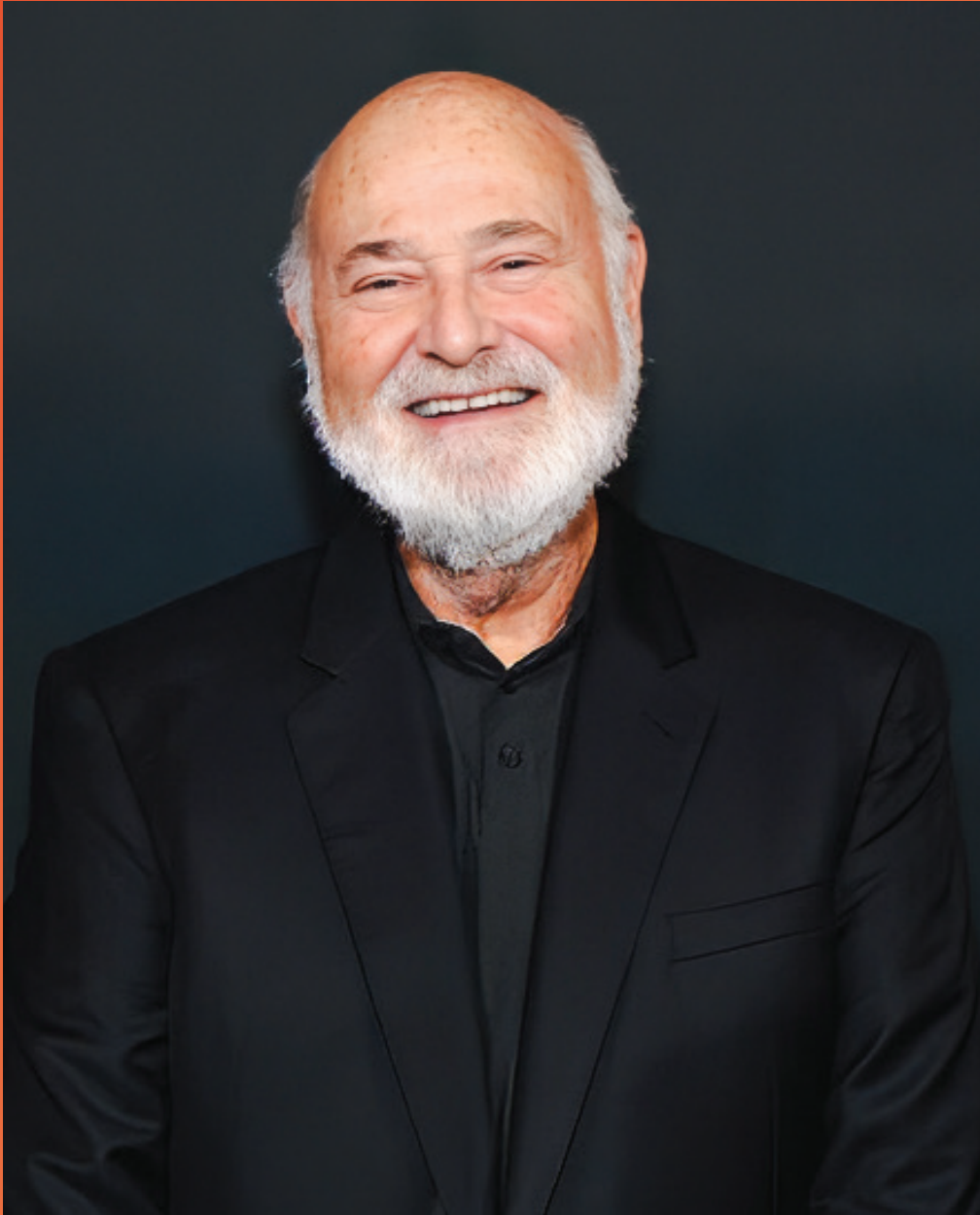


## Appendix C: Demographics of Populations Served, FY 2024–25

RACE/ ETHNICITY CATEGORY	CHILDREN 0–5	% Distribution of Children 0–5	PRIMARY CAREGIVERS	% Distribution of Primary Caregivers	TOTAL
Alaska Native/ American Indian	4,231	0.7%	2,260	0.5%	6,491
Asian	23,484	3.7%	15,788	3.4%	39,272
Black/ African- American	25,994	4.0%	18,991	4.1%	44,985
Hispanic/ Latino	201,730	31.4%	154,655	33.2%	356,385
Middle Eastern or North African	1,228	0.2%	1,840	0.4%	3,068
Native Hawaiian or Other Pacific Islander	1,705	0.3%	997	0.2%	2,702
Two or more races	14,066	2.2%	5,528	1.2%	19,594
White	56,728	8.8%	43,948	9.4%	100,676
Other	9,327	1.5%	9,474	2.0%	18,801
Unknown	304,204	47.3%	211,699	45.5%	515,903
<b>Total</b>	<b>642,697</b>	<b>100.0%</b>	<b>465,180</b>	<b>100.0%</b>	<b>1,107,877</b>

† Other—includes respondents who selected unknown or did not specify their race/ethnicity. This group may also include individuals who identify with a race or ethnicity not explicitly listed in the available categories, or those who opted not to disclose this information for personal reasons. Data regarding these responses is available upon request.

# In Memoriam



**Rob Reiner**  
1946-2025



First 5 California dedicates this report to the legacy of Rob Reiner, a visionary leader, fierce advocate, and true champion for California's youngest children and families.

Rob's leadership and commitment helped shape California's early childhood system for the last 25 years, and his legacy of care, compassion, and commitment will continue to guide us in our work and inspire generations to come.







MALIA M. COHEN  
CALIFORNIA STATE CONTROLLER

December 24, 2025

Ms. Jackie Thu-Huong Wong, Executive Director  
First 5 California Commission  
2399 Gateway Oaks Drive, Suite 120  
Sacramento, CA 95833

Dear Ms. Wong:

I am pleased to submit our annual report to the First 5 California Commission in accordance with Senate Bill 35 (Chapter 243, Statutes of 2005). The State Controller's Office oversight responsibility includes providing audit guidelines, reviewing First 5 county commissions' annual audit reports for compliance with applicable auditing standards and guidelines, and following up on findings contained in the audit reports to ensure compliance with policies and practices specified in the California Health and Safety Code.

This report summarizes the results of our review and certification of the independent annual audits of the First 5 county commissions submitted for fiscal year 2023-24. Additionally, this report summarizes our review of the audit findings disclosed in the independent annual auditor's reports on the First 5 county commissions and our follow-up on the status of the corrective actions.

I hope that our report will be useful to you in assessing the First 5 county commissions' activities and compiling your annual report to the California State Legislature. Please direct any comments regarding the content of the report to Joel James, Chief of the Controller's Financial Audits Bureau, at [jjames@sco.ca.gov](mailto:jjames@sco.ca.gov) or 916-323-1573. Thank you.

Sincerely,

*Original signed by*

Kimberly A. Tarvin, CPA  
Chief, Division of Audits

KAT/ac

Ms. Jackie Thu-Huong Wong

December 24, 2025

Page 2 of 2

Copy: Marcia Thomas, Director  
Fiscal Services Office  
First 5 California Commission

# Executive Summary

The California Children and Families Act was created in 1998 by the passage of Proposition 10. The California Children and Families Act was amended in 2005, giving the State Controller's Office (SCO) oversight responsibility for audits of the First 5 county commissions. The objective of the amendment was to provide the First 5 California Commission with independently verified fiscal and state compliance information obtained from audits performed in accordance with applicable standards and requirements.

SCO oversight responsibilities include:

- Providing audit guidelines;
- Reviewing First 5 county commissions' annual audit reports for compliance with applicable auditing standards and guidelines; and
- Following up on findings contained in the audit reports to ensure compliance with policies and practices specified in the California Health and Safety Code.

SCO approves and makes substantive changes to the audit guide as necessary after consultation with an audit guide committee composed of representatives from the First 5 California Commission and First 5 county commissions. Our review of the First 5 county commissions' independent audit reports for fiscal year (FY) 2023-24 identified the following:

- Of the 58 independent audit reports, 46 (79%) independent auditors complied with audit guide requirements and/or audit standards. In comparison, compliance was 50% in FY 2022-23 and 22% in FY 2021-22.
- Of the 58 counties, 35 (60%) submitted the required audit reports by the November 1 deadline. In comparison, 71% of the audits in FY 2022-23 and 60% of the audits in FY 2021-22 were submitted by the deadline.

In addition to the observations we made during our review of the reports, the independent auditors identified a total of 14 audit findings at 10 First 5 county commissions; 10 of the audit findings were categorized as internal control and four were categorized as state compliance. In comparison, nine of the FY 2022-23 audit reports contained a total of 17 audit findings (15 internal control and two state compliance), and seven of the FY 2021-22 audit

reports contained a total of seven audit findings (six internal control and one state compliance).

We also noted that the independent auditor for one of the 58 First 5 county commissions issued a qualified opinion on the local commissions' Governmental Activities.<sup>1</sup> The local commission did not comply with the Governmental Activities reporting requirements. During the review cycles for FY 2022-23 and FY 2021-22, the independent auditor for one local commission issued a qualified opinion.

For FY 2023-24, SCO did not recommend withholding funding allocations from any commission for failure to correct—or provide a viable plan to correct—audit findings; our decision was based on our audit finding follow-up reviews of the corrective action plans, commission meeting minutes, other documentation, and the video conference meetings with First 5 county commission personnel. See the Findings Reported by the Independent Auditors and the SCO Follow-up of Reported Audit Findings sections of this report for additional details.

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<sup>1</sup> The auditor expresses a qualified opinion when either: 1) the auditor, having obtained sufficient appropriate audit evidence, concludes that misstatements, individually or in the aggregate, are material but not pervasive to the financial statements; or 2) the auditor is unable to obtain sufficient appropriate audit evidence on which to base an opinion, but the auditor concludes that the possible effects on the financial statements of undetected misstatements, if any, could be material but not pervasive.



## Agenda Item 3 June 3, 2026

**DATE:** May 14, 2026

**TO:** First 5 Orange County

**FROM:** Kimberly Goll, President/CEO 

**ACTION:** Conduct Public Hearing, Review and Confirm Strategic Plan, and Adopt Resolutions Approving the Fiscal Year 2026-2027 Proposed Budget and the Fiscal Year 2025-2026 Amended Budget

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### **SUMMARY:**

California statute requires county Children and Families Commissions to review their strategic plans at least annually and make updates as appropriate. Additionally, First 5 Orange County must prepare and adopt an annual budget. This agenda item presents First 5 Orange County's updated Strategic Plan and recommends approval of the annual operating budget.

### **DISCUSSION:**

#### Strategic Plan

Over the past several months, we have been conducting activities to update First 5 Orange County's Strategic Plan. We conducted a series of discovery sessions with staff, interviewed community stakeholders, gathered input from Board members, and most recently, hosted two community forums.

At these forums, we shared the process used to develop the plan, our proposed areas of focus, and related measures of success. Approximately 60 participants attended, representing a range of organizations including funded partners, Engaged Neighborhoods, community service providers and resource agencies, government agency partners, child care providers, philanthropy, and parents. Each forum included time for questions, reflections about the plan, and discussion about alignment of our work with community partners' efforts. Community response to the proposed Strategic Plan has been very positive, with broad support for First 5 OC's unique role and areas of focus.

Throughout this process, our goal has been to develop a plan with the greatest opportunity to positively impact young children and families. It leverages First 5 OC's unique capabilities such as access to strategic data, early childhood expertise, and roles as a convener of key stakeholders and driver for systems change.

The Strategic Plan begins with our vision that *all children reach their full potential* and has four areas of work:

1. What Children Need
2. What Families Need
3. What Communities Need
4. What Systems Need

Within each of these areas, we have established where we want to focus and how we will measure progress. We have also developed corresponding Action Plans for the first year of the updated Strategic Plan (July 1, 2026 to June 30, 2027). These Action Plans lay out specific goals and desired outcomes, along with activities to achieve them, timelines, and the staff responsible for leading the work.

After Board review and confirmation of the updated Strategic Plan content (see Attachment 1), we will work with a designer to create a final public-facing Strategic Plan document for our website, anticipated to be completed in July. We will report regularly to the Board and public on the Action Plans through a standing agenda item.

#### Proposed Fiscal Year 2026-2027 Budget

The Long-Term Financial Plan was last updated and reviewed at the February 2026 First 5 OC Board meeting. The Proposed Fiscal Year 2026-2027 Budget has been developed to align with the program funding levels as approved in the Plan. Fiscal Year 2026-2027 funding is level with the 2025-2026 Budget. The Financial Plan includes the use of Fund Balance Reserves to supplement the decline in Tobacco Tax Revenue which allows for no program-level funding reductions for 2026-2027.

Below is a summary of the key drivers for this year's budget.

#### **Revenue**

- Following the latest revenue projections from the California Department of Finance, tobacco tax revenue is budgeted to be \$14.76 million which is nearly an 11 percent decrease from the prior-year budget. This revenue estimate is aligned with the projections included in the approved Financial Plan and will be monitored by staff.
- Estimated revenue has been budgeted for First 5 Orange County's pass-through and subcontracted programs: First 5 California-funded Childcare Quality Improvements (\$881,000), CalWORKs Home Visitation (\$3.25 million), Black PEARL (\$500,000).
- Other revenue sources consist of contributions for both the Conditions of Children Report, investment earnings, reimbursements for Family Wellness Plans, Intergovernmental Transfer revenue, and other miscellaneous anticipated reimbursements and payments.
- Total revenue is less than budgeted expenses by \$2.8 million in the proposed budget. Of this amount, \$150,000 is from one-time System Building funds. Another difference of \$350,000 is due to the timing difference of revenue for the HealthySteps Expansion and the related expenses. The remaining \$2.3 million will be pulled from fund balance reserves to cover the deficit of expenses over revenue in the operating budget consistent with the Financial Plan.

#### **Program Funding**

- The current budget presents the line item for each major program area. The budget approval action will set the higher-level funding amounts for each of the specific program area, but individual projects and contracts are all considered through separate Board action.
- One-time Systems Building projects are tracked separately from annual budgeted programs. Estimates of System Building expenses are included in the proposed Fiscal Year 2026-2027 budget. A total of \$150,000 is included for HealthySteps.
- Program management, evaluation and administrative consultants are included in the proposed budget.
- Staff salaries and benefits supporting a specific First 5 Orange County program or project are allocated to the related program goal area, totaling approximately \$2.91 million. Allocations

are based on First 5 Orange County's organizational staffing chart and consider specific job descriptions and staff assignments. The budgeted salaries reflect the organizational structure and align with the priorities and responsibilities articulated in the updated Strategic Plan.

### ***Administrative Budget***

- Total administrative expenses of \$1.9 million are level with the previous year.
- All staff salaries and benefits dedicated to administrative activities are included along with office operations, travel, meetings, office communications, and professional services.
- The proposed administrative budget is 7.6 percent of the total annual operating budget of \$24.9 million. The staffing budget aligns with the priorities and responsibilities articulated in the current strategic plan. Benefits are provided through the County of Orange and budgeted at the current rates.

The Fiscal Year 2026-2027 Proposed Budget is fully compliant with the policy to limit administrative expenses to 10 percent of the annual budget. California Health and Safety Code Section 130140 requires the Commission to adopt a limit on the percentage of the operating budget that may be spent on administrative functions. Administrative costs and functions are defined by the First 5 California Commission guidelines pursuant to Chapter 284, Statutes of 2005 (AB 109). Adoption of the Fiscal Year 2026-2027 budget includes a 10 percent limitation of the operating budget on administrative function expenditures.

Staff requests approval of the Fiscal Year 2026-2027 Proposed Budget (Attachment 2).

### **STRATEGIC PLAN & FISCAL SUMMARY:**

The Fiscal Year 2026-2027 proposed Operating Budget and recommended actions presented in this staff report have been reviewed and are consistent with the Strategic Plan as presented.

### **PRIOR COMMISSION ACTIONS:**

- February 2026 – Receive and Confirm Update to the Annual Long-Term Financial Plan
- June 2025 – Confirm Strategic Plan and Approve the Fiscal Year 2025-2026 Annual Operating Budget
- April 2025 – Receive Report on Plan for Updating First 5 Orange County's Strategic Plan
- April 2021 – Approve Updated First 5 Orange County Strategic Plan

### **RECOMMENDED ACTIONS:**

1. Conduct Public Hearing.
2. Adopt First 5 Orange County Strategic Plan (Attachment 1).
3. Adopt resolution (Attachment 3) approving the Annual Operating Budget for Fiscal Year 2026-2027 (Attachment 2) and confirming the 10 percent limitation on administrative expenditures for the operating budget.

**ATTACHMENTS:**

1. First 5 Orange County Strategic Plan
2. Fiscal Year 2026-2027 Proposed Budget
3. Resolution – Fiscal Year 2026-2027 Operating Budget

**CONTACT:** Lisa Burke / Michael Garcell

# First 5 Orange County 3-5 Year Strategic Plan

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June 3, 2026



# Strategic Plan Components

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- What children need
- What families need
- What communities need
- What systems need

# What Children Need

Our Focus	How We'll Measure Success
Continued improvement in well visits and developmental screening	HEDIS scores: <ul style="list-style-type: none"><li>• Well Visit</li><li>• Developmental Screening</li></ul>
Decrease in Medi-Cal wait lists for high demand services (currently autism diagnosis and speech)	Wait List Data from Medi-Cal Partners
Increase in Social and Emotional Health	HEDIS scores: <ul style="list-style-type: none"><li>• Prenatal</li><li>• and postnatal depression screening</li><li>• Early Development Index Social/Emotional Composite</li></ul>

5/27/2026





5/27/2026

# What Families Need

Our Focus	How We'll Measure Success
Participation in prebirth services	Increase in number of families opting into pre-birth services
Participation in post-birth services	Increase in number of families opting into post-birth services (e.g., home visiting, Community Health Worker connections)
Improved risk scores for families screening at birth, based on automated hospital screening tool	Bridges automated screening tool results

# What Communities Need

Our Focus	How We'll Measure Success
Improved kindergarten readiness	Countywide Early Development Index (EDI) scores, with focus on Engaged Neighborhoods
Increase in quality child care providers	<ul style="list-style-type: none"><li>• Participation in Quality Start</li><li>• New providers (Incubator)</li><li>• Licensed slots for 0-5</li></ul>
Increase in community champions for 0-5	<ul style="list-style-type: none"><li>• F5 volunteer growth</li><li>• Families involved in Engaged Neighborhoods</li></ul>
City engagement in Engaged Neighborhoods and based on EDI data	Increase in cities allocating resources to early childhood, with priority on Engaged Neighborhoods and based on EDI data

5/27/2026





5/27/2026

# What Systems Need

Our Focus	How We'll Measure Success
Improved access to concrete supports for families through a systems approach	Child Care Data System
Improved family transition between Regional Center and School District services	Understanding of gaps and development of a strategy
Increased strategic partnerships with government and other system organizations	<ul style="list-style-type: none"> <li>• Increase in systemic funding to 0-5 for family strengthening activities (e.g., Families First Prevention Services Act, Enhanced Case Management)</li> <li>• Improved data collaboration</li> </ul>

**First 5 Orange County Children and Families Commission  
Fiscal Year 2026-2027 Proposed Budget**

	<b>26/27 Proposed Budget</b>
<b><u>FINANCING</u></b>	
<b>Prop 10 Tax Allocations</b>	14,761,120
<b>Other Revenues</b>	
Investment Earnings	1,500,000
MAA Revenue	250,000
CalWORKS Home Visitation Program	3,250,000
First 5 CA IMPACT	881,000
Black Pearl	500,000
Other Revenue	915,000
	<b>22,057,120</b>
 <b><u>PROGRAM SERVICES</u></b>	
<b>Prenatal-to-Three</b>	
Maternal Child Health Network Hospitals	1,756,816
Maternal Child Health Network Home Visiting Services	4,611,111
CalWORKS Home Visitation Program	3,250,000
Early Relational and Mental Health Systems	307,000
Healthy Steps Expansion	350,000
Other Prenatal and Pediatric Supports	2,187,740
Prenatal-to-Three Catalytic Funding	150,000
Prenatal-to-Three Program Support	1,189,141
Prenatal-to-Three Subtotal	13,801,808
 <b>Early Learning and Community Engagement</b>	
School District Partnerships	3,320,964
Childcare Quality Improvement	1,386,386
Early Learning and Community Engagement Program Support	1,253,484
Early Learning and Community Engagement Subtotal	5,960,834

**First 5 Orange County Children and Families Commission  
Fiscal Year 2026-2027 Proposed Budget**

	<b>26/27 Proposed Budget</b>
<b>Homeless Prevention</b>	
Homeless Prevention Operational Support	50,000
Homeless Prevention Subtotal	50,000
 <b>System Building</b>	
System Building	1,094,124
Engaged Neighborhoods	950,333
System Building Support, Policy, and Partnerships	1,242,558
Systems Building Subtotal	3,287,015
 <b>Performance Evaluation</b>	
Performance Management - Data Systems Platforms	247,000
Evaluation and Performance Management Support	519,600
Performance Evaluation Subtotal	766,600
<b>Total Program</b>	<b>23,866,257</b>
 <b>Administrative Functions</b>	
Administrative Staff Salary and Benefits	832,530
Strategic Communications	139,000
Professional and Technical Services	618,000
Office, Training & Operating Costs	312,840
Administrative Functions Subtotal	1,902,370
<b>Fiscal Year Expenses Budget Total</b>	<b>25,768,627</b>

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY (1) ADOPTING THE FISCAL YEAR 2026-2027 OPERATING BUDGET, AND (2) CONFIRMING A 10% LIMIT ON ADMINISTRATIVE EXPENSES**

**WHEREAS**, the Children and Families Act of 1998 requires the Children and Families Commission of Orange County (“Commission”) to adopt and annually review its Strategic Plan in order to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County’s children prenatal to five years of age as codified in the Act; and

**WHEREAS**, the Act requires the Commission to conduct a public hearing with respect to (1) its adoption of an Annual Operating Budget, and (2) adoption of a percentage limitation of its operating budget that may be spent on administrative functions; and

**WHEREAS**, at its meeting of June 3, 2026, the Commission conducted a public hearing and reviewed the following documents prepared and recommended by staff and identified in the staff report for the June 3, 2026 Commission meeting with the Attachment number set forth herein: The Annual Operating Budget for the Fiscal Year 2026-27 (Attachment 2).

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** The Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** The Commission hereby adopts the Annual Operating Budget for Fiscal Year 2026-27.

**Section 3** Pursuant to California Health and Safety Code Section 130140(d)(5), the Commission confirms 10% of the operating budget as the limit that may be expended on administrative functions.

**Section 4** Notwithstanding the approval of the budget, no expenditures from the line item categories for grant funding for Program Services (or any subcategory within such categories) is authorized or may be approved except by subsequent action of the Board of Commissioners, no category is required to be funded at any particular level, no grant funding decisions for individual applicants or types of applicant will be made except in connection with specific grant processes, and no ceiling or floor for such categories is established by this budget.

**Section 5** Approval by the Board of Commissioners is required to increase or decrease the existing total amount of budgeted appropriations, revenues, and/or reserves as adopted by the Board of Commissioners. The President/CEO, or designee, is authorized to transfer existing budgeted

appropriations mid-fiscal year between existing budget categories and accounts in order to pay for required operating expenses. In accordance with the Commission's Budgetary Control policy, the Commission renews its delegation of authority to approve budgetary transfers to the President/CEO for Fiscal Year 2026-27.

**Section 6** The Clerk of the Commission shall append to this Resolution a copy of the Annual Operating Budget for Fiscal Year 2026-27 set forth in Section 2, as Exhibit A (which shall correspond to Attachment 2 of the June 3, 2026 staff report). Exhibit A is hereby fully incorporated as part of this Resolution by this reference and made a part hereof as though fully set forth herein.

**Section 7** Severability. If any section, subsection, subdivision, paragraph, sentence, clause or phrase in this Resolution or any part thereof is for any reason held to be unconstitutional or invalid or ineffective by any court of competent jurisdiction, such decision shall not affect the validity or effectiveness of the remaining portions of this resolution or any part thereof. The Commission Board hereby declares that it would have passed each section, subsection, subdivision, paragraph, sentence, clause or phrase thereof irrespective of the fact that any one (1) or more subsections, subdivisions, paragraphs, sentences, clauses or phrases be declared unconstitutional, or invalid, or ineffective.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES: Commissioners: \_\_\_\_\_

NOES: Commissioner(s): \_\_\_\_\_

EXCUSED: Commissioner(s): \_\_\_\_\_

ABSTAINED: Commissioner(s) \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA    )  
  )  
COUNTY OF ORANGE    )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families Commission of  
Orange County, County of Orange, State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_\_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

ROBIN STEILER, Clerk of the Commission

By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**  
**(ANNUAL OPERATING BUDGET FOR FISCAL YEAR 2026-2027)**  
**(attached)**



**Agenda Item 4  
June 3, 2026**

**DATE:** May 20, 2026  
**TO:** First 5 Orange County  
**FROM:** Kimberly Goll, President/CEO *Kimberly Goll*  
**ACTION:** Adopt Resolution Authorizing Agreements with Designated Providers for Expanded Prenatal and Postnatal Services and Technical Support

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**SUMMARY:**

First 5 Orange County works to engage with families at the earliest possible time in their children's lives with the goal of improving children's health and developmental outcomes. This agenda item requests authorization to expand our prenatal and postnatal system of care through agreements with several service providers, along with technical support to enhance our closed loop referral software.

**DISCUSSION:**

Over the past several years, First 5 OC staff have been seeking opportunities to expand our services for families during pregnancy and immediately post birth. This has resulted in the recommended actions included below.

Expanding Bridges for Newborns

For nearly 25 years, First 5 Orange County has invested in the Bridges for Newborns program (Bridges), which screens birthing families at major birthing hospitals that accept Medi-Cal. The primary outcome for this service is to identify needs and link children and families to appropriate services. As part of our ongoing work to build the prenatal-to-three system of care, First 5 OC staff have been in discussion with University of California, Irvine, to add to the network of hospitals that participate in the Bridges program. Based on these discussions, staff recommends entering into an agreement with UCI Health, Orange to fund a full-time Bridges Coordinator to conduct bedside screenings, refer at-risk families with new babies to appropriate services, and assist with the integration of Family Wellness Plan into the hospital workflow. In 2024, UCI Health, Orange had 1,796 births with 1,135 of those births billed to Medi-Cal. With the addition of UCI Health, Orange to the Bridges Hospital Network, we anticipate maternal bedside screening will reach over 70% of births countywide.

Prenatal and Postnatal Group Classes

Historically, First 5 OC emphasized linkages to intensive services like home visiting for family support. Recognizing that intensive home visiting may not be the ideal match for every family, we have spent the past two years diversifying our offerings to include "lighter-touch" services during the prenatal and postpartum periods. Grounding our prenatal and postnatal class series in early and effective triaging by our perinatal Community Health Workers (CHWs) introduces foundational childhood knowledge, connects families to concrete supports (e.g., diapers, wipes, and food), and social connection.

While most of these prenatal and postnatal classes will be offered and funded through our Engaged Neighborhood Initiative, staff also recommends agreements with Padres Unidos, Fatherhood Connections, and Sacred Path Indigenous Wellness Center. These providers will hold three prenatal

and three developmental playgroup series over the course of the year, with the intention of reaching 250-300 families per funded partner. Each series is a free, six-week, strength-based promotion and prevention series with proactive interventions to address potential risk, early relational health, and promote healthier birth and postpartum periods.

All classes will be led by Community Health Workers (CHW) and aligned with billable CalAIM and Medi-Cal services. We are currently contracted with CalOptima and Kaiser Permanente to bill for eligible CHW activity. In addition to providing support to all participating families (no one will be turned away based on insurance type), this initiative is focused on increasing billing efficiencies and strategically leveraging CalAIM benefits to generate sustainable revenue. We are also committed to analyzing programmatic learnings and streamlining data collection across our network of funded partners to maximize impact.

#### Technical Support

To support this expanded work, First 5 OC is investing in critical upgrades to the Bridges Connect data system. Utilizing NetChemistry software, the database automates screening for all hospital births and tracks client-level referral data. CHWs will also be entering data from the prenatal and postnatal series. The proposed enhancements will streamline workflows, enable secure data sharing for providers, and importantly, expand the "closed-loop" system capability to verify that families successfully connect to services. This agenda item requests funding for both the NetChemistry system updates and technical assistance from My Team Effort to ensure a seamless implementation.

#### Concrete Supports

Informed by direct family input, we have incorporated the provision of concrete supports such as diapers and wipes to meet families' basic needs and create a welcoming initial connection and ongoing incentive for sustained family engagement. Staff recommends an agreement with the Community Action Partnership of Orange County (CAPOC) to provide these resources for the various programs including prenatal and postnatal playgroups, our Perinatal Community Health Worker, and Peer Support Specialists.

In summary, staff recommends entering into one-year agreements with the providers described above for a total of \$749,750. Attachment 1 provides a term sheet which includes a brief description of work, maximum obligation, and term for each of the expanded prenatal-to-three system of care providers and technical support vendors.

#### **STRATEGIC PLAN & FISCAL SUMMARY:**

The recommended actions have been reviewed in relation to the Strategic Plan and are consistent with all goal areas and in alignment with our strategies. Funding for this request will be added to the FY 2026-2027 budget.

#### **PRIOR COMMISSION ACTIONS:**

- October 2024 – Receive Update on Prenatal Strategy and Authorize Agreement to Continue Implementation
- April 2024 – Adopt Resolution Authorizing New Agreements with Designated Hospitals for Maternal Screening and Linkage to Services and Additional Organizations and Individuals Providing Technical and Data Support
- April 2024 – Authorize Receipt of Funds and Adopt Resolution Authorizing a Grant Agreement with CalOptima for participation in the Community Health Worker Learning Academy

- December 2023 – Receive Presentation on Orange County’s Prenatal-to-Three System of Care

**RECOMMEND ACTION:**

Adopt resolution (Attachment 2) authorizing the President/CEO, or designee, and Commission Counsel to prepare and negotiate agreements at the President/CEO’s sole discretion, with designated organizations to provide services for the terms, in the amounts, and on the condition as specified in Attachment 1.

**ATTACHMENTS:**

1. Term sheet
2. Resolution

**CONTACT:** Yvette Nuñez

# Hospital and Prenatal/Postnatal Offerings and Supports Term Sheet

Attachment 1

Organization/Program	Contract Number	Term	Amount	Scope of Work
The Regents of the University of California (UCI Health Orange)	FCI-BN5-20	7/1/2026-6/30/2027	\$150,000	Support and champion the implementation of Family Wellness Plans, facilitate maternal bedside screening, bedside education and referrals as needed for children/families identified through screening. Participate in Medi-Cal Administrative Activities (MAA) Medicaid reimbursement programs and participate in Bridges Hospital Network continuous quality improvement and program evaluation activities.
Padres Unidos	FCI-PN3-05	7/1/2026-6/30/2027	\$99,750	Provide a continuum of prenatal and postnatal prevention and intervention group offerings and lighter touch Community Health Worker (CHW) services. Provide a total of six, 6-week, group series with the intention of engaging a minimum of 300 families per fiscal year. Collaborate and work within the First 5 OC Administrative Hub model to support CHW billing, maintain CHW documentation, administer screenings when appropriate, and engage in continuous quality improvement and program evaluation activities.
Sacred Path Indigenous Wellness Center	FCI-PN3-06	7/1/2026-6/30/2027	\$85,000	
Fatherhood Connection Consulting, LLC	FCI-PN3-07	7/1/2026-6/30/2027	\$85,000	
Community Action Partnership of Orange County (CAPOC)	PS-376	7/1/2026-6/30/2027	\$100,000	Provide critical concrete supports such as diapers, wipes and baby items to support continued engagement and participation in perinatal prevention and intervention offerings. Collaborate with First 5 OC in continuous quality improvement and program evaluation activities.
Net Chemistry	PS-384	7/1/2026-6/30/2027	\$165,000	Provide development support with the Bridges Connect, an on-line database, to collect data for funded partners. Update system to support closed looped referral data base system and maintain in compliance with Health Insurance Portability and Accountability Act (HIPAA) protected data.
My Team Effort	PS-383	7/1/2026-6/30/2027	\$65,000	Provide professional expertise and technical assistance with Bridges Connect database development, system testing, monitoring, system training, and interface supports for data reporting.

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AUTHORIZING THE PRESIDENT/CEO AND COMMISSION COUNSEL TO PREPARE AND NEGOTIATE AGREEMENTS, AT THE PRESIDENT/CEO'S SOLE DISCRETION, WITH DESIGNATED ORGANIZATIONS FOR HOSPITAL AND PRENATAL/POSTNATAL OFFERINGS AND SUPPORT; AND, AUTHORIZING APPROVAL AND EXECUTION OF SUCH AGREEMENTS ON BEHALF OF THE COMMISSION**

**WHEREAS**, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the "Act") implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County ("Commission"); and

**WHEREAS**, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County's children prenatal to five years of age as codified in the Act; and

**WHEREAS**, the Commission has authorized the President/CEO to enter into Agreements for hospital and prenatal/postnatal offerings and support services (hereinafter collectively referred to as the "Agreements"), at the President/CEO's sole discretion, with various organizations (hereinafter referred to as the "Contractors") for the terms, in the amounts, and on the conditions as described in in the staff report, and any attachments, for this June 3, 2026 Agenda Item (hereinafter referred to as the "Agenda Item");

**WHEREAS**, each Contractor desires to enter into its respective Agreement, if authorized by the President/CEO, in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the Agreement; and

**WHEREAS**, Commission has reviewed the Agenda Item relating to the scopes of services to be provided and hereby finds and determines that the proposed Agreements are in furtherance of and consistent with the Commission's Strategic Plan; and

**WHEREAS**, Commission desires to authorize the Commission Chair and Commission Clerk to execute the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** Commission authorizes the President/CEO, or designee, and Commission Counsel to prepare and negotiate the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions consistent with the Agenda Item; and

**Section 3** The form of any Agreements shall be substantially similar to the standard form agreements, subject to minor, non-substantive revisions, or as otherwise required to comply with external funding sources, and will be reviewed and approved by the President/CEO, or designee, and Commission Counsel. The approval by the President/CEO, or designee, of the Agreements shall be conclusively evidenced by the execution of such Agreements by the Commission Chair and delivery thereof to the Commission Clerk.

**Section 4** Commission hereby approves the Agreements, which will be authorized at the President/CEO's sole discretion, with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**Section 5** The Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Agreements on behalf of the Commission.

**Section 6** A copy of each final Agreement, when executed by the Commission Chair and attested by the Clerk of the Commission, shall be appended hereto as a part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. Each final executed Agreement shall be placed on file in the office of the Clerk of the Commission.

**Section 7** In addition to the authorization of Section 2 above, the President/CEO, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Agreement(s), including any Amendment(s); (ii) to cause the issuance of warrants; (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such agreement(s); and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such agreement(s) in the furtherance thereof.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES           Commissioners: \_\_\_\_\_

NOES:           Commissioner(s): \_\_\_\_\_

EXCUSED:      Commissioner(s): \_\_\_\_\_

ABSTAINED:   Commissioner(s) \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA    )  
  )  
COUNTY OF ORANGE     )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families Commission of  
Orange County, County of Orange, State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

Robin Stieler, Clerk of the Commission


By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**

(Attach copy(ies) of final executed Agreements)



**Agenda Item 5  
June 3, 2026**

**DATE:** May 21, 2026  
**TO:** First 5 Orange County  
**FROM:** Kimberly Goll, President/CEO   
**ACTION:** Adopt Resolutions Authorizing Agreements with Designated Organizations to Provide Home Visiting and Support Services

---

**SUMMARY:**

Through our work with the Home Visiting Collaborative, we have been in discussion with two providers that are well positioned to expand their home visiting services to families with specialized needs, including those who are deaf and hard of hearing and families experiencing blindness or visual impairments. This agenda item requests approval to enter into agreements with both agencies to expand home visiting services for families and children with disabilities.

**DISCUSSION:**

Since July 2025, First 5 Orange County has served as the backbone agency for the Orange County Home Visiting Collaborative (HVC). Through this role, we have strengthened our partnerships with several community-based home visiting agencies, including OC Deaf and Beyond Blindness. Both organizations became HVC members and launched home visiting services in the spring of 2025, with funding through the Children and Youth Behavioral Health Initiative (CYBHI).

As the backbone agency of the Orange County HVC, we have supported the collaborative's efforts to develop, implement, and sustain a coordinated referral pathway across Orange County home visiting providers, with the goal of ensuring all families are connected to services that best meet their unique needs. Recognizing the opportunity to integrate two additional providers into our Infant and Toddler Home Visiting program, staff recommends providing funding to OC Deaf and Beyond Blindness to deliver culturally responsive and specialized services tailored to the language and support needs of specific communities. The addition of these community-based services align with our ongoing efforts to expand the diversity and accessibility of services across the home visiting network including CalWORKs home visiting, Infant and Toddler home visiting, and the Neighborhood Resource Network program.

The proposed funding for these agreements is in alignment with each agency's current capacity to provide services for approximately 27 families combined. OC Deaf and Beyond Blindness will be expanding the Parents as Teachers (PAT) evidence-based home visiting programs available in the county, as both agencies will become their own model affiliates. PAT allows providers to enroll children into services prenatally to four years of age, and to continue to serve them until they are five years old. With First 5 OC's support, sustainability strategies will be embedded into the agreements with each agency, which may include billing for the first six home visits under Community Health Workers or leveraging Beyond Blindness' role as an Enhanced Case Management (ECM) provider. This will help stabilize the home visiting program by tying it into the broader health care system and creating more consistent reimbursement.

**STRATEGIC PLAN & FISCAL SUMMARY:**

The recommended actions have been reviewed in relation to the Strategic Plan and are consistent with all goal areas. Funding for this item will be included in Fiscal Year 2026-2027 and 2027-2028 Budgets.

**PRIOR COMMISSION ACTIONS:**

- April 2025 – Receive Update on County Coordination of Home Visiting Services, Funding, Activities and First 5 Orange County Transition into Backbone Role
- April 2025 – Adopt Resolutions Authorizing Agreements and Amendments to Agreements with the Designated Network of Providers for Home Visiting Services
- June 2024 – Authorize Resolution Agreements with Designated Organizations to Provide Home Visiting

**RECOMMEND ACTION:**

Adopt resolution (Attachment 2) authorizing President/CEO, or designee, and Commission Counsel to prepare and negotiate new agreements, at the President/CEO sole discretion, with designated organizations to provide home visiting services for the terms, in the amounts, and on the conditions as specified in Attachment 1.

**ATTACHMENTS:**

1. Term Sheet
2. Resolution for Term Sheet

**CONTACT:** Jessica Castillo

Organization	Contract Number	Term	Total Maximum Obligation	Scope of Work
Greater Los Angeles Agency on Deafness, Inc., fiscal oversight agency for OC Deaf	FCI-BN6-20	07/01/26-06/30/28	\$119,920	Participate in home visiting services and supportive services for families and children who are deaf and hard of hearing. Continuous participation in Home Visiting Collaborative.
Beyond Blindess	FCI-BN6-21	07/01/26-06/30/28	\$209,969	Participate in home visiting services and supportive services for families and children who are vision impaired and blind. Continuous participation in Home Visiting Collaborative.
<b>Total</b>	<b>\$329,889</b>			

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AUTHORIZING THE PRESIDENT/CEO AND COMMISSION COUNSEL TO PREPARE AND NEGOTIATE AGREEMENTS, AT THE PRESIDENT/CEO'S SOLE DISCRETION, WITH DESIGNATED ORGANIZATIONS FOR HOME VISITING SERVICES FOR FAMILIES AND CHILDREN WITH DISABILITIES; AND, AUTHORIZING APPROVAL AND EXECUTION OF SUCH AGREEMENTS ON BEHALF OF THE COMMISSION**

**WHEREAS**, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the "Act") implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County ("Commission"); and

**WHEREAS**, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County's children prenatal to five years of age as codified in the Act; and

**WHEREAS**, the Commission has authorized the President/CEO to enter into Agreements for home visiting services (hereinafter collectively referred to as the "Agreements"), at the President/CEO's sole discretion, with various organizations (hereinafter referred to as the "Contractors") for the terms, in the amounts, and on the conditions as described in in the staff report, and any attachments, for this June 3, 2026 Agenda Item (hereinafter referred to as the "Agenda Item");

**WHEREAS**, each Contractor desires to enter into its respective Agreement, if authorized by the President/CEO, in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the Agreement; and

**WHEREAS**, Commission has reviewed the Agenda Item relating to the scopes of services to be provided and hereby finds and determines that the proposed Agreements are in furtherance of and consistent with the Commission's Strategic Plan; and

**WHEREAS**, Commission desires to authorize the Commission Chair and Commission Clerk to execute the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** Commission authorizes the President/CEO, or designee, and Commission Counsel to prepare and negotiate the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions consistent with the Agenda Item; and

**Section 3** The form of any Agreements shall be substantially similar to the standard form agreements, subject to minor, non-substantive revisions, or as otherwise required to comply with external funding sources, and will be reviewed and approved by the President/CEO, or designee, and Commission Counsel. The approval by the President/CEO, or designee, of the Agreements shall be conclusively evidenced by the execution of such Agreements by the Commission Chair and delivery thereof to the Commission Clerk.

**Section 4** Commission hereby approves the Agreements, which will be authorized at the President/CEO's sole discretion, with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**Section 5** The Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Agreements on behalf of the Commission.

**Section 6** A copy of each final Agreement, when executed by the Commission Chair and attested by the Clerk of the Commission, shall be appended hereto as a part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. Each final executed Agreement shall be placed on file in the office of the Clerk of the Commission.

**Section 7** In addition to the authorization of Section 2 above, the President/CEO, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Agreement(s), including any Amendment(s); (ii) to cause the issuance of warrants; (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such agreement(s); and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such agreement(s) in the furtherance thereof.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES Commissioners: \_\_\_\_\_

NOES: Commissioner(s): \_\_\_\_\_

EXCUSED: Commissioner(s): \_\_\_\_\_

ABSTAINED: Commissioner(s) \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA )  
 )  
COUNTY OF ORANGE )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families Commission of  
Orange County, County of Orange, State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

Robin Stieler, Clerk of the Commission

By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**


(Attach copy(ies) of final executed Agreements)



## Agenda Item 6 June 3, 2026

**DATE:** May 20, 2026

**TO:** First 5 Orange County

**FROM:** Kimberly Goll, President/CEO 

**ACTION:** Adopt Resolution Authorizing Amendment to Agreement with BreastfeedLA to Provide Culturally-Centered Care for Black Families in Orange County

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### SUMMARY:

Black families in Orange County experience disproportionately high rates of preterm birth and maternal mortality compared to families of other races/ethnicities. This agenda item recommends providing one year of continued funding in the amount of \$298,500 to BreastfeedLA to support services for Black families in Orange County.

### DISCUSSION:

Funding for Black Infant Health is provided through the California Department of Public Health (CA DPH) and distributed to local health jurisdictions. Orange County Health Care Agency (HCA) serves as the recipient of these funds in Orange County. In June 2023, HCA and First 5 Orange County responded collaboratively to a Request for Supplemental Information (RSI) from CA DPH, expressing interest in administering the Black Infant Health program. Following approval of the submission, HCA contracted with First 5 OC to pass through the funds for service delivery. We then conducted a competitive selection process and BreastfeedLA was chosen to provide Black Infant Health services in Orange County. Since the program's inception, we have contributed additional funding to support program implementation and bridge the gap between State-allocated funding and the full cost of services provided by BreastfeedLA.

In February 2026, HCA notified us that, due to financial constraints, it would not pursue continuation of funding for the Orange County Black Infant Health program beyond June 30, 2026. We remained in contact with the State to express support for continued Black Infant Health services. However, in April 2026, HCA informed us there is no viable path forward for continuing these services through either a direct contract with BreastfeedLA or with us.

According to the 2025 Annual Conditions of Children in Orange County report, Black infants experience one of the highest rates of preterm birth at 11.3 percent, exceeding the California state average of 9.2 percent and rates for Hispanic (10.1 percent), Asian (7.8 percent), and White (7.8 percent) infants in Orange County. BreastfeedLA is one of the only program providers in Orange County specifically focused on addressing these disparities through culturally responsive, community-based services and to date is the only provider to have delivered Black Infant Health services. Since launching services in 2025, they have served 70 mothers and 104 children, fostering trust, connection, and stronger foundations for families during one of the most critical periods in a child's development.

First 5 OC funding will ensure vital services remain available. Staff recommends providing continued funding in the amount of \$298,500 to BreastfeedLA (FCI-BIH-01) to support ongoing services for Black families in Orange County, building upon established relationships, infrastructure, and community trust developed through the Black Infant Health program to date.

This one-year investment will allow BreastfeedLA to continue providing culturally responsive education, lactation support, case management, and community-based services to Black families while leveraging an experienced and trusted team and strong community partnerships already in place. In addition, this funding period will provide BreastfeedLA and First 5 Orange County the opportunity to identify and develop long-term sustainability strategies to preserve services that promote equitable birth outcomes, reduce preventable disparities, and maintain a trusted source of support for Black families in Orange County.

**STRATEGIC PLAN & FISCAL SUMMARY:**

The proposed actions have been reviewed in relation to First 5 Orange County's Strategic Plan and are consistent with its goals. Funding for this item is included in the proposed FY 2026-2027 Budget.

**PRIOR COMMISSION ACTIONS:**

- July 2024 - Adopt resolution authorizing amendment to an agreement with BreastfeedLA to increase the maximum obligation for implementation of the Black Infant Health program.
- June 2024 - Authorize an Agreement with BreastfeedLA to Implement the Black Infant Health Program in Orange County
- December 2023 – Authorize Agreement with the County of Orange Health Care Agency to Accept Funding to Implement a Black Infant Health Program

**RECOMMEND ACTION:**

Adopt resolution (Attachment 1) authorizing the President/CEO to enter into an amendment to agreement FCI-BIH-01 with Breastfeed LA for an additional \$298,500 for a new total maximum obligation of \$2,460,410.

**ATTACHMENT:**

1. Resolution for Breastfeed LA

**CONTACT:**

Jessica Castillo

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AUTHORIZING THE PRESIDENT/CEO AND COMMISSION COUNSEL TO PREPARE AND NEGOTIATE AN AMENDMENT TO AGREEMENT NO. FCI-BIH-01, AT THE PRESIDENT/CEO'S SOLE DISCRETION, WITH BREASTFEEDLA FOR CULTURALLY RESPONSIVE EDUCATION, LACTATION SUPPORT, CASE MANAGEMENT, AND COMMUNITY-BASED SERVICES TO BLACK FAMILIES; AND, AUTHORIZING APPROVAL AND EXECUTION OF SUCH AMENDMENT ON BEHALF OF THE COMMISSION**

**WHEREAS**, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the “Act”) implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County (“Commission”); and

**WHEREAS**, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County’s children prenatal to five years of age as codified in the Act; and

**WHEREAS**, the Commission previously entered into Agreement No. FCI-BIH-01 (hereinafter referred to as the “Agreement”) with BreastfeedLA (hereinafter referred to as the “Contractor”), for culturally responsive education, lactation support, case management, and community-based services to black families; and

**WHEREAS**, the Commission has authorized the President/CEO to amend the Agreement, at the President/CEO’s sole discretion, for the terms, in the amounts, and on the conditions as described in in the staff report, and applicable attachments, for this June 3, 2026 Agenda Item (hereinafter referred to as the “Agenda Item”); and

**WHEREAS**, the Contractor desires to amend the Agreement, if authorized by the President/CEO, in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the amendment (hereinafter referred to as the “Amendment”); and

**WHEREAS**, Commission has reviewed the Agenda Item relating to the scopes of services to be provided and hereby finds and determines that the proposed Amendment is in furtherance of and consistent with the Commission’s Strategic Plan; and

**WHEREAS**, Commission desires to authorize the Commission Chair and Commission Clerk to execute the Amendment with the Contractor for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** Commission authorizes the President/CEO, or designee, and Commission Counsel to prepare and negotiate the Amendment with the Contractor for the terms, in the amounts, and on the conditions consistent with the Agenda Item; and

**Section 3** The form of the Amendment shall be substantially similar to the standard form agreements, subject to minor, non-substantive revisions, or as otherwise required to comply with external funding sources, and will be reviewed and approved by the President/CEO, or designee, and Commission Counsel. The approval by the President/CEO, or designee, of the Amendment shall be conclusively evidenced by the execution of such Amendment by the Commission Chair and delivery thereof to the Commission Clerk.

**Section 4** Commission hereby approves the Amendment, which will be authorized at the President/CEO's sole discretion, with the Contractor for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**Section 5** The Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Amendment on behalf of the Commission.

**Section 6** A copy of the final Amendment, when executed by the Commission Chair and attested by the Clerk of the Commission, shall be appended hereto as a part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. The final executed Amendment shall be placed on file in the office of the Clerk of the Commission.

**Section 7** In addition to the authorization of Section 2 above, the President/CEO, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Agreement(s), including any Amendment(s); (ii) to cause the issuance of warrants; (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such agreement(s); and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such agreement(s) in the furtherance thereof.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES           Commissioners: \_\_\_\_\_

NOES:           Commissioner(s): \_\_\_\_\_

EXCUSED:      Commissioner(s): \_\_\_\_\_

ABSTAINED:   Commissioner(s) \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA    )  
  )  
COUNTY OF ORANGE     )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families Commission of  
Orange County, County of Orange, State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

Robin Stieler, Clerk of the Commission


By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**

(Attach copy(ies) of final executed Agreements)



**Agenda Item 7  
June 3, 2026**

**DATE:** May 20, 2026  
**TO:** First 5 Orange County  
**FROM:** Kimberly Goll, President/CEO   
**ACTION:** Adopt Resolution Approving Consultants Service as Subject Matter Experts in Evaluation, MediCal/Healthcare, Child care, and Communications

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**SUMMARY:**

First 5 Orange County's business model relies on consultants that bring technical subject matter expertise to assist in the development and implementation of strategies established by the Board. This item requests authorization to enter into new consultant and vendor agreements or amendments to agreements.

**DISCUSSION:**

Since our inception, First 5 Orange County's organizational structure has relied on a small staff for operations and utilizes consultants with various subject matter and technical expertise. This structure maximizes flexibility and responsiveness to changing needs of the early childhood community and the priorities stated in our Strategic Plan. We currently contract with approximately 38 individuals and organizations for various consulting and professional services.

To maintain a comprehensive pool of qualified consultants and firms, a new Request for Qualifications (RFQ) was released in January. The resulting list of qualified consultants includes 66 individuals or organizations. We have identified work for fiscal year 2026-2027 that will require subject matter expertise and related consultant support and recommend approval to contract with specific consultants who are part of our existing qualified pool for this work (see Attachment 1). The attachment includes terms, contract amounts, and descriptions of scopes of work for each consultant.

**STRATEGIC PLAN & FISCAL SUMMARY:**

The proposed action has been reviewed in relation to the Strategic Plan and is consistent with its goals. Funding for the proposed action will be included in the Fiscal Year 2026-2027 budget.

**PRIOR COMMISSION ACTIONS:**

- February 2026 – Approve Roster for Qualified Consultant Applicants
- June 2025 – Approve Updated Rosters for Qualified Applicants
- April 2025 – Adopt Resolution Approving Various Consultant Agreements
- April 2024 – Approve Updated Rosters for Qualified Applicants and Adopt Resolution Approving Various Consultant Agreements

**RECOMMENDED ACTION:**

Adopt resolution (Attachment 2) authorizing the President/CEO, or designee, and Commission Counsel to prepare and negotiate new agreements or amendments to existing agreements, at the President/CEO's sole discretion, with designated individuals and organizations to provide services for the terms, in the amounts, and on the conditions as specified in Attachment 1.

**ATTACHMENTS:**

1. Consultant and Vendor Term Sheet
2. Resolution

**CONTACT:** Kimberly Goll / Michael Garcell

Contract Number	Consultant	Term	Maximum Payment Obligation	Scope of Work
C-540	Limor Zimskind, Inc. dba Datalink Partners	07/01/2026 - 06/30/2027	\$130,000	Data collection, analysis, mapping and presentation for programmatic, system change and population level evaluation, including High 5 data analysis and reporting to the state. Data-related support for First 5 OC Action Plans and collaboratives. Data collection, analysis, mapping, and reporting to support Early Development Index.
C-541	Social Impact Advising Group, LLC	07/01/2026 - 06/30/2027	\$75,000	Use subject matter expertise and experience to identify barriers and build community-driven solutions to facilitate access to speech and language services. Facilitate work with Detect & Connect OC and its relevant working group(s) to identify and advance the most promising opportunities related to access to autism diagnoses.
C-544	Andrews Bush & Associates	07/01/2026 - 06/30/2027	\$150,000	Provide subject matter expertise and technical assistance to support the implementation and integration of culturally centered services for Black families, as well as the Black PEARL (Promoting Equity, Anti-Racism, and Love) model in Orange County. Scope includes coordination of internal processes, community engagement, fiscal management support, and partnership development to advance equity, culturally responsive service delivery, and program sustainability.
C-546	Joan Lundbohm	07/01/2026 - 06/30/2027	\$55,000	Provide technical assistance and management of the child care business incubator programs, including roll out of new cohorts across the county using EDI and child care landscape data to drive future cohorts.
C-549	Muckenthaler & Associates, Inc.	07/01/2026 - 06/30/2027	\$100,000	Provide expertise in child care and child care business support to increase the number of infant and toddler child care slots including trainings and workshops for potential and current providers, technical assistance to ensure business development curriculum is child care appropriate, and child care systems sustainability work. Provide advisement on workforce development initiatives including pathways and industry sector requirements. Provide technical assistance for staff recruitment including job postings, outreach, candidate screening and follow up. Support the OCBC and OC Pathways initiatives.
C-550	The Relevant You Inc	07/01/2026 - 06/30/2027	\$150,000	Provide expertise in solidifying key agency messages and developing a comprehensive communication plan to effectively convey our mission, values, and initiatives to key audiences. Refine and enhance public relations strategy, in collaboration with existing communication partners.
C-551	CM Consulting & Wellness LLC (Sejal)	07/01/2026 - 06/30/2027	\$75,000	Oversee the expansion of the HealthySteps program to new clinics align training strategies with HealthySteps standards, support contracting, track clinic performance, and provide technical assistance to ensure compliance with program requirements. Consultant also will develop training content, lead learning sessions, and offer one-on-one support to clinics on topics such as billing, operations, workflows, and sustainability.
C-552	Debra Mathias	07/01/2026 - 06/30/2027	\$75,000	Oversee the expansion of the HealthySteps program to new clinics align training strategies with HealthySteps standards, support contracting, track clinic performance, and provide technical assistance to ensure compliance with program requirements. Consultant also will develop training content, lead learning sessions, and offer one-on-one support to clinics on topics such as billing, operations, workflows, and sustainability.
C-553	Noorture, LLC	07/01/2026 - 06/30/2027	\$75,000	Oversee the expansion of the HealthySteps program to new clinics align training strategies with HealthySteps standards, support contracting, track clinic performance, and provide technical assistance to ensure compliance with program requirements. Consultant also will develop training content, lead learning sessions, and offer one-on-one support to clinics on topics such as billing, operations, workflows, and sustainability.
PS-372	San Diego Strategy Group LLC dba NP Strategies	07/01/2026 - 06/30/2027	\$60,000	NP Strategies will continue to facilitate the countywide collaborative, Detect & Connect OC, and two of its work groups. In addition, NP Strategies will support implementation of the new First 5 OC strategic plan.
PS-377	Cornerstone Communications, Inc.	07/01/2026 - 06/30/2027	\$120,000	Support communications efforts and execution, including but not limited to newsletter and social media content planning, design, scheduling, and reporting. Provide media relations support including pitching stories and articles and media placement and related preparation activities.
PS-379	Low Income Investment Fund	07/01/2026 - 06/30/2027	\$100,000	Advise on a strategy for city engagement. Participate in the Child Care Cross-Sector Task Force planning team, offering expertise and guidance, shape strategies, and support collaborative solutions for the early childhood care system and support the analysis of updated child care landscape and provide input to local solutions.

Contract Number	Consultant	Term	Maximum Payment Obligation	Scope of Work
PS-380	Luis Alvarado Design	07/01/2026 - 06/30/2027	\$85,000	Provide graphic design, layout, and production services including reports and publications; educational and collateral materials such as brochures, newsletters, presentation materials, event invitations, art for web site use, and other promotional materials including for printed and electronic media.
PS-382	Health Management Associates Inc	07/01/2026 - 06/30/2027	\$80,000	Provide health technical assistance and strategic guidance to the Health Systems Team, including support for system improvement and evaluation, program sustainability planning, and application of statewide and First 5 best practices. Support First 5 OC's role as backbone for the Home Visiting Collaborative (HVC) through meeting planning and facilitation support, research, and identification of best practices to advance collaborative priorities. Respond to targeted First 5 OC requests by providing technical assistance on maternal and pediatric Medi-Cal policy and implementation, and conducting data analysis to support decision-making and financial planning.

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY DIRECTING THE PRESIDENT/CEO AND COMMISSION COUNSEL TO PREPARE AND NEGOTIATE NEW AGREEMENTS, OR AMENDMENTS TO CURRENT AGREEMENTS, AT THE PRESIDENT/CEO'S SOLE DISCRETION, WITH DESIGNATED INDIVIDUALS AND ORGANIZATIONS TO PROVIDE CONSULTANT SERVICES; AND, AUTHORIZING APPROVAL AND EXECUTION OF SUCH AGREEMENTS ON BEHALF OF THE COMMISSION**

**WHEREAS**, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the "Act") implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County ("Commission"); and

**WHEREAS**, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County's children prenatal to five years of age as codified in the Act; and

**WHEREAS**, the President/CEO and Commission Counsel have prepared standard form agreements, which were approved by the Commission; and

**WHEREAS**, the Commission has authorized the President/CEO to enter into new agreements or amendments to current agreements (hereinafter collectively referred to as "Agreements"), at the President/CEO's sole discretion, with the individuals and organizations (hereinafter referred to as the "Contractors") for the terms, in the amounts, and on the conditions as described identified in the staff report, and applicable attachments, for the June 3, 2026 Agenda Item (hereinafter collectively referred to as the "Agenda Item"); and

**WHEREAS**, each Contractor desires to enter into the applicable Agreement, if authorized by the President/CEO, in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the applicable Agreement; and

**WHEREAS**, Commission has reviewed the Agenda Item relating to the scopes of services to be provided and hereby finds and determines that the proposed Agreements are in furtherance of and consistent with the Commission's Strategic Plan; and

**WHEREAS**, Commission desires to authorize the Commission Chair and Commission Clerk to execute the Agreements with each of the Contractors for the terms and in the amounts and on the conditions as specified in the Agenda Item.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** Commission authorizes the President/CEO, or designee, and Commission Counsel to prepare and negotiate Agreements with each of the Contractors to provide consultant services for the terms and in the amounts and on the conditions consistent with the Agenda Item; and

**Section 3** The form of any Agreements shall be substantially similar to the standard form agreements, subject to minor, non-substantive revisions, or as otherwise required to comply with external grant funding sources, and will be reviewed and approved by the President/CEO, or designee, and Commission Counsel. The approval by the President/CEO, or designee, of the Agreements shall be conclusively evidenced by the execution of such Agreements by the Commission Chair and delivery thereof to the Commission Clerk.

**Section 4** Commission hereby approves the Agreements, which will be authorized at the President/CEO's sole discretion, with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**Section 5** The Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Agreements on behalf of the Commission.

**Section 6** A copy of each final Agreement when executed by the Commission Chair and attested by the Clerk of the Commission shall be appended hereto as a part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. Each final executed Agreement shall be placed on file in the office of the Clerk of the Commission.

**Section 7** In addition to the authorization of Section 2 above, the President/CEO, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Agreement(s), including any Amendment(s); (ii) to cause the issuance of warrants; (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such agreement(s); and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such agreement(s) in the furtherance thereof.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES           Commissioners: \_\_\_\_\_

NOES:           Commissioner(s): \_\_\_\_\_

EXCUSED:      Commissioner(s): \_\_\_\_\_

ABSTAINED:   Commissioner(s) \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA    )  
  )  
COUNTY OF ORANGE     )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families Commission of  
Orange County, County of Orange, State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

Robin Stieler, Clerk of the Commission

By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**

(Attach copy(ies) of final executed Amendments and Agreements)



## **Agenda Item 8 June 3, 2026**

**DATE:** May 27, 2026

**TO:** First 5 Orange County

**FROM:** Kimberly Goll, President/CEO

**ACTION:** Adopt Resolution Authorizing Agreements with Fiscal Intermediaries and Designated Consultants to support Engaged Neighborhood Collaboratives in Santa Ana, La Habra, Garden Grove and Anaheim

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### **SUMMARY:**

The current agreements with the Engaged Neighborhood collaboratives will end in June 2026. This agenda item requests authority to enter into three-year agreements with backbone agencies to support Engaged Neighborhood work in Santa Ana, La Habra, and Garden Grove and a one-year agreement with the backbone agency for Engaged Neighborhood work in Anaheim.

### **DISCUSSION:**

First 5 Orange County has been funding collaboratives in cities where the results of the Early Development Index (EDI) indicate the need for further investment to improve Kindergarten Readiness. One of the goals of empowering communities with this funding is to provide the opportunity for the parents and community members to learn about EDI and early childhood development and help to design additional supports and services to improve outcomes for young children and families in their neighborhoods. The work includes creating environments where families become changemakers and advocates for what their young children need to succeed. Each collaborative has a unique way of working with their community, depending on needs identified, EDI data, and alignment with First 5 OC's strategic priorities.

The current three-year agreement ends June 30th, 2026. Over the past several months, the Engaged Neighborhoods have worked to develop proposed scopes of work for a new funding cycle, building on their previous work while aligning with First 5 OC's new Strategic Plan components (what children need, what families need, what communities need, and what systems need). Below is a summary of the proposed Scopes of Work for each Engaged Neighborhood. It is important to note how the Engaged Neighborhoods have embraced embedding Community Health Workers (CHWs) into their teams, which is an important sustainability strategy to increase Medi-Cal reimbursement for services to support the work of Engaged Neighborhoods.

#### **Santa Ana Early Learning Initiative (SAELI)**

For the past three years, SAELI has focused on organizing neighborhood leadership teams and training 100+ residents on their local EDI data/needs, resulting in small-scale projects (Spark Projects) that reach around 300 families per project. SAELI also incorporated Community Health Workers in their work and are currently providing individual healthcare navigation as well as Developmental Playgroups for young children.

Over the next funding cycle, SAELI proposes to expand their CHW impact, training additional CHWs, conducting Prenatal Group Series and Developmental Playgroups, providing individual navigation,

and connecting families with their healthcare providers to ensure that developmental screens are conducted and families are connected to services. They also want to make connections to strengthen the transition of students from the Regional Center of Orange County to the school district to ensure a seamless continuum of care.

### **La Habra Little Learners**

La Habra Little Learners has focused on providing weekly Kid builders-based activities for children (called Music and Movement) and ensuring families' basic needs are met. This past funding cycle, they obtained and started operating a mobile market and have expanded their weekly Readiness on the Road activities to eight new neighborhoods in the city. La Habra Little Learners are present throughout the city in their many outreach events where they bring Kid builders activities and other offerings to promote their work.

La Habra Little Learners will also implement CHWs in their team in the next funding cycle. They are currently participating in the CHW training and certification cohort and will conduct several series of prenatal groups and Developmental Playgroups. Their CHWs will also support families on the journey of obtaining developmental screenings and connecting families with programs and services. Additionally, the La Habra Little Learners backbone agency recently opened a Family Resource Center with support of the La Habra Collaborative and the city of La Habra. They propose to use that venue to host different service providers that focus on improving the outcomes of early childhood, beginning with early identification and connection to the most needed services (currently speech therapy and autism diagnosis).

### **Growing Up Garden Grove**

This is the newest Engaged Neighborhood and in the previous cycle of funding, Grow Up Garden Grove grew their base of residents involved in promoting their projects, organizing activities to bring families together, and creating an early childhood community at the Magnolia Park Family Resource Center. They currently have a core group of residents who were trained in leadership and are ready to further develop their roles in the collaborative.

For the next funding cycle, they will expand their connections with the community by providing more opportunities for families to come together and support each other through parent-to-parent connections (cafe style). They are also currently part of the CHW training and certification cohort and will incorporate CHWs into their team to offer prenatal groups and Developmental Playgroups and support families individually with navigation and access to services. They want to further develop the leadership skills of their resident leader group by partnering with Health+ Studio to implement strategies of the Family, Infant and Early Childhood Mental Health roadmap on a community-level, thereby addressing locally-identified early childhood and family mental health needs.

### **Anaheim Learn Well**

Over the previous funding cycle, Anaheim Learn Well has promoted leadership training in different neighborhoods and created a core group of mothers who are creating small projects and started providing weekly Kid builders-based activities (*Creciendo Juntos* or Growing Together).

For the next funding cycle, Anaheim Learn Well proposes to focus on improving access and services for families by having resident leaders expand their Kid builders based *Creciendo Juntos* (Growing Together) classes to more neighborhoods. They will support a leadership circle and plan to embed these leaders in multiple committees and task forces to advocate an increased attention to early childhood in the city of Anaheim. They will collaborate with First 5 OC to work with the city of Anaheim in planning and implementing actions that reflect the city's Early Childhood Friendly Resolution. While they do not have staff or residents in the current CHW training/certification cohort, they plan to identify

individual(s) to participate in future CHW training and will host current First 5 OC-funded partners to hold prenatal and postnatal group series in the city. They also plan to partner with Health+ Studio and Growing Up Garden Grove and bring resident leaders to support local implementation of the Family, Infant and Early Childhood Mental Health roadmap.

After several months of working with the Engaged Neighborhood collaborative leadership, staff proposes three-year agreements with SAELI, La Habra Little Learners, and Grow Up Garden Grove for the work described above. We recommend a one-year agreement with Anaheim Learn Well to provide time to demonstrate the efficacy of this collaborative in identifying and implementing measurable outcomes that align with First 5 OC's strategic priorities.

Each Engaged Neighborhood has a lead agency that serves as a fiscal sponsor and coordinator of the initiative. They convene their collaborative's taskforce, facilitate the activities in the Scope of Work, and report to First 5 OC on their plans, progress and finances. Attachment 1 outlines the fiscal sponsor, term, budget and scope of work each Engaged Neighborhood.

We also recommend entering into two additional one-year agreements. The first agreement is with consultant Jacqueline Tran Nakasone to provide technical assistance to the collaboratives. The second is with Fractal Strategies to build upon the evaluation work conducted last year to strengthen the Engaged Neighborhoods' data use and evaluation skills. Fractal Strategies will train staff and parent/caregiver leadership to make meaning of their EDI data and other data that they collect, creating internal capacity to use data to inform their planning and to conduct their own performance management and program evaluation.

Progress reports on the Engaged Neighborhood work will be included in the Action Plan reporting submitted at each Board meeting.

#### **STRATEGIC PLAN & FISCAL SUMMARY:**

The recommended actions presented in this staff report have been reviewed in relation to the Strategic Plan and are consistent with applicable goals. Funding for this item will be included in the Engaged Neighborhoods category in the Fiscal Year 2026-2027, 2027-2028, and 2028-2029 budgets.

#### **PRIOR COMMISSION ACTIONS:**

- April 2026 – Receive Information on Scope of Proposed Agreements
- October 2025 – Receive Report and Presentation on the Findings and Recommendations from the Engaged Neighborhood Evaluation
- February 2025 – Approval to Enter Agreement with Fractal Strategies to Facilitate the Engaged Neighborhood Evaluation
- October 2024 – Receive Report and Presentation of Engaged Neighborhood Work and Next Steps Including Evaluation

#### **RECOMMEND ACTION:**

Adopt resolution (Attachment 2) authorizing the President/CEO, or designee, and Commission Counsel to prepare and negotiate new agreements with fiscal intermediaries and designated consultants for four Engaged Neighborhood collaboratives for the scopes and terms identified in the Term Sheet (Attachment 1).

**ATTACHMENTS:**

1. Term Sheet
2. Resolution

**CONTACT:**

Erwin Cox

## Attachment 1

Organization	Contract Number	Term	Total Maximum Obligation	Scope of Work
All For Kids Organization (Anaheim Learn Well)	FCI-EN-12	07/01/26-06/30/27	\$113,672	The contractor will work with Anaheim Learn Well to focus on improving access and services on Family Infant and Early Childhood Mental Health. Their resident leaders will continue and expand their Creciendo Juntos (Growing Together) classes to more neighborhoods and will seek partnerships to expand offerings to families. They will coordinate a city-wide leadership circle and will embed resident leaders in multiple committees and task forces to advocate for an increased attention to early childhood. Anaheim Learn Well will collaborate with First 5 OC to work with the city of Anaheim in planning and implementing actions that reflect the city's Early Childhood Friendly Resolution.
Vista Community Clinic, dba VCC: The Gary Center(La Habra Little Learners)	FCI-EN-13	07/01/26-06/30/29	\$450,000	The contractor will assist the collaborative in leveraging their recently opened Family Resource Center and utilize that venue to host different service providers that focus on improving the outcomes of early childhood, beginning with early identification and connection to the most needed services (currently speech therapy and autism diagnosis); La Habra Little Learners will also implement Community Health Workers in their team who will support families on the journey of obtaining developmental screenings and connecting families with programs and services.
Charitable Ventures of Orange County Inc. (Santa Ana Early Learning Initiative)	FCI-EN-14	07/01/26-06/30/29	\$586,000	The contractor will collaborate with the Santa Ana Early Learning Initiative (SAELI) to continue expanding their Community Health Worker impact via Developmental Playgroups, individual navigation and connecting families with their healthcare providers on ensuring that the developmental screenings are conducted and families receive recommendations on next steps. They also want to make connections to strengthen the transition of students from the Regional Center to their School District to ensure a seamless continuum of care after the transition.
Boys and Girls Clubs of Garden Grove Inc. (Growing Up Garden Grove)	FCI-EN-15	07/01/26-06/30/29	\$444,740	The contractor will support Growing Up Garden Grove on expanding their connections with the community by providing more opportunities for families to come together and support each other through parent-to-parent connections; they will incorporate Community Health Workers to offer Developmental Playgroups and support families individually with navigation and access to services. They want to further develop the leadership skills of their resident leader group by partnering with Health+ Studio on discussions and workshops with the goal of taking action on the Family, Infant and Early Childhood Mental Health roadmap.
Fractal Strategies	PS-374	07/01/26 - 06/30/27	\$110,000	Fractal Strategies will create a Learning Community of Practice: an applied space where Engaged Neighborhoods, families, and First 5 OC staff can workshop how to use and make meaning of data (such as the EDI) to strengthen their efforts to improve early childhood outcomes and better communicate their impact. They will provide one-on-one Engaged Neighborhood support, working directly with each to develop a Data and Learning Plan. This plan will be tailored to the unique needs and priorities of each Engaged Neighborhood and will guide their efforts to capture additional data, address gaps, and identify barriers or opportunities for progress.
Jacqueline Tran Nakasone	C-539	07/01/26 - 06/30/27	\$60,000	Provide expertise in Engaged Neighborhoods strategies, serving as the content expert, supporting collaboratives to complete their contracted deliverables, and working closely with First 5 OC staff and consultants to align Engaged Neighborhood project goals with the Strategic Plan. Support creation of a long-term plan for the Engaged Neighborhoods initiative, incorporating learnings from the initiative evaluation.

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AUTHORIZING THE PRESIDENT/CEO AND COMMISSION COUNSEL TO PREPARE AND NEGOTIATE AGREEMENTS, AT THE PRESIDENT/CEO'S SOLE DISCRETION, WITH DESIGNATED ORGANIZATIONS TO SUPPORT THE ENGAGED NEIGHBORHOODS COLLABORATIVES; AND, AUTHORIZING APPROVAL AND EXECUTION OF SUCH AGREEMENTS ON BEHALF OF THE COMMISSION**

**WHEREAS**, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the "Act") implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County ("Commission"); and

**WHEREAS**, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County's children prenatal to five years of age as codified in the Act; and

**WHEREAS**, the Commission has authorized the President/CEO to enter into Agreements to support the Engaged Neighborhoods Collaboratives (hereinafter collectively referred to as the "Agreements"), at the President/CEO's sole discretion, with various organizations (hereinafter referred to as the "Contractors") for the terms, in the amounts, and on the conditions as described in in the staff report, and any attachments, for this June 3, 2026 Agenda Item (hereinafter referred to as the "Agenda Item");

**WHEREAS**, each Contractor desires to enter into its respective Agreement, if authorized by the President/CEO, in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the Agreement; and

**WHEREAS**, Commission has reviewed the Agenda Item relating to the scopes of services to be provided and hereby finds and determines that the proposed Agreements are in furtherance of and consistent with the Commission's Strategic Plan; and

**WHEREAS**, Commission desires to authorize the Commission Chair and Commission Clerk to execute the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** Commission authorizes the President/CEO, or designee, and Commission Counsel to prepare and negotiate the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions consistent with the Agenda Item; and

**Section 3** The form of any Agreements shall be substantially similar to the standard form agreements, subject to minor, non-substantive revisions, or as otherwise required to comply with external funding sources, and will be reviewed and approved by the President/CEO, or designee, and Commission Counsel. The approval by the President/CEO, or designee, of the Agreements shall be conclusively evidenced by the execution of such Agreements by the Commission Chair and delivery thereof to the Commission Clerk.

**Section 4** Commission hereby approves the Agreements, which will be authorized at the President/CEO's sole discretion, with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**Section 5** The Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Agreements on behalf of the Commission.

**Section 6** A copy of each final Agreement, when executed by the Commission Chair and attested by the Clerk of the Commission, shall be appended hereto as a part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. Each final executed Agreement shall be placed on file in the office of the Clerk of the Commission.

**Section 7** In addition to the authorization of Section 2 above, the President/CEO, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Agreement(s), including any Amendment(s); (ii) to cause the issuance of warrants; (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such agreement(s); and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such agreement(s) in the furtherance thereof.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES           Commissioners: \_\_\_\_\_

NOES:           Commissioner(s): \_\_\_\_\_

EXCUSED:      Commissioner(s): \_\_\_\_\_

ABSTAINED:   Commissioner(s) \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA    )  
  )  
COUNTY OF ORANGE     )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families Commission of  
Orange County, County of Orange, State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

Robin Stieler, Clerk of the Commission

By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**

(Attach copy(ies) of final executed Agreements)



## **Agenda Item 9 June 3, 2026**

**DATE:** May 26, 2026

**TO:** First 5 Orange County

**FROM:** Kimberly Goll, President/CEO

**ACTION:** Authorize Receipt of Funds and Adopt Resolutions Authorizing Agreement with CalOptima Health and New Agreements with Designated Subcontractors for Participation in the Community Enrollers Round 3 Funding

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### **SUMMARY:**

In response to the changes in Medi-Cal as a result of HR 1, requiring individuals to redetermine eligibility every six months, CalOptima Health opened a grant application to support reenrollment efforts throughout Orange County. First 5 Orange County applied and is recommended for funding. This agenda item requests authorization to accept the funding and enter in to required agreements.

### **DISCUSSION:**

First 5 OC staff responded to an application released by CalOptima Health soliciting interested organizations to assist with the reenrollment efforts. In anticipation of CalOptima Health Board action scheduled for June 4th, staff is requesting First 5 OC Board approval of the grant funding. The grant requires that entities be able to enter into agreements beginning July 1, 2026.

First 5 OC is well-positioned to leverage our existing infrastructure of programs to identify and support families with young children. The application required that we select specific geographic areas that would be the focus of our outreach and enrollment work. Given our investments and partnerships within the four Engaged Neighborhoods, we selected Santa Ana, Anaheim, Garden Grove, and La Habra. Our application will support two previous home visitors to be trained and conduct enrollment efforts in partnership with the non-profits and community members within each of our engaged neighborhoods.

We will leverage our existing and planned outreach events, parent networks, and school district relationships to ensure families in these four communities have the information and enrollment support necessary. Additionally, we committed to training other members of the workforce supported through our funding. Ensuring families remain enrolled in insurance is critical for early childhood development and ensuring young children can attend all their well child visits and receive vaccinations and developmental/behavioral screenings.

Our application includes three subcontractors;

- Community Health Initiative of Orange County – they will train our enrollers and ensure we have access to all the pertinent information and are connected to other enrollment efforts so that we can minimize duplication of effort.
- All for Kids and Abrazar, Inc. – these organizations will each receive funding to support one full-time equivalent staff member each to be trained in enrollment and to conduct outreach, follow-up on referrals, and assist families with enrollment.

All actions included in this item are contingent on First 5 OC being selected for funding by CalOptima Health at their June 4th Board meeting.

**STRATEGIC PLAN & FISCAL SUMMARY:**

The recommended actions have been reviewed in relation to the Strategic Plan and are consistent with all goal areas and in alignment with our strategies. The funding to support the expansion of enrollment services will be added to the Fiscal Year 2026-2027 and 2027-2028 Budgets, contingent on the funding award from Cal Optima Health.

**PRIOR COMMISSION ACTIONS:**

N/A

**RECOMMENDED ACTIONS:**

1. Authorize First 5 Orange County to receive up to \$465,000 over two years of CalOptima Health funding for Medi-Cal enrollment actives and adopt resolution (Attachment 1) authorizing the President/CEO and Commission Counsel to negotiate and execute an agreement with CalOptima Health.
2. Adopt resolution (Attachment 3) authorizing the President/CEO, or designee, and Commission Counsel to prepare and negotiate agreements at the President/CEO's sole discretion, with designated organizations to provide services for the terms, in the amounts, and on the conditions as specified in Attachment 2.

**ATTACHMENTS:**

1. CalOptima Health Resolution
2. Subcontractor Term Sheet
3. Subcontractor Resolution

**CONTACT:** Kimberly Goll

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AUTHORIZING THE PRESIDENT/CEO TO EXECUTE A GRANT AGREEMENT WITH CALOPTIMA HEALTH FOR MEDI-CAL ENROLLMENT ACTIVITIES; AND AUTHORIZING APPROVAL AND EXECUTION OF SUCH AGREEMENT ON BEHALF OF THE COMMISSION**

**WHEREAS**, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the “Act”) implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County (“Commission”); and

**WHEREAS**, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County’s children prenatal to five years of age as codified in the Act; and

**WHEREAS**, Commission desires to receive funding and enter into a grant agreement (hereinafter referred to as the “Grant Agreement”) with CalOptima Health (hereinafter referred to as “Grantor”) for Medi-Cal enrollment activities;

**WHEREAS**, the Commission desires to enter into the Grant Agreement with Grantor for the terms and in the amounts as specified in the June 3, 2026 staff report, including attachments, for this Agenda Item (hereinafter referred to as the “Agenda Item”); and

**WHEREAS**, Commission desires to enter into the Grant Agreement with Grantor in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the Agreement; and

**WHEREAS**, Commission has reviewed the Agenda Item relating to the grant and hereby finds and determines that the proposed Grant Agreement is in furtherance of and consistent with the Commission’s Strategic Plan; and

**WHEREAS**, Commission desires to authorize the President/CEO, Commission Chair, and/or Commission Clerk, as required by the grant, to execute the Grant Agreement with the Grantor in the amount and for the terms as specified in the Agenda Item;

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** Commission authorizes the President/CEO, or designee, execute the Grant Agreement with the Grantor to in the amounts and for the terms consistent with the Agenda Item.

**Section 3** The Grant Agreement will be on the form provided by the Grantor and shall be reviewed and approved by the President/CEO, or designee, and Commission Counsel. The approval by the President/CEO, or designee, of the Agreement shall be conclusively evidenced by the execution of such Agreement by the President/CEO or by the Commission Chair and delivery thereof to the Commission Clerk, as required by the Grant Agreement.

**Section 4** Commission hereby approves the Grant Agreement with the Grantor in the amounts and for the terms as specified in the Agenda Item.

**Section 5** The President/CEO and/or Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Grant Agreement on behalf of the Commission.

**Section 6** A copy of the Grant Agreement when executed by the President/CEO and/or Commission Chair and attested by the Clerk of the Commission shall be appended hereto as a part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. The final executed Grant Agreement shall be placed on file in the office of the Clerk of the Commission.

**Section 7** In addition to the authorization of Section 2 above, the President/CEO, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Grant Agreement, including any Amendment(s); (ii) to cause the issuance of warrants; (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such Grant Agreement and any Amendment(s); and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such Amendment(s) in the furtherance thereof.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES Commissioners: \_\_\_\_\_

NOES Commissioner(s): \_\_\_\_\_

EXCUSED Commissioner(s): \_\_\_\_\_

ABSTAINED Commissioner(s): \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA )  
 )  
COUNTY OF ORANGE )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families  
Commission of Orange County, County of Orange,  
State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

ROBIN STIELER, Clerk of the Commission

By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**

(Attach copy(ies) of final executed Agreement)

Attachement 2

Home Visiting Services				
Organization	Contract Number	Term	Total Maximum Obligation	Scope of Work
All For Kids Organization	FCI-CO-01	7/1/26-6/30/28	\$165,998	Will ensure 1 full time equivalent staff member will be trained and maintain training in enrollment and conduct outreach activities in partnership with other nonprofits in the community, follow-up on referrals, and assist families with Medi-Cal enrollment.
Abrazar, Inc.	FCI-CO-02	7/1/26-6/30/28	\$165,998	Will ensure 1 full time equivalent staff member will be trained and maintain training in enrollment and conduct outreach activities in partnership with other nonprofits in the community, follow-up on referrals, and assist families with Medi-Cal enrollment.
Community Health Initiative of Orange County	FCI-CO-03	7/1/26-6/30/28	\$18,000	Train identified enrollers and ensure they have access to all the pertinent information and are connected to other enrollment efforts to minimize duplication of effort.
<b>TOTAL</b>			<b>\$349,996</b>	

\*Note: First 5 Orange County will receive \$115,004 to support the Engaged Neighborhood Program Officer and Grant Administration

**CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY**

**RESOLUTION NO. \_\_\_-26-C&FC**

**June 3, 2026**

**A RESOLUTION OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AUTHORIZING THE PRESIDENT/CEO AND COMMISSION COUNSEL TO PREPARE AND NEGOTIATE AGREEMENTS, AT THE PRESIDENT/CEO'S SOLE DISCRETION, WITH DESIGNATED ORGANIZATIONS TO PROVIDE MEDI-CAL ENROLLMENT SUPPORT SERVICES; AND, AUTHORIZING APPROVAL AND EXECUTION OF SUCH AGREEMENTS ON BEHALF OF THE COMMISSION**

**WHEREAS**, in order to facilitate the creation and implementation of an integrated, comprehensive, and collaborative system of information and services to enhance optimal early childhood development, the legislature adopted legislation set forth in the California Children and Families Act of 1998, Health and Safety Code Section 130100, *et seq.* (as amended, the "Act") implementing the Children and Families First Initiative passed by the California electorate in November, 1998 and establishing the California Children and Families Commission and County Children and Families Commissions, including this Children and Families Commission of Orange County ("Commission"); and

**WHEREAS**, Commission adopted its Strategic Plan to define how funds authorized under the Act and allocated to the Commission should best be used to meet the critical needs of Orange County's children prenatal to five years of age as codified in the Act; and

**WHEREAS**, the Commission has authorized the President/CEO to enter into Agreements to provide Medi-Cal enrollment support services (hereinafter collectively referred to as the "Agreements"), at the President/CEO's sole discretion, with various organizations (hereinafter referred to as the "Contractors") for the terms, in the amounts, and on the conditions as described in in the staff report, and any attachments, for this June 3, 2026 Agenda Item (hereinafter referred to as the "Agenda Item");

**WHEREAS**, each Contractor desires to enter into its respective Agreement, if authorized by the President/CEO, in furtherance of the purposes of the Act and the Strategic Plan on the terms and conditions set forth in the Agreement; and

**WHEREAS**, Commission has reviewed the Agenda Item relating to the scopes of services to be provided and hereby finds and determines that the proposed Agreements are in furtherance of and consistent with the Commission's Strategic Plan; and

**WHEREAS**, Commission desires to authorize the Commission Chair and Commission Clerk to execute the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**NOW, THEREFORE, BE IT RESOLVED BY THE COMMISSIONERS OF THE CHILDREN AND FAMILIES COMMISSION OF ORANGE COUNTY AS FOLLOWS:**

**Section 1** Commission finds and determines the foregoing Recitals are true and correct and are a substantive part of this Resolution.

**Section 2** Commission authorizes the President/CEO, or designee, and Commission Counsel to prepare and negotiate the Agreements with each of the Contractors for the terms, in the amounts, and on the conditions consistent with the Agenda Item; and

**Section 3** The form of any Agreements shall be substantially similar to the standard form agreements, subject to minor, non-substantive revisions, or as otherwise required to comply with external funding sources, and will be reviewed and approved by the President/CEO, or designee, and Commission Counsel. The approval by the President/CEO, or designee, of the Agreements shall be conclusively evidenced by the execution of such Agreements by the Commission Chair and delivery thereof to the Commission Clerk.

**Section 4** Commission hereby approves the Agreements, which will be authorized at the President/CEO's sole discretion, with each of the Contractors for the terms, in the amounts, and on the conditions as specified in the Agenda Item.

**Section 5** The Commission Chair and the Clerk of the Commission are hereby authorized to execute and attest, respectively, the Agreements on behalf of the Commission.

**Section 6** A copy of each final Agreement, when executed by the Commission Chair and attested by the Clerk of the Commission, shall be appended hereto as a part of Exhibit A to this Resolution. Exhibit A is hereby fully incorporated as a part of this Resolution by this reference and made a part hereof. Each final executed Agreement shall be placed on file in the office of the Clerk of the Commission.

**Section 7** In addition to the authorization of Section 2 above, the President/CEO, or designee, is hereby authorized, on behalf of the Commission, (i) to sign all documents necessary and appropriate to carry out and implement the Agreement(s), including any Amendment(s); (ii) to cause the issuance of warrants; (iii) to administer the Commission's obligations, responsibilities, and duties to be performed under such agreement(s); and (iv) during the term thereof to provide waivers, administrative interpretations, and minor modifications of the provisions of such agreement(s) in the furtherance thereof.

**Section 8** The Clerk of the Commission shall certify to the adoption of this Resolution.

The foregoing resolution was passed and adopted by the following vote of the Children and Families Commission of Orange County on June 3, 2026 to wit:

AYES           Commissioners: \_\_\_\_\_

NOES:           Commissioner(s): \_\_\_\_\_

EXCUSED:      Commissioner(s): \_\_\_\_\_

ABSTAINED:   Commissioner(s) \_\_\_\_\_

\_\_\_\_\_  
CHAIR

STATE OF CALIFORNIA   )  
  )  
COUNTY OF ORANGE    )

I, ROBIN STIELER, Clerk of the Commission of Orange County, California, hereby certify that a copy of this document has been delivered to the Chair of the Commission and that the above and foregoing Resolution was duly and regularly adopted by the Children and Families Commission of Orange County.

**IN WITNESS WHEREOF**, I have hereto set my hand and seal.

\_\_\_\_\_  
ROBIN STIELER  
Clerk of the Commission, Children and Families Commission of  
Orange County, County of Orange, State of California

Resolution No: \_\_-26-C&FC

Agenda Date: June 3, 2026

Item No. \_\_



I certify that the foregoing is a true and correct copy of the Resolution adopted by the

Robin Stieler, Clerk of the Commission

By: \_\_\_\_\_  
Deputy

**EXHIBIT A TO RESOLUTION OF COMMISSION**

(Attach copy(ies) of final executed Agreements)



**Agenda Item 10**  
**June 3, 2026**

**DATE:** April 21, 2026  
**TO:** First 5 Orange County  
**FROM:** Kimberly Goll, President/CEO   
**ACTION:** Election of First 5 Orange County Board Officers for Fiscal Year 2026-2027

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**SUMMARY:**

This item requests the Board to elect two officers to serve as the Chair and Vice-Chair for one-year terms beginning June 3, 2026, through June 2, 2027.

**DISCUSSION:**

First 5 Orange County's bylaws require the election of officers beginning of each fiscal year. Nominations for the Chair and Vice-Chair for the upcoming fiscal year will be considered at the June 3, 2026 meeting.

Previously, Soledad Rivera served as Chair of the First 5 Orange County Board and Supervisor Vicente Sarmiento served as Vice-Chair. Staff recommends that First 5 Orange County Board members elect the Chair and Vice-Chair for a one-year term beginning June 3, 2026, through June 2, 2027.

**STRATEGIC PLAN & FISCAL SUMMARY:**

There is no funding action proposed for this item.

**PRIOR COMMISSION ACTIONS:**

- August 2025 – Elected First 5 Orange County Chair and Vice-Chair
- June 2024 – Elected First 5 Orange County Chair and Vice-Chair

**RECOMMENDED ACTION:**

Elect the First 5 Orange County Board Chair and Vice-Chair for 2026-2027.

**ATTACHMENT:**

None

**CONTACT:** Kimberly Goll



**Agenda Item 11  
June 3, 2026**

**DATE:** May 23, 2026

**TO:** First 5 Orange County

**FROM:** Kimberly Goll, President/CEO

A handwritten signature in black ink that reads "Kimberly Goll".

**ACTION:** Receive the President/Chief Executive Officer's Report

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**Governor's May Revision**

On May 14th, Governor Newsom released the May Revision budget proposal for fiscal year 2026–27, his final May Revision before leaving office. While the State's revenue outlook has improved since January, the proposal continues to emphasize a balanced budget over multiple years through a combination of spending adjustments, revenue strategies, and protections for state reserves. The May Revision maintains key investments in programs that support children and families, including Medi-Cal, child care, education, and behavioral health, while introducing several policy and fiscal changes that may affect young children, families, and community-based providers across California.

The budget also sustains significant funding for TK–12 education, literacy initiatives, educator workforce development, and community schools. At the same time, the administration remains focused on strengthening the state's long term fiscal stability by slowing spending growth and preserving reserves.

The Legislature is now in the final phase of budget negotiations, with the state budget expected to be finalized by June 15th. We will continue to monitor developments and share updates on how the final 2026–27 State Budget may impact early childhood systems and families in Orange County. Additional details are available in the Governor's Budget materials. Attachment 1 includes the First 5 Association of California's budget summary and bill tracker, which provides a full list of child and family related bills currently under review.

**Financial Report**

Attachment 2 provides the monthly statements summarizing the high-level investment activities for the three-month period of January 1 through March 31, 2026. The primary objective is to invest First 5 Orange County's funds to provide safety of principal and liquidity, while providing a reasonable return on investments. Currently, 100 percent of First 5 OC's operating funds are invested in the Orange County Investment Pool and are managed under the Orange County Investment Policy. The Financial Highlights for the month of March and April provided as Attachments 3 and 4. The report summarizes information regarding year-to-date revenue, expenses, and encumbrances.

## **Community Outreach**

In the past two months, First 5 Orange County participated in a total of 13 community events. Of these, First 5 OC hosted six events and participated in seven events as a community partner, providing resources and support to families.

In May, First 5 OC partnered with First 5 California, CalOptima Health, and Social Services Agency to host the first-ever and largest Stronger Starts Day of Action Community Event in Orange County. This marked the first Stronger Starts event held in the county and focused on raising awareness about the impact of toxic stress on children ages 0–5 and their families. The event featured early learning resources from 27 community partners, pediatric dental and vision screenings, Medi-Cal and CalFresh enrollment assistance, as well as diaper and grocery distribution for families in need. Combined with our other recent outreach efforts, we engaged with over 1,000 participants, including parents, children ages 0–5, providers, and community partners.

We also recently launched the Kid Builder Learn and Play Series at VM Clinic, one of our HealthySteps clinics. Over the past two months, we hosted three sessions focused on developmental milestones related to body, relationships, and mind development. Families participated in Kid Builder activities designed to support these milestones, along with Vietnamese sing-alongs and movement activities. The program has been successful, engaging 30 Vietnamese families to date. This initiative highlights the importance of providing culturally relevant care and demonstrates the positive impact of culturally responsive programming in strengthening family engagement and supporting early childhood development.

Upcoming events include the following:

Cal Optima Health Community Resource Fair  
Saturday, June 6<sup>th</sup>, 2026, 9 AM – 1 PM  
Lions Park, 570 W 18<sup>th</sup> Street, Costa Mesa

Growing Up Garden Grove Community Kid Builder Event  
Saturday, June 6<sup>th</sup>, 2026, 9:30 AM – 1:30 PM  
Magnolia Resource Center, 11402 Magnolia Street, Garden Grove

Kid Builder Learn and Play Series with VM Clinic  
Wednesday, June 17<sup>th</sup>, 10:30 AM – 11:30 AM  
VM Clinic, 8251 Westminster Blvd, Suite 110, Westminster

## **Action Plan Update**

A summary matrix with a high-level overview of progress on our Action Plans, as well as staff leads, is provided as Attachment 5.

A more detailed summary of accomplishments and challenges for each Action Plan is provided as Attachment 6. Below are a few highlights from our work over the past two months.

- We participated in 13 community events sharing Kid Builder activities and other resources.
- Strengthened our partnership with VM clinic which allowed us to connect with more than 30 Vietnamese families at Kid-Builder-related events.
- We hired a full-time Community Health Worker to support with referrals sent back by home visiting partners to be connected to other First 5 OC programs.

- As part of the efforts to support new and existing Community Health Workers we launched 4-part training series focused on referral workflows, program service consents, documentation overview, and an introduction to the Bridges Connect data system to help support a closed loop referral system.
- Since launching the Peer Support Specialist program in mid-November, over 40 referrals have been received. The Peer Specialists have initiated 35 Family Wellness Plans and have conducted over 75 outreach activities aimed at increasing organizational and community partner awareness around Family Wellness Plans.
- Orange County Association for the Education of Young Children (OCAEYC) secured four new Peer Mentors for the child care incubator program.
- The Kid Builders team of Family Ambassadors had a very successful activity booth at the Stronger Starts Day of Action event and continue working with First 5 OC's outreach manager to create protocols for different outreach activities including presentations and social media promotion of Kid Builders.
- 27 OC dads have completed the ProFathering15 program

**Attachments:**

1. Budget Summary and Legislative Bill Tracker
2. Quarterly Summary Investment Statements
3. March Financial Highlights
4. April Financial Highlights
5. Action Plan Status Matrix
6. Action Plan Summary of Progress

## First 5 Association of California 2026 Bill Tracker

Bill No.	Author	Description	Status	Position
<a href="#">AB 259</a>	Rubio	<b>Open Meetings (Teleconferencing)</b> Extends the authorization for alternative teleconferencing procedures for local agency legislative bodies (requiring an in-person quorum at a public location) from January 1, 2026 to January 1, 2030.	Senate: 2 year bill	
<a href="#">AB 350</a>	Bonta	<b>Health Care Coverage: Fluoride Treatment</b> Requires health plans and insurers to cover fluoride varnish application for children without cost sharing, regardless of whether billed as a dental or medical benefit, for contracts issued or renewed on or after January 1, 2026.	Senate: 2 year bill	Watch
<a href="#">AB 904</a>	Aguiar-Curry	<b>CalWORKs: Childcare Eligibility</b> Expands childcare services eligibility to include parents on family and medical leave from employment, requiring a self-attestation form signed under penalty of perjury at certification or recertification.	Senate: 2 year bill	Support
<a href="#">AB 957</a>	Ortega	<b>Tobacco Sales: Pharmacies</b> Prohibits pharmacies from selling cigarettes or tobacco products.	Senate: 2 year bill	Watch
<a href="#">AB 1129</a>	Rodriguez	<b>Birth Defects Monitoring</b> Allows (but does not require) Local Health Officers to make birth defects and conditions occurring or diagnosed in a child's first year reportable and to implement a local birth reporting program.	Senate: Inactive file	Support

## First 5 Association of California 2026 Bill Tracker

<a href="#">AB 1579</a>	Ramos	<b>Children's Crisis Continuum Pilot Program</b> Allows pilot program participants without a crisis residential program to redirect all awarded grant funds, including funds designated for crisis residential programs, to other continuum of care components.	Scheduled 3/10/26 Asm. Hum Svcs	Watch
<a href="#">AB 1596</a>	Davies	<b>Sales Tax Exemption: Infant Car Seats</b> Exempts infant car seats from state sales and use tax from January 1, 2027 through January 1, 2032.	Referred to asm committee on revenue and taxation	
<a href="#">AB 1628</a>	Rodriguez	<b>Safe Surrender: KID Act</b> Expands the safe surrender law to protect parents or custodians from child abandonment prosecution when surrendering infants 30 days old or younger (up from 72 hours) at a safe-surrender site.	Introduced 1/26/26	
<a href="#">AB 1631</a>	Muratsuchi	<b>Kindergarten Completion Requirement</b> Beginning in the 2028–29 school year, requires children to complete one year of kindergarten before entering first grade at a public elementary school, with limited exceptions for children judged ready for first-grade work.	Referred to Asm. Com on Ed	Watch
<a href="#">A B 1634</a>	Davies	<b>Child Health License Plates</b> Allows California Legacy License Plate applicants to add a "Have a Heart, Be a Star, Help Our Kids" shape for an additional fee, and increases fees for those specialty plates, with proceeds split between the California Environmental License Plate Fund and the Child Health and Safety Fund.	Scheduled 3/10/26 in Asm Human Services Committee	Support

## First 5 Association of California 2026 Bill Tracker

<a href="#">AB 1639</a>	Davies	<b>California Drowning Prevention and Rescue Act</b> Clarifies that 9-1-1 CPR instructions for drowning victims include both ventilation and chest compressions; requires updated public education on CPR; and requires biennial reports to the Legislature on California's lifeguard workforce beginning June 30, 2028.	Referred to Asm committees on health and emergency management	Watch
<a href="#">AB 1690</a>	Ahrens	<b>Young Child Tax Credit</b> Expands the Young Child Tax Credit by redefining "qualifying child" to include children up to a higher age threshold (unspecified in the bill text) for taxable years beginning on or after January 1, 2026.	Referred to Asm Committee on Revenue and Taxation	
<a href="#">AB 1746</a>	Davies	<b>CalWORKs: Childcare Request Forms</b> Requires counties to provide CalWORKs applicants and recipients with a childcare request form at key points in the process and to approve or deny the form within 10 working days of receipt.	Introduced 2/9/26	
<a href="#">AB 1914</a>	Schiavo	<b>General Plan: Childcare Element</b> Requires cities and counties, upon updating two or more general plan elements on or after January 1, 2028, to also review and update those elements to address local childcare needs and access.	Introduced 2/13/26	Recommend Support
<a href="#">AB 1981</a>	Aguiar-Curry	<b>Subsidized Childcare: Reimbursement Rate Reporting</b> If new childcare reimbursement rates are not in effect by July 1, 2025, requires the Department of Social Services to annually report its rate transition timeline to the Chairperson of the Joint Legislative Budget Committee, starting no later than January 31, 2027.	Introduced 2/13/26	Support

## First 5 Association of California 2026 Bill Tracker

<a href="#">AB 1996</a>	Bonta	<b>California Child Poverty Reduction Advisory Council</b> Establishes an 18-member advisory council within CalHHS, co-chaired by the CalHHS Secretary and DSS Director, to evaluate policies affecting child poverty and well-being and report to the Legislature, with an initial report due July 1, 2027.	Introduced 2/17/26	Support, Co-Sponsor
<a href="#">AB 2092</a>	Bonta	<b>Early Childhood Integrated Data System</b> Creates a statewide data system under DSS to link data across programs serving children birth to age five, establishes an Interagency Task Force to oversee development, and requires data-sharing agreements with specified state entities.	Introduced 2/18/26	Support
<a href="#">AB 2160</a>	Rodriguez	<b>Medi-Cal: lactation services</b> Requires the Department of Health Care Services to issue updated Medi-Cal guidance by July 1, 2027, clarifying coverage for a continuum of lactation services, including health education, basic support, and lactation consultation. The department must seek stakeholder input before finalizing the guidance, and implementation is contingent on federal approval and funding.	Introduced 2/18/26, referred to Asm Health 4/7/26	Support
<a href="#">AB 2201</a>	Boerner	<b>Medi-Cal: eligibility redetermination</b> would reinstate four proven eligibility and renewal strategies to streamline Medi-Cal renewal processing and minimize wrongful terminations for low-income Californians.	Introduced 2/19/26, referred to Asm Health	Support
<a href="#">AB 2230</a>	Ávila Farías	<b>Immigration enforcement: child daycare facilities</b> would make it a felony for federal law enforcement—including members of Immigration and Customs Enforcement (ICE)—to be stationed at or enter a polling place, voting center, or childcare facility in California.	Introduced 2/19/26, referred to Asm Human Svcs and Elections	Recommend Support

## First 5 Association of California 2026 Bill Tracker

<a href="#">AB 2258</a>	Ávila Farías	<b>Childcare:</b> This bill would state the intent of the Legislature to enact legislation to help Californians obtain affordable, high-quality childcare.	Introduced 2/19/26 (spot bill)	Watch
<a href="#">AB 2314</a>	Rogers	<b>Childcare: regulations:</b> this bill would state the intent of the Legislature to enact legislation to reform childcare regulations.	Introduced 2/19/26 (spot bill)	Watch
<a href="#">AB 2379</a>	Solache	<b>Childcare workers: immigration rights:</b> This bill would state the intent of the Legislature to enact legislation to ensure childcare workers have access to resources and education regarding protecting their immigration rights.	Introduced 2/19/26 (spot bill)	Recommend Support
<a href="#">AB 2429</a>	Rubio	<b>Childcare: Mental Health Consultation Services</b> Streamlines the requirements for reimbursable early childhood mental health consultation services by replacing the current detailed relationship-based model components with a simpler standard centered on at least one annual classroom observation per school year.	Introduced 2/20/26	Support
<a href="#">AB 2441</a>	Rodriguez	<b>Community Supporting Innovation Pilot Program</b> Requires the Office of Child Abuse Prevention to establish a pilot program awarding grants to 25 community-based organizations, such as family resource centers, to serve as referral and support pathways for families with complex needs who are not at substantial risk of child abuse. Pilot sites would connect families to services related to basic needs, childcare, behavioral health, and financial stability to reduce unnecessary child welfare involvement. The office must evaluate the program and submit recommendations for statewide implementation to the Legislature by July 1, 2030.	Introduced 2/20/26	Support
<a href="#">AB 2515</a>	Harabedian	<b>Childcare: Technical Changes</b> Makes technical, nonsubstantive changes to provisions governing staffing	Introduced 2/20/26	

## First 5 Association of California 2026 Bill Tracker

		rules for center-based childcare and development programs under contract with DSS.		
<a href="#">AB 2673</a>	Rodriguez	<b>Tax Credit: Childcare Contributions</b> Creates a 50% tax credit (up to \$100,000) against personal income and corporation taxes for qualified contributions to promote childcare, for taxable years January 1, 2027 through January 1, 2032.	Introduced 2/20/26	
<a href="#">AB 2678</a>	Muratsuchi	<b>Preschool: QRIS Block Grant</b> Makes nonsubstantive changes to provisions governing the early learning quality rating and improvement system (QRIS) block grant administered by the Superintendent of Public Instruction.	Introduced 2/20/26	
<a href="#">AB 2704</a>	Addis	<b>Fee Schedule pilot program:</b> this bill would establish a pilot program focused on enrolling under-represented entities in the Fee Schedule that serve children 0 to 5, students in small and rural school districts, and transitional age youth (TAY).	Introduced 2/20/26 (spot bill)	Support, co-sponsor
<a href="#">AB 2737</a>	Patel	<b>California Early Intervention Services Act</b> Makes a technical, nonsubstantive change to provisions governing timely evaluation and assessment of infants and toddlers under the California Early Intervention Services Act.	Introduced 2/20/26	Watch
<a href="#">AB 2756</a>	Ahrens	<b>Medi-Cal: vision services: performance measures</b> requiring the development and implementation of meaningful vision care metrics and benchmarks within Medi-Cal. By establishing measurable standards for access and utilization, this bill will help the Department of Health Care Services and policymakers better monitor program performance and identify opportunities to improve care delivery.	Introduced 2/20/26 (spot bill), amended 3/3926, referred to Asm Health	Recommend Support

## First 5 Association of California 2026 Bill Tracker

<a href="#">ACR 120</a>	Ávila Farías	<b>Positive Parenting Awareness Month:</b> This measure would designate January 2026 as Positive Parenting Awareness Month in California.	2/19/26 adopted and to Assembly (35-0)	Support
<a href="#">SB 324</a>	Menjivar	<b>Medi-Cal: Enhanced Care Management</b> Requires Medi-Cal managed care plans to contract with community providers for Enhanced Care Management and community supports whenever those providers are available, experienced, and capable of meeting access and quality requirements.	Assembly 2 year bill	Support
<a href="#">SB 626</a>	Smallwood-Cuevas	<b>Perinatal Health Screenings and Treatment</b> Strengthens maternal mental health requirements for health plans by requiring case management and care coordination, and encourages coverage of at least one FDA-approved medication and one FDA-approved digital therapeutic for perinatal mental health.	2 year bill, held at Assembly desk	Support
<a href="#">SB 716</a>	Durazo	<b>CA Home Internet Lifeline Act</b> Requires the CPUC to include standalone broadband internet access as a Lifeline service, with participating ISPs required to offer plans of at least 100/20 Mbps for \$30 or less per month.		Support
<a href="#">SB 902</a>	Grayson	<b>Childcare: Electronic Signatures</b> Authorizes electronic signatures under the Uniform Electronic Transactions Act (UETA) to satisfy signature requirements under the Child Care and Development Services Act.	Introduced 1/21/26, referred to Senate Human Services and Judiciary	Support
<a href="#">SB 912</a>	Cervantes	<b>Comprehensive Perinatal Services (Medi-Cal)</b> Consolidates oversight of the statewide comprehensive perinatal services program under DHCS, requires provider training, mandates managed care plan compliance, and requires reporting on individuals served	Introduced 1/26/26 (spot bill), referred to Sen Health	Recommend Support

## First 5 Association of California 2026 Bill Tracker

		beginning July 15, 2027, with a regulatory framework due by January 1, 2028.		
<a href="#">SB 954</a>	Blakespear	<b>CEQA Exemptions: Childcare Facilities</b> States legislative intent to enact future legislation amending CEQA provisions related to childcare facilities, natural and protected lands, and advanced manufacturing.	Introduced 2/2/26, referred to Sen Rules	
<a href="#">SB 1051</a>	Menjivar	<b>Foster Care: Childcare</b> Authorizes childcare navigators to refer foster children to county welfare departments for the Emergency Child Care Bridge Program and requires those counties to determine the child's eligibility.	Introduced 2/12/26	Recommend Support
<a href="#">SB 1052</a>	Gonzalez	<b>State Council on Developmental Disabilities:</b> strengthens California's authorized representative law by allowing individuals and families a free way to designate a trusted or "backup" representative in advance.	Introduced 2/12/26, referred to Sen Human Services	Recommend Support
<a href="#">SB 1110</a>	Becker	<b>Early Learning and Care: Reimbursement Rates</b> Beginning July 1, 2026, bases reimbursement for state preschool and center-based childcare programs on whether the program maintains at least 85% of certified daily enrollment; caps administrative and program support costs; sets a \$300,000 minimum reimbursement floor; and places contractors below 85% enrollment for three consecutive years on conditional contract status.	Introduced 2/17/26	Watch
<a href="#">SB 1202</a>	Weber-Pierson	<b>Medi-Cal: dashboard and outreach</b> Requires DHCS to strengthen California's response to federal Medi-Cal changes under H.R. 1, which could result in up to 2 million Californians losing coverage. The bill requires DHCS to create a public data dashboard tracking H.R. 1's impact on enrollment and terminations, strengthens state and county outreach requirements including collaboration	Introduced 2/19/26, referred to Senate Health, hearing set for April 8th	Support

## First 5 Association of California 2026 Bill Tracker

		with community-based organizations, and requires Medi-Cal managed care plans to educate enrollees on new work and community engagement requirements and their rights.		
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**First Five Orange County  
Treasurer's Quarterly Report of the Commission's Cash Balances  
January 1, 2026 through March 31, 2026**

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**OVERVIEW**

Pursuant to Government Code Section (GCS) 53646 (b), the Commission's Treasurer (Treasurer) submits this Quarterly Report to the Commission. The Treasurer's Statement of Investment Policy and delegation to the Treasurer for investment authority expired on June 30, 2025. The Commission, as of July 1, 2025, serves as the fiduciary authorized to make investment decisions on behalf of First 5 Orange County. The permitted investments for compliance purposes are outlined in California Government Code section 53601 and allow investing in county pools by local agencies pursuant to GCS 53684. On April 1, the Commission received and filed the County of Orange California Investment Policy (IP). On the same date, the Commission also approved investments for non-Proposition 10 Funds to be invested outside of the County Treasury. The Commission has a County Services Agreement dated September 26, 2000 with the County of Orange CEO to provide various services, including treasury and investing services.

**COMMISSION'S CASH BALANCES**

This report summarizes the Commission's cash balances in the records of the County Treasury for the three-month period from January 1 through March 31, 2026. State law defines that the primary objective of a trustee shall be to safeguard the principal of the funds its control. The secondary objective shall be to meet the liquidity needs of the depositor. The third objective shall be to achieve a return on the funds under its control. Currently, 100% of the Commission's operating funds are invested in the Orange County Treasury Pool (OCTP) and totaled \$76,891,331.28 at March 31, 2026. The primary investment objectives, of the OCTP are in order of priority, safety, liquidity and yield. On February 25, 2025, the Board of Supervisors rescinded the Board resolution that activated GCS 53684 that allowed external pool participants to invest surplus funds, such as the Commission in the OCTP effective June 30, 2025. The March, 2026 report of the Statement of Assets in the County Treasury is not yet available and when issued can be viewed at [octreasurer.gov/publicfunds](https://octreasurer.gov/publicfunds).

**COMMISSION'S CASH AND SELECTED OCTP PERFORMANCE SUMMARY – QUARTERLY**

The following table presents an overview of the Commission's cash invested in the OCTP for the months of January, February, and March 2026. The net year-to-date yield for FY 2025-2026 is 4.002%, higher than the current forecast of 3.475%. The OCTP has a Net Asset Value of 0.9998 and there is sufficient liquidity to meet the forecasted expenditures for the next six months for the pool participants based on the current cash forecast. Reports directed by the IP on the OCTP can be found in the Orange County Investment Fund online at [ceo.ocgov.gov/finance-office](https://ceo.ocgov.gov/finance-office). Reports containing specific details defined in law at GCS 53646 (b) for OCTP are provided by the County Treasurer and can be found at [octreasurer.gov/publicfunds](https://octreasurer.gov/publicfunds).

January	\$ 74,971,520	3.938%	\$ 98,673,073	\$ 16,353,380,776	\$ 16,317,663,977	499	1.0022	0.92
February	\$ 75,616,700	4.135%	\$ 95,712,085	\$ 16,211,495,953	\$ 16,171,064,712	485	1.0025	0.71
March	\$ 76,891,331	3.932%	\$ 101,039,276	\$ 16,111,819,172	\$ 16,115,587,964	707	0.9998	1.33

(1) Interest Receivable has been broken out separately from OCTP Market Value.

**ECONOMIC UPDATE**

The U.S. economy experienced modest employment gains and inflation increased during the first quarter of 2026.

- Employment increased by an average of 68,000 per month, higher than the previous quarter's -39,000 (revised) per month average.
- Headline inflation was at 3.3% year over year, up from 2.7% in the previous quarter.
- The Federal Open Market Committee (FOMC) met on January 27-28, March 17-18 and April 28-29 and at all three meetings kept interest rates unchanged at a range of 3.50% - 3.75%. Kevin Warsh replaced Jerome Powell as the FOMC Chair on May 13, 2026.
- The unemployment rate was at 4.3% (Bloomberg survey: 4.4%) at the end of the first quarter, which decreased by 0.1% from the previous quarter.

- The Empire State Manufacturing Index improved to -0.2 (Bloomberg survey: 3.9) from -3.7 in the previous quarter, while the Philadelphia Fed Index improved to 18.1 (Bloomberg survey: 8.0) from -8.8 at the end of the previous quarter. The Federal Reserve uses these indexes as regional economic gauges with a positive reading signaling economic expansion.
- The Treasury yield curve remained inverted during the first quarter for tenors between one month and one year. However, for tenors beyond one year, the curve has normalized.
- The 90-day Treasury Bill yield increased to 3.70% from 3.67%. The two-year Treasury Note yield increased to 3.79% from 3.47% while the ten-year Treasury Bond yield increased to 4.30% from 4.18%.

#### **FIRST FIVE IPS COMPLIANCE AND COUNTY TREASURY AUDIT AND REVIEW REPORTS**

CGS 53646 (b)(2) requires the Treasurer report compliance to a statement of investment policy. As the Commission currently does not have an IPS, no compliance is being reported. The County Treasurer's Assets in the County Treasury (that includes the OCTP funds) are audited annually by the County Auditor-Controller Internal Audit Division (AC-IAD) along with quarterly reviews pursuant to State law. As mandated by State law GCS 27134, the Treasury Oversight Committee defined in GCS 27130 (Board dissolved in 2025) requires an annual compliance audit of Treasurer's compliance with the Investment Policy Statement and the TOC directed that quarterly compliance monitoring be completed to the Investment Policy Statement rendered by the Treasurer pursuant to 53646(a)(1). The AC-IAD and external auditor issued three reports during the quarter ended March 31, 2026 (or prior to this report date), as follows:

Treasurer's Investment Portfolio Compliance Monitoring for the Quarter Ended September 30, 2024 & December 31, 2024 - (Attachments B & C).

On January 13, 2026, Brown Armstrong issued the Quarterly Compliance Monitoring reports of the County Treasurer as directed by the Treasury Oversight Committee (dissolved as of March 11, 2025) for the period September 30, 2024, and December 31, 2024 (July 18, 2025, engagement letter). Both reports reported no findings of compliance exceptions.

Schedule of Assets (SOA) Held in the County Treasury as of June 30, 2025 - (Attachment D).

On January 30, 2026, the AC (Eide Bailly) issued the mandated annual Treasurer's Schedule of Assets held in the County Treasury as of June 30, 2025, with an unmodified opinion (engagement letter issued October 28, 2025). It reported that the SOA presents fairly the assets held in the County Treasury, with a note that the SOA only presents the assets of the County Treasury and does not present fairly the financial position of the County. This audit is mandated by GCS 26920.

Review of Treasurer's Schedule of Assets (SOA) as of March 31, 2025 – (Attachment E).

On April 2, 2026, the AC issued the quarterly Review of the Treasurer's SOA in the County Treasury as of March 31, 2026, and the quarterly Review of the Treasurer's SOA in the County Treasury as of December 31, 2024, with no material modification required. This review is mandated by GCS 26920.

#### **STATEMENT OF ACTIVITY**

We have attached the Statement of Activity for the Commission's cash balances for the months of January, February, and March 2026 (Attachment A). These statements report the beginning and ending balances of the Commission's cash funds.

#### **Attachments:**

- A. Statement of Activity for the months of January, February, and March 2026
- B. Treasurer's Investment Portfolio Compliance Monitoring for the Quarter Ending September 30, 2024
- C. Treasurer's Investment Portfolio Compliance Monitoring for the Quarter Ending December 31, 2024
- D. Treasurer's Schedule of Assets Held in the County Treasury as of June 30, 2025
- E. Review of Treasurer's Schedule of Assets as of March 31, 2025



COUNTY OF ORANGE  
**OFFICE OF THE TREASURER-TAX COLLECTOR**  
 Shari L. Freidenrich, CPA, CCMT, CPFA, ACPFIM  
 P. O. BOX 4515  
 SANTA ANA, CA 92702-4515



[octreasurer.gov/publicfunds](http://octreasurer.gov/publicfunds)

January 31, 2026

**FIRST 5 ORANGE COUNTY**

**Fund Number : 225**

**JANUARY 2026 STATEMENT**

**Transactions**

<b><u>Transaction Date</u></b>	<b><u>Transaction Description</u></b>	<b><u>Amount</u></b>
01/01/2026	December 2025 Investment Admin Fee	\$ (2,261.37)
01/09/2026	September 2025 Interest Paid	\$ 252,532.95

**Summary**

Total Deposit:	\$ 3,642,772.62	Beginning Balance:	\$ 75,024,583.13
Total Withdrawal:	\$ (3,695,835.38)	Ending Balance:	\$ 74,971,520.37



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 SANTA ANA, CA 92702-4515

Attachment A



[octreasurer.gov/publicfunds](http://octreasurer.gov/publicfunds)  
 February 28, 2026

**FIRST 5 ORANGE COUNTY**

**Fund Number : 225**

**FEBRUARY 2026 STATEMENT**

**Transactions**

<b><u>Transaction Date</u></b>	<b><u>Transaction Description</u></b>	<b><u>Amount</u></b>
02/02/2026	January 2026 Investment Admin Fee	\$ (1,630.32)
02/13/2026	October 2025 Interest Paid	\$ 261,719.37

**Summary**

Total Deposit:	\$ 2,568,075.27	Beginning Balance:	\$ 74,971,520.37
Total Withdrawal:	\$ (1,922,895.33)	Ending Balance:	\$ 75,616,700.31



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[octreasurer.gov/publicfunds](http://octreasurer.gov/publicfunds)  
March 31, 2026

**FIRST 5 ORANGE COUNTY**

**Fund Number : 225**

**MARCH 2026 STATEMENT**

**Transactions**

<b><u>Transaction Date</u></b>	<b><u>Transaction Description</u></b>	<b><u>Amount</u></b>
03/02/2026	February 2026 Investment Admin Fee	\$ (1,462.24)
03/18/2026	November 2025 Interest Paid	\$ 257,209.32

**Summary**

Total Deposit:	\$ 2,768,218.31	Beginning Balance:	\$ 75,616,700.31
Total Withdrawal:	\$ (1,493,587.34)	Ending Balance:	\$ 76,891,331.28

**ORANGE COUNTY**  
**TREASURER'S INVESTMENT PORTFOLIO**  
**COMPLIANCE MONITORING**  
**FOR THE QUARTER ENDED**  
**SEPTEMBER 30, 2024**

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**INDEPENDENT ACCOUNTANT'S REPORT  
ON APPLYING AGREED-UPON PROCEDURES**

The Board of Supervisors and the County of Orange Treasurer-Tax Collector  
(Treasury Oversight Committee dissolved on March 11, 2025)  
Orange County, California

We have performed the procedures enumerated below on the compliance monitoring of the County of Orange Treasurer-Tax Collector's ("Treasurer") investment portfolio for the quarter ended September 30, 2024. The Treasurer is responsible for ensuring compliance with the Treasurer's 2024 Investment Policy Statement (2024 IPS).

The Treasurer has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of determining whether the Treasurer's investment portfolio complied with the 2024 IPS. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

The procedures and associated findings are as follows:

We selected 15 business days to test and analyzed the FIS Quantum data to determine if the Treasurer's investment portfolio complies with the 2024 IPS. We performed the following procedures:

- A. Authorized Investments (2024 IPS Sections VI, VII, IX, and XI): We selected one investment purchased for each of the 15 days tested to determine it conformed with the 2024 IPS restrictions at the time of purchase.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- B. Diversification Limits (2024 IPS Section VIII.1): We verified that the selected investments did not exceed the diversification limits.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- C. Maximum Maturity Limits (2024 IPS Section VIII.2): We verified that the maximum maturity of selected investments purchased did not exceed five years or that any investments exceeding this limit were allowed per the 2024 IPS.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- D. Lower Maturity Limits (2024 IPS Section VIII.1): We verified that the maximum maturity of the selected investment types purchased with lower limits than those covered by 2024 IPS Section VIII.2 did not exceed 180 days for repurchase agreements and bankers' acceptances, 270 days for commercial paper, 18 months for negotiable certificates of deposit, two years for medium-term notes, and three years for municipal debt.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- E. Issuer Concentration Limits (2024 IPS Section VIII.1): We verified that the selected investments did not exceed the issuer concentration limits per the 2024 IPS.

**Finding:** No discrepancies were noted as a result of our procedures.

- F. Financial Reporting (2024 IPS Section XXI): We verified that any compliance exceptions identified during testing were reported in the Treasurer's Monthly Investment Report.

**Finding:** No compliance exceptions were noted as a result of our procedures.

We were engaged by the Treasurer to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants (AICPA). We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on compliance with the 2024 IPS. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you. The Treasurer has requested a copy of the report be provided to the Investment Oversight Committee.

We are required to be independent of the Treasury Oversight Committee and the Treasurer and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

\*\*\*\*\*

This report is intended solely for the information and use of the Board of Supervisors and the Treasurer (Treasury Oversight Committee dissolved March 11, 2025) and a copy is being issued to the Investment Oversight Committee as per the engagement letter. Our report is not expected to be restricted to the use of specified parties.

BROWN ARMSTRONG  
ACCOUNTANCY CORPORATION

*Brown Armstrong*  
*Accountancy Corporation*

Bakersfield, California  
January 13, 2026

**ORANGE COUNTY**  
**TREASURER'S INVESTMENT PORTFOLIO**  
**COMPLIANCE MONITORING**  
**FOR THE QUARTER ENDED**  
**DECEMBER 31, 2024**

---

**INDEPENDENT ACCOUNTANT'S REPORT  
ON APPLYING AGREED-UPON PROCEDURES**

The Board of Supervisors and the County of Orange Treasurer-Tax Collector  
(Treasury Oversight Committee dissolved on March 11, 2025)  
Orange County, California

We have performed the procedures enumerated below on the compliance monitoring of the County of Orange Treasurer-Tax Collector's ("Treasurer") investment portfolio for the quarter ended December 31, 2024. The Treasurer is responsible for ensuring compliance with the Treasurer's 2024 Investment Policy Statement (2024 IPS).

The Treasurer has agreed to and acknowledged that the procedures performed are appropriate to meet the intended purpose of determining whether the Treasurer's investment portfolio complied with the 2024 IPS. This report may not be suitable for any other purpose. The procedures performed may not address all the items of interest to a user of this report and may not meet the needs of all users of this report and, as such, users are responsible for determining whether the procedures performed are appropriate for their purposes.

The procedures and associated findings are as follows:

We selected 15 business days to test and analyzed the FIS Quantum data to determine if the Treasurer's investment portfolio complies with the 2024 IPS. We performed the following procedures:

- A. Authorized Investments (2024 IPS Sections VI, VII, IX, and XI): We selected one investment purchased for each of the 15 days tested to determine it conformed with the 2024 IPS restrictions at the time of purchase.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- B. Diversification Limits (2024 IPS Section VIII.1): We verified that the selected investments did not exceed the diversification limits.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- C. Maximum Maturity Limits (2024 IPS Section VIII.2): We verified that the maximum maturity of selected investments purchased did not exceed five years or that any investments exceeding this limit were allowed per the 2024 IPS.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- D. Lower Maturity Limits (2024 IPS Section VIII.1): We verified that the maximum maturity of the selected investment types purchased with lower limits than those covered by 2024 IPS Section VIII.2 did not exceed 180 days for repurchase agreements and bankers' acceptances, 270 days for commercial paper, 18 months for negotiable certificates of deposit, two years for medium-term notes, and three years for municipal debt.

**Finding:** No compliance exceptions were noted as a result of our procedures.

- E. Issuer Concentration Limits (2024 IPS Section VIII.1): We verified that the selected investments did not exceed the issuer concentration limits per the 2024 IPS.

**Finding:** No discrepancies were noted as a result of our procedures.

- F. Financial Reporting (2024 IPS Section XXI): We verified that any compliance exceptions identified during testing were reported in the Treasurer's Monthly Investment Report.

**Finding:** No compliance exceptions were noted as a result of our procedures.

We were engaged by the Treasurer to perform this agreed-upon procedures engagement and conducted our engagement in accordance with attestation standards established by the American Institute of Certified Public Accountants (AICPA). We were not engaged to and did not conduct an examination or review engagement, the objective of which would be the expression of an opinion or conclusion, respectively, on compliance with the 2024 IPS. Accordingly, we do not express such an opinion or conclusion. Had we performed additional procedures, other matters might have come to our attention that would have been reported to you. The Treasurer has requested a copy of the report be provided to the Investment Oversight Committee.

We are required to be independent of the Treasury Oversight Committee and the Treasurer and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our agreed-upon procedures engagement.

\*\*\*\*\*

This report is intended solely for the information and use of the Board of Supervisors and the Treasurer (Treasury Oversight Committee dissolved March 11, 2025) and a copy is being issued to the Investment Oversight Committee as per the engagement letter. Our report is not expected to be restricted to the use of specified parties.

BROWN ARMSTRONG  
ACCOUNTANCY CORPORATION

*Brown Armstrong*  
*Accountancy Corporation*

Bakersfield, California  
January 13, 2026

Report of the Schedule of Assets  
Held in the County Treasury  
June 30, 2025  
**Orange County Treasury**

Independent Auditor’s Report ..... 1

Financial Schedule

    Schedule of Assets Held in the County Treasury ..... 4

    Notes to Financial Schedule ..... 5

Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and  
Other Matters Based on an Audit of Financial Statements Performed in Accordance with  
*Government Auditing Standards*..... 12



## Independent Auditor's Report

To the Board of Supervisors  
County of Orange California

### Report on Schedule of Assets Held in the County Treasury

#### ***Opinion***

We have audited the Schedule of Assets Held in the County Treasury (Schedule) of the County of Orange, California (County) as of and for the year ended June 30, 2025, and the related notes.

In our opinion, the accompanying Schedule presents fairly, in all material respects, the assets held in the County Treasury of the County, as of June 30, 2025, in accordance with accounting principles generally accepted in the United States of America.

#### ***Basis for Opinion***

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States (*Government Auditing Standards*). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Schedule section of our report.

We are required to be independent of the County and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

#### ***Emphasis of Matter – Reporting Entity***

As discussed in Note 1, the Schedule presents only the assets of the County Treasury, and does not purport to, and does not, present fairly the financial position of the County as of June 30, 2025, the changes in its financial position, or, where applicable, its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Responsibilities of Management for the Schedule***

Management is responsible for the preparation and fair presentation of the Schedule in accordance with accounting principles generally accepted in the United States of America and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of the Schedule that is free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibilities for the Audit of the Schedule***

Our objectives are to obtain reasonable assurance about whether the Schedule as a whole is free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the Schedule.

In performing an audit in accordance with GAAS and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the Schedule, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the Schedule.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the County's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the Schedule.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Other Matter***

We have audited, in accordance with GAAS, the financial statements of the County as of and for the year ended June 30, 2025, and our report thereon, dated December 18, 2025, expressed unmodified opinions on those financial statements.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated January 30 2026, on our consideration of the County Treasury's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County Treasury's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the County Treasury's internal control over financial reporting and compliance.

*Eide Bailly LLP*

Laguna Hills, California  
January 30, 2026

**Orange County Treasurer**  
 Schedule of Assets Held in the County Treasury  
 (Dollar Amounts in Thousands)  
 June 30, 2025

	<b>Orange County Treasury Pool</b>	<b>Bond Proceeds Account</b>	<b>Total</b>
Cash and Cash Equivalents	\$ 1,906,100	\$ 1,302	\$ 1,907,402
Investments	13,628,751	22,462	13,651,213
Interest Receivable	94,479	286	94,765
Total Assets	\$ 15,629,330	\$ 24,050	\$ 15,653,380

## Note 1 – Summary of Significant Accounting Policies

### The Financial Reporting Entity

Under various State laws, the Orange County Treasurer-Tax Collector (TTC) is responsible for tax collection, banking, safekeeping, depositing, disbursing, reporting and accountability of public funds in the County Treasury that includes cash and investments. The surplus cash (investments) invested in the County Treasury is called the Orange County Investment Fund (OCIF). The OCIF consists of an external investment pool called the Orange County Treasury Pool (OCTP) and a Bond Proceeds Account that are included in the Schedule of Assets. State law defines three public fund objectives. First, provide maximum security of principal invested with the secondary objective to provide adequate liquidity to pool participants. The last objective is to achieve a market rate of return within the parameters of prudent risk management while conforming to all applicable statutes and resolutions governing the investment of public funds.

The OCTP is managed on behalf of the pool participants that consist of the County, local school and community college districts (Educational Districts) and other district funds, who are required by State statute to deposit funds in the County Treasury with the TTC, and other non-mandatory local agencies and districts (Voluntary Pool Participants). Monies of the County, Educational Districts and other legally separate external local agencies required to deposit funds with the Treasurer, which are not part of the County reporting entity, are commingled (pooled) for banking and investment purposes only and invested on the participants' behalf for the purpose of benefiting from economies of scale through pooled banking and investment activities. The OCTP is not registered with the Securities and Exchange Commission (SEC) as an investment company and therefore is exempt from SEC rules. The County will act on a "best efforts" basis to stabilize the OCTP Net Asset Value (NAV) at or above \$0.9975 (in absolute dollar amounts). OCTP does not have any legally binding guarantees of share values. On August 1, 2024, Fitch affirmed their highest credit rating for the OCTP of AA+ for credit risk and a rating of S1. There is no assurance that such ratings will continue for any given period of time or that any such rating may not be lowered, suspended or withdrawn entirely by the respective rating agency if, in the judgment of such rating agency, circumstances so warrant.

Under State of California Government Code (CGC) Section 53600.3, the Board of Supervisors (Board) is the governing body authorized to make investment decisions on behalf of the county and therefore fiduciaries subject to the prudent investor standard to safeguard the principal and maintain the liquidity needs of the County. CGC Section 63646(a)(1) states that, in the case of County government, the Treasurer may render a Statement of Investment Policy (IPS) to the Board to be reviewed and approved at a public meeting. The Treasurer did render a proposed 2025 Treasurer's IPS on December 17, 2024, that the Board deleted from the public agenda. The 2024 Treasurer's IPS expired on December 31, 2024. On February 11, 2025, the Board approved a County of Orange California Investment Policy submitted by County Counsel with the Board responsible for making investment decisions per CGC Section 53600.3. The Investment Policy (IP) renamed the pooled funds from the Orange County Treasurer's Pool to the Orange County Treasury Pool.

On February 25, 2025, the Board terminated the Voluntary Participant Program effective June 30, 2025, which pursuant to CGC Section 27000.3 (b) defined the Treasurer as the fiduciary of these local agency discretionary funds. As of February 28, 2025, the majority of the VPP funds on deposit had been disbursed back to the local agencies. On March 11, 2025, the Board adopted a resolution dissolving the Treasury Oversight Committee originally created pursuant to CGC Section 27131 and established an Investment Oversight Committee (IOC) not defined in State law. The Board directed voting members of the Audit Oversight Committee (Board Chair and Vice Chair, five Board appointed members) to sit as voting members of the newly created Investment Oversight Committee (IOC) and added the Superintendent of Schools as a member of the IOC.

The OCTP is governed by the IP approved on February 11, 2025. The Bond Proceeds Account is governed by a governing board bond resolution that is set up for a specific purpose and to identify if the investment maturities may extend beyond five years.

#### Financial Statement Presentation

This schedule is prepared using the economic resources measurement focus and the accrual basis of accounting.

The accompanying schedule of assets presents only the assets of the County Treasury that includes the Orange County Treasury Pool (OCTP) and Bond Proceed Account and is not intended to present fairly the financial position of the county as a whole in conformity with accounting principles generally accepted in the United States of America (GAAP).

Earnings on investments are recognized as revenue in the period in which they are earned, and investment costs are recognized as an expense when incurred, regardless of the timing of related cash flows. In accordance with Governmental Accounting Standards Board (GASB) Statement No. 31 *Accounting and Financial Reporting for Certain Investments and for External Investment Pools* (GASB 31) as amended by GASB Statement No. 72, *Fair Value Measurement and Application* (GASB 72), the statement reflects the fair value of certain investments. Pool participants' shares are valued using a cost basis and income is distributed to individual eligible participants based on their average daily balances during the period based on County Treasury records and consist of (1) interest income based on stated rates (2) amortization of discounts and premiums on a straight-line basis and reduced by (3) actual investment administrative costs of such investing, depositing or handling of funds. This method used to determine participants shares sold and redeemed differs from the method used to report investments because the cost method is not designed to distribute to participants all unrealized gains and losses in the value of the pool's investments. The deposit and investment disclosures are in accordance with GASB Statement No. 40 *Deposit and Investment Risk Disclosures, an amendment to GASB Statement No. 3*.

#### Use of Estimates

The preparation of the schedule of assets in conformity with Generally Accepted Accounting Principles (GAAP) requires management to make estimates and assumptions that affect the amounts reported in the schedule of assets and accompanying notes. Actual results could differ from those estimates. Where significant estimates have been made in preparing these financial statements, they are described in the applicable footnotes.

### **Note 2 – Cash, Cash Equivalents and Investments**

#### Cash and Cash Equivalents

Cash and cash equivalents are demand deposits, cash on hand, Money Market Mutual Funds (MMMF) which are readily converted to cash without any penalty and traded in an established market, LAIF and securities purchased within 90 days to maturity. These amounts are offset by reconciling items such as outstanding checks and deposits in transit. At June 30, 2025, the carrying amount of the County's cash was negative \$161,019, the total bank balance amounted to \$38,389, the MMMF balance was \$1,828,306, the LAIF balance was \$1,448 and securities purchased within 90 days to maturity was \$198,976. The Bond Proceeds Account MMMF balance was \$1,302.

Securities purchased within 90 days to maturity are classified as cash equivalents for presentation purposes; however, they are included in the fair value hierarchy table because they are measured at fair value.

#### Custodial Credit Risk - Deposits

Custodial credit risk for deposits is the risk that, in the event of the failure of a depository financial institution, a government will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. As of June 30, 2025, the OCTP maintained bank accounts at Wells Fargo Bank. Federal Depository Insurance Corporation (FDIC) insurance is available for demand deposits and interest saving deposit funds deposited at any one financial institution up to a maximum of \$250. Demand deposits of public funds at financial institutions that are not covered by the FDIC are required to be collateralized under CGC Section 53652 et. seq., which also prescribes the amount of collateral at market value that is required to secure these deposits. All such collateral is considered to be held by an agent of depository pursuant to CGC Section 53658. The pledge to secure deposits is administered by the California Department of Financial Protection and Innovation. Obligations pledged to secure deposits must be delivered to an institution other than the institution in which the deposit is made; however, the trust department of the same institution may hold them. Written agreements are required to provide, among other things, that the collateral securities are held separately from the assets of the custodial institution.

Collateral is required for demand deposits at 110% of all deposits not covered by FDIC Obligations of the United States and its agencies, or obligations of the State or its municipalities, school districts, and district corporations are pledged. Collateral of 150% is required if a deposit is secured by first mortgages or first trust deeds upon improved residential real property located in California.

#### Investments

The CGC Sections 53601 and 53635, ordinances and resolutions, the County's IP and bond indenture documents govern the investments that may be purchased and may include certain restrictions on investment maturity, maximum portfolio percentages, term, value, credit quality and timing to minimize the risk of loss. The IP contains allowable investment instruments in compliance with CGC Sections 53601 (Bond Proceeds Account) and 53635 (OCTP) including obligations of the U.S. Treasury, agencies and instrumentalities, commercial paper, banker's acceptances, repurchase agreements, corporate notes, negotiable certificate of deposit, supranational instruments, MMMF, share of beneficial interest of a Joint Powers Authority that invest in authorized securities and the state pool (LAIF). The IP also adds additional restrictions on allowable instruments for the OCTP including expressly prohibits the use of leverage, reverse repurchase agreements (as defined in CGC Section 53601), structured notes, structured investment vehicles, derivatives, and MMMF that do not maintain a constant net asset value. Investments are reported at fair value in compliance with GASB 72 by the Treasurer. Investments are marked-to-market on a daily basis, and the fair value of investments is provided by the custodial bank.

Unless otherwise required in a trust agreement, educational districts (school and community college districts), including certain bond-related funds are required by legal provisions to deposit all monies received from any source in the County Treasury. At June 30, 2025, the OCTP includes approximately 65.7% of these involuntary participant deposits. Involuntary (Education Code Sections 41001 and 41002) and other external pool participant funds (CGC Section 27001.1) are deemed to be held in trust and such funds shall not be deemed funds or assets of the County and the relationship of the depositing entity and the County shall not be one of creditor-debtor.

#### Investment in State Investment Pool

The County is a voluntary participant in the Local Agency Investment Fund (LAIF) that is regulated by the CGC Section 16429.1 under the oversight of the Treasurer of the State of California. The fair value of the investments in this pool is reported in the accompanying Schedule at amounts based on the pro-rata share of the fair value provided by LAIF for the entire LAIF portfolio (in relation to the cost of the portfolio). The balance available for withdrawal is based on the accounting records maintained by LAIF, which are recorded on a cost basis.

#### Fair Value Measures

The Treasurer categorizes its fair value measurements within the fair value hierarchy established by GASB 72. These principles recognize a three-tiered fair value hierarchy, as follows:

- Level 1: Investments reflect prices based on quoted identical assets in an active market.
- Level 2: Investments reflect prices that are based on identical or similar assets in inactive markets or similar assets in active markets. Inputs other than quotes are observable.
- Level 3: Investments reflect prices based on significant unobservable inputs.

Fair value measurement is based on pricing received from the custodial bank. Investments in MMMF of \$1,828,306 for the OCTP and \$1,302 for the Bond Proceeds Account are priced using cost which approximates fair value, and with a net asset value of \$1.00 (in absolute dollar amounts) per share, and per GASB Statement No. 72, are not subject to the fair value hierarchy. Additionally, cash equivalents such as securities purchased with less than 30 days to maturity and LAIF are not subject to the fair value hierarchy.

When quoted prices in active markets are available, investments are classified within level 1 of the fair value hierarchy. For investments classified within level 2, the Treasurer's custodian generally uses external pricing, vendor or matrix pricing models. The Treasurer uses the market approach method as a valuation technique in the application of GASB 72. This method uses prices and other relevant information generated by market transactions

Orange County Treasurer  
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involving identical or similar assets or groups of assets. The following table presents a summary of the County Treasury's investments according to the assigned fair value hierarchy level at June 30, 2025.

	Fair Value	Fair Value Measurement		
		Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
<b>OCTP</b>				
U.S. Treasuries	\$ 3,986,889	\$ --	\$ 3,986,889	\$ --
U.S. Government Agencies:				
Federal Home Loan Bank (FHLB) Bonds	5,558,979	--	5,558,979	--
Federal Farm Credit Bank (FFCB)	3,226,283	--	3,226,283	--
Federal Home Loan Mortgage Corporation (FREDDIE MAC)	732,584	--	732,584	--
Federal National Mortgage Association (FNMA)	124,016	--	124,016	--
Sub-Total	<u>13,628,751</u>	<u>\$ -</u>	<u>\$ 13,628,751</u>	<u>\$ -</u>
Securities Purchased Within 90 Days to Maturity				
U.S. Treasury Bills	198,976	--	198,976	--
<b>Total Investments</b>	<u>13,827,727</u>	<u>--</u>	<u>13,827,727</u>	<u>--</u>
Cash Equivalents Not Subject to Fair Value Hierarchy				
Money Market Mutual Funds	1,828,306			
Local Agency Investment Fund (LAIF)	1,448			
<b>Total Investments and Cash Equivalents - OCTP</b>	<u>\$ 15,657,481</u>			
<b>Bond Proceeds Account</b>				
U.S. Treasuries	\$ 7,025	\$ --	\$ 7,025	\$ --
U.S. Government Agencies:				
Federal Farm Credit Bank (FFCB)	9,180	--	9,180	--
Federal Home Loan Mortgage Corporation (FREDDIE MAC)	3,984	--	3,984	--
Federal National Mortgage Association (FNMA)	1,634	--	1,634	--
Federal Home Loan Bank (FHLB) Bonds	639	--	639	--
<b>Sub-Total</b>	<u>22,462</u>	<u>\$ -</u>	<u>\$ 22,462</u>	<u>\$ -</u>
Cash Equivalents Not Subject to Fair Value Hierarchy				
Money Market Mutual Funds	1,302			
<b>Total Investments and Cash Equivalents - Bond Proceeds Account</b>	<u>\$ 23,764</u>			
<b>Total</b>	<u>\$ 15,681,245</u>			

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, fixed income securities of longer maturities are more sensitive to changes in market interest rates. Declines in the fair value of investments are managed by limiting the length of the maturity of the securities and providing daily and ongoing liquidity in the portfolio. The County manages its exposure to interest rate risk by carefully matching incoming cash flows and maturing investments to meet expenditures and by limiting duration. The duration of OCTP as of June 30, 2025, is 0.65 year. The table below shows the maturities distribution of the OCTP as of June 30, 2025. The Bond Proceeds Account does not have duration limits and is currently invested out to 2036.

<u>Maturities</u>	<u>Par Value</u>	<u>% of Portfolio</u>
1 day to 30 days	\$ 2,629,747	16.67%
31 days to 180 days	4,995,000	31.67%
181 days to 365 days	3,500,000	22.19%
1 year to 2 years	3,623,000	22.97%
2 years to 3 years	825,000	5.23%
3 years to 5 years	200,000	1.27%
Total	<u>\$ 15,772,747</u>	<u>100.00%</u>

In general, the maximum maturity allowed is five years unless the Board or governing body has granted express authority either specifically or as part of an investment policy. Actual weighted average days to maturity by investment type for the OCTP and the Bond Proceeds Account are presented in the table after the Concentration of Credit Risk section below. The OCTP at June 30, 2025, has 48.34% of investments maturing in six months or less and 51.66% maturing between six months and five years. As of June 30, 2025, the OCTP had no variable-rate notes.

Credit Risk

This is the risk that an issuer or other counterparty to an investment or cash and cash equivalent may not fulfill its obligations or that negative perceptions of the issuer's ability to make these payments will cause the price to decline. The IP, which is more restrictive than the government code, sets forth the minimum acceptable credit ratings for investments from at least two of the following NRSROs: S&P, Moody's, or Fitch. All short-term and long-term investments, except those noted below, 1) must have the minimum ratings required below by at least two NRSROs, and 2) the lowest rating of any NRSRO must meet or exceed the minimum rating required below:

S&P	A-1, "AA"
Moody's	P-1, MIG 1/VMIG 1, "Aa"
Fitch	F-1, "AA"

If an issuer of Long-term debt has a Short-term debt rating, then it may not be less than the minimum required Short-term debt ratings above.

Exceptions to the Rating Policy above:

- a) Municipal debt issued by the County of Orange, California, U.S. Government obligations and LAIF are exempt from the credit rating requirements listed above.
- b) MMMF that have retained an investment advisor registered or exempt from registration with the SEC with not less than five years' experience managing MMMF with assets under management in excess of \$500 million require the highest rating or highest letter and numerical ranking provided by at least one NRSRO.

No investment may be purchased from an issuer and all related entities, including parent and subsidiaries, that have been placed on "credit watch-negative" by any of the NRSROs or whose credit rating by any of the NRSROs is less than the minimum rating required by the IP for that class of security unless the issuer has a short-term rating of A-1+ or F1+ or a long-term rating of at least AA or Aa2; and the County Investment Manager has approved the purchase in writing prior to purchase.

Concentration of Credit Risk

Concentration of credit risk is the risk of loss attributed to the magnitude of a government's investment in a single issuer. The investment policy of the County is more restrictive for certain investment types on the percentage or amount that can be invested in any one issuer beyond that stipulated by the California Government Code.

The following table presents a summary of the investments in the County Treasury by interest rate risk, credit risk and concentration of credit risk (single issuers that represent 5 percent or more of total investments) as of June 30, 2025.

Orange County Treasurer  
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<u>OCTP</u>	Fair Value	Principal	Maximum Maturity	Weighted Average Maturity (Years)	Rating (1)	% of Portfolio
U.S. Treasuries	\$ 4,185,865	\$ 4,250,000	5 Years	0.821		26.73%
U.S. Government Agencies:						
Federal Home Loan Bank (FHLB) Bonds	5,558,979	5,613,000	5 Years	0.521	AA	35.51%
Federal Farm Credit Bank (FFCB)	3,226,283	3,220,000	5 Years	1.093	AA	20.60%
Federal Home Loan Mortgage Corporation (FREDDIE MAC)	732,584	735,000	5 Years	2.323	AA	4.68%
Federal National Mortgage Association (FNMA)	124,016	125,000	5 Years	1.040	AA	0.79%
Money Market Mutual Funds	1,828,306	1,828,306	N/A	0.003	AAA	11.68%
Local Agency Investment Fund (LAIF)	1,448	1,441	N/A	0.003	NR	0.01%
	<b>\$ 15,657,481</b>	<b>\$ 15,772,747</b>		<b>0.747</b>	(2)	<b>100.00%</b>

<u>Bond Proceeds Account</u>	Fair Value	Principal	Maximum Maturity	Weighted Average Maturity (Years)	Rating (1)	% of Portfolio
U.S. Treasuries	\$ 7,025	\$ 7,300	2/15/2036	5.840		29.56%
U.S. Government Agencies:						
Federal Farm Credit Bank (FFCB)	9,180	9,666	11/2/2035	6.378	AA	38.63%
Federal Home Loan Mortgage Corporation (FREDDIE MAC)	3,984	3,500	7/15/2032	6.471	AA	16.76%
Federal National Mortgage Association (FNMA)	1,634	1,500	5/15/2029	3.877	AA	6.88%
Federal Home Loan Bank (FHLB) Bonds	639	650	11/16/2028	2.273	AA	2.69%
Money Market Mutual Funds	1,302	1,302	7/1/2025	0.003	AAA	5.48%
	<b>\$ 23,764</b>	<b>\$ 23,918</b>		<b>5.603</b>	(2)	<b>100.00%</b>

<b>Total</b>	<b>\$ 15,681,245</b>	<b>\$ 15,796,665</b>				
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(1) The County obtains credit ratings from S&P, Moody's, and Fitch. The ratings indicative of the greatest degree of risk have been disclosed. NR means not rated. The County is not required to disclose the credit ratings of obligations of the U.S. government or obligations explicitly guaranteed.

(2) The total Weighted Average Maturity (WAM) is the portfolio's weighted-average maturity.

Investments in any one issuer (other than U.S. Treasury securities, mutual funds, and external investment pools) that represent 5% or more of total investments in the County Treasury are as follows: OCTP: FHLB \$5,558,979, and FFCB \$3,226,283 and Bond Proceeds Account: FFBC \$9,190 and FREDDIE MAC \$3,984.

As of June 30, 2025, all investments in the County Treasury were in compliance with credit ratings and single issuer limits, as applicable.

#### Custodial Credit Risk – Investments

For an investment, custodial credit risk is the risk that in the event of the failure of the counterparty, the Treasurer will not be able to recover the value of its investments or collateral securities that are in possession of an outside party. The IP does not permit investments in uninsured and unregistered securities not held by the County. The Treasurer utilizes third party Delivery Versus Payment (DVP) which mitigates any custodial credit risk. Securities purchased by the County are held by third party custodians selected by the Treasurer in their trust department to mitigate custodial credit risk. On June 30, 2025, the Treasurer held all investments in the County Treasury in the custodial bank. In addition, the County did not have any securities lending during the year (or at year-end).

#### Foreign Currency Risk

The IP requires all securities to be U.S. dollar denominated. The investments in the County Treasury are not exposed to foreign currency risk.

#### **Note 3 – Interest Receivable**

Interest receivable consists of interest accrued on investments including interest purchased with certain securities. At June 30, 2025, interest receivable totaled \$94,479 for OCTP and \$286 for the Bond Proceeds account.

**Note 4 – Subsequent Events**

As allowed by CGC Section 63646(a)(1) in the case of County government, the Treasurer may and did render a proposed 2026 Treasurer's Investment Policy Statement (IPS) for a public meeting on December 16, 2025. On December 12, 2025, a Board member deleted this agenda item from the published public agenda. The CEO submitted a revised Investment Policy (IP), effective January 1, 2026, that the Board approved as part of the Strategic Financial Plan agenda item on December 16, 2025. The main changes to the IP, effective January 1, 2026, were to increase the maximum duration of the OCTP from 1.5 to 3.0 years, extend the maximum maturity limit on Medium-Term Notes from 2 years to 5 years, and to reflect changes in government code language increasing the maximum maturity local agencies may invest in Commercial Paper from 270 to 397 days.



**Independent Auditor's Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards***

To the Board of Supervisors  
County of Orange, California

We have audited, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States (*Government Auditing Standards*), the Schedule of Assets Held in the County Treasury (Schedule) of the County of Orange, California (County), as of and for the year ended June 30, 2025, and the related notes to the Schedule and have issued our report thereon dated January 30, 2026. Our report contained an emphasis of matter regarding the Schedule presenting only the assets of the County Treasury, and does not purport to, and does not, present fairly the financial position of the County as of June 30, 2025.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the Schedule, we considered the County Treasury's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the Schedule, but not for the purpose of expressing an opinion on the effectiveness of the County Treasury's internal control. Accordingly, we do not express an opinion on the effectiveness of the County Treasury's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the County Treasury's Schedule is free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Eide Sully LLP".

Laguna Hills, California  
January 30, 2026



# Andrew N. Hamilton, CPA Orange County Auditor-Controller



## Review of the Treasurer's Schedule of Assets as of March 31, 2025

Audit Manager: Rodrigo Martinez  
Auditor II: Stephanie Tapia

Audit Number 2409  
Report Date: April 2, 2026

Internal Audit



OFFICE OF THE  
**ORANGE COUNTY AUDITOR-CONTROLLER**

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**ANDREW N. HAMILTON, CPA**  
AUDITOR-CONTROLLER

DATE: April 2, 2026

TO: Honorable Board of Supervisors

FROM: Rodrigo Martinez, Audit Manager

SUBJECT: Review of the Treasurer's Schedule of Assets as of March 31, 2025

Pursuant to GOV Section 26920(a), we have reviewed the Treasurer's Schedule of Assets (Schedule) as of March 31, 2025, and the related notes to the Schedule. We use the term schedule instead of statement because the Schedule only presents the assets in the County Treasury; it does not present the financial position of the County Treasury. A statement fairly presents financial position in conformity with GAAP (e.g., a statement of net position), and a schedule presents data on legally prescribed basis different from GAAP (e.g., GOV Section 26920). Our report is attached for your review.

We appreciate the assistance extended to us by the personnel of the Treasurer-Tax Collector during this engagement. If you have any questions, please contact me at 714-834-6106.

Other recipients of this report:

Members, Audit Oversight Committee  
Shari L. Freidenrich, Treasurer-Tax Collector  
Jun Intal, Division Director of Treasury  
Salvador Lopez, Chief Deputy Auditor-Controller  
Stephanie Tapia, Auditor II  
Foreperson, Grand Jury  
Robin Stieler, Clerk of the Board of Supervisors  
Eide Bailly LLP, County External Auditor

## **Independent Accountant's Review Report**

We have reviewed the accompanying Orange County Treasurer's Schedule of Assets (Schedule) as of March 31, 2025, and related notes to the Schedule. A review includes primarily applying analytical procedures to management's financial data and making inquiries of management. A review is substantially less in scope than an audit, the objective of which is the expression of an opinion regarding the Schedule as a whole. Accordingly, we do not express such an opinion.

### ***Management's Responsibility for the Schedule***

Management is responsible for the preparation and fair presentation of the Schedule in accordance with the modified accrual basis of accounting; this includes determining that the modified accrual basis is an acceptable basis for the preparation of the Schedule in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of Schedules that are free from material misstatement, whether due to fraud or error.

### ***Accountant's Responsibility***

Our responsibility is to conduct the review engagement in accordance with Statements on Standards for Accounting and Review Services promulgated by the Accounting and Review Services Committee of the American Institute of Certified Public Accountants. Those standards require us to perform procedures to obtain limited assurance as a basis for reporting whether we are aware of any material modifications that should be made to the Schedule for it to be in accordance with the modified accrual basis of accounting. We believe that the results of our procedures provide a reasonable basis for our conclusion.

We are required to be independent of the Orange County Treasurer and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements related to our reviews.

### ***Accountant's Conclusion***

Based on our review, we are not aware of any material modifications that should be made to the Schedule in order for it to be in accordance with the modified accrual basis of accounting.

### ***Basis of Accounting***

We draw attention to Note 1 of the Schedule, which describes the basis of accounting. The Schedule is prepared in accordance with the modified accrual basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our conclusion is not modified with respect to this matter.



Rodrigo Martinez  
Santa Ana, California  
April 2, 2026

Orange County Treasurer's  
Schedule of Assets Held in the County Treasury as of March 31, 2025  
(Dollar Amounts in Thousands)

	<b>Orange County Treasury Pool</b>	<b>Specific Investment Account</b>	<b>Bond Proceeds Account</b>	<b>Total</b>
Cash	\$ 88,748	\$ -	\$ -	\$ 88,748
Investments	15,261,767	552,377	23,584	\$ 15,837,728
Interest Receivable	86,954	447	182	\$ 87,583
<b>Total Assets</b>	<b>\$ 15,437,469</b>	<b>\$ 552,824</b>	<b>\$ 23,766</b>	<b>\$ 16,014,059</b>

## Note 1 – Summary of Significant Accounting Policies

### The Financial Reporting Entity

Under various State Laws, the Orange County Treasurer-Tax Collector (Treasurer) is responsible for tax collection, banking, safekeeping, depositing, disbursing, reporting and accountability of public funds in the County Treasury that includes cash and investments. The surplus cash (investments) invested in the County Treasury is called the Orange County Investment Fund (OCIF). The OCIF consists of three types of Funds, an external investment pool called the Orange County Treasury Pool (OCTP), Specific Investment Accounts and a Bond Proceeds Account that are included in the Schedule of Assets. State law defines three public fund objectives. First, provide maximum security of principal invested, second, provide adequate liquidity to pool participants, and third to achieve a market rate of return within the parameters of prudent risk management while conforming to all applicable statutes and resolutions governing the investment of public funds.

The OCTP is managed on behalf of the pool participants that consist of the County, local school and community college districts (Educational Districts) and other district funds, who are required by State statute to deposit funds in the County Treasury with the Treasurer, and other non-mandatory local agencies and districts (Voluntary Pool Participants). Monies of the County, Educational Districts and other legally separate external local agencies required to deposit funds with the Treasurer, which are not part of the County reporting entity, are commingled (pooled) for banking and investment purposes only and invested on the participants' behalf, for the purpose of benefiting from economies of scale through pooled banking and investment activities. The OCTP is not registered with the Securities and Exchange Commission (SEC) as an investment company and therefore is exempt from SEC rules. The County will act on a "best efforts" basis to stabilize the OCTP Net Asset Value (NAV) at or above \$0.9975 (in absolute dollar amounts). OCTP does not have any legally binding guarantees of share values. On August 1, 2024, Fitch affirmed their highest credit rating for the OCTP of AA+ for credit risk and a rating of S1. There is no assurance that such ratings will continue for any given period of time or that any such rating may not be lowered, suspended or withdrawn entirely by the respective rating agency if, in the judgment of such rating agency, circumstances so warrant.

Under State of California law Government Code Section (GCS) 53600.3, the Board of Supervisors (Board) is the governing body authorized to make investment decisions on behalf of the county and therefore fiduciaries subject to the prudent investor standard to safeguard the principal and maintain the liquidity needs of the County. State law GCS 53646(a)(1) states that, in the case of County government, the Treasurer may render a Statement of Investment Policy (IPS) to the Board to be reviewed and approved at a public meeting. The Treasurer did render a proposed 2025 Treasurer's IPS and Board Resolution delegating the investment authority to the Treasurer on December 17, 2024, that the Board deleted from the public agenda on December 17, 2024. The 2024 Treasurer's IPS expired on December 31, 2024. On February 11, 2025, the Board approved a County of Orange California Investment Policy (IP) submitted by County Counsel with the Board responsible for making investment decisions per GCS 53600.3. The Investment Authority section also stated that they can delegate as they determine appropriate and defined the County Investment Manager as the County official or individual authorized by the Board to invest. The IP renamed the pooled funds from the Orange County Treasurer's Pool to the Orange County Treasury Pool.

On February 25, 2025, the Board terminated the VPP effective June 30, 2025, which pursuant to GCS 27000.3 (b) defined the Treasurer as the fiduciary of these local agency discretionary funds. As of February 28, 2025, the majority of the VPP funds on deposit had been disbursed back to the local agencies. On March 11, 2025, the Board adopted a resolution dissolving the Treasury Oversight Committee (TOC) originally created pursuant to GCS 27131 and establishing an Investment Oversight Committee (IOC) not defined in State law. The Board directed voting members of the Audit Oversight Committee (Board Chair and Vice Chair, five Board appointed members) to sit as voting members of the newly created Investment Oversight Committee (IOC) and added the Superintendent of Schools as a member of the IOC.

The OCTP and the Specific Investment Accounts (all captive funds) are governed by the IP approved on February 11, 2025. The Bond Proceeds Account is governed by a governing board bond resolution and

the Specific Investment Accounts and the Bond Proceeds Account have separate agreements with a participant's governing board to invest funds that are set up for a specific purpose and identify if the investment maturities may extend beyond five years.

Financial Statement Presentation

The accompanying schedule of assets is presented on a modified accrual basis of accounting to comply with the financial reporting provisions of the CGC Section 26920 (a) and not intended to be a presentation in conformity with generally accepted accounting principles in the United States of America (GAAP) nor to present fairly the financial position of the County as a whole. The accompanying schedule of assets presents only the assets of the County Treasury that includes the Orange County Treasury Pool (OCTP), Specific Investment Accounts and Bond Proceed Accounts and is not intended to present fairly the financial position of the County as a whole.

**Note 2 – Cash and Investments**

Cash

As of March 31, 2025, the Treasurer maintained accounts at Wells Fargo bank. Demand deposits of public funds at financial institutions that are not covered by the Federal Depository Insurance Corporation (FDIC) are required to be collateralized under CGC Section 53652 et. seq. and the IP, which also prescribe the amount of collateral at market value that is required to secure these deposits. All such collateral is considered to be held by an agent of depository pursuant to CGC Section 53658. The pledge to secure deposits is administered by the California Department of Financial Protection and Innovation. Obligations pledged to secure deposits must be delivered to an institution other than the institution in which the deposit is made; however, the trust department of the same institution may hold them. Written agreements are required to provide, among other things, that the collateral securities are held separately from the assets of the custodial institution. Collateral is required for demand deposits at 110% of all deposits not covered by FDIC obligations of the United States and its agencies, or obligations of the State or its municipalities, school districts, and district corporations are pledged. Collateral of 150% is required if a deposit is secured by first mortgages or first trust deeds upon improved residential real property located in California. FDIC is available for demand deposits and time saving deposits at any one financial institution up to a maximum of \$250.

Investments

Investments are reported at fair value in compliance with Government Accounting Standards Board (GASB) Statement No. 72. Investments in the OCIF are marked-to-market on a daily basis and the fair value of the investments is provided by the Treasury's custodial bank. Investments held in the County Treasury are exposed to risks such as interest rate risk, credit risk, concentration of credit risk and custodial credit risk.

The table below summarizes the investments stated at fair value for OCTP, Specific Investment and the Bond Proceeds Accounts as of March 31, 2025:

	<b>Orange County Treasury Pool</b>	<b>Specific Investment Account</b>	<b>Bond Proceeds Account</b>
U. S. Government Agencies	\$ 10,339,223	\$ 6,866	\$ 15,422
U. S. Treasuries	4,118,853	545,511	6,984
Money Market Mutual Funds	802,266	-	1,178
Local Government Investment Fund	1,425	-	-
<b>Total Investments at Fair Value</b>	<b>\$ 15,261,767</b>	<b>\$ 552,377</b>	<b>\$ 23,584</b>

**Note 3 – Interest Receivable**

Interest receivable consists of interest accrued on investments including interest purchased with certain securities. As of March 31, 2025, interest receivable totaled: \$86,954 for OCTP, \$447 for Specific Investments, and \$182 for the Bond Proceeds account.

#### **Note 4 – Subsequent Event**

On December 16, 2025, the CEO submitted an agenda item to receive and file the 2025 Strategic Plan. This agenda item included a recommendation to approve an update to the Orange County Investment Policy (IP). The red-lined IP version contained several changes to the IP including increasing the OCTP duration from 1.5 years to 3 years and increasing the maturity limits for Medium Term Notes from 2 years to 5 years. The agenda item stated that the IP is prepared in accordance with California State law. On December 16, 2025, the Treasurer rendered a proposed 2026 Treasurer's IPS and Board Resolution delegating the investment authority to the Treasurer that the Board deleted from the public agenda on December 12, 2025. State law GCS 53646(a)(1) states that, in the case of County government, the Treasurer may render a Statement of Investment Policy (IPS) to the Board to be reviewed and approved at a public meeting.



# Financial Highlights as of Mar 31, 2026

## Comparison of Budget vs. Actual Fiscal Year 2025-2026 Unaudited Period Ending 03/31/26

	<u>FY 2025-26 Budget</u>	<u>FY 2025-26 Actuals</u>	
<b>Financing Sources</b>			
Tobacco Tax Revenue	\$16,568,820	\$7,528,454	45.4%
Interest Earnings	100,000	2,048,789	2048.8%
Other Revenue	<u>7,831,000</u>	<u>3,842,924</u>	49.1%
<b>Revenue Total</b>	<b>\$24,499,820</b>	<b>\$13,420,166</b>	
<b>Expenses*</b>			
Prenatal-to-Three*	\$15,259,592	\$6,484,809	42.5%
Early Learning & Community Engagement	6,448,644	2,743,183	42.5%
Homeless Prevention	50,000	129,369	258.7%
Systems Building	2,946,492	1,188,336	40.3%
Performance Evaluation	<u>972,500</u>	<u>456,261</u>	46.9%
<b>Program Services</b>	<b>\$25,677,228</b>	<b>\$11,001,958</b>	
Admin. Functions**	<u>1,923,726</u>	<u>1,098,410</u>	57.1%
<b>Total Operating Exp.</b>	<b>\$27,600,954</b>	<b>\$12,100,368</b>	

\*Including One-Time System Expenses (previously called Catalytic)

\*\*Administrative costs and functions are defined by State Commission guidelines (Fiscal Memo No. 05-01, dated April 14, 2006) pursuant to Chapter 284, Statutes of 2005 (AB 109). Actual Administrative expenses of \$1,098,410 and encumbrances of \$1,083,580 were 7.9% of the Fiscal Year 2025-2026 Budget of \$27.6 million. Final administrative expenses are projected to be 7.2% at year-end.

### **Total Encumbrances as of Mar 31, 2026, including multi-year contracts through Fiscal Year 2027-2028**

Prenatal-to-Three	\$19,691,947
Early Learning & Community Engagement	\$6,869,381
Homeless Prevention	\$66,965
Systems Building	\$811,625
Performance Evaluation	\$358,282
Admin. Functions	\$1,083,580

## Revenue and Cash Balance Update

Tobacco Tax Revenue through February 2026: current year revenue (July 2025 through February 2026) as reported by First 5 California is \$11.8 million. This amount includes Q1 and Q2 for CECET and the annual backfill. At this point in time, tobacco tax revenues are projected to be approximately \$.6 million below budget.

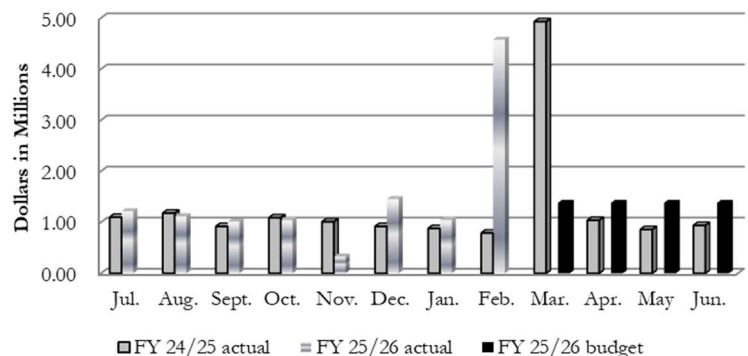
Interest earnings for March 2026 are \$2,048,789.

## Systems Funding Update

\$50,952,389 One-Time Systems Funding was expensed from Fiscal Year 2012-2013 through Fiscal Year 2024-2025.

As of March 28, 2026, \$4.7 million was encumbered for one-time Systems Building programs.

Fiscal Year 2024-25 & 2025-26 Tobacco Monthly Revenues



## Fiscal Year 2024-2025 Ending Fund Balance

*From Commission Long Term Financial Plan*

Beginning Fund Balance, July 1, 2024	\$69,903,366
Total Revenue	26,504,531
Total Program Expenses	(23,016,688)
Fund Balance for Systems Building Projects	<u>(10,947,611)</u>

**June 30, 2025 Fund Balance \$62,555,570\***

\*Based on Commission action through April 2025 and financial results through June 30, 2025. Final fund balance does not include One-time Systems Building Projects. For financial planning purposes, One-time Systems Building Projects have been designated by Commission action and removed from available fund balance.

# Financial Highlights as of Apr 30, 2026

## Comparison of Budget vs. Actual Fiscal Year 2025-2026 Unaudited Period Ending 04/30/26

	<u>FY 2025-26 Budget</u>	<u>FY 2025-26 Actuals</u>	
<b>Financing Sources</b>			
Tobacco Tax Revenue	\$16,568,820	\$11,734,586	70.8%
Interest Earnings	100,000	2,306,476	2306.5%
Other Revenue	<u>7,831,000</u>	<u>4,102,402</u>	52.4%
<b>Revenue Total</b>	<b>\$24,499,820</b>	<b>\$18,143,464</b>	
<b>Expenses*</b>			
Prenatal-to-Three*	\$15,259,592	\$7,385,560	48.4%
Early Learning & Community Engagement	6,448,644	3,697,831	57.3%
Homeless Prevention	50,000	153,790	307.6%
Systems Building	2,946,492	1,305,718	44.3%
Performance Evaluation	<u>972,500</u>	<u>520,906</u>	53.6%
<b>Program Services</b>	<b>\$25,677,228</b>	<b>\$13,063,804</b>	
Admin. Functions**	<u>1,923,726</u>	<u>1,186,765</u>	61.7%
<b>Total Operating Exp.</b>	<b>\$27,600,954</b>	<b>\$14,250,569</b>	

\*Including One-Time System Expenses (previously called Catalytic)

\*\*Administrative costs and functions are defined by State Commission guidelines (Fiscal Memo No. 05-01, dated April 14, 2006) pursuant to Chapter 284, Statutes of 2005 (AB 109). Actual Administrative expenses of \$1,186,765 and encumbrances of \$939,980 were 7.7% of the Fiscal Year 2025-2026 Budget of \$27.6 million. Final administrative expenses are projected to be 7.2% at year-end.

### **Total Encumbrances as of Apr 30, 2026, including multi-year contracts through Fiscal Year 2027-2028**

Prenatal-to-Three	\$18,961,200
Early Learning & Community Engagement	\$6,136,613
Homeless Prevention	\$42,544
Systems Building	\$729,624
Performance Evaluation	\$293,637
Admin. Functions	\$939,980

## Revenue and Cash Balance Update

Tobacco Tax Revenue through March 2026: current year revenue (July 2025 through March 2026) as reported by First 5 California is \$12.6 million. This amount includes Q1 and Q2 for CECET and the annual backfill. At this point in time, tobacco tax revenues are projected to be approximately \$.8 million below budget.

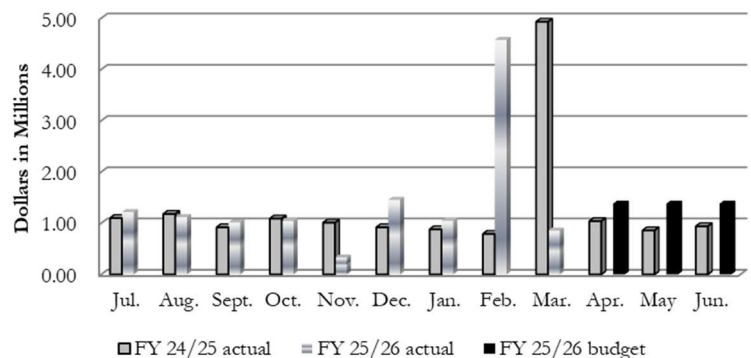
Interest earnings for April 2026 are \$2,306,476.

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\$50,952,389 One-Time Systems Funding was expensed from Fiscal Year 2012-2013 through Fiscal Year 2024-2025.

As of April 30, 2026, \$4.7 million was encumbered for one-time Systems Building programs.

Fiscal Year 2024-25 & 2025-26 Tobacco Monthly Revenues



## Fiscal Year 2024-2025 Ending Fund Balance

*From Commission Long Term Financial Plan*

Beginning Fund Balance, July 1, 2024	\$69,903,366
Total Revenue	26,504,531
Total Program Expenses	(23,016,688)
Fund Balance for Systems Building Projects	<u>(10,947,611)</u>

**June 30, 2025 Fund Balance \$62,555,570\***

\*Based on Commission action through April 2025 and financial results through June 30, 2025. Final fund balance does not include One-time Systems Building Projects. For financial planning purposes, One-time Systems Building Projects have been designated by Commission action and removed from available fund balance.

### Summary of First 5 Orange County Action Plans for 2025-2026

Action Plan	Staff Lead	Status
Expand Use of Kid Builders in OC	Vy	On Track
Invest in Orange County's Home Visiting System	Jessica	On Track
Invest in Feasibility of Community Health Workers as Mechanism to Sustain Prenatal-to-Three Services	Yvette	On Track; Billing is Delayed
Expand First 5 OC-funded Prenatal and Postnatal Services	Yvette	On Track
Increase Organizational and Community Engagement in Family Wellness Plan Implementation	Yvette	On Track
Increase Stakeholder Commitment to Advance Policy for Early Childhood	Tiffany	On Track
Increase Number of Child Care Providers and Quality of Current Programs	Cristina	On Track
Develop Countywide Action Plan for Continuum of Care for Early Relational Health	Sara	On Track
Increase Well-Child Visits, Developmental Screens and Linkage to Service	Lisa, Sara	On Track
Support Implementation of Black PEARL Program	Yvette	On Track
Deepen and Expand Engaged Neighborhood Work	Erwin	On Track
Formalize Family Voice in First 5 OC Programs at Different Levels of Engagement	Erwin	On Track
Increase Relevance and Use of Early Development Index (EDI)	Cristina	On Track
Elevate Importance of Father Engagement Across First 5 OC and Partners	Andrew	On Track
Strengthen School District Data-Informed Engagement and Relationship Building	Cristina	On Track
Provide Technical Assistance and Capacity Building for Orange County Black Infant Health (BIH)	Jessica	On Track
Develop Clear Messaging for First 5 OC to Cultivate and Leverage Partnerships and Improve Outcomes for Young Children and Families	Tiffany	On Track

## Summary of Progress on Strategic Plan Action Plans

June 2026

### ❖ Expand Use of Kid Builders in OC

#### **Accomplishments:**

Over the past two months, we participated in a total of 13 community events throughout Orange County, including both North and South County regions. Of those 17 events, First 5 OC hosted six events and participated in seven events as a community partner. During this time, we intentionally focused on expanding Kid Builders outreach into South County cities where we previously had limited engagement, including Laguna Niguel and Dana Point, by participating in Kinderpalooza events and other family-centered community gatherings. Across all events, we engaged with more than 1,850 individuals, including children ages 0–5, parents and caregivers, service providers, and community partners.

Our overall strategy for Kid Builder events has remained consistent, with slight adjustments to strengthen how we engage with families and deliver messaging to parents. In addition to providing program flyers and Kid Builder activities, we have been exploring more interactive approaches to family engagement, such as incorporating a prize wheel activity that allows parents to receive giveaways while learning about available services and resources. The Kid Builder events team continues to meet biweekly to coordinate event coverage and identify meaningful opportunities to connect families with resources across Orange County communities.

We continue to strengthen our partnership with VM Clinic and Dr. Quynh Kieu to bring Kid Builders to Vietnamese families who attend the clinic and surrounding community events. Through ongoing collaboration with Sophie Tran to promote Kid Builders within the Vietnamese community, our engagement with Vietnamese families continues to grow. Over the past two months, we participated in three events specifically focused on serving the Vietnamese community, where we connected with more than 30 Vietnamese families.

We also continue collaborating with the Engaged Neighborhoods to identify opportunities for participation in community events throughout Orange County. Since our last report to the Board, we coordinated with them to provide coverage for two events that took place within their service areas in Santa Ana and Anaheim.

We engaged with 13 volunteers from UC Irvine and Project Vietnam Foundation who supported our Stronger Starts Statewide Day of Action Community Event. Some volunteers were returning participants while others were new to the program.

#### **Challenges:**

One ongoing challenge has been staffing community events, particularly during the busy event season from February through May. While it has been manageable to have one staff member attend individual community events, it has become increasingly difficult to secure additional staffing support due to competing staff responsibilities and limited availability. Although the current model is still manageable, conversations around long-term event sustainability and staffing

## Summary of Progress on Strategic Plan Action Plans

June 2026

capacity should be considered as Kid Builders and First 5 OC continue to gain visibility within the community and event requests continue to increase.

Another challenge has been identifying appropriate and meaningful resources for families with children with special needs, particularly when participating in events focused on special education and disability-related services. As we continue to attend these types of events, it will be important to explore additional partnerships, materials, and activities that better support and engage these families.

We continue to assess how we engage parents and caregivers at our resource tables. Our current approach of primarily distributing flyers and materials has not been as effective or engaging as intended. Moving forward, we would like to explore more creative and interactive ways to connect with families, encourage participation, and provide information in a more meaningful and memorable way.

### ❖ Invest in Orange County's Home Visiting System

#### **Accomplishments:**

Using feedback from partners after the second audit, in April and May we updated the data collection requirements for First 5 OC-funded home visiting partners using the Parents as Teachers and Healthy Families American programs. We also solidified the referral pathway for use by the Home Visiting Collaborative members. This included defining metrics to collect to evaluate effectiveness of the pathway. Additionally, First 5 OC hired a full-time Community Health Worker to support with referrals sent back by home visiting partners to be connected to other First 5 OC programs. Additionally, several of these home visiting partners tabled at the event we hosted on May 9th with CalOptima and First 5 California to share information on their HV services.

### ❖ Invest in Feasibility of Community Health Workers as Mechanism to Sustain Prenatal-to-Three Services

#### **Accomplishments:**

As part of the efforts to support new and existing Community Health Workers we launched 4-part training series focused on referral workflows, program service consents, documentation overview, and an introduction to the Bridges Connect data system to help support a closed loop referral system. First 5 OC staff worked with Engaged Neighborhood leadership to integrate Community Health Worker leads and pre/postnatal services and partnerships with Federally Qualified Health Clinics into their scope of works starting July 2026.

We are bringing on a consultant to support with collating the knowledge, skills, and abilities that are crucial for a perinatal CHW through a collaborative approach with Coast College District. This consultant will also help us determine pathways for implementation of a Perinatal certificate/credential and we continue to meet with Coast College District and several other

## Summary of Progress on Strategic Plan Action Plans

June 2026

community colleges on where this might be held long-term. We anticipate presenting/sharing our work at the upcoming BUILD conference.

### **Challenges:**

Obtaining eligibility and documenting for Community Health Worker benefit and billing continues to be a cumbersome process. Additionally, we have continued to discover that fathers participating in developmental playgroups are not enrolled in Medi-Cal health benefits.

### ❖ **Expand First 5 OC-funded Prenatal and Postnatal Services**

#### **Accomplishments:**

Conversations with all four of our Engaged Neighborhoods have resulted in new additions to their scope that align with First 5 OC's Strategic plan to increase prenatal and postnatal services. New funding recommendations are included in the June First 5 OC Board agenda for Pardes Unidos, Sacred Path, and Fatherhood Connection to continue a full year of prenatal and postnatal services in Fiscal Year 2026/2027. Each partner will offer a total of six group series (three prenatal and three postnatal), each 6-weeks in length with the goal to engage 250-300 families in these services.

#### **Challenges:**

First 5's inventory of donated car seats has been nearly exhausted. Staff has noted more families in need of larger baby items like pack-and-play, bassinets, and car seats. Families continue to experience a system barrier trying to use their Medi-Cal benefit of non-medical transportation to access preventative services like the prenatal and postnatal developmental playgroups.

### ❖ **Increase Organizational and Community Engagement in Family Wellness Plan Implementation**

#### **Accomplishments:**

Staff has continued to refine data collection on referrals to Peer Support Specialists to support families impacted by perinatal substance use. Since launching the Peer Support Specialist program in mid-November, over 40 referrals have been received. The Peer Specialists have initiated 35 Family Wellness Plans and have conducted over 75 outreach activities aimed at increasing organizational and community partner awareness around Family Wellness Plans.

#### **Challenges:**

The families being referred to Peer Supports Specialists are presenting with increasingly layered, multi-systemic needs (e.g., compounding economic, mental health, and navigational challenges). Managing these high-acuity cases requires significantly more time, specialized coordination, and cross-agency collaboration per family than initially projected.

## Summary of Progress on Strategic Plan Action Plans

June 2026

### ❖ Increase Stakeholder Commitment to Advance Policy for Early Childhood

#### **Accomplishments:**

We have also been working closely with the First 5 Association to ensure our advocacy efforts remain aligned and strategic. Our collaboration has focused on strengthening statewide early childhood systems guidance, promoting more equitable funding approaches, aligning family support and home visiting priorities, and elevating the importance of data-sharing and workforce stability. This coordination has been essential as we continue navigating a fast-moving budget and policy environment. We had 11 meetings with state legislative offices. In each meeting, we emphasized the importance of protecting early childhood and family support funding, maintaining strong First 5 systems infrastructure. We will follow up with the offices that requested more information about the Early Development Index and provide supplemental briefs or data as needed as the May revise was just released. We will also continue to coordinate with the First 5 Association as we prepare for the next phase of the budget process.

Additionally, we engaged 10 cities to review their land-use survey findings and discuss how early childhood priorities can be integrated into planning and development. The Child Care team presented to the Association of California Cities, Orange County (ACC-OC), sharing insights on the regional child care landscape and survey results, which helped expand awareness and strengthen municipal understanding of local child care needs. We initiated technical assistance for cities seeking additional support, and First 5 OC staff began connecting with multiple departments within each city to coordinate guidance and ensure cohesive follow-through.

We will continue providing technical assistance to cities that request deeper support, focusing on land-use decision-making and child care infrastructure needs. Staff will maintain outreach to additional city departments to better align efforts and identify opportunities for cross-department collaboration. As cities progress through their survey findings, we will work to formalize a cohort structure, schedule future convenings, and provide targeted support across priority tracks, including land use, parks, and public space, and family economic supports.

#### **Challenges:**

Some cities require tailored levels of technical assistance, which has increased coordination needs and extended timelines for follow-up. In addition, differences in internal city structures and department workflows have required significant relationship-building to ensure early childhood goals align with existing planning processes.

### ❖ Increase Number of Child Care Providers and Quality of Current Programs

#### **Accomplishments:**

We have completed seven child care incubator cohorts which have opened up 355 spots for children ages 0-2 and 415 spots for children 25 months - 5 years old. 89 licensed Family Child Care homes have been opened. We are halfway through Cohort 8 and registration for Cohort 9 opened mid-May. We are very happy to be working with Supervisors Wagner and Sarmiento to provide Cohorts targeting their districts; both of which have a shortage of child care spots. Orange County Association for the Education of Young Children (OCAEYC) provides peer mentors for

## Summary of Progress on Strategic Plan Action Plans

June 2026

the incubator program. There are four new Peer Guides, who are very professional, highly motivated, and engaged. All have signed up to participate in Cohort 8.

In terms of workforce development, there are four official apprentices at Buena Park School District. Recent conversations with Irvine Valley College are positive and we will have a follow up meeting with their employer partner, TRF. We've also hosted a Community of Practice luncheon that brought community partners and resources together. We are planning on another event in June. The Workforce Pathways graphic is almost ready to present to the web team.

The Early Childhood Education Systems Collaborative work on the provider resource tool and professional development calendar is moving forward. Following meeting with the Children's Home Society (CHS) Director of Marketing, CHS is now working on a mock-up of the web pages for our review and input, before working with their tech team.

The Data System Workgroup has established three subgroups focused on 1. family education/engagement/support, 2. provider updates, and 3. data collection and extraction. Those groups have created action plans and are in the process of collecting more information as a first phase of work.

In terms of our work as the sector lead for child care for Jobs First, Boys & Girls Club of Garden Grove and Beyond Blindness have joined the conversation regarding apprentices supporting their programs. We also held a luncheon on March 27, where 40 business owners attended to hear about business-focused and workforce supports such as the apprentice programming opportunity. A follow up survey was sent May 10th, to see if any business owners are interested in pursuing this opportunity. We also gathered Apprentice Program operators to discuss current goals and components to align what is happening across the county in the various programs.

For all the above work, we will leverage BEELS resources to review the things that are developed for these projects, from an equity and accessibility lens. This will include Wasted support in reviewing materials and providing input, as well as ensuring we include opportunities for family and provider review and feedback.

### ❖ Develop Countywide Action Plan for Continuum of Care for Early Relational Health

#### **Accomplishments:**

Now that the final Family, Infant, Early Childhood Mental Health (FIECMH) roadmap is complete, we are focused on building two workgroups that are examples of early relational health across the continuum. One workgroup is with Engaged Neighborhoods implementing the roadmap at the community level to support family mental health; and another is supporting families impacted by Substance Use Disorders (SUD). We have completed the first meeting focused on perinatal SUD and have a planned larger convening in June 2026. The work of the Engaged Neighborhoods is coming along through their new Scopes of Work (beginning July 1, 2026) and once those are finalized, we anticipate building a workgroup where shared learnings across the Engaged Neighborhoods, specific to early relational health, can be shared and leveraged. Health+ will be sharing their next quarterly update on progress through the May newsletter and an outreach toolkit for network partners. Both will be shared among the broader network.

## Summary of Progress on Strategic Plan Action Plans

June 2026

### ❖ Increase Well-Child Visits, Developmental Screens and Linkage to Service

#### **Accomplishments:**

##### Detect & Connect OC

The Detect & Connect Steering Group did not meet in May but will be meeting again in June or July. Since the last Steering Group meeting in March, we formed a small task force with Kaiser, HCA, Cal Optima and CHOC and worked through a joint data request to submit through OC Health Care Agency's CHA/CHIP process to aid with setting and tracking a shared goal for developmental screenings. We also included data elements for autism to support that work. We cancelled the May Detect & Connect Steering Group meeting because we are hoping to hear back on this data request before then. It is likely that the data task force will evolve into a Data Work Group.

For the Shared Messaging Work Group, the most recent campaign was completed and is available for partners to use ongoing. We will now reconvene the Shared Messaging Work Group to discuss next steps. The System of Care Work Group held a Diagnosis Day with 10 kids seen (we are waiting for the diagnosis and treatment summary). Our consultant has developed a plan to host a brainstorming session with physicians and psychologists to plan the necessary components for an upskilling training to help pediatricians to diagnosis autism.

##### Speech and Language

We continue to work with Orange Coast College on a possible speech clinic that would use students working with a Speech and Language Pathologist to reach more children and address the workforce shortage. As part of this effort, we met with Rady's speech leader to discuss whether the college can bill through their office as a workaround for billing CalOptima directly as we have had difficulty connecting with CalOptima's contracting department to discuss the billing issue/needs. We are waiting on a meeting with Rady's to see if they can be the operational backbone. Additionally, we held a brainstorm session on the speech workforce to try to identify other potential solutions in parallel to the OCC speech clinic. Finally, we are in process of developing a dual language communication toolkit, to dispel myths and stigma around children who speak multiple languages.

##### HealthySteps

HealthySteps Cohorts 1 and 2 are in full swing. The clinics in Cohort 1 are showing quarterly improvements with developmental screening rates. The number of dyadic visits with the HealthySteps Specialist are showing a slow increase, as clinics continue to adapt to the model and begin trying to bill Medi-Cal for dyadic services. Consultant technical assistance continues to be needed specifically in two clinics, where there is a need for continued support with enhancing integration through access to the HealthySteps Specialist (HSS). HealthySteps Specialists continue to join monthly HSS Connection meetings where they have received training on local resources and dyadic approaches to perinatal mental health as well as early intervention for children with complex needs. All clinics in Cohort 2 continue to advance with their ZERO to THREE onboarding and all have hired HealthySteps Specialists which is a win because historically, finding high quality clinicians to fill this role has been a challenge. Four out of six Academy sessions have been completed, which included office hours with consultants to answer their questions. The clinics in Cohort 2 have submitted their baseline data and will begin reporting

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quarterly performance metrics in September, which allows them time to receive the HealthySteps training (VHSI) and begin implementing the model.

### Challenges:

While the federally qualified health centers (FQHCs) have not faced many challenges implementing the HealthySteps model, the private practices continue to need support around sustaining the model and behavioral health integration. Due to the difference in reimbursement rates for FQHCs and Medi-Cal rates for private practices, these clinics seem to struggle with relying on dyadic billing to support the model. For one clinic, much of the difficulty comes from the limited hours of the HSS being available to work part-time in the clinic. Another clinic has been investing in non-HealthySteps mental health visits to augment the reimbursement for dyadic care. With the latter, we have addressed the concern with the clinic and put together a corrective action plan that they agreed to implement with close consultant follow up. Regarding the former, they are actively recruiting a new HSS who can dedicate more time and commitment to HealthySteps. While this has demonstrated in their performance metrics a slow start, we are hopeful that the time invested in this clinic to understand the model will pay off once a better fit is hired to fill the HSS role.

### ❖ Support Implementation of Black PEARL Program

#### Accomplishments:

Two additional partners have been selected through the Request for Application process: Sacred Path and EmpowerHER. They are now part of the Black PEARL cohort, bringing the total number of grantees to eight. The cohort includes Pacific Islander Health Partnership, Black Girls Mental Health Foundation, The Suckle Center, MOMS Orange County, Birthworkers of Color Collective, BreastfeedLA, Sacred Path, and EmpowerHER.

These organizations will provide a range of perinatal services and supports, including:

- Black Girls Mental Health Foundation: Providing perinatal mental health training for providers, peer support, and couples therapy for expecting families.
- Birthworkers of Color Collective: Delivering doula training and Medi-Cal certification technical assistance.
- BreastfeedLA: Offering lactation support groups and individual lactation counseling.
- EmpowerHER: Supporting doula wellbeing to prevent burnout and facilitating connections between families and doula services.
- Pacific Islander Health Partnership: Enhancing maternal and infant health awareness within NHPI communities and connecting families to culturally responsive care through Pacific Islander Navigators (CHWs).
- MOMS Orange County: Broadening culturally responsive outreach strategies and adapting service delivery models to address the needs of underserved populations.
- The Suckle Center: Conducting preconception education programs to assist families in preparing for pregnancy, birth, and postpartum experiences.
- Sacred Path: Currently evaluating its specific focus within Black PEARL.

In addition, Health+ Studio is developing community messaging and branding and recently conducted an initial meeting with members of the Black PEARL Community Participatory Advisory Board (CPAB) for the opportunity to shape key messages and Black PEARL brand. Dr. Audrey Jordan (ADJ Consulting) is working, in collaboration with our consultant partner, Antoinette

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Andrews-Bush, to establish a theory of change to clarify the initiative's logic and focus the evaluation. Frameworks including Measuring Love, Evaluation with Aloha Framework, Indigenous Evaluation Toolkit are being utilized to inform the evaluation approach. A draft of the theory of change and initial thinking around approach will be presented to the CPAB in June and over the summer for input and refinement.

We will host our first grantee Learning Community on June 11, 2026. The Learning Community is designed to facilitate relationship building between grantees, promote the exchange of insights about their work, share learnings, and collaboratively address challenges through collective wisdom of the group. Participants will also engage with subject matter experts to strengthen their organizational capacity and service delivery.

### ❖ Deepen and Expand Engaged Neighborhood Work

#### **Accomplishments:**

The four Engaged Neighborhood collaboratives have developed their proposed Scopes of Work and budget for the next funding cycle. All Engaged Neighborhoods are adding Community Health Workers and prenatal and postnatal group series in the next year as well as individual navigation to support families with young children in the Engaged Neighborhoods. Additionally, as part of the June agenda item supporting Engaged Neighborhoods, we propose to bring on Fractal Strategies (the consulting firm that facilitated the Engaged Neighborhood evaluation last year) to continue building the evaluation skills of the residents to analyze and use their data (EDI and other) and to be able to make their own program evaluations.

### ❖ Formalize Family Voice in First 5 OC Programs at Different Levels of Engagement

#### **Accomplishments:**

The Kid Builders team of Family Ambassadors had a very successful activity booth at the Stronger Starts event on May 9 and continue working with First 5 OC's outreach manager to create protocols for different outreach activities including presentations and social media promotion of Kid Builders. This team's goal is to organize more gatherings with families of all abilities to continue promoting Kid Builders with a specific focus on how to cope with stress.

### ❖ Increase the Relevance and Use of Early Development Index (EDI)

#### **Accomplishments:**

Since our last report to the Board, we developed EDI-related posters and supported the data walk for the Conditions of Children community forum. We also worked on one-pagers to share with city-specific data, and met with Anaheim Little Learners to discuss their data needs and other EDI data support work.

All six charter school sites have completed their EDI data collection. Since the data collection period ended, we have been meeting with the charters to discuss the data roll out and use within programming in preparation for their data reports to be received over the summer months. It will

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be interesting to how the charter school data compares to other public school data in the same district, and whether the addition of charter school data impacts the overall population data (unlikely given that it's a very small number of children in total that we are adding to the data sample).

### ❖ Elevate Importance of Father Engagement Across First 5 OC and Partners

#### **Accomplishments:**

On April 7th, the Orange County Fatherhood Coalition, under First 5 OC's leadership, proudly hosted the inaugural Fatherhood Conference. The event brought together nearly 100 service providers dedicated to strengthening father engagement across the region. Supervisor Sarmiento welcomed attendees, underscoring the County's commitment to supporting fathers and families. Orange County Superintendent Dr. Stefan Bean accepted an award recognizing Orange County Department of Education's leadership and dedication to dads through the successful launch of last year's Father Fest. A post-conference survey showed the speaker's panel made up of dads was the most effective part of the conference.

We are working to develop an innovative group-based tool to engage expectant and new fathers. Instead of traditional lecture-style fatherhood curricula, this culturally responsive approach uses an interactive, game-based format based on the classic *lotería*, or bingo. The educational game, called PAPAteria, integrates key fatherhood topics, including work-life balance, safe sleep practices, positive masculinity, and men's mental health. A bilingual pilot of PAPAteria took place during May in San Juan Capistrano in partnership with the Padres Unidos prenatal program. In addition, 27 OC dads have completed the ProFathering15 program. We are continuing to outreach and engage dads for the program.

### ❖ Strengthen School District Data-Informed Engagement and Relationship Building

#### **Accomplishments:**

Most school districts report strong increases in all of the areas of their scopes of work, including early childhood program integration into their larger district system, use of EDI to develop activities to make an impact on school readiness in their community, and specific plans to increase family and community engagement. Activities range from classroom instruction and use of curriculum focusing on vulnerable domains, to intentional Learning Link activities and parent education to support children's development, to community fairs and events, and focused parent education that highlight EDI domains and ways to support children's growth in vulnerable developmental areas. Many districts are reporting that they have experienced strong momentum developing partnerships with families and community partnerships. A wide range of strategies have been utilized and are noted in the individual district reports.

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### ❖ Provide Technical Assistance and Capacity Building for Orange County Black Infant Health (BIH)

#### **Accomplishments:**

BreastfeedLA hosted an open house on March 20th to recruit families for the final BIH OC cohort. BIH staff aimed to serve as many families as possible before the program concluded. The last BIH cohort includes 15 moms, 15 infants, and 13 older siblings.

First 5 OC's technical assistance has focused on supporting BreastfeedLA as they navigate the discontinuation of BIH while continuing to engage families and the broader community. In addition, we have held meetings with BreastfeedLA to explore possible approaches for sustained service delivery, considering F5OC's ongoing funding. BreastfeedLA is planning to host a celebratory gathering to honor the families that have completed the program since its inception.

The Orange County Health Care Agency is working closely with First 5 OC and BreastfeedLA to support the transition process, including contract closeout and efforts to connect participating families to other BIH programs and available supports in the region. Pending F5OC Board approval, staff will move forward with contracting with BreastfeedLA in a way that aligns service delivery expectations with the level of funding available.

### ❖ Develop Clear Messaging for First 5 OC to Cultivate and Leverage Partnerships and Improve Outcomes for Young Children and Families

#### **Accomplishments:**

Over the past two months, we advanced our strategic communications goals by initiating a comprehensive brand refresh and enhancing the structure and clarity of the F5OC website. These efforts aim to strengthen our public presence, improve user navigation, and ensure our messaging effectively reaches priority audiences. We officially kicked off the agency's brand refresh initiative, establishing the foundation for updated visual identity and messaging. Additionally, we facilitated a collaborative meeting to assess and restructure the F5OC website, during which we identified our primary, secondary, and tertiary audiences to ensure our content and messaging are tailored and impactful.

We will continue advancing the website update by finalizing the detailed scope of work for the website redesign, ensuring it reflects our branding progress and clearly incorporates audience-driven content needs. Internal teams will align on required features, accessibility standards, and technical expectations to prepare a comprehensive Request for Qualifications (RFQ) to update our website. Throughout early summer, we will develop RFQ materials, refine evaluation criteria, and conduct a stakeholder review to confirm priorities. In August, we will release the RFQ and actively engage qualified vendors, supported by a pre-established selection committee and scoring process that will streamline evaluation and position us for an efficient project kickoff once a vendor is selected.

Since our last report to the Board, the communications team successfully executed campaigns for Home Visiting Week and the Child Care Landscape, using key messages to elevate awareness and highlight community needs. These campaigns helped strengthen visibility and provided opportunities to refine how we communicate complex information in accessible,

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family-centered ways. At the same time, the onboarding of the new Communications Manager has supported the development of a stronger communications foundation, including early review of messaging materials and identification of future opportunities for impact storytelling. The hiring of a new Communications Manager has also allowed us to begin establishing a more intentional and consistent communications foundation for the organization. Initial efforts have focused on assessing current tools, aligning priorities, and laying the groundwork for a more structured approach to messaging and staff support.